

# Innovation Park Medway – Enabling Infrastructure

# The template

This document provides the business case template for projects seeking funding which is made available through the **South East Local Enterprise Partnership**. It is therefore designed to satisfy all SELEP governance processes, approvals by the Strategic Board, the Accountability Board and also the early requirements of the Independent Technical Evaluation process where applied.

It is also designed to be applicable across all funding streams made available by Government through SELEP. It should be filled in by the scheme promoter – defined as the final beneficiary of funding. In most cases, this is the local authority; but in some cases the local authority acts as Accountable Body for a private sector final beneficiary. In those circumstances, the private sector beneficiary would complete this application and the SELEP team would be on hand, with local partners in the federated boards, to support the promoter.

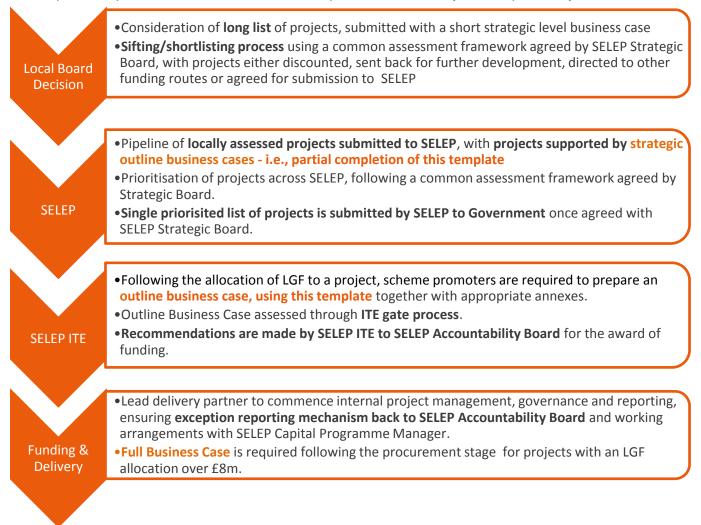
Please note that this template should be completed in accordance with the guidelines laid down in the HM Treasury's Green Book. <u>https://www.gov.uk/government/publications/the-green-book-appraisal-and-evaluation-in-central-governent</u>

As described below, there are likely to be two phases of completion of this template. The first, an 'outline business case' stage, should see the promoter include as much information as would be appropriate for submission though SELEP to Government calls for projects where the amount awarded to the project is not yet known. If successful, the second stage of filling this template in would be informed by clarity around funding and would therefore require a fully completed business case, inclusive of the economic appraisal which is sought below. At this juncture, the business case would therefore dovetail with SELEP's Independent Technical Evaluation process and be taken forward to funding and delivery.



## The process

This document forms the initial SELEP part of a normal project development process. The four steps in the process are defined below in simplified terms as they relate specifically to the



LGF process. Note – this does not illustrate background work undertaken locally, such as evidence base development, baselining and local management of the project pool and reflects the working reality of submitting funding bids to Government. In the form that follows:

Version control				
Document ID	IPM Enabling Infrastructure			
Version	5			
Author	Janet Elliott			
Document status	Gate 2 Submission			
Authorised by	Richard Hicks			
Date authorised	9 <sup>th</sup> January 2019			



# 1. PROJECT OVERVIEW

- 1.1. Project name: Innovation Park Medway (northern site) – Enabling Infrastructure
- 1.2. Project type: Development of Innovation Park Medway (enabling infrastructure)
- 1.3. Federated Board Area: Kent & Medway
- *1.4.* Lead County Council / Unitary Authority: Medway
- 1.5. Development location: Maidstone Road Chatham Kent ME5 9SD

## 1.6. Project Summary: (1/2 page)

Innovation Park Medway (IPM) is at the heart of the North Kent Enterprise Zone. IPM includes a southern and northern site. We are carrying out Rochester Airport Infrastructure Improvements with £4.4m LGF investment. We have sought £650,000 Growing Places Funding to develop the southern site. This application focuses on the less developed northern site.

The vision: Well-located with good transport links, Innovation Park Medway will attract high GVA businesses focused on technology, engineering and knowledge-intensive sectors. Businesses will create high value jobs and upskill the local workforce through training and apprenticeships.

LGF3 will fund enabling infrastructure for the first section of the northern site of the Innovation Park Medway, unlocked by closing an airport runway (zone 1, figure 1). The works will include: Access roads; Lighting and directional signage; Drainage and water; Electricity; Gas; Fibre; Site surveys and associated capital project consultancy.

We will undertake enabling infrastructure works in 2019/20, maximising the opportunity for businesses to benefit from Enterprise Zone (EZ) incentives which expires March 2022. Acceleration will contribute to UK productivity and the quicker realisation of business rate yields, which are important for future Local Authority income streams, particularly with Business Rate Retention. The Ministry for Homes, Communities and Local Government (MHCLG) is keen to realise quick wins on EZ sites. Investment will significantly enhance IPM land values.

Preparing the site will leverage further investment from the public sector, BAE Systems, Sheppey Industries, University of Greenwich, and end user business occupiers who secure plots on the site.

Enabling works will make the site attractive to businesses looking to relocate to the South East. We will actively market the site during construction, which will attract companies looking to selfbuild their own custom premises (subject to site design code compliance, but made easier through EZ status). Planning will made quicker and simpler by use of a Local Development Order, which is a simplified planning mechanism with truncated approval timescales, and companies will occupy the site by 2021/22, prior to EZ expiry in March 2022.



# 1.7. Delivery partners:

Partner	Nature of involvement (financial, operational etc.)				
SELEP	Primary funder				
Medway Council	Project delivery lead. Will be the financial and operational lead.				
Tonbridge & Malling Borough Council	Land falls within Local Authority Boundary – involved in planning and economic development processes				
Kent and Medway Economic Partnership	Business engagement, project prioritisation, linkage with other projects and initiatives				
Thames Gateway Kent Partnership	Project prioritisation, linkage with other projects				
Private property developers	Financial investment in Rochester Airport				
University of Greenwich	Partner in future higher value skills delivery to the site				
University of Kent	Partner in future higher value skills delivery to the site				
Locate in Kent	Business engagement, project prioritisation, site promotion				
North Kent Enterprise Zone	Business engagement, project prioritisation				

1.8. Promoting Body:

Medway Council

- 1.9. Senior Responsible Owner (SRO): Sunny Ee, Head of Regeneration Delivery Sunny.ee@medway.gov.uk 01634 331030
- *1.10.* Total project value and funding sources:

Funding source	Amount (£)	Flexibility of funding scale or profile	Constraints, dependencies or risks and mitigation
LGF	£3,700,000	No flexibility in amount of funding sought, however the funding profile could vary if design commences before the Local Development Order is adopted. A reduction in the amount of funding would result in some of the outputs not being delivered at this time. This would result in the site being re-visited at a later date, at additional cost, to re- dig the same area to install the remaining outputs. This would lead to significantly higher costs, and would ultimately reduce the value for money offered by the project	This is dependent on the delivery of the LGF2 funded works, which will enable the release of the land ready for the enabling works for the next phase which is LGF3 funded. If the land is not released the LGF3 funding will not be available and therefore works will not be able to proceed. The final two planning applications for the LGF2 works were submitted to Planning Committee in December 2018 and the Committee resolved to approve both. The heliport application approval has been issued. With regards



			the hub building, we are awaiting formal confirmation from Highways England that they have no objection which is expected shortly Works are due to start in March 2019 and complete in March 2020
Private sector development	£45,000,000	This funding is considered to be relatively secure due to the level of interest expressed in the site prior to any active marketing or enabling works. The profile is flexible dependent on the buildout programme and building specification.	This is dependent upon businesses coming forward to occupy the site. This is a low risk due to the level of interest expressed in the site already, before formal marketing has begun.
Business rates returns	£200,000	This is flexible dependent on the buildout programme.	This is dependent upon businesses coming forward to occupy the site. There is a low risk due to the level of interest expressed in the site already, before formal marketing has begun.
Total project value	£48,900,000		

# 1.11. SELEP funding request, including type (LGF, GPF etc.):

Medway Council is seeking £3.7 million from the Local Growth Fund via SELEP to facilitate project delivery.

In the case of this grant application, state resources are involved as the project will be funded by the Local Growth Fund (via SELEP). However, the project will be compatible with the EU rules on state aid and any assistance given to any undertakings as part of the project will not constitute unlawful state aid.

#### 1.12. Exemptions:

This Business Case is not subject to any Value for Money exemptions as per the SELEP Assurance Framework 2017

#### 1.13. Key dates:

The project programme currently specifies the following key dates:

Key Milestones	Description	Indicative Date
Land disposal	Competitive procedure to market and dispose of individual plots to high GVA businesses.	January to December 2019



Planning	The proposed Local Development Order will be adopted.	July 2019
Design	Design will begin once the Local Development Order is adopted	January to August 2019
Planning Applicant to submit self- certification form which will be considered within 28 days under the terms of the Local Development Order		August 2019
Delivery of enabling infrastructure	New access road/footpath/cycle path, lighting and directional signage, secondary substation, gas, trenching for fibre and fibre provision, drainage and water main to be delivered.	October 2019 to December 2020
Occupation and development	Private business construction and occupation on the site	Initial occupation – 2020/2021

As the project progresses the programme will be reviewed and updated as required.

# 1.14. Project development stage:

Project development	Project development stages completed to date						
Task	Description	Outputs achieved	Timescale				
Option selection and outline design	Option appraisal to determine optimum affordable solution	High level designs in line with masterplan supported by summary cost assessment	Complete				
Strategic Outline Business Case	Strategic Outline Business Case to secure LGF funding	Strategic Outline Business Case	Complete				
Innovation Park Medway masterplan	Development of a masterplan to inform site development. Adopted following public consultation	Draft Innovation Park Medway Masterplan consulted on publicly.	Draft masterplan complete				



Marketing of the site	Marketing of the site to attract potential companies for occupation	This has started with soft market testing as part of the Masterplan development, and an event to launch the development of the Innovation Park was held in September 2018	Ongoing – June 2018 onwards.
Project development	t stages to be completed	d	
Task	Descrip	otion	Timescale
Innovation Park Medway masterplan and	Masterplan to be ad	opted by Medway dge and Malling	Masterplan adoption March 2019.
Local Development Order (LDO)	Order and Design Co route to simplifying the in order to deliver aspirations.	LDO adoption July 2019.	
Full Business Case	Full business case Accountability Board to		February 2019
Detailed design	Detailed design of o forward in line with the Local Development Or	ne masterplan and	January to August 2019
Self-Certification Form to seek planning consent under the Local Development Order for infrastructure works	Preparation and subm documents in line with Development Order (s mechanism with trunca timescales) in order to scheme.	August 2019	
Implementation	Delivery of project incl of a suitable contract works	0 11	October 2019 to December 2020

## 1.15. Proposed completion of outputs:

North Kent Enterprise Zone was granted Enterprise Zone Status, which runs from April 2015 to March 2022.

To date SELEP have awarded £4.4m Local Growth Fund <u>round 2</u> to Rochester Airport Phase 1 in order to deliver overall site enabling works. The future of the airport will be secured and it will



be possible to release the land required for the creation of Innovation Park Medway as a result of this investment. Phase 1 will be completed by March 2020.

This Full Business Case asking for £3.7million from LGF round 3 for Innovation Park Medway – enabling infrastructure will deliver the enabling infrastructure required to bring forward development on the newly released northern site (zone 1 of Innovation Park Medway. These works will be completed by December 2020.

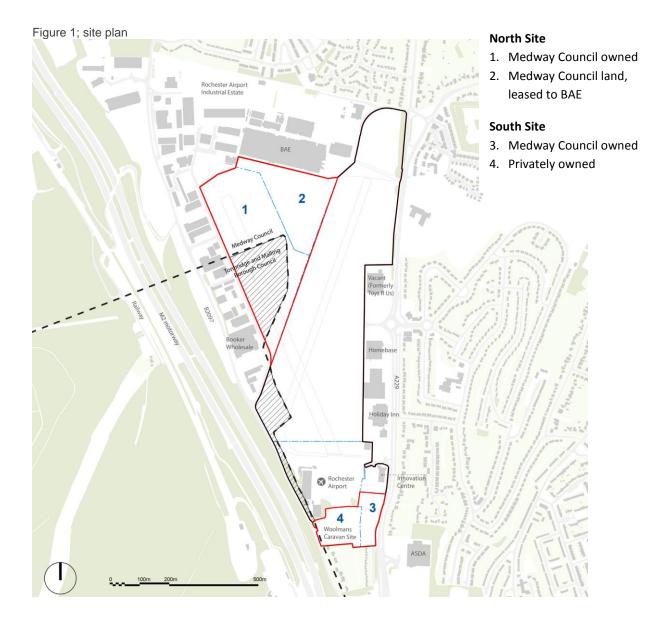
SELEP <u>awarded</u> £650,000 from the Growing Places Fund (shown on the plan below as area 3) in order to deliver the enabling infrastructure required to bring forward development of the southern site at Innovation Park Medway. The Southern Phase of the development will be completed by March 2020.

The £2.3m Outline Business Case request for LGF round 3b funding to deliver extended enabling infrastructure on the northern site was submitted to SELEP on 26<sup>th</sup> October 2018. This would double the opportunity for companies to take advantage of Enterprise Zone incentives. This phase of the development would be carried out at the same times as LGF3 and would be complete in December 2020.

There is potential for future funding through re-investment of business rates and rental income generated from the site. This project would result in the accelerated creation of additional jobs



and business rate income and therefore recycled business rate re-investment within the Enterprise Zone and contribute to the delivery of the Thames Gateway priorities for job growth.





# 2. STRATEGIC CASE

#### 2.1. Scope / Scheme Description:

Innovation Park Medway presents an important opportunity to help shape the economic future of the region and has been on Medway Council's regeneration agenda for a significant period of time. The core ambitions for Medway Council and Tonbridge & Malling Borough Council is to strengthen the performance of the local economy, to create jobs in order to secure growth and prosperity, and to realise the potential of the area whilst ensuring the operational longevity of Rochester Airport.

This site is designated as employment land within the existing Local Plan 2003, with a vision to develop a science and technology park to operate alongside the working airfield. This project will bring this aspiration closer to reality through delivering the infrastructure required to encourage development on this site. Businesses looking to relocate to this site will be led by the emerging Innovation Park Medway Masterplan, which is due to be adopted in March, and a design guide, both of which will be driven by the council's long-term visions for the site.

An innovation environment is about creating a place that brings people and ideas together. In order to develop a design response that delivers the required environment, a masterplan is being developed that incorporates design features that have been based on research into the innovation environments of national and international best practice projects.

Innovation Park Medway needs to position itself as a driver of the local innovation economy and attract businesses that support this. This requires offering residents opportunities to upskill, for example through apprenticeships, post-graduate opportunities and research partnerships between businesses and academia. The site will also open up potential to deliver high value businesses attracted by strategic connectivity and potential sustainable travel plans, plus an innovative environment at the leading edge which provides broadband infrastructure.

Key project SMART objectives include:

- Providing the enabling infrastructure required to facilitate development of the first section of the northern site at Innovation Park Medway. The enabling works will make the site attractive to businesses looking to relocate to Medway, allowing the site to be brought forward more quickly.
- Bring forward high quality jobs in line with the vision for the site whilst enabling businesses to realise the benefits offered by operating in an Enterprise Zone.
- To demonstrate Medway Council's ongoing commitment to developing a centre for high quality business, science and technology development.
- Continue to attract investment for growth in the South East, in line with SELEP's over-arching ambition, by providing innovative workspaces.

The project will promote Innovation Park Medway as a prime business location. This will lead to job creation and productivity gains in Medway, as high value businesses are able to locate in the area, helping to alleviate key economic problems including:

• Gross Value Added (GVA) per capita – The data from the Office of National Statistics (ONS) published in December 2016, show that the GVA per capita for Medway is £17,338. This figure is far below that of Kent as a whole at £20,878, and even further below the wider South



East average of £27,847. As a percentage, Medway's output per capita amounts to only 62% of the wider region and results in a large productivity gap in the area.

- Low Economic Base Medway's economic base is currently focussed on lower value, less knowledge-intensive activity. This is in spite of Medway accommodating four universities, a state-of-the-art Further Education College and a newly opened University Technical College. Medway produces skilled employees that largely go elsewhere because the economic makeup of the local area is not able to support these skilled people into employment.
- Over-reliance on the public sector In 2013, the public sector represented 23% of local employment, a significantly higher percentage than that seen across the South East region. Traditionally the public sector has generated low levels of GVA per capita. Medway is less well represented in areas such as financial and other business services and information and communication, which offer a higher GVA per capita. It is important to re-balance the local economy with business and jobs that can generate high-level output and provide opportunities for local residents, particularly students with the necessary qualifications, to remain in the area. Medway Council is committed to addressing this issue and reducing the relative level of economic deprivation in the area. One of the key mechanisms to help achieve this is by making commercial land available that will support higher value businesses and employment.

Medway Council have commissioned a consultancy to review and refresh the 2014 Rochester Airport Masterplan. Medway Council expect to achieve the following benefits through this LGF investment:

- To bring forward 1,365 new highly skilled jobs in engineering and technology, with the first 50 construction jobs being delivered in 2021. These jobs will facilitate the upskilling of the local workforce.
- Development on the site will deliver commercial workspace totalling approximately 38,500m2 (gross external area).
- The site will be enabled for future occupants, and this project will deliver the first section of the enabling infrastructure and take advantage of the benefits offered by the Enterprise Zone. The site will be enabled by the end of 2020.
- The project will encourage businesses to the site where they can benefit from being within an Enterprise Zone. The site will be actively marketed in 2019, with an emphasis on the benefits available to companies who invest within an Enterprise Zone.

Initial benefits will be realised by 2021, with the vision that in the long-term the site is extended to include the southern site to deliver a thriving innovation park.

These works will make the site more marketable to companies within the engineering and scientific fields who are looking to build their own premises. Medway Council's vision for the Innovation Park sees rapidly growing, cutting edge businesses establishing themselves on the site, offering the local labour force opportunities to become part of a highly skilled workforce.

Innovation Park Medway will become a hub for specialist high GVA businesses, which will significantly strengthen the local economy. In addition the presence of these businesses within the North Kent Enterprise Zone will generate a significant level of business rates which will allow for further investment in the site, leading to the creation of further jobs.



In addition to the direct benefits delivered by this project it is expected that these wider gains will also be realised:

- Development of the northern site will encourage uplift in investment in surrounding industrial estates in Medway. Investment in these sites will prevent the buildings falling into disrepair and will as a result safeguard jobs which already exist in Medway.
- Creation of 400 additional indirect jobs as a result of the development of the northern site, for example, jobs supplying or servicing the companies on the site, plus 200 construction jobs during the buildout of the Park
- Through the creation of an Innovation Park focussing on scientific and engineering industries it will be possible, due to available employment offer in highly skilled industries, for Medway to retain a higher number of graduates from the local universities.
- Creation of additional jobs within the private sector will reduce the reliance of Medway's
  economy on the public sector. In 2013, the public sector represented 23% of local
  employment; significantly higher than the South East region as a whole. Development of this
  site will provide private sector job opportunities in high value sectors which are comparatively
  less well represented in Medway.
- Contribute to the development of the Thames Gateway by complementing accelerated delivery of growth in jobs.

## 2.2. Location description:

Rochester Airport is a general aviation aerodrome in one of the largest conurbations in the South East outside of London and sits on the boundary of Medway Council and Tonbridge & Malling Borough Council. The site has excellent connectivity links and sits approximately 2.2 miles to the south of Rochester and Chatham town centres and 35 miles east of Central London. It is located approximately 0.9 miles north of Junction 3 of the M2 motorway and 3.5 miles north of Junction 6 of the M20 motorway, linking the site with London, the M25 motorway and Continental Europe, thereby making the site an attractive location for business.

Rochester Airport is bounded by the A229 to the east and the B2097 to the west. These roads meet to the south of the site at the Bridgewood roundabout interchange, with the A229 continuing to the south via a grade-separated flyover and a signalised roundabout. The site is well-connected to the surrounding road network. Emergency access points are located at the south-western, eastern and western site boundaries.

The majority of the existing pedestrian and cycle facilities are found to the east of the airport with limited facilities in the vicinity of the B2097. There are no footways on a section of the B2097 to the south of Laker Road. Existing pedestrian facilities include a signalised crossing on the A229 providing access to the housing estate and southbound bus stops on the A229. There is a cycle route along the A229 consisting of both on street and off street paths.

The area is served by a number of bus routes that run via the A229 to Maidstone in one direction and Chatham and Gillingham in the other direction. On the western side of the site, a further service runs from Chatham out to Kits Coty/Blue Bell Hill Village via the B2097. The emerging Innovation Park Medway masterplan proposes to encourage pubic transport into the site with a dedicated bus access point, and the site will have 3 access points, 2 on the B2097 for access to the northern site and the other on the A229 for access to the southern site.



A recent Transport Assessment carried out as part of the emerging Innovation Park Medway Masterplan has concluded that expected car traffic will remain within predicted parameters, and that the site benefits from good bus, pedestrian and cycle provision. A Travel Plan document supporting the development of the masterplan will promote a range of measures with the overall objective of reducing the number of single occupancy vehicle journeys to and from the site, and building on the existing bus routes which provide good north-south links, opportunities for public transport services to penetrate the site will also be considered.

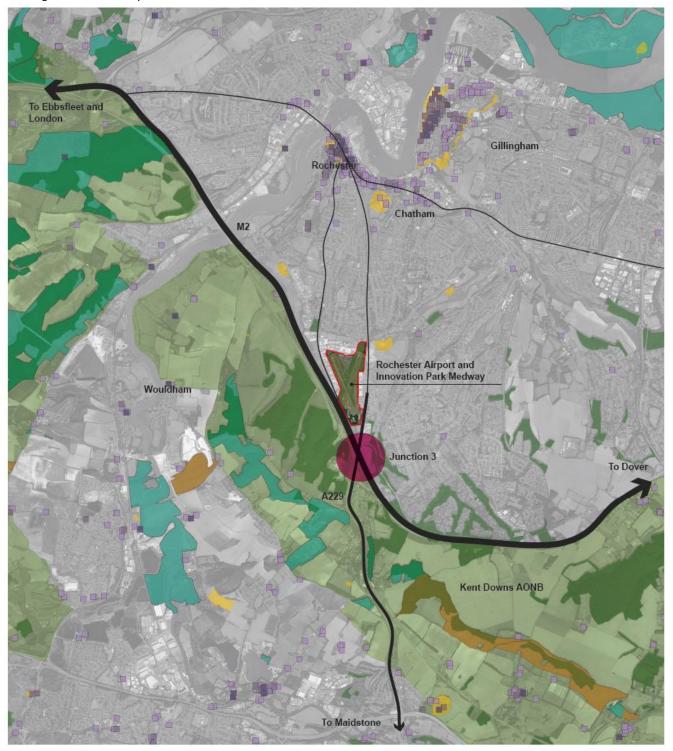
Southeastern Javelin Trains that make use of High Speed 1 mean Rochester is just 37 minutes from Central London, whilst Eurostar services to Europe can be accessed from Ebbsfleet and Ashford International Stations. Strood is also 33 minutes from London. The nearest stations in Chatham and Rochester are both located approximately 3 miles from the airport site, and would require onward travel to get to the site. There are bus services that link the stations to the airport. Adjacent to the airport, to the west of the M2, is the Kent Downs Area of Outstanding Natural Beauty (AONB), a landscape made up of diverse special characteristics and qualities which together distinguish it as a landscape of national importance.

In close proximity to the Airport are a number of noteworthy employment areas including the BAE Systems Rochester Campus, Rochester Airport Industrial Estate and the Innovation Centre Medway which opened in 2009. The Airport has been in use since the early 20th Century developing a significant history and forming an integral part of the local community. To ensure the Airport remains fit for purpose into the 21st Century, proposals for the site's refurbishment have been developed as part of the Rochester Airport Masterplan (2014).

In recent years, innovation in the local area has been supported by its excellent transport links, both within the region and in terms of its connection to London and continental Europe, its close proximity to four local universities and a diverse and proactive business community. Significant progress has been made with regard to average wage levels, workforce skills and employment and productivity rates in Medway, and further improvements can help raise performance regionally and nationally. Capitalising on its industrial legacy, and the consequential local sector strength in manufacturing and engineering, is key to delivering further economic growth and innovation.



Figure 2 – Location plan



# 2.3. Policy context:

The importance of development at Rochester Airport has been identified in several local and regional documents, supports recent development at the periphery of the site, such as the highly successful and fully-occupied Innovation Centre Medway and aligns with a number of SELEP Strategic Economic Plan (SEP) objectives. Medway's Employment Land Needs Assessment 2015 has identified a future requirement of 90 hectares in order to meet demand and provide



jobs for the fast growing population during the plan period up to 2037. The airport site is the largest, centrally located holding in the area and will help meet a significant element of the identified demand.

Innovation Park Medway is situated within the nationally recognised Thames Gateway regeneration area, which is an area identified by Government as a location for growth. This project will accelerate development within the Thames Gateway, focusing on innovation and growth in knowledge-intensive sectors, aligning well with priorities set out in the Government's Industrial Strategy White Paper and emerging thinking on SELEP's Strategic Economic Plan as well as the existing SEP (chapters 2 and 4). As part of the North Kent Enterprise Zone, Innovation Park Medway is also a strategic priority for the Kent and Medway Economic Partnership (signified by their endorsement of the Memorandum of Understanding with Government to support delivery of the Enterprise Zone).

The project is also fully supported by the Medway Innovation Board, a private sector led advisory group.

The ambitions for Innovation Park Medway are:

- Attract high GVA activities •
- Improve the number and quality of jobs
- Add value by retaining and increasing the local skills base
- Establish Innovation Park Medway as a preferred destination and partner for regional businesses
- Promote the region's brand and image •

Innovation Park Medway targets locations where high value employment will boost land values and confidence to support housing delivery, by helping provide impetus to commercial growth and creation of high value jobs. It will improve the productivity of the economy, raising GVA and investor confidence and strengthening linkages between business and the higher education sectors, both through on-site provision and governance arrangements.

Medway's current Local Plan 2003 (Policy ED1) states that the airport site 'has the potential to become an employment centre of the highest quality'. The policy indicates that on the airport site development will only be permitted for Business (Class B1), general industry (Class B2) and storage and distribution (Class B8) uses.

An emerging Local Plan is currently being developed which also references the development of Innovation Park Medway. The emerging Local Plan outlines the ambitions for Innovation Park Medwav:

## the ambition is to develop a very high quality commercial environment for predominantly B1 and B2 uses, including workspace for advanced manufacturing, engineering, R&D and prototyping.

Development of the Innovation Park Medway will significantly contribute to the Medway Council Plan 2017 - 2020, (the Council's strategic business plan) by supporting the strategic priorities of 'maximising regeneration and economic growth' and 'supporting Medway's people to realise their potential.' The Council is committed to transforming the area through bringing about positive change with new jobs and homes in major regeneration sites at Rochester, Chatham and Strood, working in partnership with the private sector and Homes England.

Policy E1: Economic Development, within the emerging Local Plan, sets out the Council's commitment to increase the productivity of Medway's economy, as measured through GVA, South East LEP Capital Project Business Case



through support for higher value employment. This will include the designation of specific employment sites as suitable for higher value employment. In addition, the council and its partners will promote growth of employment sectors that have the best potential for higher value jobs.

The emerging Local Plan is supported by Medway's regeneration and economic development framework – Medway 2035. Medway 2035 has the stated objective:

'Medway Council will lead by example in championing, and policy-protecting, high value employment opportunities at Innovation Park Medway.'

This project will help to achieve the following outcomes listed in the Council Plan:

• A 'strong diversified economy' through business investment;

• *'Residents with jobs and skills' through creating job opportunities for Medway residents on the site.* 

In January 2014 Medway Council adopted the Rochester Airport Masterplan which sets out the vision for the Rochester Airport site. The vision includes supporting high value business, employment and skills opportunities at the site. An updated Masterplan for the site will be adopted by March 2019.

This project meets the objectives of the SEP by:

- Delivering employment growth, particularly within higher-skilled occupations, helping to close the GVA gap currently experienced by Medway;
- Supporting the growth of the advanced manufacturing sector (an area in which Medway has, anchored by major employers such as BAE Systems, which is adjacent to the site, Delphi and a large base of medium-sized, cutting edge manufacturing and engineering companies and supply chains);
- Contributing to the North Kent Enterprise Zone by offering businesses the opportunity to exploit the benefits offered to companies locating within the Enterprise Zone;
- Providing employment opportunities for local graduates from the Medway University Technical College and the Universities at Medway, and adding value by keeping young people in the area

Creation of high GVA jobs will undoubtedly contribute to the delivery of the SELEP Skills Strategy.

Medway Council's adopted Economic Development Strategy 2009-12 identified the need for 'a coherent long term plan for Rochester Airport, which has the benefit of being in Council ownership. Areas surrounding Junction 3 of the M2 and Rochester Airport are considered prime locations with further potential for business accommodation and a range of employment uses. Sites in these areas are thought to offer sufficient competitive advantage, particularly due to excellent transport links and accessibility, to attract business relocations to suitable accommodation in spite of an ongoing economic downturn'.



#### **National Planning Policy Framework**

The National Planning Policy Framework (NPPF) forms the basis of development plan making in England and is a material consideration in planning decisions. The NPPF details the Government requirements for the planning system, as well as providing a framework within which councils and local communities should produce planning documents, reflecting the priorities and needs of the relevant community.

A core theme of the NPPF is the delivery of sustainable development and it confirms the three dimensions to sustainable development as economic, social and environmental. Paragraph 14 emphasises this by stating "At the heart of the National Planning Policy Framework is a presumption in favour of sustainable development".

Development of Innovation Park Medway will support the emerging Skills and Employability Plan for Medway 2018 - 2025, whose vision for skills, including STEM skills, and employability is encapsulated in four priorities which promote growth for all:

- Matching Business Demand with Skills Supply
- Developing Medway's Talent Pool
- Establish Routes to Employment
- Transforming NEETs Young People Not in Education, Employment or Training) to EETs (Young People in Education, Employment or Training)

The Skills and Employability Plan for Medway 2018 - 2025 celebrates the focus and strengths of Medway's training and education providers. It recognises, and respects an intricate local, regional and national skills context. In doing so, it seeks to unite and add value to existing initiatives, and to create exciting new opportunities for all

#### 2.4. Need for intervention:

The requirement is for funding for commercial land infrastructure works to the northern site identified as Zone 1 in the plan at figure 1, to promote Innovation Park Medway as a prime business location. This will lead to job creation and productivity gains in Medway as high value businesses are able to locate in the area.

Innovation Park Medway is located within the Kent Innovation Corridor. Extending from Discovery Park Enterprise Zone in East Kent to The Nucleus in Dartford, the corridor comprises a chain of strategic sites offering a mixture of start-up, incubation, expansion, office and workshop spaces complemented by conferencing and other business support facilities bringing together businesses in advanced technology sectors including life sciences, pharmaceuticals, ICT, digital media and specialist engineering.

In 2015, the North Kent Enterprise Zone, was awarded Enterprise Zone status, operating across three locations: Ebbsfleet Garden City, Kent Medical Campus in Maidstone and Rochester Airport in Medway. The North Kent sites offer specialisms in key sectors such as medical and healthcare research, training and practice, advanced manufacturing, engineering and digital technologies. It is within this regional context that the Innovation Park Medway needs to attract investment and build local value chains.

Innovation Park Medway has a clear agenda and ambitions (as detailed above) and a focus on increasing skills and attracting quality jobs. The success of an Enterprise Zone is in part dependent on the environment it operates in, and the development of Innovation Park Medway will offer opportunities to promote innovation, economic growth and skilled jobs.



The project will promote Innovation Park Medway as a prime business location. This will lead to job creation and productivity gains in Medway, as high value businesses are able to locate in the area, helping to alleviate key economic problems including:

- Gross Value Added (GVA) per capita The latest data from the Office of National Statistics (ONS) published in December 2016, show that the GVA per capita for Medway is £17,338. This figure is far below that of Kent as a whole at £20,878, and even further below the wider South East average of £27,847. As a percentage, Medway's output per capita amounts to only 62% of the wider region and results in a large productivity gap in the area.
- Low Economic Base Medway's economic base is currently focussed on lower value, less knowledge-intensive activity. This is in spite of Medway accommodating four universities, a state-of-the-art Further Education College and a newly opened University Technical College. Medway produces skilled employees that largely go elsewhere because the economic makeup of the local area is not able to support these skilled people into employment.
- Over-reliance on the public sector In 2013, the public sector represented 23% of local employment, a significantly higher percentage than that seen across the South East region. Traditionally the public sector has generated low levels of GVA per capita. Medway is less well represented in areas such as financial and other business services and information and communication, which offer a higher GVA per capita. It is important to re-balance the local economy with business and jobs that can generate high-level output and add value by providing opportunities for local residents, particularly students with the necessary qualifications, to remain in the area. Medway Council is committed to addressing this issue and reducing the relative level of economic deprivation in the area. One of the key mechanisms to help achieve this is by making commercial land available that will support higher value businesses and employment.
- Unemployment Medway has higher unemployment levels when compared with the South East, with Medway experiencing a rate at about four percentage points higher than that for the South East as a whole in 2015. Although the South East economy seems to be fully recovered from the economic downturn, with its' latest unemployment rate similar to pre-2008 levels, the Medway economy has not witnessed a similar trend and its' economy has only partially recovered.

Medway is already home to a number of best in class high technology companies, including BAE Systems), Delphi, Geku Aeromet Hochiki and Transnordic .The area also has leading companies in specialist fields such as medtech laboratory construction (Clean Room Construction), software development (Dovetail Games) and hearing protection systems for the healthcare, music and security sectors (Puretone). The presence of such companies, their investment in R&D and local supply chain networks provide strong foundations for further growth and clustering of related sector specialisms.

However, industrial areas in Medway's urban locations are limited and largely operating at capacity. This includes sites such as Strood Business Park, Medway City Estate and Gillingham Business Park. Whilst all are popular, Gillingham Business Park represents the last of these particular sites to be developed almost 30 years ago as an Enterprise Zone. Notwithstanding the development of the Innovation Centre, a standalone initiative developed by Medway Council in 2009, the private sector has been slow and reticent to develop new commercial business stock due to a lack of well-located land designated for employment.



Therefore, the quality of the area's commercial stock is slowly deteriorating in addition to the issues related to this burgeoning demand. Recent changes by the Government to the National Planning Policy Framework make it easier for developers to convert commercial sites into residential uses, which is adding to the capacity constraint.

Medway Council commissioned GVA Bilfinger in 2015 to produce its Strategic Housing & Economic Needs Assessment (SHENA), and published the Employment Land Needs Assessment in July 2015 as a constituent part of this. This study identified that there is 'a need to deliver a mix of industrial and warehousing stock to enable the borough to capitalise on the economic opportunities'. These are an increase in local demand for office space due to London's increasing prices and Medway's quick connection with London and existing high value engineering economic activity. Finally, the strategic role of Medway Council as the key stakeholder that can facilitate the space and the infrastructure required was highlighted.

#### 2.5. Sources of funding:

It is key to encourage growth on the Innovation Park Medway site as quickly as possible in order to realise Enterprise Zone benefits, and public sector funding within the timeframe allowed is the only way the development can achieve this.

Other funding sources considered include:

• Private sector funding – consideration was given to private sector funding, but if the northern site is to be developed at pace to take maximum advantage of the benefits on offer and achieve the objectives, it is unlikely the programme of works under private sector investment will be quick enough for the northern site to meet the Enterprise Zone window of opportunity, and the opportunity for jobs, apprenticeships and reinvestment of business rates could be missed

If this bid is successful, the proposed works are due to start in October 2019 and complete in December 2020, following this private companies will need to carry out their own premises construction, and occupation is not likely to start until 2021; Enterprise Zone status ends in March 2022. Should the project be reliant on the private sector, marketing and allocation of plots to private companies will need to take place before the works can commence.

• Growing Places Fund – the amount of funding that can be allocated from the Growing Places Fund to each project was not sufficient to enable enough infrastructure on the site to allow for onward development that would, in turn, generate sufficient income for Medway to be able to repay the loan as required. Therefore this option was discounted.

• Borrowing – consideration was given to borrowing funds from the Public Works Loan Board. However, this was not considered to be a viable option due to the repayment requirements. The Public Works Loan Board lending arrangements indicate that the first repayment must be made within 6 months of the advance of funding. In this instance, this was considered to be impractical as the enabling works will not be complete within this time period and therefore no income will be generated on the site. In addition, Medway Council would be required to pay both interest and fees on any borrowing from the Public Works Loan Board, which has an impact on the viability of the proposal.

• Medway Council to fund the works – Medway's latest Medium Term Financial Strategy sets out that the council's projections for funding and expenditure which result in a rising funding gap between 2019/20 and 2022/23, as the cost of service delivery continues to increase while funding continues to fall; since 2012/13 aggregate external funding in the form of business rates, council tax and revenue support grant will have reduced by 13% by 2022/23.



Unfortunately, the steep decline in government grant over a sustained period has meant that the council has been compelled to draw on scarce reserves in the short term, in order to protect frontline services and does not therefore have sufficient balances to support the delivery of this scheme. In addition to Government grants the council has, in previous years, injected considerable sums into the capital programme mainly from capital receipts and prudential borrowing. The council's robust approach to managing an ideal property portfolio restricts the availability of capital receipts so there is very limited capacity for using this source of funding.

Local Authority borrowing is regulated by CIPFA's Prudential Code which requires that the local authority shall ensure that all of its capital and investment plans and borrowing are prudent and sustainable. In doing so, it will take into account its arrangements for the repayment of debt (including through the MRP / repayment of loans fund) and consideration of risk and the impact, and potential impact, on the authority's overall fiscal sustainability. The current policy is that any service wishing to avail itself of prudential borrowing in order to fund capital investment must be able to demonstrate that it can afford the repayments and interest incurred on the loan from its revenue budget.

The commercial premises delivered at Innovation Park Medway would generate Business Rates for the local authority, however the growth in rates delivered by Enterprise Zones must be reinvested in local economic growth. It is not yet possible to forecast with any accuracy as to the level of growth that will be generated by this element of the project, and as such it is not possible to produce a robust business case to support taking out loans to fund the works.

## 2.6. Impact of non-intervention (do nothing):

If the funding bid is unsuccessful the development of the site will be significantly slower in coming forward, and it will not be possible to proceed with these works on a timescale that aligns with Medway Council's vision for the Innovation Park within the period that business incentives will be available in the North Kent Enterprise Zone, resulting in fewer high GVA jobs and skills opportunities available in the short-term, and squeezing the window of opportunity for businesses to take up the Enterprise Zone incentives.

An early opportunity to de-risk the site for both the local authority and/or a development partner will be missed, leading to reduced site value and interest. There is the potential for the site to be sold as a whole to the private sector; however, this raises concerns regarding deliverability of future phases of the project and presents a risk to the quality of the appearance of the site, the type of businesses which may locate on the site and the calibre and density of jobs they provide.

Delay in bringing forward development of the Enterprise Zone would likewise delay generation of business rates that could then be reinvested in the site. Furthermore, if this site is not brought forward at pace, companies may seek alternative employment locations outside the South East, the anticipated jobs will not be created and there will be fewer opportunities for local people to gain employment and training within a highly skilled industry, such as the scientific or technological fields. This will impede the retention of a skilled workforce, which will have a negative impact on the local economy, and reduce the gap in the rate of unemployment between Medway and the wider South East region.

Failure to provide employment opportunities in highly skilled industries is likely to lead to increased out-commuting from Medway and the surrounding area, which will in turn have negative implications on the environment. It could also Impact on the ability to garner interest from the Higher Education sector as the vision of the development is to create a technology or science park environment with a critical mass of interest to foster business and skills collaboration.



#### 2.7. Objectives of intervention:

#### Project Objectives

Objective 1: Creation of a knowledge-based employment hub from 2021 to fully exploit the Enterprise Zone status;

Objective 2: Encourage reinvestment on neighbouring industrial estates with the creation of the technology park;

Objective 3: Link labour market skills development with the proposed physical developments by creating partnerships with local universities and further education facilities;

Objective 4: Create high GVA skilled jobs;

Objective 5: Retain and increase the local skills base;

Objective 6: Establish Innovation Park Medway as a preferred destination and partner for regional businesses.

#### Problems or opportunities the project is seeking to address

Problem 1: Low Gross Value Added (GVA) per capita

Problem 2: Poor retention of local skilled workforce and new graduates

Problem 3: Over-reliance on the public sector for employment

Problem 4: High unemployment compared to the rest of the South East.

Opportunity 1: maximise the number of businesses locating on the Innovation Park Medway, resulting in the creation of more jobs sooner, earlier receipt of business rates, and reinvestment of business rates into the Enterprise Zone

	Problems / opportunities identified in Need for Intervention section					
	Problem 1	Problem 2	Problem 3	Problem 4	Opportunity 1	
Objective 1	$\checkmark\checkmark$	$\checkmark\checkmark\checkmark$	$\checkmark \checkmark \checkmark$	$\checkmark \checkmark \checkmark$	$\sqrt{\sqrt{\sqrt{1}}}$	
Objective 2	√	$\checkmark\checkmark$	$\checkmark \checkmark \checkmark$	$\sqrt{\sqrt{\sqrt{\sqrt{\sqrt{\sqrt{\sqrt{\sqrt{\sqrt{\sqrt{\sqrt{\sqrt{\sqrt{\sqrt{\sqrt{\sqrt{\sqrt{\sqrt{$	$\checkmark \checkmark$	
Objective 3	√	$\checkmark \checkmark \checkmark$	$\checkmark$	$\checkmark \checkmark \checkmark$	$\checkmark$	
Objective 4	$\checkmark \checkmark \checkmark$	$\checkmark \checkmark \checkmark$	$\checkmark \checkmark \checkmark$	$\checkmark \checkmark \checkmark$	$\sqrt{\sqrt{\sqrt{1}}}$	
Objective 5	$\checkmark\checkmark$	$\checkmark \checkmark \checkmark$	$\checkmark \checkmark$	$\checkmark \checkmark \checkmark$	$\sqrt{\sqrt{\sqrt{1}}}$	
Objective 6	$\checkmark$	$\checkmark \checkmark$	$\checkmark \checkmark \checkmark$	$\checkmark\checkmark$	$\checkmark$	

## 2.8. Constraints:

#### **Planning Constraints**

The preferred approach for delivering Innovation Park Medway through the planning system is to use a Local Development Order (LDO). The LDO mechanism demonstrates a positive and strategic approach to planning, supporting business and encouraging economic growth. An LDO promotes and communicates a clear planning framework for Innovation Park Medway and ensures the delivery of a successful place by giving developers greater certainty on what they are able to build. There is risk of objection to the adoption of a Local Development Order. As part of the assessment and development of the Local Development Order, Medway is consulting with experts in the appropriate fields to mitigate the risk of objection and encourage public support to minimise delay as much as possible.



There continues to be an anti-airport redevelopment campaign, which has challenged the proposal from the point of Masterplan delivery. The campaign mounted a Judicial Review as stated above into the planning application process conducted by Medway Council. The Judicial Review slowed the procurement process for the Rochester Airport Improvement works, however the programme for the LGF2 and LGF3 works, taking into account further time for Judicial Review shows all works can be delivered within the SELEP required timeframes.

The final two planning applications for the LGF2 works (Phase 1 of the project) were submitted to Planning Committee in December 2018 and the Committee resolved to approve both. The heliport application approval has been issued. With regards the hub building, we are awaiting formal confirmation from Highways England that they have no objection which is expected shortly. The tender for a works contractor is live and works are expected to start in March 2019 and be complete as planned in March 2020, allowing time for the 2<sup>nd</sup> runway to be closed and the land released to deliver the LGF3 works.

Please refer to Appendix C(i) for the full programme of both phases of the project.

# **Financial constraints**

The availability of grant funding for the airport site's commercial development limits the immediate scale of development. The intention is to re-invest any income from the development of zone 1 to allow further development on the Rochester Airport site.

## **Ecological Constraints**

An Ecological Impact Assessment has been undertaken to inform the masterplanning process; a number of statutory and non-statutory designated sites have been identified as well as a range of species and habitats also present within the site. Overall, based on the nature and location of the proposed development, no adverse effects on these statutory or non-statutory designated sites are anticipated. The proposed development would achieve a net gain in biodiversity, in line with guidelines set out in the National Planning Policy Framework, and although some semi-improved neutral grassland will be lost, this loss will be compensated through re-provision off-site. An Ecological Management and Enhancement Plan will be produced to provide prescriptions for the mitigation measures.

## **Building Heights**

A full Landscape and Visual Impact Assessment has been prepared to inform the new Innovation Park Medway Masterplan as the site lies within an "Urban and Industrial" area, approximately 100m from the Kent Downs Area of Outstanding Natural Beauty. The assessment identified that there were no significant effects on the surrounding landscape and townscape arising from the proposed development. Intervening woodland and terrain reduces visibility of the proposals, and where the proposals can be seen, they would be viewed in the context of existing buildings in the industrial and employment areas surrounding the site.

## 2.9. Scheme dependencies:

## Joint Local Authority Partnership

The site of the Innovation Park Medway Area falls within both Medway Council and Tonbridge & Malling Borough Council boundaries. The success of the project is dependent on the collaboration of Tonbridge & Malling with Medway and their joint agreement of the scheme objectives

## **Financial Dependencies**

As mentioned in section 2.6 the implementation of further zones is dependent on funding being available. Medway Council is not currently in a position to be able to fund this development;



however, the intention is to re-invest any income received from the development of the northern site to progress commercial use on the remainder of the site.

#### **Phasing Dependencies**

In order to safeguard the future of the airport, whilst also achieving the objectives detailed previously, Medway Council also submitted a request for LGF funding to bring forward the first phase of the Innovation Park Medway project.

Phase 1 of the project focusses on the airport infrastructure improvements. Through delivery of these works the future of the airport will be secured, and it will be possible to release the land required for the creation of Innovation Park Medway, to which this bid applies. Planning approval was granted for the final elements of the LGF 2 funded Phase 1 works on December 19<sup>th</sup> 2018. Works are due to start in March 2019 and complete in March 2020. Please refer to Appendix C(i) for the full programme for both phases.

## **Masterplan and Planning Dependencies**

The Innovation Park Medway Masterplan outlines a scheme that will deliver a high quality space with flexible plots to encourage a wide range of high value technology, engineering, manufacturing and knowledge- intensive businesses. This masterplan is required to be adopted by Medway and Tonbridge & Malling Councils, to enable the preferred planning approach, a Local Development Order, to be prepared and subsequently adopted by both councils as the preferred planning framework for the development.

A Local Development Order offers a more attractive planning process for potential businesses, as it incurs lower costs and offers a speedier planning decision, which means more opportunity to maximise Enterprise Zone benefits. The enabling infrastructure works cannot commence until both processes are complete, and the current programme for adoption of the masterplan and a local development order allows time for the delivery of these LGF3 works:

Adoption of the masterplan – March 2019; Adoption of Local Development Order – July 2019

#### **Social Dependencies**

A workforce with the required skills is required to feed into the businesses that will be occupying the site. Two of the four universities located in Medway attend the Innovation Park Medway Delivery Board to look at opportunities for local skills provision and commercial research and development, attracting the high value innovative companies that the Innovation Park Medway aims to target.

## 2.10. Expected benefits:

Medway Council expect to achieve the following benefits through this LGF investment:

- To bring forward 1,365 new highly skilled jobs in technology and engineering, with the first 50 construction jobs being delivered in 2021. These jobs will facilitate the upskilling of the local workforce.
- Development on the site will deliver commercial workspace totalling approximately 38,500m2 (gross external area).
- Creation of 560m of road, footpath and cycle paths



- The site will be enabled for future occupants, and this project will accelerate the delivery of the enabling infrastructure and maximise the benefits offered by the Enterprise Zone. The site will be enabled by the end of 2020.
- The project will encourage businesses to the site where they can benefit from being within an Enterprise Zone and will be extended to the southern site to deliver a thriving innovation park.

In addition to the direct benefits delivered by this project it is expected that these wider gains will also be realised:

- Development of the northern site will encourage uplift in investment in surrounding Industrial Estates in Medway. Investment in these sites will prevent the buildings falling into disrepair and will as a result safeguard jobs which already exist in Medway.
- Creation of 400 additional indirect jobs as a result of the development of the northern site, for example, jobs supplying or servicing the companies on the site, and 200 construction jobs during the buildout period of the Park
- Through the creation of an Innovation Park focussing on scientific and engineering industries it will be possible, due to available employment offer in highly skilled industries, for Medway to retain a higher number of graduates from the local universities.
- Creation of additional jobs within the private sector will reduce the reliance of Medway's
  economy on the public sector. In 2013, the public sector represented 23% of local
  employment; significantly higher than the South East region as a whole. Development of this
  site will provide private sector job opportunities in high value sectors which are comparatively
  less well represented in Medway.

Please also refer to section 3.3 of the Economic Case

## 2.11. Key risks:

The key risks which will affect delivery of the scheme and benefits realisation are:

LGF funding is not forthcoming – if LGF funding is not awarded for the delivery of this project, the progression of the development of Innovation Park Medway will be put at risk. There will be sole reliance on private sector investment and possible reinvestment of business rates, meaning that fewer businesses will be able to take up the opportunities offered by the Enterprise Zone status, and local and national objectives may not be met.

Planning consent is not forthcoming – if planning permission is not granted for development on the site it will not be possible to proceed with the project as currently planned, and opportunities to maximise the Enterprise Zone benefits will be lost. The final two planning applications for the LGF2 works were submitted to Planning Committee in December 2018 and the Committee resolved to approve both. The heliport application approval has been issued. With regards the hub building, we are awaiting formal confirmation from Highways England that they have no objection which is expected shortly. As part of the assessment and development of the Local Development Order, Medway is consulting with experts in the appropriate fields to mitigate the risk of objection and encourage public support to minimise delay as much as possible.

Best value procurement of necessary contractors not achieved - if best value is not achieved, then the quality and quantity of works may not be achievable, the full extent of enabling works for



the site will not be delivered and the rate at which the objectives and benefits can be achieved will be slowed.

Under estimation of costs – under estimation of costs will also slow the rate at which the site is enabled, as the development will be reliant on income and reinvestment from the private sector, which will also take longer as buildout of the site will be slower. Unit costs have been derived from discussions with external consultants and experts, and Medway's own technical teams. Infrastructure quantities costs were calculated from a combination of cost estimates from a civil engineering consultancy and SPONS 2018 which also takes into account labour, plant and material elements required to complete the works.

No/fewer private sector businesses are interested in building on the site – this will delay the realisation of benefits and impact on the council's commitment to increase the productivity of Medway's economy through support of high value employment.

Buildings delivered on site by companies do not tie in with Medway Council's vision for the Innovation Park – a masterplan for the entire Innovation Park Medway site will be adopted by March 2019. As part of this Masterplan, a design code is being delivered which will include clearly set out guidelines for businesses interested in developing premises on the site. This design code will minimise the risk that buildings delivered on site by companies do not tie in with Medway Council's vision for the Innovation Park.

Risk that runway 16/34 at Rochester Airport is not closed in time to allow site development. The runway needs to be closed to release the land for development. Please refer to Appendix C(i) for a programme of the LGF2 funded works and proposed LGF3 works



## 3. ECONOMIC CASE

This scheme involves redevelopment of the Rochester Airport site with the aim of developing Innovation Park Medway, which will attract high GVA businesses focusing on technological and science sectors. These businesses will deliver jobs in the area and contribute to upskilling the local workforce.

The Innovation Park Medway is a big project and will be delivered in multiple phases which will run in parallel as well as successively to each other between 2018 and 2020.

This economic case has been prepared specifically for the following two phases of the Innovation Park Medway:

- Phase 1: this phase of the scheme will enhance the airport's operational infrastructure, improve its attractiveness to business investment, and also unlock longer-term commercial land opportunities to support high value businesses in Medway. The works will include: refurbishment of two existing aircraft hangars and provision of one new aircraft hangar, new control tower and hub building, relocation of helipads, and provision of new parking, access roads, and replacement runway lighting.
- Phase 2: this phase will install enabling infrastructure to commercial land that will be freed up by the closure of one of the runways of the airport (Phase 1). The works will include: access road and surface parking, drainage and water, power, gas, broadband fibre, and landscaping.

There is also potentially a third phase that will allow enabling infrastructure of Phase 2 to be extended to a larger area of commercial land, thus ensuring that all enabling works are complete and companies occupy commercial land prior to the end of the Enterprise Zone period in 2021-2022. A separate economic case was prepared for the three phases and their joint BCR (adjusted BCR of 2.1)<sup>1</sup>.

This economic case considers implementation of the first two phases only and determines whether they demonstrate value for money. In the absence of Phase 3, it is expected that Phase 1 and Phase 2 will deliver the same land value uplift for the site as with Phase 3. However, it the development of the site will be slower in coming forward<sup>2</sup> which could result in fewer companies having the opportunity of benefitting from the Enterprise Zone with fewer high GVA jobs and skills opportunities available in the short-term.

This economic case presents evidence of the expected impact of the scheme on the economy as well as its environmental, social and spatial impacts. The analysis applies recognised HMT Green Book: Appraisal and Evaluation Guidance and DCLG Appraisal Guide 2016 to determine the benefits and value for money of the scheme.

## 3.1. Options assessment:

A long list of options has been considered to address the present issues and opportunities outlined in the need for intervention section of this business case.

<sup>&</sup>lt;sup>1</sup> This economic case was submitted to SELEP for LGF3b funding on 26<sup>th</sup> October 2018.

<sup>&</sup>lt;sup>2</sup> Delay of a couple of years is anticipated, i.e. the land value uplift will occur in 2023 rather than 2021. South East LEP Capital Project Business Case Page **26** of **108** 



# Long list of options considered:

Phase	No.	Option Name	Short Description
	1	Do Nothing	This option considers what would happen in the 'business as usual' scenario, whereby no funding is available for improvements to the airport's infrastructure.
Phase 1	2	Do Something	This option considers a suite of enabling works that would provide protection for the airport in the long term but with a five-year delay, i.e. the benefits of the Enterprise Zone status would not be realised. The works would involve the following: development of a hard-paved runway, closure of the second runway, recladding of existing hangars and provision of new hangars, new control tower, aircraft restoration facilities.
	3	Do Maximum	This option would bring forward the works detailed under Option 2: Do Something so that the benefits of the Enterprise Zone status can be maximised.
	1	Do Nothing	This option assumes that Phase 1- Option 3: Do Maximum is successfully delivered and what would happen in the absence of any further funding.
	2	Do Minimum	This option assumes 33% less available funding compared to Phase 2 - Option 3: Do something, which means that 33% less works would be delivered.
Phase 2	3	Do Something	This option would involve the partial build out of the northern site of the Innovation Park Medway, amounting to a total of 57,450 sqm GEA of commercial space. The works would include: access road and surface parking, drainage and water, power, gas, broadband fibre, and landscaping.
	4	Do Maximum	This option would involve the full build out of the northern site of the Innovation Park Medway, amounting to a total of 98,500 sqm GEA of commercial space.

**Options assessment:** 

Assessment of the long listed options had a series of steps, including:

- Step 1: Developing, agreeing and prioritising project objectives, and identifying critical success factors;
- Step 2: Appraising each long listed option against the critical success factors; and
- Step 3: Identification of short listed options for further consideration.

## Step 1: Project Objectives

Flowing from the need for intervention outlined in the Strategic Case, the following project objectives have been defined for the scheme.



No.	Project Objective (PO) Description
PO1	Creation of a knowledge-based employment hub by 2020 to fully exploit the
FUI	Enterprise Zone status
PO2	Encourage reinvestment on neighbouring industrial estates with the creation of
FUZ	the technology park
PO3	Link labour market skills development with the proposed physical developments
F03	by creating partnerships with local universities and further education facilities
PO4	Retain and improve airport in order to be functional throughout the pending 25-
F04	year lease period
PO5	Enhance working aviation heritage facilities with better public access

# **Step 2: Critical Success Factors**

Critical Success Factors (CSF) were established, against which the long list of options was assessed. The four CSFs are defined as:

- CSC 1: Strategic fit with Project Objectives;
- CSC 2: Provides Value for Money;
- CSC 3: Ability to secure funding (Affordability); and
- CSC 4: Logic, practicality and the ability to deliver (Deliverability).

**CSC 1: Strategic Fit:** In the first instance, option assessment was undertaken on the basis of whether the long listed options have positive or negative impacts against the Project Objectives and the strength of the impacts.

Pos	Positive impact against POs		Negligible impact against POs	Negativ	ve impact agai	inst POs
√√√ Major +	√√ Moderate +	√ Minor +	-	× Minor -	×× Moderate	××× Major -
Impact	Impact	Impact		Impact	Impact	Impact

Phase	No.	Option Name	PO1	PO2	PO3	PO4	PO5
-	1	Do Nothing	xx	××	××	-	×
Phase	2	Do Something	xx	$\checkmark\checkmark$	~	$\checkmark \checkmark \checkmark$	$\checkmark\checkmark$
Р Ч	3	Do Maximum	$\sqrt{\sqrt{\sqrt{1}}}$	$\checkmark \checkmark$	~	$\sqrt{\sqrt{\sqrt{1}}}$	$\checkmark\checkmark$
N	1	Do Nothing	-	-	-	-	-
	2	Do Minimum	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$
Phase	3	Do Something	$\checkmark\checkmark\checkmark$	$\checkmark \checkmark \checkmark$	$\checkmark \checkmark \checkmark$	$\checkmark \checkmark \checkmark$	$\sqrt{\sqrt{\sqrt{1}}}$
	4	Do Maximum	$\checkmark \checkmark \checkmark$	$\checkmark \checkmark \checkmark$	$\checkmark \checkmark \checkmark$	$\checkmark\checkmark\checkmark$	$\checkmark \checkmark \checkmark$

**CSC 2: Delivering Value for Money:** This qualitative analysis assesses each of the options in the context of the potential value for public money versus the ability to hit each of the Innovation Park Medway Project Objectives.



Phase	No.	Option Name	Value for Public Money Commentary
	1	•	This will be 'business as usual' in the short term.
Phase	1	Do Nothing	However, the airport's infrastructure would continue to decay and may affect its CAA licence and operating conditions. Existing aircraft hangars would definitely become unfit for purpose within the next five years in terms of their water tightness, and there would be potential for roof collapse and damage to aircraft and the subsequent loss of businesses from dissatisfied airport users. For this reason, an annual reduction of 10% in airport's activity has been incorporated. This annual reduction has a negative impact also on Medway Council's lease. Moreover, there would be political embarrassment at the local level as the Enterprise Zone advantages would be entirely compromised. Finally, it has been assumed that the airport will only be operational until 2020 as it will not be able to further retain its operating license. The closure of the airport will enable limited commercial development in the south part of the Innovation Centre as it has access to services and there will be no limitation due to the terminated operation of the airport. This will result in unrealised productivity gains, business rates yield, land value uplift, employment generation and local skills retention. As a result, there will be limited
Phase 1	2	Do Something	discernible economic advantages, and indeed could result in high opportunity cost for Medway Council. This option protects the airport for the long term with a five- year delay. As a result, this option has an operational cost due to the deterioration of airport infrastructure. The completion of the works will allow the airport to expand its business activity and enables the site as a visitor attraction in respect of the proposed aircraft restoration facilities. The new runway provides safer aircraft movements and spreads them throughout the year. It formalises the airport's operations in terms of annual aircraft movements and hours of operation, which remain informal while planning status is uncertain. It maintains and grows a historically important site in Medway. Very valuable land is freed for commercial development. However due to the delay businesses will not take the maximum benefit from the Enterprise Zone status. The value for money of this option is likely to be good overall.
	3	Do Maximum	This option protects the airport for the long term. It allows it to expand its business activity and enables the site as a visitor attraction in respect of the proposed aircraft restoration facilities. It maintains and grows a historically important site in Medway. Very valuable land is freed for commercial development. Commercial development at the site would be maximised – resulting in realised productivity gains, substantial business rates yields, huge land value uplift, employment generation and local skills retention. The economic



Phase	No.	Option Name	Value for Public Money Commentary		
			advantages are sizeable and will allow the development of GVA per capita in excess of the current Medway average. Enterprise Zone status can be maximised. The positive impacts of this option, to provide all of the airport's improvements, are exponential. The release of land for commercial development changes its status from pasture land to prime commercial real estate. In addition, this option provides the opportunity for development of modern airport facilities, which will increase business patronage and expand its operations. The site may also become a visitor attraction in addition to a working airport. For these reasons, the value for money of this option is likely to be very good.		
Phase 2	1	Do Nothing	<ul> <li>this option provides the opportunity for development of modern airport facilities, which will increase business patronage and expand its operations. The site may also become a visitor attraction in addition to a working airport For these reasons, the value for money of this option is likely to be very good.</li> <li>With funding secured to improve the airport's operational infrastructure following the successful application for Loca Growth Fund round 2 funding, this will lead to the closure of a runway to free land for commercial use, a Do Nothing scenario would lead to: <ul> <li>Significantly slow the speed of development on the site;</li> <li>Cede development control of the site currently in its ownership, leading to less income generating power to the local authority and control over development quality;</li> <li>Negatively impact upon the benefits of the Enterprise Zone status secured for the site by slowing the start of development is unlikely to businesses to take up the EZ incentives;</li> <li>Impact on the ability to garner interest from the HE sector as the site's development is unlikely to create a technology or science park environmen with a critical mass of interest to foster business and skills collaboration;</li> <li>Miss an early opportunity to de-risk the site for both the local authority and/or a development partner leading to significantly reduced site value and interest;</li> <li>It would fail to achieve a number of economic opportunities for local residents;</li> <li>It would also fail to achieve objectives o developing the skill base of the local workforce and reduce the gap in the rate of unemploymen</li> </ul></li></ul>		
	2	Do Minimum	between Medway and the wider South East region. This option will raise some interest in the site and provide a small quantum of development from businesses that purchase plots with modest infrastructure development. However, it will also:		



Phase	No.	<b>Option Name</b>	Value for Public Money Commentary		
			<ul> <li>Miss an opportunity to build a game changing, collaborative commercial and skills centred development for the site, failing to address and close the GVA per capita gap with the wider South East and miss an opportunity to engage fully with the HE sector and businesses;</li> <li>Increase the costs associated with contractor set up to provide infrastructure to the site, because it would be likely that infrastructure development would come in several phases, each requiring a prelims process in a current market where there is significant augmentation of construction costs;</li> <li>Encourage phased development, leading to prolonged periods of construction-related disruption affecting the local community;</li> <li>Only partially realise incentives accruing from the site's EZ status;</li> <li>Only partially realise and significantly slow the creation of the quality employment that the site has the potential to create;</li> <li>Similar to the Do Nothing option, it would fail to achieve the policy goals around reducing unemployment gap, increasing the number of high-skilled jobs in the area and delivering productivity and growth improvements.</li> </ul>		
	3	Do Something	<ul> <li>unlikely to be good.</li> <li>This options would have the following impacts: <ul> <li>Engage private sector and higher education stakeholders;</li> <li>Act as a significant quantum of development for the site that will create substantial interest among the developer and end user business communities to develop further parts of the site;</li> <li>Provide sufficient impetus to higher education stakeholders to collaborate in the development of the site;</li> <li>Allow a less risky approach to developing the site in a single stage, where progress against goals can be monitored and evaluated on an ongoing basis;</li> <li>Makes a positive contribution to a number of economic policy goals, including increasing employment, creating high-value jobs, increasing the skills base and supporting growth.</li> </ul> </li> <li>For these reasons the value for money of this option is likely to be very good.</li> </ul>		
	4	Do Maximum	This option would have similar impacts that would be delivered under Option 3: Do Something but on a larger scale. However, this would mean a high level of contribution from development partners which carries		



Phase	No.	<b>Option Name</b>	Value for Public Money Commentary		
			greater risk. For this reason, this option is unlikely to offer any additional value for money compared to option 3: Do Something.		

**CSC 3: Affordability:** To advance the Innovation Park Medway scheme through the necessary assurance process and construction, funding must be secured. The scheme will be funded through a mix of funding sources, including: LGF2, LGF3, and private sector investment.

**CSC 4: Deliverability:** The Innovation Park Medway project governance structure has been tailored to meet the specific demands of the proposed scheme and demonstrates that Medway Council have in place all appropriate mechanisms to ensure all phases of the Innovation Park Medway project can be delivered.

#### Step 3: Short list of options

Based on the option assessment, the following options have been shortlisted:

- Phase 1 Option 3: Do Maximum.
- Phase 2 Option 3: Do Something.

The short-listed options for each phase of the scheme deliver against all of the Project objectives and would address the issues identified in the need for intervention section of this business case.

These short-listed options were further assessed against the status quo scenario which is captured by Phase 1 – Option 1: Do Nothing, i.e. if the redevelopment of the airport does not come forward and things remain as they presently are, assuming 'business as usual'.

#### 3.2. Preferred option:

The preferred combination of options Phase 1 – Option 3: Do Maximum and Phase 2 – Option 3: Do Something supports all of the Project Objectives.

With the completion of Phase 1 the future of the airport is expected to be protected due to its new facilities, which offer the airport the opportunity to maintain and potentially expand their business operations. Its new and more functional runway will lead to even greater levels of safety.

The improvements to the airport will make the site a more desirable place for businesses to locate to because it provides a balance to development, rather than a 'sea' of commercial infrastructure. Industrial activity against the backdrop of a working airport will provide a pleasant and desirable location for businesses. The scale of development is proportionate and considered, taking into account the impact on potential long-term transport improvements that will be required from later development stages.

#### 3.3. Assessment approach:

The approach adopted for appraising short-listed options is consistent with the HMT Green Book: Appraisal and Evaluation Guidance and DCLG Appraisal Guide 2016. It provides a clear and transparent account of costs, benefits and risks. An appraisal period of 30 years has been considered, in line with Green Book guidance, albeit the uplift in land value benefits are generated in a single year when the commercial and residential space that the proposed scheme will enable are fully built and/or land is ready to be leased/sold. The costs and benefits were discounted at the standard 3.5% discount rate, also set out in the Green Book.



An optimism bias of 15% was applied to the scheme costs. This is towards the lower end of the range recommended in the Green Book Supplementary Guidance (3% to 44%) but reflects: the cost estimates being prepared by a contractor who has a considerable track record of being involved in schemes of this type; the detail of the design; the procurement exercise showed best value compared to another highly reputable contractor; and the programme has been confirmed and agreed.

An uplift of 19% was applied to the costs to convert them from factor cost to market prices. Costs have also been adjusted to allow for elements of risk.

## **Benefits-Costs Ratio (BCR)**

The BCR was calculated using the estimated Present Value Benefits and dividing them by the estimated Present Value Costs.

Calculation of the 'initial' BCR included impacts for which there was a strong underlying evidence base and which have been estimated based on DCLG Appraisal Guide 2016.

Present Value of Benefits was calculated by quantifying/monetising the private value benefits (i.e. land value uplift) of the mixed-use development. A range of additionality assumptions was applied to gain an understanding of the net impact of the scheme.

Present Value Costs include public sector grants and holding costs. The level of public funding was calculated based on the works required under the short-listed options.

No sunk costs have been assumed in the estimation of the Present Value of Costs.

Calculation of the 'adjusted' BCR took into account impacts for which the evidence base was not so well established and a number of assumptions have been made.

## Net Present Public Value (NPPV)

NPPV was calculated using the estimated Present Value Benefits and subtracting them by the estimated Present Value Costs.

## **Non-monetised Impacts**

All non-monetised impacts were considered and described in the appraisal summary table.

## *3.4.* Economic appraisal assumptions:

The key economic appraisal assumptions are summarised in Appendix E: Economic Appraisal Assumptions.

#### Costs:

The costs have been valued as the net present value costs to the public sector. These include:

- Public grants, i.e. the amount of funding sought from LGF2 and LGF 3 as set out in this business case; and
- Holding costs, i.e. Rochester Airport is in Medway Council ownership which means it will be incurring holding costs of 2% of the existing land value.



No other costs are anticipated.

In line with HM Treasury Green Book guidance, costs were converted from a factor cost basis (as they exclude taxes) to a market price basis. This is because benefits are measured in market prices and costs and benefits need to be compared on a like-for-like basis to determine the Net Present Value and Benefit Cost Ratio.

#### **Quantified Risk Assessment**

A Quantified Risk Assessment (QRA) was undertaken to adjust risks for any risks that may materialise. A risk matrix was developed and set out in the table below. It shows the likelihood and impact of a risk and the severity associated with them materialising, e.g. a very high likelihood and very high impact results in high severity and very low impact and very low likelihood results in very low level of severity.

	5 Very High	5	10	15	20	25
D D	4 High	4	8	12	16	20
Po L	3 Medium	3	6	9	12	15
_ikelihood	2 Low	2	4	6	8	10
	1 Very Low	1	2	3	4	5
		1 Very Low	2 Low	3 Medium	4 High	5 Very High
	Impact					

The severity of the risk and how it impacts on costs and benefits is set out in the table below.

Size of Risk	Scale of impact
Very Low Risk	Less than 2% of costs or benefits
Low Risk	2 – 5% of costs or benefits
Medium Risk	5 – 10% of costs or benefits
High Risk	10 – 20% of costs or benefits
Very High Risk	>20% of costs or benefits

Table below includes those risks that impact on the economic case, i.e. excludes items such as details of contract/procurement approach impacts.

Risk	Likelihood	Impact	Total
Under-estimation of design cost	2	2	4
Benefits not realised	3	3	9
Timetable slippage due to delay in processing planning applications, safety audits or technical issues	2	2	4
Delay or unsuccessful delivery of scheme due to insufficient management or project resource	1	3	3

Given the risk probability and impacts outlined above, the costs and benefits were amended accordingly for each risk to arrive at a risk adjusted costs and benefits and included in the monetised outputs, i.e. NPV and BCR. The mid-point for the scale of impact was applied, e.g. 1% adjustment for very low risk and 3.5% adjustment for low risk.

Risk adjusted public sector costs (in market prices with 2010 price base) are summarised in the table below.



Costs	Phase 1 Option 1: Do Nothing (status quo)	Phase 1 Option 3: Do Maximum	Phase 2 Option 3: Do Something
Public sector costs	£0	£4.4m	£3.7m
Holding Costs	£32k per annum until 2048	£32k per anr	num until 2048
Present Value Costs <sup>3</sup>	£0.4m	£4.2m	£3.2m

## 3.5. Benefits:

The private value has been calculated using the land value estimates:

- Under Phase 1 Option 1: Do Nothing (status quo), the airport's infrastructure would continue to decay and may affect CAA licence and operating conditions. It is assumed that the existing land value of the site will remain unchanged in the short term and is likely to decline in the longer term, and as such no private benefits are anticipated under the status quo.
- Under the scheme, the new value of land once the enabling works for the commercial developments are complete4 is estimated to be £35.5m.5 Discounting that to the present value (using 3.5% discount factor) and subtracting the current land value of the development site (£1.6m), the land value uplift is estimated to be £27.2m. Discounting to a 2010 price base and adjusting for risks gives a figure of £23.3m. The delivery of this benefit is dependent on the successful implementation of Phase 1 and Phase 2 of the scheme. To reflect this, the estimated land value uplift is apportioned to each phase of the scheme based on their respective costs, i.e. 56% for Phase 1 and 44% for Phase 2.

The assessment adopted the following additionality assumptions:

Deadweight was assumed to be 0% because it is anticipated that the development site will remain unviable in the absence of public sector investment due to the relatively high costs of the enabling infrastructure. In addition, this type of investment would not be attributable to just one tenant, it would be shared among all tenants. This means that a private investor would not be making this type of investment due to the free-rider problem. For the avoidance of doubt, deadweight represents the counterfactual scenario. If Phase 1 of the scheme is not developed, then Rochester Airport site will continue to deteriorate. If Phase 1 of the scheme is developed but Phase 2 is not, then development of the site will be slow and there will be significant uncertainty for private sector investors who might have otherwise been interested in the site;

<sup>5</sup> This is based on Medway Councils' property team's estimates. South East LEP Capital Project Business Case Page **35** of **108** 

<sup>&</sup>lt;sup>3</sup> Risk-adjusted Present Value Costs (in market prices with 2010 price base), including optimism bias.

<sup>&</sup>lt;sup>4</sup> This is anticipated to be delayed by a couple of years to 2023 if Phase 3 does not go ahead.



- Leakage was assumed to be 10%, because the land value uplift of the Innovation Park Medway is likely to have a positive impact on the land values of the adjacent commercial and industrial but not to the extent where its own value is diminished;
- Displacement was assumed to be 10% as it is unlikely that this scheme will occur at the expense of other schemes within the LEP area. This is because the site has been specifically identified as an Enterprise Zone with the aim of increasing the supply of high quality commercial properties in Medway and attracting high value businesses.
- A multiplier of 1.33 was applied to reflect the additional economic activity anticipated to occur with the additional local income and local supplier spend.

Under these additionality assumptions, the present value benefits and initial BCR are as follows:

- Phase 1: PV benefits £10.7m and the initial BCR 2.6, which would fall within the High Value for Money category.
- Phase 2: PV benefits £8.2m and the initial BCR 2.6, which would fall within the High Value for Money category.

When a considerably lower additionality was assumed, the initial BCR changes to 1.3 for the two Phases of the scheme which falls within the Acceptable Value for Money category, excluding the non-monetised benefits.

#### 'Adjusted' Benefits

No other benefits were monetised for this economic case. Adjusted BCR is the same as the initial BCR.

## 3.6. Local impact:

It is anticipated that the successful completion of the scheme will have a number of positive impacts on the local economy, including:

- Uplift in investment in surrounding Industrial Estates in Medway, which will prevent the buildings falling into disrepair and will as a result safeguard jobs which already exist in Medway.
- Higher retention of graduates from the local universities due to the increased employment offers in highly skilled industries that the Innovation Park Medway will deliver.
- Creation of additional jobs within the private sector will reduce the reliance of Medway's economy on the public sector. In 2013, the public sector represented 23% of local employment, significantly higher than the South East Region as a whole. Development of Innovation Park Medway will provide private sector job opportunities in high value sectors which are comparatively less well represented in Medway.

## 3.7. Economic appraisal results:

	DCLG Appraisal Sections	Status Quo (Phase 1 – Option 1: Do nothing)	Phase 1 (relative to status quo)	Phase 2 (relative to status quo)_
A	Present Value Benefits [based on Green Book principles and Green Book	£0m	£10.7m	£8.2m



	DCLG Appraisal Sections	Status Quo (Phase 1 – Option 1: Do nothing)	Phase 1 (relative to status quo)	Phase 2 (relative to status quo)_
	Supplementary and Departmental Guidance (£m)]			
В	Present Value Costs (£m)	£0.4m	£4.2m	£3.2m
С	Present Value of other quantified impacts (£m)	n/a	n/a	n/a
D	Net Present Public Value (£m) [A-B] or [A-B+C]	(£0.4m)	£6.5m	£5.0m
E	'Initial' Benefit-Cost Ratio [A/B]	n/a	2.6	2.6
F	'Adjusted' Benefit Cost Ration [(A+C)/B]	n/a	2.6	2.6
G	Significant Non-monetised Impacts	n/a	<ul> <li>New Jobs</li> <li>Retention of graduates in the local area</li> <li>Reduced reliance of Medway's economy on public sector</li> </ul>	<ul> <li>New Jobs</li> <li>Retention of graduates in the local area</li> <li>Reduced reliance of Medway's economy on public sector</li> </ul>
н	Value for Money (VfM) Category	n/a	High	High
1	Switching Values & Rationale for VfM Category	n/a	If benefits were reduced by a scale of approximately £2.4m then the BCR would be just below 2.0 and would fall within the Acceptable Value for Money category	If benefits were reduced by a scale of approximately £1.8m then the BCR would be just below 2.0 and would fall within the Acceptable Value for Money category
J	DCLG Financial Cost (£m)	£0	£4.4m	£3.7m
к	Risks	n/a	A Quantified Risk Assessment was carried out and costs and benefits were adjusted to	A Quantified Risk Assessment was carried out and costs and benefits were adjusted to



	DCLG Appraisal Sections	Status Quo (Phase 1 – Option 1: Do nothing)	Phase 1 (relative to status quo)	Phase 2 (relative to status quo)_		
			account for the identified risks.	account for the identified risks.		
L	Other Issues	n/a	n/a	n/a		



## 4. COMMERCIAL CASE

## *4.1.* Procurement options:

As detailed in section 1.6 Project Summary, the project aims to deliver enabling infrastructure to bring forward the development of the Innovation Park Medway to achieve the objectives more quickly and allow businesses to take advantage of the Enterprise Zone benefits. The individual utility companies will be required to lay their own cables or make their own connections, etc. and this cannot be carried out by other contractors. So procurement options have only been considered for the trenching and ducting for the utility companies, construction of the roads and footpaths and consideration given to the disposal of the plots once the enabling work is complete.

There are a number of procurement options available to the project team including:

#### Civil and Structural Engineering Professional Services Consultancy Framework

Medway Council has established a Civil and Structural Engineering framework following a full OJEU compliant process. This framework consists of a number of Lots, each of which covers different aspects of the consultancy work required to deliver a civil or structural engineering project.

There are two options for using this framework – direct award and mini-competition. Direct award allows for work to be awarded directly to the next company on the framework (subject to a suitable price being quoted) and therefore allows for very quick appointment of a supplier, whereas a mini-competition allows all suppliers within the relevant Lot to tender for the work. This approach allows for both price and quality/experience to be taken into account before making an appointment, however, does take longer than a direct award.

This framework has previously been used to successfully procure consultants for other SELEP funded projects including the design work for the A289 Four Elms roundabout to Medway Tunnel journey time and network improvements project.

#### Construction Professional Services Consultancy Framework

Similar to the framework above, this framework also established by Medway Council, similarly consists of a number of Lots which cover different aspects of consultancy required to deliver a construction project, and can be used to appoint a company via a direct award or via a mini-competition.

This framework has previously been used to successfully procure consultants for the SELEP funded Strood Civic Centre Flood Mitigation Works project, by use of a mini-competition.

### Highway Infrastructure contract

Following a full OJEU compliant procurement process Medway Council entered into a contract with VolkerHighways for the provision of Highway Maintenance support and delivery of highway related capital projects. This contract can also be used to appoint professional consultants for a number of services including highways related design, traffic engineering, bridge management and design, road safety engineering, asset management and ecology, structural inspections and design, and environmental services. This contract runs from 1<sup>st</sup> August 2017 for a period of 5 years to July 2022, with the option to extend by a further 5 years.

Use of this contract is considered to be a viable option for appointing a contractor to deliver the proposed works contained within this project. Under the terms of the contract, the contractor is



required to meet a number of KPI's including the use of local suppliers and local workforce, therefore, benefiting the local economy. Whilst a guideline pricing structure is included within the contract individual projects may need to be priced separately.

Whilst this option has the benefit of expediency in terms of appointment, it will be important to ensure that the works are programmed in at the earliest opportunity to ensure that the resources are available to facilitate project delivery within the required timeframe. It should be noted that there is a risk that operatives via the Maintenance Contract may need to be deployed to reactive maintenance work across the authority at short notice, which could impact the overall delivery period of the capital project. Any items outside the schedule of rates agreed at the start of the contract will need to be quoted for separately. The main risk associated with this approach is that only one quote will be obtained for the works, meaning there is no cost comparison for benchmarking. The Principal Engineer will assess these costs with a Quantity Surveyor prior to the quote being accepted to ensure that all costs quoted are reasonable and deliverable.

The Highways Infrastructure Contract was used to appoint a contractor to deliver the Strood Civic Centre Flood Mitigation Works in 2017/18, and achieved significant efficiencies for Medway Council compared to a contractor from the SCAPE Construction Framework. The full scheme was able to progress, delivering the highest benefits and value for money as a result. This work was of a higher value and different scope compared to the proposed Innovation Park Medway works.

### Open tender

An open tender is considered as an acceptable option, and can give opportunity for efficiencies and best value as the route is a competitive process. Open tendering offers the greatest competition and has the advantage of allowing new or emerging suppliers to compete for work and so can facilitate greater innovation. This was apparent for the LGF1 funded Chatham Placemaking Project, when a cost saving of 15% was achieved by following an open tender procurement route, compared to use of the Highways Infrastructure Contract. The number of companies tendering can be reduced, ideally to a maximum of 6, through a pre-qualification process, and if this uses a standard pre-qualification questionnaire, then the time wasted by unsuccessful applicants and Category Management team at Medway Council can be minimised. If this option is adopted opportunities will be posted on the Kent Business Portal and will be open for all registered suppliers to tender if they wish. Medway Council uses the open tender process frequently and successfully for a range of construction projects.

## Early Contractor Involvement

Early contractor involvement is a consideration if a single use framework is to be used, such as the Highways Infrastructure Contract, where the contractor is engaged from inception through to delivery, especially for a complex project where the design can be refined and input from the contractor could improve the buildability and value engineering of the scheme. The Innovation Park Medway infrastructure works project is fairly straightforward so this may not add value, and if an open tender route is followed it is not feasible as it could be misconstrued as giving a contractor a competitive advantage. We will engage with the utility companies early, to make them aware of the works, place orders based on the requirements and the programme, and take any comments they have on the design and future considerations into account.

#### Innovation Park Development

With regards the development of Innovation Park Medway, the council is required to obtain "best consideration" and this criteria will include a proportion of quality and price. Options are currently being considered for the most appropriate method of land disposal, including risk assessment, which may vary according to sectors expressing an interest. Options include freehold sale, leasehold sale on 100+ year lease, a development partnership with a 3<sup>rd</sup> party or Medway



Council could be developer and landlord. Please see Appendix K for the advantages and disadvantages of each option and risk analysis.

## 4.2. Preferred procurement and contracting strategy:

In order to achieve the best outcome for this project, the procurement strategy to be adopted is the traditional approach for construction projects. A consultant will be appointed to deliver the developed and technical designs (RIBA stages 3 and 4) via the Civil and Structural Engineering Professional Services Consultancy Framework, and quantity surveyor will be procured via the Construction Professional Services Consultancy Framework. Once the design work has been completed a contractor will be appointed to deliver the infrastructure works via an open tender, as detailed in section 4.1 above. A competitive open tender has been chosen to achieve best value, rather than use of the Highways Infrastructure Contract, as the Highways Infrastructure Contract will only offer one price and programme, and as the funds available and programme for this project are limited, the open tender process will encourage competitive prices from the market and offer best value. Contractors are always keen to work with Medway Council, and since the successful event launching the development of the Innovation Park Medway on 18<sup>th</sup> September 2018, the authority has been contacted by several reputable companies keen to take up the opportunity to work on this project, so the likelihood of a well subscribed, successful competitive open tender process is high.

As part of the Innovation Park Medway Masterplan development work, we have established high level design and costs to RIBA stage 2 for roads and footpaths at the Northern Gateway. A design code is being developed to ensure consistency and quality throughout the site for future companies to follow when developing their own business premises.

Expertise to continue the design through RIBA stages 3 and 4 for the infrastructure works will be procured through a mini competition through Medway's Civil and Structural Engineering Professional Services Consultancy Framework. This approach will allow work to be completed within the timescale and to also drive efficiencies with the additional competitive process, which can be completed in a short timescale.

A suite of surveys has already been carried out as part of the masterplanning process for the project, and includes contamination survey, ecological impact assessment, flood risk and drainage assessment, landscape and visual impact assessment, noise surveys, transport assessment, travel plan, air quality assessment, archaeological and heritage impact assessment, and utilities assessment. With this information available, programme efficiencies have already been made.

Fully developing the design before appointing a contractor will give the project team greater certainty about design quality, cost, and allow greater flexibility as the masterplan develops. Given the fixed project budget, cost is a key consideration at every stage of the project. All design information will be presented to the potential contractor at the start of the procurement process to reap the most benefit from this approach. Any incomplete information or changes made following the appointment of the contractor will generate additional costs.

Our procurement approach is considered to be low risk, as the contractor is provided with the full scheme design prior to appointment and they are required to submit a price for full project delivery. This requires design work to be completed to a high standard.

The awarded contractor is liable for cost overruns above the quoted price ceiling, if through no fault of the design or tender information. This ensures that the project team have a clear indication of project cost and can budget accordingly.



The traditional approach is the recommended strategy to deliver this project. However, it may take longer than using a design and build contract. This is due to the need to wait for the design to be completely finished before the procurement process can begin. However, the enabling infrastructure works are fairly straightforward, there is already an element of design complete, and a good deal of survey work has been undertaken, plus the planned early involvement and engagement of the utility companies during the design stage will also inform the detailed design in advance.

There are two key risks to Medway associated with following the traditional procurement approach:

• The designer may try to make claims for changes to the design, which could increase project costs. In order to address this risk the Project Manager will ensure that the scope and objectives of the scheme are clear before progressing to the design phase. This will allow the designer to be procured using a focussed specification. If any change requests are submitted by the design consultant they will be robustly challenged by the Project Manager, and the designer will need to justify why the change is required and how the work required varies from that contained in the original specification.

• The design information is incomplete or design changes are required following procurement of the contractor. Both scenarios could incur additional costs for the project team. The Project Manager and Principal Highway Engineer will conduct a full review of the design prior to progression to procurement of a contractor to mitigate this risk. We will meet regularly with the design team to ensure work is progressing in line with the specification and in accordance with the project programme. Any design changes and related costs proposed by the contractor once construction works are underway will be reviewed by Medway's project team and will not be progressed until both parties agree.

We used the traditional procurement approach for the Strood Civic Centre Flood Mitigation Works LGF project. The appointed contractor received a full tender pack designed by Medway Council's designer and this approach has been a great success, significant efficiencies were made during the preconstruction phase, and the works onsite are predicted to be within budget and programme, with the specified outputs delivered.

The construction works will be carried out under a NEC3 Part A contract with a priced activity schedule. The NEC3 contract is based on the fundamental principle of good project management, where the council and the designer/contractor work together in the spirit of mutual trust and co-operation. One of the main principles of this type of contract is that either party may advise the other of a problem or a potential problem through an Early Warning Notice. The purpose is to identify potential problems before they occur, so that they can either be avoided or their effects mitigated rather than waiting until something has happened and then trying to deal with it. This approach promotes collaboration between the Project Manager and the designer/contractor. The submission of an Early Warning Notice results in a meeting where the sole aim is to deal with the problem for the good of the project.

An NEC3 contract offers clarity and simplicity for both parties, with clearly defined roles and responsibilities and established processes to deal with any issues which arise. This type of contract leads to better outcomes in terms of works being delivered to programme, cost and quality requirements. Due to the time constrained delivery programme it is considered that the NEC3 Part A contract is the most appropriate for this project. This contract will ensure that there is a clear delivery programme for the project, with established industry recognised processes in place to deal with any unexpected issues. It is essential to the success of the project that any



potential problems are dealt with or mitigated against before they arise in order to minimise delay to the project programme.

An NEC3 contract is in place between Medway Council and the contractor procured to deliver the Strood Civic Centre Flood Mitigation Works. This contract is working well, with two way open communication and early engagement regarding any potential issues. This approach has ensured that the project remains on programme despite some issues being encountered during the construction phase.

Before a consultant or contractor is appointed, the recommendation will be presented to the council's Divisional Management Team, attended by senior council officers and service leads, Procurement Board, attended by senior council officers and service leads and elected member portfolio holders, and if necessary full Cabinet.

In terms of the buildout phase of the Innovation Park Medway, the site may be marketed as a whole, as packages of plots, individual plots or businesses could be invited to offer by stating how much land they require and what they are prepared to pay. Final decision on the preferred option will be made when the masterplan is adopted in March 2019. The tender process will be clear that the selection criteria is not just based on price, but also a number of other criteria relating to the requirements of the Local Development Order and Design Guide as well as specific assessments of the business in relation to innovation, growth potential, jobs and skills and social value. Other considerations will include the need for development to commence within certain timescales and specifically preclude land banking.

The northern site on the Innovation Park Medway will be the 1<sup>st</sup> to come forward following the infrastructure works to which this bid applies, and it is paramount that this initial development has a high visual impact and sets the scene for the future development of the Park.

Since the launch of Innovation Park Medway on 18<sup>th</sup> September 2018, we have received 15 serious enquiries; some of these are from owner managed businesses looking to build their own corporate headquarters, some with workshop facilities, and others from businesses who have experience of developing and managing businesses centres for start-up and small businesses and have expressed an interest in developing new sites. All have expressed an enthusiasm for the design code.

Through LGF3 we can commission a third party provider to install fibre infrastructure to service the northern site. Medway Council could own this infrastructure and lease it to a service provider via procurement (such as Centurion who currently service the Innovation Centre Medway, Connect-IT, or BT Business). Providing superfast gigabit bandwidth connectivity is essential for technology, engineering and knowledge-based businesses and will help to unlock appropriate site development to create high value job opportunities. Medway Council currently commissions MLL Telecom to provide full-fibre quality connectivity via wireless network solution to schools in remote locations as part of the Medway Grid for Learning.

## 4.3. Procurement experience:

All procurement is fully supported by Medway Council's <u>Category Management team</u>. Our team has a proven track record of successful project delivery, ensuring the Council achieves quality and value for money within its financial resources and complies with statutory requirements and regulations. They support £230million of expenditure per year. The team received a Highly Commended Award for Innovation or Initiative at the Excellence in Public Procurement Awards 2014, and shortlisted for two award categories in the CIPS Supply Management Awards 2014.



The procurement processes the team undertakes on daily basis enable the Council to deliver its priorities as outlined in the Procurement Strategy 2016-2021. In procuring works, goods and services, the Council continuously seeks to deliver best value and to have a transparent process, which is open to scrutiny at all levels. Medway Council has been listed on the CIPS Corporate Ethical Register as an ethical organisation and the team is trained in ethical sourcing and supplier management.

The team have extensive experience of all the procurement options considered, including setting up the Civil and Structural Engineering framework, the Construction Professional Services Consultancy Framework and leading on the appointment of the term contractor for the Highways Infrastructure Contract. A representative from the Category Management team attends the LGF Programme Steering Group meetings and is therefore always aware of the procurement timetable for all the projects. The Category Management Team has been consulted as part of the process to decide on the preferred procurement and contracting strategy.

We used the Civil and Structural Engineering framework to appoint a consultant to undertake the RIBA stage 3 and 4 design work for the A289 Improvement Works project. The Construction Professional Services Consultancy Framework has previously been used to successfully procure a quantity surveyor for the SELEP funded Strood Civic Centre Flood Mitigation Works, and a consultancy advising on the design of the utility infrastructure enabling the LGF2 Rochester Airport Infrastructure works project, both through the use of a mini-competition.

The project delivery team confirmed to deliver the Innovation Park Medway infrastructure works project is currently working together on the Strood Civic Centre Flood Defences project, which is progressing successfully within budget and slightly earlier than the estimated programme. Both the Regeneration Project Manager and the Principal Engineer have extensive experience of undertaking public procurement procedures.

## 4.4. Competition issues:

There are no competition issues within the supply chain. The chosen procurement route will be through Medway's Civil and Structural Engineering Framework for the design work, and award via a competitive open tender to deliver the construction works and project outputs as outlined in section 1.6 Project Summary above. The materials required to deliver the construction works are all standard materials, there are no bespoke items needed, so the process will be able to follow a clear transparent procedure.

The Civil and Structural Engineering Framework was set up using a full OJEU compliant procedure and the competitive tender process will follow the council's own Contract Procedure Rules which have been established in line with the Public Contract Regulations 2015.

This has addressed any competition issues with the supply chain.

#### 4.5. Human resources issues:

There are no human resource issues relating to the delivery of this project. The Regeneration Delivery Team has a Project Manager and a Project Officer allocated to work on the delivery of the works, both of whom have been working on the development of the Innovation Park Medway Project for the past 18 months. There is an additional Project Officer, who is able to support this project should the need arise.

The Principal Engineer from Medway's Highways Team has been appointed to work with the Regeneration Delivery Team on the delivery of the works, and he will also have an administration



team to support the completion of all project related documentation for the management of the contract and all reporting requirements.

As part of the mini competition and competitive tender documents, the tendering consultants and contractors will be required to identify their teams who will be working on the Innovation Park Medway project, together with CVs for each team member and an organogram.

Please refer to Appendix J for the proposed project team, the resources from Medway have been confirmed.

### *4.6.* Risks and mitigation:

During the project a clear, costed risk register will be continuously monitored and updated as required by the Project Manager and supporting project team. A plan for managing significant project risks will be developed at the start of the project and reviewed as the project progresses.

Medway Council, as scheme promoter, will carry the commercial risk associated with this project. This risk will be managed through the procurement process. In order to qualify to appear on any of the frameworks used by Medway Council, suppliers are required to undergo a financial check. This ensures that suppliers used have a sound financial background with a lower risk of failure during their period of appointment. As part of the open tender process for the construction works strict due diligence will be carried out, and if this not to the required standard the contractor will fail the process.

During the construction process, due to the chosen procurement route, the financial risk of construction will pass to the contractor. The contractor will be presented with the full design at the start of the procurement exercise. This will allow the contractor to work out an accurate price for delivering the scheme. Once the contract has been entered into the financial risk will be with the contractor as they will be required to deliver the scheme within the cost quoted, or be liable for the additional costs; this is based on the assumption that no further changes are made to the design post contractor procurement, and during the construction phase there will be a strict change control process followed to manage the cost and programme implication of any changes required. The costs will be scrutinised and verified by a quantity surveyor.

## 4.7. Maximising social value:

Medway Council has taken steps to ensure that the bulk of procurement within Medway improves the economic, social and environmental well-being of Medway in accordance with the Social Value Act 2012, and it will ensure that they are drafted in the Invitation to Tender documents, as part of the evaluation criteria and ultimately defined in ways that do not discriminate against any bidders across the UK/EU.

### <u>Civil and Structural Engineering Framework and Construction Professional Services Consultancy</u> <u>Framework</u>

As part of the pre-qualification (PQQ) processes, all companies applying to be on the frameworks were required to provide an explanation of the opportunities they would offer in the following areas:

- Apprenticeships for local people;
- Employment opportunities for local people;
- Supply Chain opportunities for local businesses.

In order to progress to the next stage of the procurement process the suppliers were required to clearly indicate the opportunities that would be available to the local community and to local



businesses if they were appointed to the framework. Their performance in this area will be monitored over the life of the framework.

#### **Open Tender**

As part of the tender process, all companies bidding will be required to provide an explanation of the opportunities they would offer in the following areas:

- Apprenticeships for local people;
- Employment opportunities for local people;
- Supply Chain opportunities for local businesses.
- Demonstration of use of sustainable materials and construction methods where possible

These will be reviewed and reported on as part of the project governance process

### Development of Innovation Park Medway

As potential business apply to occupy plots on the site, the tender process will be clear that the selection criteria is not just based on price, but also a number of other criteria relating to the requirements of the Local Development Order and Design Guide as well as specific assessments of the business in relation to innovation, growth potential, jobs and skills and social value.



## 5. FINANCIAL CASE

## 5.1. Total project value and funding sources:

	Expen	Expenditure Forecast									
Funding source	17/18 £	18/19 £	19/20 £	20/21 £	21/22 £	22-25 £	Total				
LGF3		207,500	2,178,088	1,314,412			3,700,000				
Public sector investment					200,000		200,000				
Private sector investment – commercial development				5,000,000	10,000,000	30,000,000	45,000,000				
Total funding requirement		207,500	2,178,088	6,314,412	10,200,000	30,000,000	48,900,000				

No conditions are attached to the funding sources listed above.

## 5.2. SELEP funding request, including type (LGF, GPF, etc.,):

Medway Council is seeking £3.7 million from the Local Growth Fund to facilitate project delivery. Expert consultancy has been engaged to assess current infrastructure costs and carry out some site surveys to estimate the funding required to deliver the works.

#### 5.3. Costs by type:

	Expenditure Forecast						
Cost type	17/18 £	18/19 £	19/20 £	20/21 £	Total		
Capital – Access road, footpaths and public realm		51,000	310,306	937,867	1,299,173		
Capital – Substations			30,000		30,000		
Capital – Utilities including gas, drainage and water			1,592,360		1,592,360		
Capital – Trenching for fibre			46,800		46,800		
QRA – 20%		10,200	77,422	274,045	361,667		
Capital – Fees and design		146,300	121,200	102,500	370,000		
Monitoring and Evaluation			5,000	5,000	10,000		
Total funding requirement		207,500	2,183,088	1,319,412	3,710,000		
Inflation		3,154	34,274	21,902	59,330		

Inflation applied at 1.52% in 2018/19, 1.57% in 2019/20 and 1.66% in 2020/21

Monitoring and evaluation costs will be covered by Medway Council

Optimism bias has not been applied in the financial case.

All costs for the project have been considered with the information available, and a suite of surveys have been completed already to inform the costs above, which includes quantified risk assessment to cover any unknowns that may occur. We do not expect any further costs to be incurred in delivery of this project.



### 5.4. Quantitative risk assessment (QRA):

All the unit costs included in the table above for the enabling infrastructure works have been derived from discussions with external consultants and experts, and Medway's own technical teams.

At this stage of the project it is not possible to give exact costs due to the design only being at the concept stage up to RIBA stage 2(+). However, through discussions with the experts in the field the costs are deemed to be as accurate as possible at this stage.

In summary the unit costs outlined above have been derived from the following sources:

Utility costs - the costs applied to the provision of utilities were provided by the individual statutory suppliers.

Construction costs – the masterplanning consultancy have been working on the options for this scheme. As part of this work they were asked to give a high level indication of the construction costs for these infrastructure works. They have substantial experience in delivering schemes of this type and scope and therefore it is considered that these costs can be relied upon to be as accurate as possible at this stage of the project. These costs have been used as the basis for the information provided in the table above.

Infrastructure quantities costs were calculated from a combination of the cost estimates from a civil engineering consultancy and SPONS 2018. SPONS provides accurate, detailed and professionally relevant construction price information for the UK which is updated throughout the year, to give an up-to-date check on costs which can be adjusted for changing market conditions. It also takes into account labour, plant and material elements required to complete the works.

It is acknowledged that further design work is required before a full tender pack is produced for the procurement process. Subsequently a risk allowance of 20% has been applied to all the elements with the exception of the fixed cost utilities, to allow for any price fluctuation and any unknown costs that may arise. However, extensive studies and surveys have been carried out on the site as part of the masterplanning process, including ecological and contamination surveys, and these have also been taken into account.

Construction supervision – Medway Council's Highways team has substantial previous experience of delivering projects of this scale and in a number of cases has provided the construction supervision element internally. As the developed design is progressed the costs will be reviewed and updated as appropriate. The Project Manager will continuously review project costs and will immediately flag any potential issues to the LGF Programme Steering Group.

A full Quantitative Risk Assessment will be completed by the Project Manager as part of the preconstruction phase of the project. Until then a risk allowance of 20% has been included in the table above. This figure has been included on the advice of Medway's consultants.

A detailed project delivery plan will be produced to ensure that all activities are planned and scheduled in the most efficient manner. The contingency is added to account for unexpected changes, delays or variations caused by any of the tasks.

During the delivery phases of the project, a robust costing exercise will be undertaken and reviewed by Medway's QS, to ensure that the project is affordable. Detailed preconstruction work will be carried out including the early involvement of utility companies, and any additional surveys



as required. An iterative approach to value engineering will be applied during the construction phase, and management of costs through the NEC contract via the compensation event process will mean that cost predictability and certainty will be accurate at any point in the scheme.

An optimism bias of 44% has been applied in the Economic Case to reflect the element of uncertainty around the costs. As the project progresses these costs will be continuously reassessed and if necessary value engineering will be considered where appropriate to ensure that the project is delivered within budget.

	Expen	Expenditure Forecast										
Funding source	17/18 £	18/19 £	19/20 £	20/21 £	21/22 £	22/23 £						
Capital - LGF3		207,500	2,178,088	1,314,412								
Public sector investment					200,000							
Private sector investment – commercial development				5,000,000	10,000,000	30,000,000						
Total funding requirement		207,500	2,178,088	6,314,412	10,200,000	30,000,000						

## 5.5. Funding profile (capital and non-capital):

The capital funding profile has been based on the following approximate delivery timetable:

## 2019 – Commencement of design

2019/20 – Completion of design, appointment of a contractor, begin construction 2020/21 – Completion of project construction works and initial commencement of build out and occupation

The amount of LGF funding being sought is  $\pm 3.7m$  – this would deliver all of the outputs detailed in Section 1.6 Project Summary.

There is potential for flexibility in the spend profile over the 2 years; the design for the works could begin before the Local Development order is adopted, so the works delivery programme could be brought forward sooner. Whilst there would be an element of risk in bringing forward design in advance of the Local Development Order, it is considered to be low risk as the Masterplan for the entire site is due to be adopted in March 2019. As long as the designs prepared are in line with the Masterplan there should be no issues in obtaining the required planning consent. The spend profile may also be influenced by any delays experienced with the planned adoption of the Innovation Park Medway Masterplan, and a Local Development Order.

There is no flexibility in the amount of LGF funding being sought. A reduction in the amount of funding would result in some of the outputs not being delivered at this time. This would result in the site being re-visited at a later date, at additional cost, to re-dig the same area to install the remaining outputs. This would lead to significantly higher costs, and would ultimately reduce the value for money offered by the project.



LGF2 funding has also been received in order to undertake the enabling works required to release the Innovation Park Medway site for development, and these outputs need to be delivered before the LGF3 development can begin.

As part of the project street lighting will be installed. Maintenance of these lights will need to be covered through future years' revenue budgets. The proposed public realm and green spaces will also incur maintenance costs in future years. It is possible that these costs could be met via a maintenance charge agreement with future tenants.

### *5.6.* Funding commitment:

Throughout the project programme Medway Council will continuously review the project budget and estimated costs to identify at the earliest opportunity any risk of cost overruns. Wherever possible action will be taken to reduce or eliminate the cost overrun through various measures including value engineering. However, if it is not possible to deliver the scheme in accordance with the Business Case without a cost overrun Medway Council will be liable to cover the cost overrun.

A signed assurance from the Section 151 Officer is provided at Appendix A.

#### 5.7. Risk and constraints:

The key funding risk associated with this project is that LGF funding is not forthcoming. It is vital to develop Innovation Park Medway at pace to ensure that as many businesses as possible have the greatest opportunity to benefit from Enterprise Zone status. This bid will allow enabling infrastructure works to be delivered on the first part of the northern site to realise the desired outcomes more quickly.

Project delivery is required to be complete by the end of March 2021 in order to comply with the LGF funding period. Medway Council will be liable for any costs post March 2021 if this is not possible for any reason. The procurement route chosen will promote the earliest construction start date and best value for money, and the current programme shows the work will be complete by December 2020. The Project Manager will continuously review the programme and address any issues which may adversely impact on the successful delivery of the project.

Early involvement with all utility companies will be vital to ensure each has approved the proposed trenching and ducting designs and orders are placed with them with plenty of notice to carry out the works. This is achievable within the funding period; Medway is already working with UKPN on the LGF2 Rochester Airport Infrastructure project and the Project Manager has a working relationship with all the utility companies required for the delivery of this project.

Runway 16/34 at Rochester Airport needs to close to allow site development. Runway closure is planned in the early part of 2019 as part of the Local Growth Fund round 2 Rochester Airport project. If the runway is not closed the land will not be available for the delivery of the northern site of Innovation Park Medway. This has been factored into the programme for the LGF round 2 works.

Risk that no private sector businesses are interested in building on the site. There has been considerable interest in the site prior to any active marketing taking place, therefore this is considered to be low risk.

There is a risk that planning permission is not granted for development on the site through the adoption of the Local Development Order due to a challenge from the anti-airport campaign,



which is continuing to disrupt work on the main airport site. It is considered that this is low risk as the primary concerns of the anti-airport campaign do not apply to this site. Work is being carried out to produce a Local Development Order and Design Code that will promote an easier route through the planning process for potential tenants, ensuring quality and innovation. The Local Development Order will go to public consultation in April 2019 and is planned to be adopted in July 2019. As part of the assessment and development of the Local Development Order, Medway is consulting with experts in the appropriate fields to mitigate the risk of objection and encourage public support to minimise delay as much as possible.

The final two planning applications for the LGF2 works (Phase 1 of the project) were submitted to Planning Committee in December 2018 and the Committee resolved to approve both. The heliport application approval has been issued. With regards the hub building, we are awaiting formal confirmation from Highways England that they have no objection which is expected shortly. This will now allow the full scope of improvement works at Rochester Airport to be delivered to free up the land required for the second, LGF3 funded, phase, and the development of Innovation Park Medway. This will now allow time for the completion of the Phase 1 LGF2 works within the funding window, and subsequently pave the way for the start of the Phase 2 LGF3 infrastructure works, as shown in Appendix C(i)



## 6. MANAGEMENT CASE

#### 6.1. Governance:

Richard Hicks, Director Regeneration, Culture, Environment and Transformation & Deputy Chief Executive at Medway Council is the Project Sponsor.

Sunny Ee, Head of Regeneration Delivery at Medway Council is the Senior Responsible Officer.

Medway Council has effective governance arrangements in place to ensure successful delivery of LGF projects. The governance arrangements include the involvement of both Councillors and senior officers of the council.

The LGF Programme Steering Group is a cross-directorate officer group that oversees and coordinates the programme of LGF funded projects. This group brings together officers responsible for project delivery and programme management. The group meet every four weeks and reviews the latest project dashboard reports to ensure that the programme is being managed to time, budget and agreed specification. In addition the group review project risk registers to ensure that appropriate mitigating actions are in place and discuss any change management requests that have been submitted by Project Managers. Change management requests which are considered to be medium or high risk are referred to the Directorate Officer Project Board for decision.

Project dashboard reports are prepared by Project Managers in advance of the LGF Programme Steering Group meetings. The reports provide an update on project progress, finances, issues, risks and project changes. Project Managers use this report to flag up any areas of concern or decisions which need to be made at a higher level. Following the LGF Programme Steering Group meetings the project dashboard reports are updated if required before submission for consideration at Directorate Officer Project Board.

The Directorate Officer Project Board is a senior officer group which manages all capital projects including LGF funded projects. The Board is responsible for the strategic management of the LGF projects and has authority to commit resources to the project in accordance with the Council's Constitution. An updated dashboard report for each LGF project is a standing item on the agenda. In addition the Board are asked to consider any change management requests which are considered to be medium or high risk. The Board meets every four weeks, typically a few days after the LGF Programme Steering Group meeting.

The Member Advisory Project Board offers Members an overview of project development and delivery. The Board reviews, analyses and scrutinises progress on the directorate's capital programme and, where relevant, specific large/complex projects. LGF update reports are regularly considered by the Board. The Board meets approximately every three months. The Board membership includes the following elected members:

- The Leader/Portfolio Holder for Finance;
- Portfolio Holder Inward Investment, Strategic Regeneration and Partnerships;
- Portfolio Holder for Frontline Services;
- Portfolio Holder for Housing and Community Services.

The establishment of an Innovation Park Medway Delivery Board is a requirement under the North Kent Enterprise Zone (NKEZ) Memorandum of Understanding, which sets out the proposed governance arrangements for the Enterprise Zone. Coordination of the NKEZ is led by the Head of Policy at Thames Gateway Kent Partnership.



The Delivery Board includes representation by key external organisations in the membership of the board, which achieves a balance of views and consideration of key stakeholder interests and oversees proposals for the site, ensuring that these encourage innovative, sustainable and high quality development and deliver a positive message. Meetings are held on a quarterly basis.

Cabinet is a member group that manages council business including high value/high risk procurement and projects including LGF projects (when required). The Cabinet meets every month.

Medway Council's Governance and Management Arrangements Protocol for LGF projects can be found in Appendix G.

### 6.2. Approvals and escalation procedures:

Project managers are expected to make day to day operational decisions in order to ensure project delivery. Any issues or risks that arise which might impact on the successful delivery of the project must be reported on the monthly project dashboard report. In addition if the project manager is requesting a change to the project which will impact on budget, outcomes, outputs, delivery timetable or will signify a change in project scope or delivery approach compared to that specified in the Business Case they are required to submit a change management request for consideration at the LGF Programme Steering Group meeting.

At the LGF Programme Steering Group meeting there will be discussion regarding the issues or risks flagged up by the project manager. Advice will be given regarding how to address the risks and issues, in order to minimise the impact on project delivery. As the attendees at the LGF Programme Steering Group meeting include both Project Owners and Project Sponsors, the group is also able to consider the change management requests put forward by the project managers. The change requests will be considered from both a project and programme Steering Group support the change requested. If the change supported by the Steering Group is considered to be low risk and has no budgetary implications the project manager can implement the change without further approval required. However, if the change is considered to be medium or high risk or has budgetary implications the change management request also needs to be presented to the Regeneration, Culture, Environment and Transformation (RCET) Officer Project Board.

RCET Officer Project Board is attended by senior council officers including the Director of Regeneration, Culture, Environment and Transformation. This board has greater authority to approve changes which impact on the use of council resources or which could significantly impact on project delivery. Any project changes that have been requested will be included on the dashboard reports that go to Member Advisory Project Board.

At this meeting Members can challenge project progress and decisions that have been made. If approval is needed for a change that will result in a significant change to the project Business Case the Portfolio Holder for Inward Investment, Strategic Regeneration and Partnerships, as the council's representative on the SELEP Accountability Board, will be involved in the approval process.

The LGF Programme Management team will ensure that the SELEP change management process, as set out in the SELEP Assurance Framework, is followed where required. This process ensures that project changes are reported to Accountability Board. In situations where a significant change is proposed Medway Council is required to seek approval by Accountability Board before implementing the change.



#### 6.3. Contract management:

As part of the procurement process contractors and consultants will be required to provide a programme for completing each specific workstream. A clear work specification will be issued prior to appointment which will detail the scope of the work required. When procuring a contractor to build the scheme there will be a clear indication of the quality required when considering the final output. Once a contractor or consultant has been appointed they will be required to attend regular meetings with the project team to provide an update on progress with the workstream and to give an update on how work is progressing in accordance with the programme. At these meetings the project manager will be able to address any queries regarding the scope of the work and will provide feedback on work completed to date.

The construction works will be delivered via an NEC3 Part A contract with priced activity schedule, which is based on the fundamental principal of good project management. The intent of the Contract is given in the very first clause "The Employer, the Contractor, the Project Manager and the Supervisor shall act as stated in the Contract and in a spirit of mutual trust and co-operation". One of the main principles of the contract is that either party may advise the other of a problem or potential problem; this is done with an Early Warning Notice. The purpose is to identify potential problems before they occur, so that they can either be avoided or their effects mitigated rather than waiting until something has happened and then trying to deal with it. It promotes collaboration between the council and the Contractor. This notification results in a meeting/dialogue with the sole aim of dealing with the problem for the good of the project, and ensuring the outputs are delivered in line with the scope.

If the contractor/consultant needs to make any changes to the information submitted within their tender submission or to their programme they will be required to formally submit the details of the change and any implications in terms of programme or budget to the project manager via email. The project manager will then consider the change being requested and will respond in writing setting out whether the change has been agreed and if there are any alternative solutions to the issue identified which may reduce the impact on the project.

There are also clear key performance indicators (KPI's) which the consultants appointed through the Civil and Structural Engineering framework, and the Construction Services framework will be required to meet. If these KPI's are not being met the supplier will be required to attend a meeting with the project team to explain their failure to comply with the requirements of their appointment. If a solution cannot be found, consideration will be given to terminating the contract and re-appointing from the framework.

## 6.4. Key stakeholders:

The key stakeholders and interest groups associated with this project are:

- SELEP as primary funding provider (subject to Full Business Case approval);
- Kent and Medway Economic Partnership –federated area board which oversees Kent and Medway LGF project delivery;
- Medway Council as project delivery lead, financial and operational lead.
- Tonbridge & Malling Borough Council land falls within Local Authority Boundary, they will have involvement in planning and economic development processes
- Thames Gateway Kent Partnership project prioritisation
- University of Greenwich as partner in future higher value skills delivery to the site
- University of Kent as partner in future higher value skills delivery to the site
- Locate in Kent as business engagement, project prioritisation
- North Kent Enterprise Zone for business engagement, project prioritisation



- Local elected members and MP's members and MP's need to be kept informed of projects which are going to impact on their constituents;
- Local businesses including those based on Laker Road Industrial Estate and BAE in the long run this scheme could improve the situation for BAE, however, it is important to engage with these companies as in the short-term there will be further delays which could impact on their operation;
- Bus operators bus operators using the A229 and B2097 will be affected by both the construction and the final scheme improvements;
- Local population the project is designed in part to benefit the local population who will have access to jobs, however, they will also be adversely affected during the construction period;
- Private property developers financial investment in Rochester Airport
- Natural England It will be necessary to consider the ecological implications before the land is acquired and the trees removed.
- Highways England it is necessary to consider the impact the project will have on the roads infrastructure and satisfy Highways England that adequate measures are proposed to mitigate any impacts the development may have.

Prior to the adoption of the IPM masterplan, which is planned for March 2019, we ran a consultation period from 17 September 2018 to 29 October 2018. Two public consultation events were held at the Innovation Centre Medway, adjacent to the proposed IPM site. Consultation with both local residents and statutory consultees was carried out as part of the masterplan adoption process. Further consultation will be undertaken when a draft Local Development Order application is proposed for public and statutory consultee comment from January 2019.

An interest/influence matrix showing how engagement with stakeholders will be handled can be found in Appendix H. A full stakeholder management and engagement plan will be developed by the Project Manager.

## 6.5. Equality Impact:

A Diversity Impact Assessment has been completed for Innovation Park Medway. This Diversity Impact Assessment considers the enabling infrastructure development for new plots for employment as part of the technology park.

The main outcomes of this assessment are that the works will advance equality for the following protected characteristics groups: Age, Disability and Other. In addition the Innovation Park Medway project will foster good relations for all ten protected characteristics groups (age, disability, gender reassignment, marriage/civil partnership, pregnancy/maternity, race, religion/belief, gender, sexual orientation and other).

The action plan to improve equality of opportunity and foster good relations focused on the Local Development Order process and indicated that the DIA would be reviewed at each planning stage. It should be noted that the use of a Local Development Order is dependent upon the evidence base gathered during the Masterplan process. The development of an updated Masterplan for the entire Innovation Park Medway site is nearing completion. We have conducted a large number of surveys during this process including a transport assessment, land and contamination desk study and an asbestos survey. The masterplan will cover the entire Innovation Park Medway site.

The Local Development Order will be progressed, subject to the evidence base, and will be used to provide planning and design guidance for the entire Innovation Park Medway site, which will allow a consistent approach across the whole site. Engagement with Tonbridge and Malling



regarding the use of a Local Development Order for the site is ongoing, however, subject to the evidence base; it is believed that this approach will hold significant benefits for the site.

The Diversity Impact Assessment can be found in Appendix I.

### 6.6. Risk management strategy:

At the start of the project, a risk workshop will be held with the project team and the contractor to identify risks, allocate a risk owner, agree mitigation measures, and apply a risk rating and a cost to the risk. Throughout the lifetime of this project the risk register will be maintained which will reflect all risks associated with project delivery. If any of the risks materialise they may directly impact on the project delivery programme, unless appropriate mitigating action is taken. An iterative value engineering approach will be applied during the construction phase of the project, aimed at developing the design to deliver the outcomes within the financial limitations, whilst maintaining quality and value for money.

It is acknowledged that there is little flexibility in the project programme as the spend profile runs until the end of the LGF funding period. However, Medway Council will work closely with both the design consultants and contractor to ensure that risks are identified quickly and that plans are put in place for the management of them, including review and re-profile of the programme if necessary, to keep changes to a minimum. Throughout the construction phase, as part of the NEC3 contract conditions, the programme will be reviewed regularly and any rescheduling carried out to ensure the final end date is not exceeded.

Moving forward the project will benefit from the knowledge and lessons learnt from other LGF projects being completed and, as the project progresses the project manager, will be required to provide an updated project budget and risk register for consideration at the monthly LGF Programme Steering Group meetings which are attended by all key personnel. Monthly reporting to the council's Officer Project Board and quarterly to the Member Advisory Project Board also requires risk reporting.

In addition a project 'deep dive' review will be conducted every six months, which will look in detail at the project outputs, programme, costs and risks.

Prince 2 Project Management methodologies will be used to manage costs and risks.

## 6.7. Work programme:

A high-level work programme has been developed which will allow delivery of the project within the funding period. A three month 'float' has been included in the programme to minimise the risk of project overrun. This float will also allow for the impact of the scheme to be monitored and any required adjustments made prior to the end of the funding period. There will be progress meetings with the works contractor every 2 weeks at the start of the project, which will probably reduce to every weeks as the project progresses

The detailed design process will run from April 2019 to December 2019. Works will run from January 2020 to December 2020.

The critical path follows the need for a Local Development Order to be in place in order for design and planning to be granted in advance of works beginning in January 2020. Disposal of the land is not on the critical path for works, but must be complete before the works are complete in order for occupiers to begin developing plots for occupation from 2020/21 onwards, maximising the benefits realised through the North Kent Enterprise Zone status. Marketing of the



site for potential tenants will begin in early 2019, and this is also not on the critical path in terms of delivery of these works.

A high-level work programme has been provided in Appendix C and programme to show deliverability of Phase 1 and Phase 2 in Appendix C(i)

### 6.8. Previous project experience:

The Regeneration Delivery Team at Medway Council will manage project delivery. They will work in association with other Medway Council departments including Category Management, Highways, Finance, LGF Programme Management, Legal and Property to ensure delivery of the project in accordance with budget, programme and the terms of the Business Case.

We have selected the Regeneration Project Manager to manage the project, and their time is confirmed to work on this project, and they have been working on the project for the past 18 months. They are also responsible for managing delivery of the Strood Civic Centre Flood Mitigation Works (due to complete early 2019). This project is being delivered in accordance with the Business Case and is on track for completion slightly ahead of programme and on budget. The Project Manager from this team has over 15 years delivering high profile projects across Medway and other organisations.

It has also been confirmed that the Regeneration Project Manager team will be supported by the Principal Engineer from the Highways team, who has worked on numerous transport schemes across Medway, and is also working on the Strood Flood Mitigation Works; he has over 30 years' experience of delivering infrastructure projects. Two notable examples of projects which he has been closely involved in are:

- Chatham Regeneration
  - This £12.5m project, consisted of a number of elements which were delivered between February 2007 and December 2014. This scheme consisted of: conversion of Chatham ring road from one way to two way traffic flow, demolition of Sir John Hawkins Way viaduct and a disused building to allow construction of a new bus route, realignment of Union Street at the junction with the A2 and Chatham Bus Station enabling works and civils.
  - The overarching aim of this project was to create better traffic flow around Chatham town centre. Prior to this scheme being implemented, Chatham suffered from significant traffic delays, which also impacted on the bus companies' ability to deliver in accordance with their published timetable. As part of these improvements a new bus station was delivered, and bus only lanes were introduced in key locations in the town. Introduction of two way traffic has eliminated the need for vehicles to travel all the way around the town before reaching their destination.
  - The Principal Engineer was heavily involved with all elements of the project, which was delivered within programme and budget.
- Strood Civic Centre Flood Mitigation Works
  - This £10m project (£3.5m of which is LGF funded) consists of the installation of a sheet pile wall around the perimeter of the site and then filling the ground by approximately 2 metres, as agreed by the Environment Agency, diverting existing gas main and power cables and laying new drainage across the site. There are also new of footpaths and cycle paths, which will link to existing cycle paths
  - The aim of the project is to protect the site above forecast flood levels, and transform it into an area of prime, high quality residential lead mixed use



development with potential for 1,100 housing units. Regeneration of the site will also provide employment land, targeted at SMEs, encouraging local cafes, restaurants and independent retailers, enabling the creation of an estimated 2,000 jobs.

• The Regeneration Project Manager and Principal Engineer are involved with all elements of the project, which is currently underway within programme and budget, and is due to complete early 2019.

## 6.9. Monitoring and evaluation:

### <u>Inputs</u>

- Funding of £48,900,000 will be used to deliver this scheme.
- This project will benefit from the skills offered by a range of council departments including Regeneration Delivery, LGF Programme Management, Highways, Category Management, Finance and Property. All of these departments will use Medway Council premises and equipment to carry out the required work.

### Outputs (delivering the scheme/project)

The project will deliver enabling infrastructure works and gateway on the northern site of the Innovation Park Medway, which is required to bring forward development at pace to realise the desired outcomes more quickly and allow as many businesses as possible to have the greatest opportunity to benefit from Enterprise Zone status.

Delivery of the project will be monitored with the works contractor week against programme through completion of the following outputs:

- 560 m Access road/footpath/cycle path/public realm with lighting and directional signage
- Electricity 560m HV ring main and 1 secondary substation
- 560m gas main provision
- 560m trenching for fibre and 560m fibre provision;
- Drainage 560m new drainage piping and 18 gullies/soakaways
- Water main 560m new water main for potable water

## Outcomes (monitoring)

The following performance indicators will be used to monitor the outcomes of the project:

- Jobs connected to intervention to bring forward 1,365 new highly skilled jobs in engineering and technology, with the first 50 construction jobs being delivered in 2020/21. These jobs will facilitate the upskilling of the local workforce and construction jobs will be created in order to build the scheme.
- Number of construction jobs to deliver the infrastructure enabling works
- Number of graduates from Medway universities employed by businesses occupying the site within the first 5 years of opening
- To maximise social value, and to meet the procurement requirements, a number of apprenticeships will be offered: 2- 3 as part of the infrastructure works
- Development on the site will deliver commercial workspace totalling approximately 38,500m2 (gross external area).
- Reduction in the reliance of Medway's Economy on the public sector
- Reinvestment in the Enterprise Zone through receipt of business rates
- Businesses onsite exploiting the Enterprise Zone benefits



### Impacts (evaluation)

Development of Innovation Park Medway will significantly contribute to the Council Plan 2016/17 to 2020/21 (the Council's strategic business plan) by supporting the strategic priority of 'maximising regeneration and economic growth'. This project will help to achieve the following outcomes listed in the Council Plan:

- A 'strong diversified economy' through business investment;
- 'Residents with jobs and skills' through creating job opportunities for Medway residents on the site.

The impacts of the project will be evaluated at both one and five years post implementation. In addition to continuing monitoring the outcomes highlighted above, the following will also be considered:

- Provision of high GVA jobs, and construction jobs will be created over a longer-term period following the completion of the works and the build out of the development
- Creation of 400 additional indirect jobs as a result of the development of the northern site, for example jobs supplying or servicing the companies on the site
- Increase in the number of jobs created by the private sector
- Number of Businesses onsite exploiting Enterprise Zone benefits
- Re-investment in the Enterprise Zone through receipt of Business Rates
- Apprenticeships created by private businesses occupying the site
- Number of graduates from Medway universities employed by private businesses occupying the site
- % of local employment

The improvements delivered as part of the Rochester Airport phase one LGF2 project may also contribute to the benefits and impacts outlined above. The benefits of the projects have been considered together in the economic case.

A full breakdown of the planned monitoring and evaluation can be found in Appendix D and D(i)

## 6.10. Benefits realisation plan:

The Regeneration Project Manager, in association with the Head of Regeneration Delivery for Medway and Tonbridge and Malling Borough Council, will be responsible for developing a Benefits Realisation Plan. This plan will clearly set out the benefits that the scheme is expected to deliver, as detailed in section 2.10 above, along with a process for collecting the required information to allow assessment as to whether the benefits have been realised, and report back to the LGF Programme Steering Group meeting, LGF Programme Management team and the Innovation Park Medway Delivery Board. It will also assign responsibilities for the actual realisation of benefits throughout the key phases of the project. The benefits will be monitored on an ongoing basis throughout the project's implementation to ensure the benefits are being realised as anticipated, and that interim and final evaluations can be conducted effectively as required.

The benefits realisation plan will be established within four months of the Project Manager taking up the post, and will involve continuous public engagement to ensure the anticipated benefits are realised. Benefits realisation will be monitored at monthly and quarterly project boards, as detailed in Appendix G Governance and Organigram. The milestones for when the benefits are to be delivered will be shown in the project programme.

The benefits realisation plan will include the following information:



- The benefits the scheme is expected to deliver and the information that is required to allow assessment of the project outcome in relation to each benefit;
- Milestones for when the benefits are expected to be delivered some benefits may be delivered over a number of years following completion of the project;
- Planned method of collecting each piece of information needed;
- Clear approach for applying data collected to establish how effectively the benefits have been delivered;
- Timetable for collecting the required baseline data;
- Timetable for collecting data to assess benefit delivery for some benefits this may commence during the construction process, whereas for other benefits data won't be collected until a year or more post project completion;
- Timetable for reporting on benefit realisation to the LGF Programme Steering Group, RCET Officer Project Board and the Innovation Park Medway Delivery Board
- Timetable for reporting on benefit realisation to SELEP in line with quarterly reporting requirements;

In addition, the contractor will be monitored against a range of key performance indicators, including time and cost predictability, defects at completion, health and safety, client satisfaction (both product and service), waste management, employment and skills plan targets, SME engagement, local spend, local employment, apprenticeship opportunities and school visits.



## 7. DECLARATIONS

Has any director/partner ever been disqualified from being a company director under the Company Directors Disqualification Act (1986) or ever been the proprietor, partner or director of a business that has been subject to an investigation (completed, current or pending) undertaken under the Companies, Financial Services or Banking Acts?	No
Has any director/partner ever been bankrupt or subject to an arrangement with creditors or ever been the proprietor, partner or director of a business subject to any formal insolvency procedure such as receivership, liquidation, or administration, or subject to an arrangement with its creditors	No
Has any director/partner ever been the proprietor, partner or director of a business that has been requested to repay a grant under any government scheme?	No

I am content for information supplied here to be stored electronically, shared with the South East Local Enterprise Partnerships Independent Technical Evaluator, Steer Davies Gleave, and other public sector bodies who may be involved in considering the business case.

I understand that a copy of the main Business Case document will be made available on the South East Local Enterprise Partnership website one month in advance of the funding decision by SELEP Accountability Board. The Business Case supporting appendices will not be uploaded onto the website. Redactions to the main Business Case document will only be acceptable where they fall within a category for exemption, as stated in Appendix E.

Where scheme promoters consider information to fall within the categories for exemption (stated in Appendix E) they should provide a separate version of the main Business Case document to SELEP 6 weeks in advance of the SELEP Accountability Board meeting at which the funding decision is being taken, which highlights the proposed Business Case redactions.

I understand that if I give information that is incorrect or incomplete, funding may be withheld or reclaimed and action taken against me. I declare that the information I have given on this form is correct and complete. Any expenditure defrayed in advance of project approval is at risk of not being reimbursed and all spend of Local Growth Fund must be compliant with the Grant Conditions.

I understand that any offer may be publicised by means of a press release giving brief details of the project and the grant amount.

RACI
Richard Hicks
Director Regeneration, Culture, Environment and Transformation & Deputy Chief Executive   Medway Council



Appendice	S
Appendix	
Α	Funding Commitment
В	Risk Management Strategy
С	Gantt Chart
C(i)	Full Programme Phases 1 and 2
D	Monitoring and Evaluation Metrics
D(i)	Monitoring and Evaluation Plan
E	Economic Appraisal
F	Categories of Exempt Information
G	Medway Council Governance Structure and Organigram
Н	Stakeholder Engagement Matrix
I	Diversity Impact Assessment
J	Proposed Project Team Organigram
K	IPM Site Disposal Options and Risk Analysis



## 8. APPENDIX A - FUNDING COMMITMENT



Please Contact: Phil Watts. Your ref: Our ref: Date: 16<sup>th</sup> November 2018

> Business Support Medway Council Gun Wharf Dock Road Chatham Kent ME4 4TR Telephone: 01634 332220 Email: <u>phil.watts@medway.gov.uk</u>

#### Dear Colleague,

In submitting this project Business Case, I confirm on behalf of Medway Council that:

- The information presented in this Business Case is accurate and correct as at the time of writing.
- The funding has been identified to deliver the project and project benefits, as specified within the Business Case. Where sufficient funding has not been identified to deliver the project, this risk has been identified within the Business Case and brought to the attention of the SELEP Secretariat through the SELEP quarterly reporting process.
- The risk assessment included in the project Business Case identifies all substantial project risks known at the time of Business Case submission.
- The delivery body has considered the public-sector equality duty and has had regard to the requirements under s.149 of the Equality Act 2010 throughout their decision-making process. This should include the development of an Equality Impact Assessment which will remain as a live document through the projects development and delivery stages.
- The delivery body has access to the skills, expertise and resource to support the delivery of the project.
- Adequate revenue budget has been or will be allocated to support the post scheme completion monitoring and benefit realisation reporting.
- The project will be delivered under the conditions in the signed LGF Service Level Agreement with the SELEP Accountable Body.

I note that the Business Case will be made available on the SELEP website one month in advance of the funding decision being taken, subject to the removal of those parts of the Business Case which are commercially sensitive and confidential as agreed with the SELEP Accountable Body.

Yours Sincerely,

	2100ù
SRO (Director Level)	MAN

Phil Watts S151 Officer (Phil Watts)...

South East LEP Capital Project Business Case Page 63 of 108



# 9. APPENDIX B – RISK MANAGEMENT STRATEGY

Description of Risk	Impact of Risk	Risk Owner	Risk Manager	Likelihood of occurrence (Very Low/ Low/Med/ High/ Very High) (1/2/3/4/5) *	Impact (Very Low/ Low/ Med/ High/ Very High) (1/2/3/4/5)	Risk Rating	Risk Mitigation	Residual Likelihood/ Impact Scores
LGF Funding is not forthcoming	The project will still be delivered at a far slower pace and dependent on the private sector, opportunities to maximise the EZ benefits will be lost	Medway Council	Project Manager	3	4	12	Completion of a robust business case with a BCR of 2.6:1, which gives a high level of certainty that the benefits will be delivered.	Likelihood: 2 Impact: 4 Risk rating: 8
Planning permission is not granted for development on the site due to challenge from the anti-airport campaign which is continuing to disrupt work on the main airport site	If permission is not granted, the airport land will not be released as part of the 1 <sup>st</sup> phase of the airport scheme and the 2 <sup>nd</sup> phase will not be able to follow	Medway Council	Project Manager	2	5	10	The final two planning applications for the LGF2 works (Phase 1 of the project) were submitted to Planning Committee in December 2018 and the Committee resolved to approve both. The heliport application approval has been issued. With regards the hub building, we are awaiting formal confirmation from Highways England that they have no objection which is expected shortly. Robust planning applications and detailed screening opinions have been approved, and the programme for the works reflects the possibility of further challenge. As part of the assessment and development of the Local Development Order, Medway is	Likelihood: 1 Impact: 5 Risk rating: 5



							consulting with experts in the appropriate fields to mitigate the risk of objection and encourage public support to minimise delay as much as possible.	
Best value procurement of necessary contractors not achieved.	All the outputs will not be able to be delivered, local supply chain and apprenticeship opportunities could be lost, and the final outcomes may be diluted	Medway Council	Project Manager, Medway Procurement Team	1	3	3	Use of a tested OJEU-compliant procurement framework, or competitive open tender, and the experience of the procurement team at Medway Council with a proven track record of securing quality and value for money. Detailed employers requirements will be shared with potential contractors. A detailed set of ground condition surveys, ecological and contamination surveys have been carried out, tenders will be reviewed by Medway's QS. An iterative approach to value engineering will be applied during the construction phase, all methodology and sourcing of materials will be reviewed, whilst ensuring quality is maintained and workshops will be held to explore further efficiency opportunities. During the construction phase, management of costs through the NEC contract via the compensation event process will mean that cost predictability and certainty will be accurate at any point in the scheme.	Likelihood: 1 Impact: 3 Risk rating: 3
Under estimation of costs.	All the outputs will not be able to be delivered, local supply chain and apprenticeship opportunities could be lost, and the final outcomes may be diluted	Medway Council	Project Manager	1	3	3	Unit costs have been derived from discussions with external consultants and experts, and Medway's own technical teams. Infrastructure quantities costs were calculated from a combination of cost estimates from a civil engineering consultancy and SPONS 2018 which also takes into account labour, plant and material	Likelihood: 1 Impact: 3 Risk rating: 3

South East LEP Capital Project Business Case Page **65** of **108** 



							elements required to complete the works. A robust costing exercise will be undertaken and reviewed by Medway's QS, in line with the procurement process, to ensure that the project is affordable, undertake detailed preconstruction work, early involvement of utility companies, surveys carried out. An iterative approach to value engineering will be applied during the construction phase, and management of costs through the NEC 3 Part A contract via the compensation event process will mean that cost predictability and certainty will be accurate at any point in the scheme.	
No/fewer private sector businesses are interested in building on the site.	The opportunity to maximise the EZ benefits will be lost, and the site will remain as it is currently	Medway Council	Project Manager, Property team	1	5	5	Significant interest has been expressed in the site to date with 15 companies making "serious" enquiries, prior to any active marketing exercise taking place; an event to launch the site development took place in September 2018. Development options consultancy will be considering the most attractive method of disposal to maximise business interest.	Likelihood: 1 Impact: 5 Risk rating: 5
Buildings delivered on site by companies do not tie in with Medway Council's vision for the Innovation Park	The park may not achieve the high quality ambitions set out in the Innovation Park Medway Masterplan	Medway Council	Project Manager, Planning Authority	3	4	12	A design guide and Local Development Order will be developed to inform companies looking to build on the site of the type of development expected. In addition the masterplan for the site (due to be adopted March) 2018 will set out the vision for the site in terms of the type of business envisaged for the Innovation Park.	Likelihood: 1 Impact: 4 Risk rating: 4
Risk that runway 16/34 at Rochester	If the runway is not closed the	Medway Council	Project Manager,	1	5	5	As landowner Medway Council has a degree of control over the use of the	Likelihood: 1 Impact: 5

South East LEP Capital Project Business Case



Airport is not closed in time to allow site development. The runway needs to be closed to release the land for development.	programme for the 1st phase will be squeezed, and the 2nd phase will be delayed, putting opportunities for the EZ at risk		Property Team				runway. As part of the LGF2 project the closure is programmed to happen during 2019, thereby releasing the land for development of the Innovation Park.	Risk rating: 5
Benefits are not realised	The benefits set out in the business case are not achieved	Medway Council	Project Manager, IPM Delivery Board	2	4	8	The benefits have been estimated using best practice guidance from UK Government Departments built on hard evidence from schemes developed previously. The impacts will be monitored closely over time to ensure they are being realised. The team engaged to deliver and manage the works have many years' experience on multiple similar projects, and detailed deliver plans will be developed to ensure the construction phase is closely managed to deliver a quality product that will allow the land to be released to deliver the employment space, whilst providing jobs and learning and skills opportunities. The Project Manager, in association with the Head of Regeneration Delivery, will be responsible for developing a Benefits Realisation Plan. This plan will clearly set out the benefits that the scheme is expected to deliver, along with a process for collecting the required information to allow assessment as to whether the benefits have been realised.	Likelihood: 1 Impact: 4 Risk rating: 5

\* Likelihood of occurrence scale: Very Low (1) more than 1 chance in 1000; Low (2) more than 1 chance in 100; Medium (3) more than 1 chance in 50; High (4) more than 1 chance in 25; Very High (5) more than 1 chance in 10.



\*\* Impact scale: Very Low (1) likely that impact could be resolved within 2 days; Low (2) potential for a few days' delay; Medium (3) potential for significant delay; High (4) potential for many weeks' delay; Very High (5) potential for many months' delay



# 10. APPENDIX C – GANTT CHART

	Start	Finish	2019												2020		2021	2022		
Tasks	date	date	Jan	Feb	Mar	Apr	Мау	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Q1 JFM	Q2 AMJ	Q3 JAS	Q4 OND	Q1-4	Q1-4
Planning		Jul 2019																		
Design	Jan 2019	Aug 2019																		
Delivery of Enabling Infrastructure	Sept 2019	Dec 2020																		
Disposal of Land	Jan 2019	Dec 2019																		
Occupation and Development	2021	onwards																		
Key Milestones / D	eliverabl	es						•				•						•		
Approval of LDO	July 20	19																		
Completion of design	August	2019																		
Submit self- certification form	August	2019																		
Appointment of a contractor	August	2019																		
Infrastructure works start on site	Septer	nber 2019																		
Infrastructure works completion	Decem	ber 2020																		
Enterprise Zone window closes	March	2022																		



# 11. APPENDIX C(i) – FULL PROGRAMME PHASES 1 AND 2

#### Rochester Airport and IPM Programme

																									2022
		2	018		2019										2020				2021						
																					Q1		Q3 July	Q4 October	01
																				Q4 October			to		January
																	Q1 January	O2 April to	03 July to	to	to	O2 April	Septemb		to
	September	October	November	December	January	February	March	April	May	June	July	August	September	October	November			June	September		March	to June			March
Rochester Airport (LGF2) improvements																							_		
Planning																									
Determination of planning applications by Medway Council				19-Dec																					
Potential Judicial Review/challenge																									
Works																									
Development of specification																									
Procurement and tender review		1																							
Contract award																									
Mobilisation and works																									
Innovation Park Medway																									
Masterplan and LDO																									
Decision to adopt masterplan																									
Decision to adopt Local Development Order																									
LGF3 funding approval and works																									
Submission of final business case			16-Nov																						
Decision at Accountability Board to award funding						15-Feb																			
Detailed design																									
Delivery and occupation																									
Enterprise Zone benefit																									
Pre-planning, feasibility, studies, etc.																									
Approvals																									
Planning																									
Procurement, mobilisation																									
Construction																									
Completion																									

Occupation



## 12. APPENDIX D – MONITORING AND EVALUATIONS METRICS

Please note, it is not necessary to report against all the Monitoring and Evaluation Metrics below unless they are relevant to the scheme. There is scope to add further Monitoring and Evaluation Metrics where necessary.

The LGF funding will be used to deliver enabling works which will unlock a wider area of the northern site of Innovation Park Medway for commercial development. The project will deliver a number of benefits and outcomes which will be monitored as the project progresses. The table below shows the benefits that will be monitored, the point at which realisation of the benefit is expected and how the delivery of each benefit will be assessed.

Category	Key Performance Indicators	Description
	Jobs connected to intervention (permanent, paid FTE)	There will be 200 construction jobs associated with the delivery of the project, and 1,365 jobs associated with the commercial development that will be enabled by this project, and 400 indirect jobs
	Commercial floorspace planned - please state sqm and class	38,500m2 (gross external area)
High-level	Commercial floorspace constructed to date - please state sqm and class	
outcomes	Housing unit starts (forecast over lifetime)	
	Housing unit starts (to date)	
	Housing units completed (forecast over lifetime)	
	Housing units completed (to date)	
	Total planned length of resurfaced roads (km)	
	Total completed length of resurfaced roads (km)	
Transport	Total planned length of newly built roads (km)	560m
(outputs)	Total completed length of newly built roads (km)	0m
	Total planned length of new cycle ways (km)	560m
	Total completed length of new cycle ways (km)	0m
	Type of service improvement	
Land, Property and	Anticipated area of site reclaimed, (re)developed or assembled (ha)	
Flood	Actual area of site reclaimed, (re)developed or assembled (ha)	



Category	Key Performance Indicators	Description
Protection (outputs)	Length of cabling/piping planned (km) - Please state if electricity, water, sewage,	560m (electricity, water, sewage and gas. Ducting for broadband)
	gas, telephone or fibre optic Length of cabling/piping completed (km) - Please state if electricity, water, sewage, gas, telephone or fibre optic Anticipated area of land experiencing a	0m
	reduction in flooding likelihood (ha)	
	Actual area of land experiencing a reduction in flooding likelihood (ha)	
	Follow-on investment at site (£m) - Please state whether Local Authority, Other Public Sector, Private Sector or Third Sector	£45,000,000 Private sector development. £200,000 business rates returns added to additional monitoring
	Anticipated commercial floorspace refurbished - please state sqm and class	
	Actual commercial floorspace refurbished - please state sqm and class	
	Anticipated commercial floorspace occupied - please state sqm and class	38,500sqm (gross external area) B1 and B2 split to be determined by market interest.
	Actual commercial floorspace occupied - please state sqm and class	0sqm
	Commercial rental values (£/sqm per month, by class)	
	Anticipated number of enterprises receiving non-financial support (#, by type of support)	
	Actual number of enterprises receiving non-financial support (#, by type of support)	
	Anticipated number of new enterprises supported	
	Actual number of new enterprises supported	
	Anticipated number of potential entrepreneurs assisted to be enterprise ready	
Business,	Actual number of potential entrepreneurs assisted to be enterprise ready	
Support, Innovation	Anticipated number of enterprises receiving grant support	
and Broadband	Actual number of enterprises receiving grant support	
(outputs)	Anticipated number of enterprises receiving financial support other than grants	
	Actual number of enterprises receiving financial support other than grants	



Category	Key Performance Indicators	Description
	Anticipated no. of additional businesses with broadband access of at least 30mbps	
	Actual no. of additional businesses with broadband access of at least 30mbps	
	Financial return on access to finance schemes (%)	
Additional Monitoring (outcomes)	Businesses onsite exploiting Enterprise Zone benefits	No. of businesses established within this part of the NKEZ. Delivery of buildings by private businesses to commence in late 2020/early 2021
	Re-investment in the Enterprise Zone through receipt of Business Rates	£ reinvested. First businesses to be occupying the site by 2020/21
	Apprenticeships created by private businesses occupying the site	No. of apprenticeships. First businesses to be occupying the site by 2020/21
	Number of graduates from Medway universities employed by private businesses occupying the site	No. of local graduates employed. First businesses to be occupying the site by 2020/21
	Reduction in the reliance of Medway's Economy on the Public Sector	% of local employment. First businesses to be occupying the site by 2020/21



# 13. APPENDIX D(I)

# **MONITORING AND EVALUATION PLAN**

## 1. INNOVATION PARK MEDWAY ENABLING INFRASTRUCTURE

This Monitoring and Evaluation Plan provides the details of the inputs, outputs, outcomes and impacts of the Innovation Park Medway – enabling infrastructure, how they will be measured, and the costs associated with this for the Baseline Report and One Year After Opening Report and Five/Three Years After Opening Report.

The objectives of the scheme are:

Objective 1: Creation of a knowledge-based employment hub from 2021 to fully exploit the Enterprise Zone status;

Objective 2: Encourage reinvestment on neighbouring industrial estates with the creation of the technology park;

Objective 3: Link labour market skills development with the proposed physical developments by creating partnerships with local universities and further education facilities;

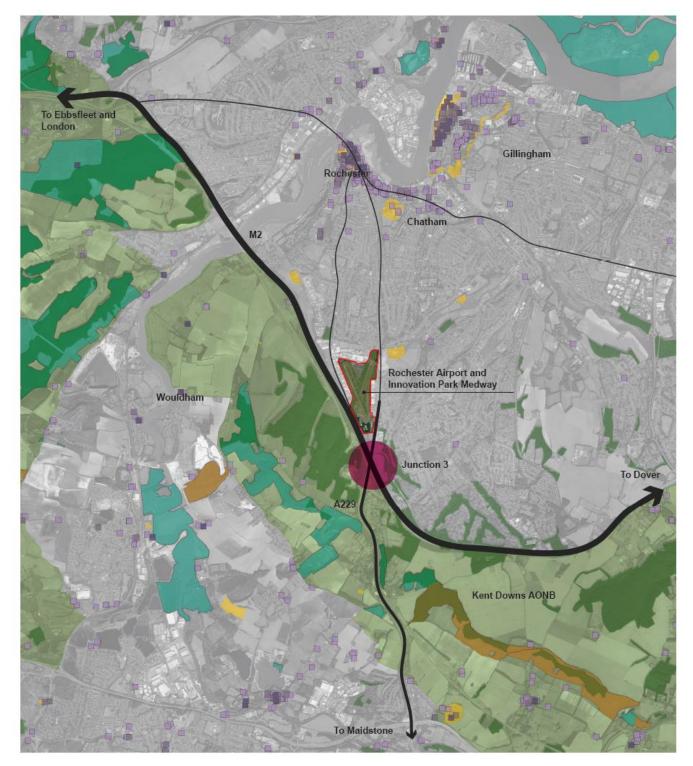
Objective 4: Create high GVA skilled jobs;

Objective 5: Retain and increase the local skills base;

Objective 6: Establish Innovation Park Medway as a preferred destination and partner for regional businesses.



The geography of the scheme is shown in the map below





# *2.* INPUTS

ID	Input Desc.	Source of Value	Monitoring Approach	Frequency of Tracking	Source	Year 1 [2018/19] (000s)			ore Oper (000s)	ning		Before ( 21] (00				(first ye 22] (00	ar open Os)	ing)
						Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4
IN1	Grant Spend LGF3	Full business case p44. £3,700,000	Medway Council budget monitoring and contract management.	Monthly with contractors, quarterly reporting.	Planned/ Forecasted Spend Profile	207.5	400	100	678.1	1000	514.4	400	400	0	0	0	0	0
IN2	Matched Contributions Spend	Full business case p44. £200,000	N/A – land value	Confirmed at start of works	Planned/ Forecasted Spend Profile		0	0	0	0	0	0	0	0	200	0	0	0
IN3	Leveraged Funding	Full business case p44. £45,000,000	Liaison with occupying businesses/ developers	Annually	Planned/ Forecasted Spend Profile		0	0	0	0	1,250	1,250	1,250	1,250	2,500	2,500	2,500	2,500



# 3. INPUT 4: PROJECT DELIVERY AND MILESTONS

Milestone	Planned Date of Delivery
Start of project (start spending LGF or match funding)	February 2019
Public Consultation	October 2018 for masterplan
	April 2019 for Local Development Order
Detailed Design	Complete August 2019
Full Planning Permission Granted	July 2019 adoption of Local Development Order
Site Mobilisation Works Commence	September 2019
Project Completion / Site Opening	December 2020 (infrastructure works)
	Site Occupation January 2021 onwards

## 4. INPUT 5: RISK MITIGATION

Risk	Mitigation
	Completion of a robust business case with a BCR of
LGF Funding is not forthcoming	2.6:1, which gives a high level of certainty that the
	benefits will be delivered.
	The final two planning applications for the LGF2 works
	(Phase 1 of the project) were submitted to Planning
	Committee in December 2018 and the Committee
	resolved to approve both. The heliport application
	approval has been issued. With regards the hub
Planning permission is not granted for development on	building, we are awaiting formal confirmation from
Planning permission is not granted for development on the site due to challenge from the anti-airport campaign	Highways England that they have no objection which is
which is continuing to disrupt work on the main airport	expected shortly. Robust planning applications and
site	detailed screening opinions have been approved, and
Site	the programme for the works reflects the possibility of
	further challenge. As part of the assessment and
	development of the Local Development Order, Medway
	is consulting with experts in the appropriate fields to
	mitigate the risk of objection and encourage public
	support to minimise delay as much as possible.
Best value procurement of necessary contractors not	Use of a tested OJEU-compliant procurement
achieved.	framework, or competitive open tender, and the
	experience of the procurement team at Medway Council



wi	ith a proven track record of securing quality and value
fo	or money. Detailed employers requirements will be
sh	nared with potential contractors. A detailed set of
gr	round condition surveys, ecological and contamination
SU	urveys have been carried out, tenders will be reviewed
by	y Medway's QS. An iterative approach to value
er	ngineering will be applied during the construction
pł	hase, all methodology and sourcing of materials will be
re	eviewed, whilst ensuring quality is maintained and
w	orkshops will be held to explore further efficiency
ot	pportunities. During the construction phase,
m	nanagement of costs through the NEC contract via the
cc	ompensation event process will mean that cost
pr	redictability and certainty will be accurate at any point
in	the scheme.
Ur	nit costs have been derived from discussions with
ех	xternal consultants and experts, and Medway's own
te	echnical teams. Infrastructure quantities costs were
ca	alculated from a combination of cost estimates from a
civ	vil engineering consultancy and SPONS 2018 which
al	lso takes into account labour, plant and material
el	lements required to complete the works. A robust
cc	osting exercise will be undertaken and reviewed by
Under estimation of costs.	ledway's QS, in line with the procurement process, to
er	nsure that the project is affordable, undertake detailed
pr	reconstruction work, early involvement of utility
cc	ompanies, surveys carried out. An iterative approach to
va	alue engineering will be applied during the construction
pł	hase, and management of costs through the NEC
cc	ontract via the compensation event process will mean
th	nat cost predictability and certainty will be accurate at
ar	ny point in the scheme.
Si	ignificant interest has been expressed in the site to
No/fewer private sector businesses are interested in	ate with 15 companies making "serious" enquiries,
building on the site.	rior to any active marketing exercise taking place; an
ev	vent to launch the site development took place in
Se	



closed in time to allow site development. The runway needs to be closed to release the land for development.the closure is programmed to happen during 2019, thereby releasing the land for development of the Innovation Park.Innovation Park.The benefits have been estimated using best practice guidance from UK Government Departments built on hard evidence from schemes developed previously. The impacts will be monitored closely over time to ensure they are being realised. The team engaged to deliver and manage the works have many years' experience on multiple similar projects, and detailed deliver plans will be developed to ensure the construction phase is closel managed to deliver a quality product that will allow the land to be released to deliver the employment space, whilst providing jobs and learning and skills opportunities. The Project Manager, in association with the Head of Regeneration Delivery, will be responsible for developing a Benefits Realisation Plan. This plan will	~	be considering the most attractive method of disposal to
Buildings delivered on site by companies do not tie in with Medway Council's vision for the Innovation Parkdeveloped to inform companies looking to build on the site of the type of development expected. In addition the masterplan for the site (due to be adopted March) 2018 will set out the vision for the site in terms of the type of business envisaged for the Innovation Park.Risk that runway 16/34 at Rochester Airport is not closed in time to allow site development. The runway needs to be closed to release the land for development.As landowner Medway Council has a degree of control over the use of the runway. As part of the LGF2 project the closure is programmed to happen during 2019, thereby releasing the land for development of the Innovation Park.Benefits are not realisedThe benefits have been estimated using best practice on multiple similar projects, and detailed deliver plans will be developed to ensure the construction phase is closed managed to deliver a quality product that will allow the land to be released to deliver the employment space, whilst providing jobs and learning and skills opportunities. The Project Manager, in association with the Head of Regeneration Delivery, will be responsible for developing a Benefits Realisation Plan. This plan will be released to project span being the responsible for developing a Benefits Realisation Plan. This plan will		maximise business interest.
Buildings delivered on site by companies do not tie in with Medway Council's vision for the Innovation Parksite of the type of development expected. In addition the masterplan for the site (due to be adopted March) 2018 will set out the vision for the site in terms of the type of business envisaged for the Innovation Park.Risk that runway 16/34 at Rochester Airport is not closed in time to allow site development. The runway needs to be closed to release the land for development.As landowner Medway Council has a degree of control over the use of the runway. As part of the LGF2 project the closure is programmed to happen during 2019, thereby releasing the land for development of the Innovation Park.Benefits are not realisedThe benefits have been estimated using best practice guidance from UK Government Departments built on hard evidence from schemes developed previously. The impacts will be monitored closely over time to ensure they are being realised. The team engaged to deliver and manage the works have many years' experience on multiple similar projects, and detailed deliver plans will be developed to ensure the construction phase is closel managed to deliver a quality product that will allow the land to be released to deliver the employment space, whilst providing jobs and learning and skills opportunities. The Project Manager, in association with the Head of Regeneration Delivery, will be responsible for developing a Benefits Realisation Plan. This plan will		A design guide and Local Development Order will be
with Medway Council's vision for the Innovation Parkthe masterplan for the site (due to be adopted March) 2018 will set out the vision for the site in terms of the type of business envisaged for the Innovation Park.Risk that runway 16/34 at Rochester Airport is not closed in time to allow site development. The runway needs to be closed to release the land for development.As landowner Medway Council has a degree of control over the use of the runway. As part of the LGF2 project the closure is programmed to happen during 2019, thereby releasing the land for development of the Innovation Park.Benefits are not realisedThe benefits have been estimated using best practice guidance from UK Government Departments built on hard evidence from schemes developed previously. The impacts will be monitored closely over time to ensure they are being realised. The team engaged to deliver and manage the works have many years' experience on multiple similar projects, and detailed deliver plans will be developed to ensure the construction phase is closel managed to deliver a quality product that will allow the land to be released to deliver the employment space, whilst providing jobs and learning and skills opportunities. The Project Manager, in association with the Head of Regeneration Delivery, will be responsible for developing a Benefits Realisation Plan. This plan will		developed to inform companies looking to build on the
2018 will set out the vision for the site in terms of the type of business envisaged for the Innovation Park.Risk that runway 16/34 at Rochester Airport is not closed in time to allow site development. The runway needs to be closed to release the land for development.As landowner Medway Council has a degree of control over the use of the runway. As part of the LGF2 project the closure is programmed to happen during 2019, thereby releasing the land for development of the Innovation Park.Risk that runway 16/34 at Rochester Airport is not closed in time to allow site development. The runway needs to be closed to release the land for development.As landowner Medway Council has a degree of control over the use of the runway. As part of the LGF2 project the closure is programmed to happen during 2019, thereby releasing the land for development of the Innovation Park.Benefits are not realisedThe benefits have been estimated using best practice guidance from UK Government Departments built on hard evidence from schemes developed previously. The impacts will be monitored closely over time to ensure they are being realised. The team engaged to deliver and manage the works have many years' experience on multiple similar projects, and detailed deliver plans will be developed to ensure the construction phase is closed managed to deliver a quality product that will allow the land to be released to deliver the employment space, whilst providing jobs and learning and skills opportunities. The Project Manager, in association with the Head of Regeneration Delivery, will be responsible for developing a Benefits Realisation Plan. This plan will	Buildings delivered on site by companies do not tie in	site of the type of development expected. In addition
type of business envisaged for the Innovation Park.Risk that runway 16/34 at Rochester Airport is not closed in time to allow site development. The runway needs to be closed to release the land for development.As landowner Medway Council has a degree of control over the use of the runway. As part of the LGF2 project the closure is programmed to happen during 2019, thereby releasing the land for development of the Innovation Park.Risk that runway ineeds to be closed to release the land for development.The benefits have been estimated using best practice guidance from UK Government Departments built on hard evidence from schemes developed previously. The impacts will be monitored closely over time to ensure they are being realised. The team engaged to deliver and manage the works have many years' experience on multiple similar projects, and detailed deliver plans will be developed to ensure the construction phase is closel managed to deliver a quality product that will allow the land to be released to deliver the employment space, whilst providing jobs and learning and skills opportunities. The Project Manager, in association with the Head of Regeneration Delivery, will be responsible for developing a Benefits Realisation Plan. This plan will	with Medway Council's vision for the Innovation Park	the masterplan for the site (due to be adopted March)
As landowner Medway Council has a degree of control over the use of the runway. As part of the LGF2 project the closure is programmed to happen during 2019, thereby releasing the land for development. The benefits have been estimated using best practice guidance from UK Government Departments built on hard evidence from schemes developed previously. The impacts will be monitored closely over time to ensure they are being realised. The team engaged to deliver and manage the works have many years' experience on multiple similar projects, and detailed deliver plans will be developed to ensure the construction phase is closel managed to deliver a quality product that will allow the land to be released to deliver the employment space, whilst providing jobs and learning and skills opportunities. The Project Manager, in association with the Head of Regeneration Delivery, will be responsible for developing a Benefits Realisation Plan. This plan wi		2018 will set out the vision for the site in terms of the
Risk that runway 16/34 at Rochester Airport is not closed in time to allow site development. The runway needs to be closed to release the land for development.over the use of the runway. As part of the LGF2 project the closure is programmed to happen during 2019, thereby releasing the land for development of the Innovation Park.Risk that runway 16/34 at Rochester Airport is not closed to release the land for development.over the use of the runway. As part of the LGF2 project the closure is programmed to happen during 2019, thereby releasing the land for development of the Innovation Park.Risk that runway 16/34 at Rochester Airport is not closed to release the land for development.The teolsure is programmed to happen during 2019, thereby releasing the land for development of the Innovation Park.Risk that runway 16/34 at Rochester Airport is not closed to release the land for development.The benefits have been estimated using best practice guidance from UK Government Departments built on hard evidence from Schemes developed previously. The impacts will be monitored closely over time to ensure they are being realised. The team engaged to deliver and manage the works have many years' experience on multiple similar projects, and detailed deliver plans will be developed to ensure the construction phase is closel managed to deliver a quality product that will allow the land to be released to deliver the employment space, whilst providing jobs and learning and skills opportunities. The Project Manager, in association with the Head of Regeneration Delivery, will be responsible for developing a Benefits Realisation Plan. This plan will the read of Regeneration Delivery will be responsible for developing a Benefits Realisation Plan. This plan will		type of business envisaged for the Innovation Park.
closed in time to allow site development. The runway needs to be closed to release the land for development.the closure is programmed to happen during 2019, thereby releasing the land for development of the Innovation Park.The benefits have been estimated using best practice guidance from UK Government Departments built on hard evidence from schemes developed previously. The impacts will be monitored closely over time to ensure they are being realised. The team engaged to deliver and manage the works have many years' experience on multiple similar projects, and detailed deliver plans will be developed to ensure the construction phase is closel managed to deliver a quality product that will allow the land to be released to deliver the employment space, whilst providing jobs and learning and skills opportunities. The Project Manager, in association with the Head of Regeneration Delivery, will be responsible for developing a Benefits Realisation Plan. This plan will		As landowner Medway Council has a degree of control
needs to be closed to release the land for development.       thereby releasing the land for development of the Innovation Park.         The benefits have been estimated using best practice guidance from UK Government Departments built on hard evidence from Schemes developed previously. The impacts will be monitored closely over time to ensure they are being realised. The team engaged to deliver and manage the works have many years' experience on multiple similar projects, and detailed deliver plans will be developed to ensure the construction phase is closel managed to deliver a quality product that will allow the land to be released to deliver the employment space, whilst providing jobs and learning and skills opportunities. The Project Manager, in association with the Head of Regeneration Delivery, will be responsible for developing a Benefits Realisation Plan. This plan will be and to be released to Plance the construction plane.	Risk that runway 16/34 at Rochester Airport is not	over the use of the runway. As part of the LGF2 project
Innovation Park.         The benefits have been estimated using best practice guidance from UK Government Departments built on hard evidence from schemes developed previously. The impacts will be monitored closely over time to ensure they are being realised. The team engaged to deliver and manage the works have many years' experience on multiple similar projects, and detailed deliver plans will be developed to ensure the construction phase is closel managed to deliver a quality product that will allow the land to be released to deliver the employment space, whilst providing jobs and learning and skills opportunities. The Project Manager, in association with the Head of Regeneration Delivery, will be responsible for developing a Benefits Realisation Plan. This plan will	closed in time to allow site development. The runway	the closure is programmed to happen during 2019,
Benefits are not realisedThe benefits have been estimated using best practice guidance from UK Government Departments built on hard evidence from schemes developed previously. The impacts will be monitored closely over time to ensure they are being realised. The team engaged to deliver and manage the works have many years' experience on multiple similar projects, and detailed deliver plans will be developed to ensure the construction phase is closel managed to deliver a quality product that will allow the land to be released to deliver the employment space, whilst providing jobs and learning and skills opportunities. The Project Manager, in association with the Head of Regeneration Delivery, will be responsible for developing a Benefits Realisation Plan. This plan will	needs to be closed to release the land for development.	thereby releasing the land for development of the
guidance from UK Government Departments built on hard evidence from schemes developed previously. The impacts will be monitored closely over time to ensure they are being realised. The team engaged to deliver and manage the works have many years' experience on multiple similar projects, and detailed deliver plans will be developed to ensure the construction phase is closel managed to deliver a quality product that will allow the land to be released to deliver the employment space, whilst providing jobs and learning and skills opportunities. The Project Manager, in association with the Head of Regeneration Delivery, will be responsible for developing a Benefits Realisation Plan. This plan will		Innovation Park.
hard evidence from schemes developed previously. The impacts will be monitored closely over time to ensure they are being realised. The team engaged to deliver and manage the works have many years' experience on multiple similar projects, and detailed deliver plans will be developed to ensure the construction phase is closed managed to deliver a quality product that will allow the land to be released to deliver the employment space, whilst providing jobs and learning and skills opportunities. The Project Manager, in association with the Head of Regeneration Delivery, will be responsible for developing a Benefits Realisation Plan. This plan will		The benefits have been estimated using best practice
Benefits are not realised Benefits Benefits Realisation Plan. This plan with the Head of Regeneration Delivery, will be responsible For developing a Benefits Realisation Plan. This plan with		guidance from UK Government Departments built on
Benefits are not realisedthey are being realised. The team engaged to deliver and manage the works have many years' experience on multiple similar projects, and detailed deliver plans will be developed to ensure the construction phase is closed managed to deliver a quality product that will allow the land to be released to deliver the employment space, whilst providing jobs and learning and skills opportunities. The Project Manager, in association with the Head of Regeneration Delivery, will be responsible for developing a Benefits Realisation Plan. This plan will 		hard evidence from schemes developed previously. The
and manage the works have many years' experience on multiple similar projects, and detailed deliver plans will be developed to ensure the construction phase is closed managed to deliver a quality product that will allow the land to be released to deliver the employment space, whilst providing jobs and learning and skills opportunities. The Project Manager, in association with the Head of Regeneration Delivery, will be responsible for developing a Benefits Realisation Plan. This plan will		impacts will be monitored closely over time to ensure
Benefits are not realised Benefits are not r		they are being realised. The team engaged to deliver
be developed to ensure the construction phase is closely managed to deliver a quality product that will allow the land to be released to deliver the employment space, whilst providing jobs and learning and skills opportunities. The Project Manager, in association with the Head of Regeneration Delivery, will be responsible for developing a Benefits Realisation Plan. This plan will		and manage the works have many years' experience on
Benefits are not realised managed to deliver a quality product that will allow the land to be released to deliver the employment space, whilst providing jobs and learning and skills opportunities. The Project Manager, in association with the Head of Regeneration Delivery, will be responsible for developing a Benefits Realisation Plan. This plan will		multiple similar projects, and detailed deliver plans will
Benefits are not realised land to be released to deliver the employment space, whilst providing jobs and learning and skills opportunities. The Project Manager, in association with the Head of Regeneration Delivery, will be responsible for developing a Benefits Realisation Plan. This plan will		be developed to ensure the construction phase is closely
land to be released to deliver the employment space, whilst providing jobs and learning and skills opportunities. The Project Manager, in association with the Head of Regeneration Delivery, will be responsible for developing a Benefits Realisation Plan. This plan wi	Benefits are not realised	managed to deliver a quality product that will allow the
opportunities. The Project Manager, in association with the Head of Regeneration Delivery, will be responsible for developing a Benefits Realisation Plan. This plan wi	benefits are not realised	land to be released to deliver the employment space,
the Head of Regeneration Delivery, will be responsible for developing a Benefits Realisation Plan. This plan wi		whilst providing jobs and learning and skills
for developing a Benefits Realisation Plan. This plan wi		opportunities. The Project Manager, in association with
		the Head of Regeneration Delivery, will be responsible
alongly one put the honofite that the only and the state is a superior		for developing a Benefits Realisation Plan. This plan will
clearly set out the benefits that the scheme is expected		clearly set out the benefits that the scheme is expected
to deliver, along with a process for collecting the		to deliver, along with a process for collecting the
required information to allow assessment as to whether		required information to allow assessment as to whether
the benefits have been realised.		the benefits have been realised.



# 5. OUTPUTS



ID	Output Description	
		Details: Planned/Anticipated Output Value and Proposed Approach for Monitoring
		Value: 560m new access road with street lighting designed in accordance with current British Standards and road category and directional signage
		Source of Value: Full Business Case page 57
		Future Monitoring Approach: Progress meetings with the works contractor
OP1	New Access Road, lighting and signage	Frequency of tracking: Monthly contractor meetings
		<b>Costs Allocated to Monitoring</b> : Time allocated resource as part of the project delivery team including Clerk of Works and contractor, approximately 32 hours per month to monitor progress, delivery of outputs, carry out valuations
		Details: Proposed Method of Collecting Baseline Information
		Approach for Collection: The baseline is zero, as the output will be a new road
		Costs Allocated: N/A
		Details: Planned/Anticipated Output Value and Proposed Approach for Monitoring
OP2		Value: 560m new footpath
		Source of Value: Full Business Case page 57
	New Footpath	Future Monitoring Approach: Progress meetings with the works contractor
	New Footpath	Frequency of tracking: Monthly contractor meetings
		<b>Costs Allocated to Monitoring:</b> Time allocated resource as part of the project delivery team including Clerk of Works and contractor, approximately 32 hours per month to monitor progress, delivery of outputs, carry out valuations
		Details: Proposed Method of Collecting Baseline Information



		Approach for Collection: The baseline is zero, as the output will be a new footpath
		Costs Allocated: N/A
		Details: Planned/Anticipated Output Value and Proposed Approach for Monitoring
		Value: 560m new cycle path
		Source of Value: Full Business Case page 57
		Future Monitoring Approach: Progress meetings with the works contractor
OP3		Frequency of tracking: Monthly contractor meetings
	New Cycle Path	<b>Costs Allocated to Monitoring:</b> Time allocated resource as part of the project delivery team including Clerk of Works and contractor, approximately 32 hours per month to monitor progress, delivery of outputs, carry out valuations
		Details: Proposed Method of Collecting Baseline Information
		Approach for Collection: The baseline is zero, as the output will be a new cycle path
		Costs Allocated: N/A
		Details: Proposed Method of Collecting Baseline Information
		Approach for Collection: The baseline is zero, as the output will be new public realm space
		Costs Allocated: N/A
OP4		Details: Planned/Anticipated Output Value and Proposed Approach for Monitoring



		Value: new electricity provision – 560m HV ring main and 1 secondary substation
		Source of Value: Full Business Case page 57
		Future Monitoring Approach: Progress meetings with the works contractor
	New electricity	Frequency of tracking: Monthly contractor meetings
	provision	<b>Costs Allocated to Monitoring</b> : Time allocated resource as part of the project delivery team including Clerk of Works and contractor, approximately 32 hours per month to monitor progress, delivery of outputs, carry out valuations
		Details: Proposed Method of Collecting Baseline Information
		Approach for Collection: The baseline is zero, as the output will be new electricity provision
		Costs Allocated: N/A
OP5		Details: Planned/Anticipated Output Value and Proposed Approach for Monitoring
		Value: 560m new gas main provision
		Source of Value: Full Business Case page 57
		Future Monitoring Approach: Progress meetings with the works contractor
	New gas provision	Frequency of tracking: Monthly contractor meetings
		<b>Costs Allocated to Monitoring:</b> Time allocated resource as part of the project delivery team including Clerk of Works and contractor, approximately 32 hours per month to monitor progress, delivery of outputs, carry out valuations
		Details: Proposed Method of Collecting Baseline Information
		Approach for Collection: The baseline is zero, as the output will be new gas provision
		Costs Allocated: N/A
OP6		Details: Planned/Anticipated Output Value and Proposed Approach for Monitoring



	Value: 560m new trenching for fibre and 560m of fibre
	Source of Value: Full Business Case page 57
	Future Monitoring Approach: Progress meetings with the works contractor
New trenching for Fibre provision and	Frequency of tracking: Monthly contractor meetings
provision of Fibre	<b>Costs Allocated to Monitoring:</b> Time allocated resource as part of the project delivery team including Clerk of Works and contractor, approximately 32 hours per month to monitor progress, delivery of outputs, carry out valuations
	Details: Proposed Method of Collecting Baseline Information
	Approach for Collection: The baseline is zero, as the output will be new trenching for fibre and new fibre provision
	Costs Allocated: N/A
	Details: Planned/Anticipated Output Value and Proposed Approach for Monitoring
	Value: 560m new drainage piping and 18 gullies/soakaways
	Source of Value: Full Business Case page 57
	Future Monitoring Approach: Progress meetings with the works contractor
New drainage	Frequency of tracking: Monthly contractor meetings
	<b>Costs Allocated to Monitoring</b> : Time allocated resource as part of the project delivery team including Clerk of Works and contractor, approximately 32 hours per month to monitor progress, delivery of outputs, carry out valuations
	Details: Proposed Method of Collecting Baseline Information
	Approach for Collection: The baseline is zero, as the output will be new drainage
	Costs Allocated: N/A
New water main	Details: Planned/Anticipated Output Value and Proposed Approach for Monitoring
	Fibre provision and provision of Fibre



Value: 560m new water main for potable water
Source of Value: Full Business Case page 57
Future Monitoring Approach: Progress meetings with the works contractor
Frequency of tracking: Monthly contractor meetings
<b>Costs Allocated to Monitoring:</b> Time allocated resource as part of the project delivery team including Clerk of Works and contractor, approximately 32 hours per month to monitor progress, delivery of outputs, carry out valuations
Details: Proposed Method of Collecting Baseline Information
Approach for Collection: The baseline is zero, as the output will be new water mains
Costs Allocated: N/A



## 6. OUTCOMES

ID	Outcome Description	
		Details: Planned/Anticipated Output Value and Proposed Approach for Monitoring
OC1		<b>Value:</b> Number of businesses benefitting from the EZ business rates discount by moving on site before 31 March 2022 is 6. In addition a further 26 businesses will benefit from the reinvestment of business rates in to the EZ over the 5 year period from completion of the works.
	Businesses onsite exploiting Enterprise Zone benefits	Source of Value: Full Business Case, page 57
		Future Monitoring Approach: Information received through Local Development Order self-certification process.
		Frequency of tracking: Annually until full occupation.
		Costs Allocated to Monitoring: Within ED Officer core salary resource
		Details: Proposed Method of Collecting Baseline Information
		<b>Approach for Collection:</b> The baseline is 11 businesses currently at Rochester Airport within the Enterprise Zone area, which will benefit from the reinvestment of business rates over the 25 year EZ period. These are in addition to the 32 new businesses.
		Costs Allocated: n/a



ID	Outcome Description	
OC2	Re-investment in the Enterprise Zone through receipt of business rates	Details: Planned/Anticipated Output Value and Proposed Approach for Monitoring         Value: Business rates expected from businesses moving on site before 31 March 2022 is £201,216. In addition, a further £2,979,393 is expected over the 5 year period from completion of the works.         Source of Value: Full business case page 57         Future Monitoring Approach: Economic Development Officer to enquire with Medway Council's Head of Revenues and Benefits via email. Reinvestment in-line with EZ Business Rates Strategy to be monitored by Economic Development Officer.         Frequency of tracking: Annually         Costs Allocated to Monitoring: Within core salaries.         Details: Proposed Method of Collecting Baseline Information         Approach for Collection: The baseline is Rochester Airport and Woolmans Wood Caravan Site. The rateable value for these two properties is £22,500.         Costs Allocated: None required.
OC3	Apprenticeships created by the infrastructure works and private businesses occupying the site	<ul> <li>Details: Planned/Anticipated Output Value and Proposed Approach for Monitoring</li> <li>Value: We would anticipate each business creates one apprenticeship post per year (figures dependent on number of businesses in OC1). Infrastructure works will create 1 – 2 apprenticeships. We would anticipate by the end of the first year of occupation (31 March 2022) there are 6 apprenticeships. In addition over the 5 year period from completion of the works, we would expect 26 apprentices.</li> <li>Source of Value: Full business case page 57</li> </ul>



		Future Monitoring Approach: Skills and Employability Manager and Economic Development Officer. Information can also be
		requested through Local Development Order self-certification process.
		Frequency of tracking: Annually.
		Costs Allocated to Monitoring: Within core salaries.
		Details: Proposed Method of Collecting Baseline Information
		Approach for Collection: Baseline is zero.
		Costs Allocated: N/A
		Details: Planned/Anticipated Output Value and Proposed Approach for Monitoring
		<b>Value:</b> Skills and Employability Plan for Medway 2035 – working with universities to offer opportunities for graduates and encourage graduates to stay in the area, resulting in Higher level skills staying in the area, benefitting Medway's business and economy, measuring the number of graduates retained within the first 5 years of opening
	Number of graduates from Medway universities employed by private businesses occupying the site	Source of Value: Full business case page 57
OC4		Future Monitoring Approach: Skills and Employability Manager and Economic Development Officer
		Frequency of tracking: Annually
		Costs Allocated to Monitoring: Within core salaries.
		Details: Proposed Method of Collecting Baseline Information
		Approach for Collection: Baseline is zero.
		Costs Allocated: N/A
OC5		Details: Planned/Anticipated Output Value and Proposed Approach for Monitoring
	Reduction in the reliance of Medway's Economy on the Public Sector	<b>Value:</b> In 2013, the public sector represented 23% of local employment, a significantly higher percentage than that seen across the South East region. Medway Council is committed to addressing this issue and reducing the relative level of economic deprivation in the area. One of the key mechanisms to help achieve this is by making commercial land available that will support higher value businesses and employment.
		Source of Value: Full business case page 57
South Fast LEP Canital	Project Rusiness Case	



		<b>Future Monitoring Approach:</b> Medway Council's Performance and Intelligence Hub produce twice-yearly 'State of the Economy' reports for Medway, which include the number and percentage of the Medway workforce employed in public sector roles. This report draws on a variety of data sources.
		Frequency of tracking: The State of the Economy report is published twice-yearly: source data is published annually.
		Costs Allocated to Monitoring: Covered within core Performance and Intelligence hub salaries.
		Details: Proposed Method of Collecting Baseline Information           Approach for Collection: Data already available from the Performance and Intelligence Hub.
		Costs Allocated: Covered within core Performance and Intelligence hub salaries.
		Details: Planned/Anticipated Output Value and Proposed Approach for Monitoring
	Provision of high GVA jobs	<b>Value:</b> To bring forward 1,365 new highly skilled jobs in engineering and technology by 2030/31, plus the first 50 construction jobs being delivered in 2020/21. These jobs will facilitate the upskilling of the local workforce and construction jobs will be created in order to build the scheme.
		Source of Value: Full business case page 57
OC6		<b>Future Monitoring Approach:</b> As of Q3 2018/19 a new Council Plan measure of 'GVA per job' has been introduced. This data will be gathered and monitored by the Performance and Intelligence Hub within Medway Council.
		Frequency of tracking: Annually
		Costs Allocated to Monitoring: Covered within core Performance and Intelligence hub salaries. Details: Proposed Method of Collecting Baseline Information
		Approach for Collection: Data already available from the Performance and Intelligence Hub.
		Costs Allocated: Covered within core Performance and Intelligence hub salaries.
0C7		Details: Planned/Anticipated Output Value and Proposed Approach for Monitoring



Medway Council.         Frequency of tracking: Annually         Costs Allocated to Monitoring: Covered within core Performance and Intelligence hub salaries.         Details: Proposed Method of Collecting Baseline Information         Approach for Collection: Data already available from the Performance and Intelligence Hub.         Costs Allocated: Covered within core Performance and Intelligence hub salaries.	Additional jobs connected to this intervention	Costs Allocated to Monitoring: Covered within core Performance and Intelligence hub salaries.         Details: Proposed Method of Collecting Baseline Information         Approach for Collection: Data already available from the Performance and Intelligence Hub.
--	--	--

## 7. IMPACTS

ID	Impact Description	
		Details: Planned/Anticipated Output Value and Proposed Approach for Monitoring
IM1	Continued provisions	<b>Value:</b> Continued provision of high GVA jobs, and construction jobs will be created over a longer-term period following the completion of the works and the build out of the development
	of high GVA jobs	Source of Value: Full business case page 58
		<b>Future Monitoring Approach:</b> As of Q3 2018/19 a new Council Plan measure of 'GVA per job' has been introduced. This data will be gathered and monitored by the Performance and Intelligence Hub within Medway Council.



		Frequency of tracking: Annually
		Costs Allocated to Monitoring: Within core salaries. Details: Proposed Method of Collecting Baseline Information
		Approach for Collection: Data already available from the Performance and Intelligence Hub.
		Costs Allocated: Covered within core Performance and Intelligence hub salaries.
		Details: Planned/Anticipated Output Value and Proposed Approach for Monitoring
IM2	Increase in the number of jobs created by the private sector	<b>Value:</b> In 2013, the public sector represented 23% of local employment, a significantly higher percentage than that seen across the South East region. Medway Council is committed to addressing this issue and reducing the relative level of economic deprivation in the area. One of the key mechanisms to help achieve this is by making commercial land available that will support higher value businesses and employment.
		Source of Value: Full business case page 58
		<b>Future Monitoring Approach:</b> Medway Council's Performance and Intelligence Hub produce twice-yearly 'State of the Economy' reports for Medway, which include the number and percentage of the Medway workforce employed in public sector roles. This report draws on a variety of data sources.
		Frequency of tracking: Annually
		Costs Allocated to Monitoring: Covered within core Performance and Intelligence hub salaries. Details: Proposed Method of Collecting Baseline Information
		Approach for Collection: Data already available from the Performance and Intelligence Hub.
		Costs Allocated: Covered within core Performance and Intelligence hub salaries.
IM3		Details: Planned/Anticipated Output Value and Proposed Approach for Monitoring



	Number of Businesses onsite exploiting Enterprise Zone benefits	<ul> <li>Value: 58 additional businesses will benefit from reinvestment of business rates within the 25 year EZ window, above the 32 locating on the site within the first 5 years.</li> <li>Source of Value: Full business case page 58</li> <li>Future Monitoring Approach: Information received through Local Development Order self-certification process.</li> <li>Frequency of tracking: Annually</li> <li>Costs Allocated to Monitoring: Within core salaries</li> <li>Details: Proposed Method of Collecting Baseline Information</li> <li>Approach for Collection: Approach for Collection: The baseline is 11 existing businesses at Rochester Airport, plus 32 businesses expected within the first 5 years after works completion.</li> <li>Costs Allocated: n/a</li> </ul>
IM4	Re-investment in the Enterprise Zone through receipt of Business Rates	Details: Planned/Anticipated Output Value and Proposed Approach for Monitoring         Value: Additional business rates expected, beyond that accounted for within the first 5 years, is £47,065,515. This is within the 25 year Enterprise Zone window. These will be reinvested in the Enterprise Zone.         Source of Value: Full business case page 58         Future Monitoring Approach: Economic Development Officer to enquire with Medway Council's Head of Revenues and Benefits via email. Reinvestment in-line with EZ Business Rates Strategy to be monitored by Economic Development Officer.         Frequency of tracking: Annually         Costs Allocated to Monitoring: Within core salaries         Details: Proposed Method of Collecting Baseline Information



		<b>Approach for Collection:</b> The baseline is Rochester Airport and Woolmans Wood Caravan Site. The rateable value for these two properties is £22,500.
		Costs Allocated: None required.
IM5	Apprenticeships created by private businesses occupying the site	Details: Planned/Anticipated Output Value and Proposed Approach for Monitoring         Value: We would anticipate each business creates one apprenticeship post per year (figures dependent on number of businesses in IM3). We would anticipate by the end of the 25 year Enterprise Zone window there are 58 apprentices in addition to the 32 within the first 5 years.         Source of Value: Full business case page 58         Future Monitoring Approach: Skills and Employability Manager and Economic Development Officer. Information can also be requested through Local Development Order self-certification process.         Frequency of tracking: Annually         Costs Allocated to Monitoring: Within core salaries.         Details: Proposed Method of Collecting Baseline Information         Approach for Collection: The baseline is zero, data will be available from the Performance and Intelligence Hub.
		Costs Allocated: Within Economic Development Officer core salary
IM6	Number of graduates from Medway universities employed by private businesses occupying the site	Details: Planned/Anticipated Output Value and Proposed Approach for Monitoring         Value: Skills and Employability Plan for Medway 2035 – working with universities to offer opportunities for graduates and encourage graduates to stay in the area, resulting in Higher level skills staying in the area, benefitting Medway's business and economy         Source of Value: Full business case page 58         Future Monitoring Approach: Skills and Employability Manager and Economic Development Officer         Frequency of tracking: Annually



		Costs Allocated to Monitoring: Within core salaries
		Details: Proposed Method of Collecting Baseline Information
		Approach for Collection: The baseline is zero, data will be available from the Performance and Intelligence Hub.
		Costs Allocated: Within core salaries
		Details: Planned/Anticipated Output Value and Proposed Approach for Monitoring
		<b>Value:</b> Skills and Employability Plan for Medway 2035 – we would expect to see an increase in the number of local people employed in Medway. Medway Council is committed to addressing this issue and reducing the relative level of economic deprivation in the area. One of the key mechanisms to help achieve this is by making commercial land available that will support higher value businesses and employment.
		Source of Value: Full business case page 58
IM7	% of local employment	<b>Future Monitoring Approach:</b> This data will be gathered and monitored by the Performance and Intelligence Hub within Medway Council.
		Frequency of tracking: The State of the Economy report is published twice-yearly: source data is published annually.
		Costs Allocated to Monitoring: Within core salaries
		Details: Proposed Method of Collecting Baseline Information
		Approach for Collection: Data already available from the Performance and Intelligence Hub.
		Costs Allocated: Covered within core Performance and Intelligence hub salaries.



## 14. APPENDIX E – ECONOMIC APPRAISAL ASSUMPTIONS

Appraisal Assumptions	Details
Real Growth	Land values have been assumed to increase by 5% each year in real
	terms. This assumption is based on the DCLG Appraisal Guide 2016
	(paragraph C14).
Discounting	All costs and benefits have been discounted using a standard 3.5% discounting rate as recommended by the Green Book.
Sensitivity Tests	Three scenarios for additionality have been tested.
	Low additionality scenario assumes deadweight (25%), leakage (25%), displacement (25%), substitution (0%).
	Central additionality scenario assumes deadweight (0%), leakage (10%), displacement (10%), substitution (0%).
	High additionality scenario assumes deadweight (0%), leakage (0%), displacement (0%), substitution (0%).
Additionality	Deadweight: 0%
2	Leakage: 10%
	Displacement: 10%
	Substitution: 0%
	Multiplier: 1.33
Optimism bias	An optimism bias of 15% has been applied to the construction costs
	for the enabling works
Appraisal period	30 years
Land value uplift	Land values provided by Medway Council's property team
Present value year	2018
Base Year	2010
Sunk costs	None assumed



## 15. APPENDIX F - CATEGORIES OF EXEMPT INFORMATION

There is a clear public interest in publishing information and being open and transparent. But sometimes there is information which we can't publish because it would cause significant harm to the Council - for example by damaging a commercial deal or harming our position in a court case. Equally sometimes publishing information can harm someone who receives a service from us or one of our partners.

The law recognises this and allows us to place information in a confidential appendix if:

### (a) it falls within any of paragraphs 1 to 7 below; and

(b) in all the circumstances of the case, the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

- 1. Information relating to any individual.
- 2. Information which is likely to reveal the identity of an individual.
- 3. Information relating to the financial or business affairs of any particular person (including the authority holding that information)
- 4. Information relating to any consultations or negotiations, or contemplated consultations or negotiations, in connection with any labour relations matter arising between the authority or a Minister of the Crown and employees of, or office holders under, the authority.
- 5. Information in respect of which a claim to legal professional privilege could be maintained in legal proceedings.
- 6. Information which reveals that the authority proposes— (a) to give under any enactment a notice under or by virtue of which requirements are imposed on a person; or (b) to make an order or direction under any enactment.
- 7. Information relating to any action taken or to be taken in connection with the prevention, investigation or prosecution of crime.



## 16. APPENDIX G – MEDWAY COUNCIL GOVERNANCE AND ORGANIGRAM

Medway Council key management and governance arrangements		
Responsible group	Responsibility	
or officer		
Cabinet	Member group that manages council business including high value/high	
Cabinet	risk procurement and projects including LGF projects. Cabinet meets	
	every three weeks.	
Member Advisory	Member overview of project development and delivery. The Board	
Project Board	reviews, analyses and scrutinizes progress on the directorate's	
	capital programme and, where relevant, specific large/complex	
	projects. Board is chaired by Frontline Services Portfolio Holder. LGF	
	reports are regularly considered by this Board.	
Innovation Park	Established as a Cabinet Advisory Group to coordinate and oversee	
Medway Delivery	progress of the regeneration of Rochester Airport and delivery of	
Board	Innovation Park Medway. The Delivery Board will drive	
	implementation of the EZ in line with funding streams and	
	appropriate mechanisms	
Innovation Park	Established as a Cabinet Advisory Group to coordinate and oversee	
Medway Officer	progress of the regeneration of Rochester Airport and delivery of	
Working Group	Innovation Park Medway. The Delivery Board will drive	
	implementation of the EZ in line with funding streams and	
	appropriate mechanisms. It is supported by the Innovation Park	
	Medway Officer Group. The remit of the Delivery Board is to:	
	<ul> <li>keep under review strategies to regenerate the Rochester Airport site.</li> </ul>	
	<ul> <li>coordinate regeneration initiatives, projects and funding streams related to IPM and the Rochester Airport site.</li> </ul>	
	<ul> <li>make recommendations on external funding opportunities.</li> </ul>	
	<ul> <li>ensure all appropriate development opportunities are appraised and pursued as appropriate.</li> </ul>	
	<ul> <li>progress development of Innovation Park Medway as appropriate.</li> </ul>	
	<ul> <li>ensure a positive message regarding IPM is effectively communicated.</li> </ul>	
	It will also receive updates on key issues relating to the	
	development of the IPM site / North Kent Enterprise Zone, including	
	planning, finance, procurement, contract management, stakeholder	
	engagement and consultation, Local Development Order and	
	Masterplan, branding and marketing	



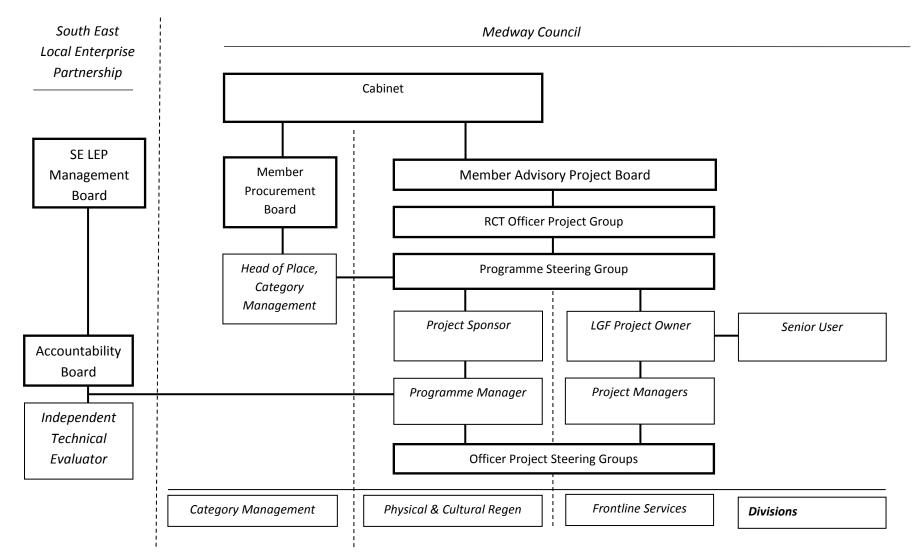
Procurement	Member Board that agrees and scrutinises procurement activity. This
Board	Board will consider the procurement strategy for each LGF project,
	consider submitted tenders and scrutinise outcomes.
Officer Project	Senior officer project management of all LGF projects.
<b>Board</b> for Regeneration Community & Culture Directorate (RCC)	<ul> <li>The Group is responsible for the strategic management of the project and has authority to commit resources to the project in accordance with the Council's Constitution. General tasks include:</li> <li>appointing the project manager;</li> <li>signing off the project brief and business case;</li> <li>approving the PID;</li> <li>agreeing project controls;</li> <li>authorising project start;</li> <li>authorising variations to expenditure;</li> <li>managing key risks in the highlighted risk log;</li> <li>authorising project closure.</li> </ul>
	An LGF update report is a standing item on the agenda. The Group meets every four weeks.
Project Sponsor	Independent of the project and provides challenge to ensure project is delivered on time, within budget and achieving the anticipated benefits.
Project Owner	Ensures governance arrangements and Medway project management
	principles are adhered to.
	Ensures the project is technically and financially viable and compliant
	with the organisation's corporate standards and strategic business plans.
	Owns the Business Case, funding and cost allocation for the project.
	Provides leadership and direction throughout the project.
	Is responsible and accountable for ensuring the project remains focussed on achieving its objectives and that the anticipated benefits can be achieved.
	Attend the directorate Officer Project Board to lead discussions on the project.
	Provides sufficient induction for the Project Manager to ensure s/he has the best understanding of the project.
	Chair implementation board if required.



<b>Project Manager</b> Responsible for delivering the project on behalf of the project owner and
officer project board.
Leads and manages the Project Team with the Authority and
responsibility to run the project on a day-to-day basis.
Delivers the right outputs, to the required level of quality and within the
specified constraints of time, cost, resources and risk.
Prepare project information, including PID, Project Plan and Business
Case.
Identify and evaluate risks, determine and manage actions, and maintain
the risk log.
Manage and control changes to scope, requirements, personnel etc.
Ensure project's resource plans and costs include sufficient, properly
skilled support.
Monitor and report progress against plans, quality and costs.
Liaise with the Project Owner and Officer Project Board for their approval
and decisions at key project stages.
Head of LocalLead on managing and being responsible for Medway's LGF programme
<b>Growth Fund</b> of projects. Includes operating at a high level with government, SE LEP
Projects and the Independent Technical Evaluator.
Section 151 Officer Responsible for signing acceptance of the grant and its attached
conditions, overviewing financial transactions and challenging where
necessary, sign off of financial statements requested from SELEP.
Head of Category Lead on providing procurement advice.
Management
Head of InternalLead on providing financial governance advice. Involved in the
Audit programme from an early stage.



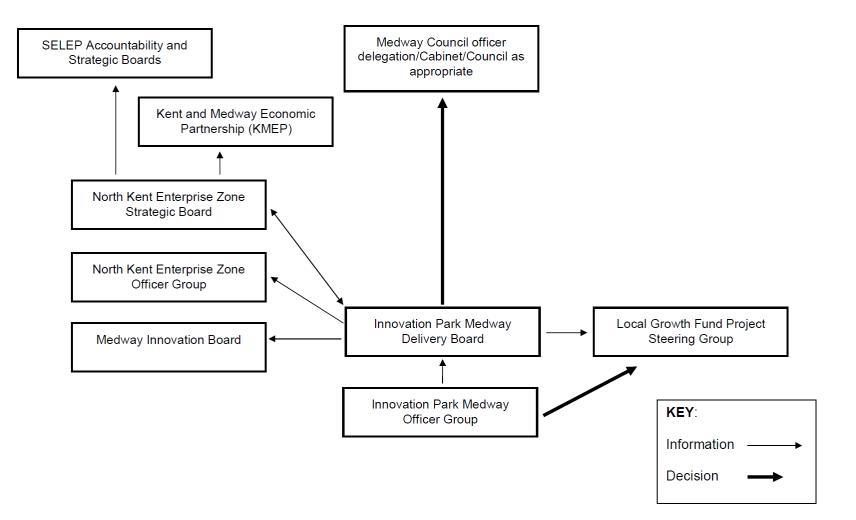
## **ORGANIGRAM - GOVERNANCE & MANAGEMENT ARRANGEMENTS FOR LGF PROJECTS**



South East LEP Capital Project Business Case Page **100** of **108** 



## **ORGANIGRAM – INNOVATION PARK MEDWAY GOVERNANCE**





17. APPENDIX H – STAKEHOLDER ENGAGEMENT MATRIX

Itemised stakeholders to be handled in accordance with interest/ influence matrix					
High Stake- holder Influence	To be passively monitored:	To be actively engaged and managed: SELEP; Tonbridge & Malling Borough Council; Kent & Medway Economic Partnership; Local elected members; Local businesses based close to Innovation Park Medway; Universities of Kent and Greenwich; Locate in Kent; Local elected members and MPs; Natural England; Highways England;			
Low	To be passively conciliated: Local population; Bus operators;	<b>To be actively informed:</b> North Kent Enterprise Zone; Local businesses; Physical Disability Board; Thames Gateway Kent Partnership; Private property developers;			
	Stakeholder Interest				
	Low	► High			

Key political stakeholders are fully aware of the scope and nature of the scheme being developed and are fully supportive of investment to promote Innovation Park Medway as a prime business location. Formal consultation with the public on the proposed took place between September and October 2018. All consultations will be managed by Medway Council, in accordance with the Medway Statement of Community Involvement, 2014.

Early stakeholder engagement is extremely important to the scheme. Early development of all interfaces with the local community will allow the team to mitigate any measures and potential difficulties and provide best solutions for the construction of the scheme.



## 18. APPENDIX I – DIVERSITY IMPACT ASSESSMENT

<b>TITLE</b> Name / description of the issue being assessed	Innovation Park Medway
<b>DATE</b> Date the DIA is completed	20 <sup>th</sup> April 2018
<b>LEAD OFFICER</b> Name, title and dept of person responsible for carrying out the DIA.	Janet Elliott Regeneration Programme Manager
1 Cummon description of the pro-	acad change

# Summary description of the proposed change What is the change to policy / service / new project that is being proposed?

How does it compare with the current situation?

Enabling infrastructure development for new plots for employment as part of the technology park.

#### 2 Summary of evidence used to support this assessment

- E.g.: Feedback from consultation, performance information, service user records etc.
- E.g.: Comparison of service user profile with Medway Community Profile

An initial screen DIA was carried out on 23<sup>rd</sup> July 2013 on the Rochester Airport Masterplan (consultation draft). The DIA was then reviewed on 1<sup>st</sup> July 2016.

The masterplan is a land use and design framework that promotes opportunities for improved airport operations, aviation heritage facilities and new employment. These opportunities are open to all.

Formal public consultation took part from 22<sup>nd</sup> July to 20<sup>th</sup> September 2013. Leaflets were sent to 7,300 households and businesses in the local area and 222 people attended an exhibition which was held over two days. During the consultation period a total of 908 responses were received.

Medway was ranked as the 118<sup>th</sup> most deprived Local Authority of the 326 authorities (1<sup>st</sup> being the most deprived) in England in the 2015 Index of Multiple Deprivation. This is a relatively worse position than that shown in the index in 2010, when Medway was ranked 132<sup>nd</sup> most deprived of 326.

In July 2017 Medway's unemployment level was at its lowest for the last ten year period, indicating a rejuvenation of Medway's economy since the downturn in 2008. Unemployment levels in Medway still remain higher than those of the South East and Great Britain as a whole. This indicates that whilst Medway is following the national trend of economic recovery since the downturn, it is doing so at a slightly slower pace than the wider South East and Great Britain.

Compared to the South East and Great Britain, Medway has a higher percentage of both economically active people seeking work and economically inactive people that would like to find a job.



Evidence identifies several factors that influence unemployment levels in Medway. Medway has a lower job density than the rest of the South East and Great Britain, meaning that there are fewer jobs per person available. Medway also has lower academic attainment levels than the South East and Great Britain that would result in a barrier to employment opportunities both inside and outside of Medway.

Current population projection figures and low job density levels in Medway indicate that more employment opportunities will need to be generated in Medway over the next 20 years in order to keep future unemployment levels from spiking.

Job density describes the level of jobs per resident aged 16 - 64. Latest ONS figures from 2016 show that Medway has a lower ratio of jobs per individual than the regional and national average. Medway has a ratio of 0.6 jobs per individual aged 16 - 64, compared to 0.88 in the South East and 0.84 in Great Britain.

Estimated figures from the Department of Education identify that the percentage of 16 to 18 year old NEET's in Medway has increased from 7.3% in 2014 to 9.8% in 2016. The percentage of NEET's in the South East has also increased from 4.2% in 2014 to 6.4% in 2016.

In Medway the greatest proportion of NEET's is 17 year olds with 12.1%, followed by 16 year olds at 7.2%.

#### 3 What is the likely impact of the proposed change?

Is it likely to :

- Adversely impact on one or more of the protected characteristic groups?
- Advance equality of opportunity for one or more of the protected characteristic groups?
- Foster good relations between people who share a protected characteristic and those who don't?
   (insert ✓ in one or more boxes)

Protected characteristic groups	Adverse impact	Advance equality	Foster good relations
Age		v	•
Disability		~	~
Gender reassignment			~
Marriage/civil partnership			✓
Pregnancy/maternity			~



Race		~
Religion/belief		~
Gender		~
Sexual orientation		~
Other (e.g. low income groups)	~	~

### 4 Summary of the likely impacts

- Who will be affected?
- How will they be affected?

The Masterplan is a land use and design framework that promotes opportunities for improved airport operations, aviation heritage facilities and new employment. These opportunities are open to all. Consideration of specific issues regarding access will be addressed through subsequent planning applications and further detailed site design; this will help to advance and foster good relations for equalities. Design will consider equalities and encourage good relations with regards to all protected characteristics.

These plans should assist to advance and foster good relations for equalities in relation to all protected characteristics, as they will be available for all to take advantage of. From the evidence shown above particular groups are the young and those on a low income to improve job prosperity and training opportunities.

# 5 What actions can be taken to mitigate likely adverse impacts, improve equality of opportunity or foster good relations?

- Are there alternative providers?
- What alternative ways can the Council provide the service?
- Can demand for services be managed differently?

There are currently no adverse impacts; equality and access will be reviewed at each planning stage through subsequent Diversity Impact Assessments (DIA).

#### 6 Action plan

• Actions to mitigate adverse impact, improve equality of opportunity or foster good relations and/or obtain new evidence

Action

Lead

Deadline or review date



The Local Development Order and Masterplanning process for Phase 2 will require a number of surveys and assessments to be undertaken	Project team	December 2018 to July 2019
Local Development Order Policy Development (subject to the background work towards establishment of an evidence base)	Project team	July 2019
Review DIA at each planning stage	Project team	Ongoing

### 7 Recommendation

The recommendation by the lead officer should be stated below. This may be:

- to proceed with the change, implementing the Action Plan if appropriate
- consider alternatives
- gather further evidence

If the recommendation is to proceed with the change and there are no actions that can be taken to mitigate likely adverse impact, it is important to state why.

To implement the action plan and proceed with the proposed Masterplan and development.

#### 8 Authorisation

The authorising officer is consenting that:

- the recommendation can be implemented
- sufficient evidence has been obtained and appropriate mitigation is planned
- the Action Plan will be incorporated into the relevant Service Plan and monitored

#### **Assistant Director**

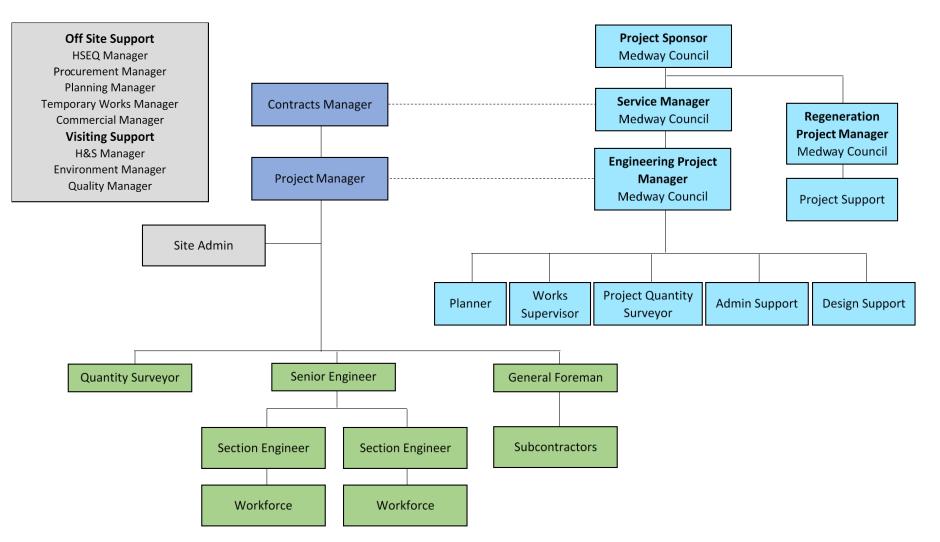
Tomasz Kozlowski Assistant Director - Physical and Cultural Regeneration

Date

25<sup>th</sup> April 2018



14. APPENDIX J - PROPOSED PROJECT TEAM ORGANIGRAM (MEDWAY RESOURCES CONFIRMED)





## 15. APPENDIX K – IPM SITE DISPOSAL OPTIONS AND RISK ANALYSIS

#### **DISPOSAL OPTIONS**

Method	Advantages	Disadvantages	Risk
Freehold Sale	Could sell to single developer Lowest cost method No Medway Council borrowing requirement	May not achieve highest price May not achieve highest quality Lack of control over final occupiers No ongoing ground rent May not maximise business rates yield Market downturn may affect speed of development	Low
Long Leasehold Sale	Medway Council remains landowner Medway Council retains ongoing Planning rights Selling individual plots gives higher return Higher business rates yield Potential for best quality designs Opportunity for smaller businesses Development likely to be quicker	Medway Council to deal with individual purchasers Higher legal costs Ongoing costs of multiple occupiers	Medium
Development Partnership	Medway Council maintains control Higher business rates yield Potential for best quality designs	Initial & ongoing costs Borrowing against future business rates reqd. Downturn in market Potential for legal challenges	Medium
Medway Council to be Developer	Medway Council maintains control Higher business rates yield Potential for best quality designs	Highest initial costs Ongoing costs & resources Borrowing against future business rates reqd. Downturn in market Potential for legal challenges	High

### RISK ANALYSIS SCORE 1 LOW to 5 HIGH

Option	Capital receipt	Ongoing income	Business rates yield	Overall control & quality of design	Certainty & pace of delivery	Overall score
Freehold sale	3	0	3	3	2	11
Long Leasehold	3	3	4	4	5	19
Development Partnership	2	3	4	4	3	16
Medway Council as Developer	0	5	4	5	3	17