



Tunbridge Wells Borough Council

A26 Cycle Route

Business Case Addendum Report

August 2021

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I Introduction

I.1 Overview

- 1.1.1 PJA have been commissioned by Tunbridge Wells Borough Council (TWBC) to prepare a Transport Business Case Addendum Report for Phase 3 of the A26 Cycle Route scheme, which is the subject of a Local Growth Fund (LGF) application.

I.2 Purpose of the Report

- 1.2.1 The overall purpose of this report is to provide an updated Business Case for Phase 3 of the A26 Cycle Route. The report has been developed in accordance with the Department for Transport's (DfT) 5-Case Model for Transport Business Cases, incorporating design and environmental issues as well as a summary of the overall risks in terms of project delivery and project funding approval.
- 1.2.2 This report thus seeks to demonstrate that Phase 3 of the proposed A26 Cycle Route still provides value for money, synergy and holistic fit with other projects and programmes within the strategic portfolio of both TWBC and Kent County Council (KCC), and is aligned with relevant local, regional and national policies and targets

I.3 Scheme Summary

- 1.3.1 This Business Case is for Phase 3 of the A26 Corridor improvements between the Tunbridge Wells Borough boundary at Mabledon Farm and Birchwood Avenue, Southborough.
- 1.3.2 The overall purpose of the investment is to encourage cycling by providing an attractive and consistent cycle route along the A26 to enable cyclists to access employment, education and other facilities along the corridor and within the towns of Southborough and Tonbridge.
- 1.3.3 Encouraging greater use of active modes (cycling and walking) also has the potential to address existing congestion issues on the A26, as well as providing health benefits for existing and future residents in the area.



2 Strategic Case

2.1 Introduction

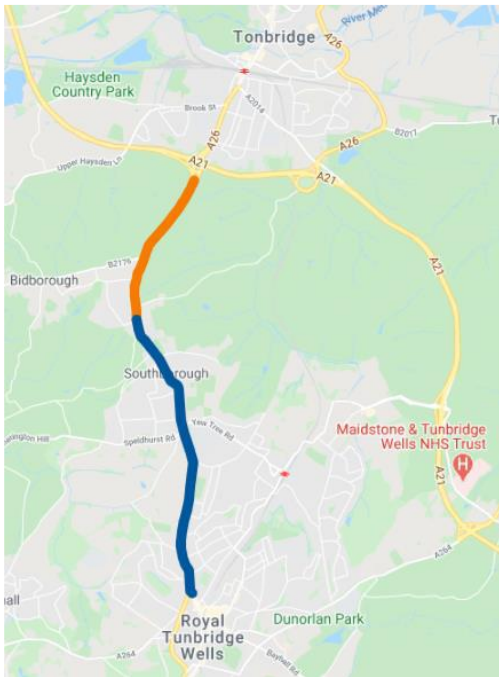
- 2.1.1 The purpose of the strategic dimension of the business case is to make the case for change and to demonstrate how the scheme provides strategic fit.
- 2.1.2 This Strategic Case thus seeks to demonstrate that Phase 3 of the A26 Cycle Route Scheme still provides synergy and holistic fit with other projects and programmes within the strategic portfolio of both Tunbridge Wells Borough Council (TWBC) and Kent County Council (KCC), as well as being aligned with relevant local, regional and national policies and targets.
- 2.1.3 Key to making a compelling case for intervention is a clear understanding of the existing arrangements or the 'Business As Usual (BAU)', business needs (related problems and opportunities), potential scope (the required organisational capabilities) and the potential benefits, risks, constraints and dependencies associated with the proposal.
- 2.1.4 The 2017 Business Case developed for the wider A26 Cycle Route made a robust case for change that set out a clear understanding of the rationale, drivers and objectives for the spending proposal for the wider scheme corridor, which are still, in the main, considered to be applicable to Phase 3. This Strategic Case should thus be viewed as a Phase 3 specific update to the overall Business Case for the A26 Cycle Route, which was previously considered and approved by SELEP.

2.2 Scheme Overview

- 2.2.1 This Business Case is for Phase 3 of the A26 Corridor improvements between the borough boundary at Mabledon Farm and Birchwood Avenue, Southborough. The extent of Phase 3 is shown in orange in Figure 2-1.



Figure 2-1: Scheme Location Plan (Phase 3 in Orange)



Source: Tunbridge Wells Borough Council (TWBC)

2.2.2 The full extent of the A26 design concept is shown in the attached plans (see Appendix A) numbered:

- 04439-PM-C-01-01
- 04439-PM-C-02-01
- 04439-PM-C-03-01
- **04439-PM-C-04-01 (Phase 3)**
- **04439-PM-C-05-01 (Phase 3)**

2.2.3 Phase 3 is a key part of the overall A26 route linking Royal Tunbridge Wells and Southborough to the existing cycle route into Tonbridge Town Centre.

2.2.4 As shown in the plans listed above, the proposed scheme will introduce a footway level two-way cycle track with demarcation paving along the eastern side of London Road. It will also provide a visual buffer along the edge of the cycle track to deter people from cycling too close to the carriageway. The track will be a 3m wide bi-directional track, with a minimum width of 2.5m.

2.2.5 Phase 3 of the A26 Cycle Route scheme would link directly to Phase 2, through Southborough, and, to the south, on into Royal Tunbridge Wells Town Centre via Phase 1. The whole route will link with other existing and proposed cycle and pedestrian routes identified in both the Borough Cycling Strategy and the more recently prepared Tunbridge Wells LCWIP documents (1 and 2).



2.2.6 To the north, Phase 3 links to the existing cycling infrastructure that links to Tonbridge Town Centre. Tonbridge Metropolitan Borough Council is currently exploring options for further improving their cycling infrastructure in the town.

2.3 Purpose of the Investment

2.3.1 The overall purpose of the investment is to encourage cycling by providing an attractive and consistent cycle route along the A26 to enable cyclists to access employment, education and other facilities along the corridor and within the towns of Southborough and Tonbridge.

2.3.2 Encouraging greater use of active modes (cycling and walking) also has the potential to address existing congestion issues on the A26, as well as providing health benefits for existing and future residents in the area.

2.4 Critical Success Factors (CSFs)

2.4.1 The key CSFs for Phase 3 of the A26 Cycle Route scheme, using the 5-Case Model headings, are as follows:

- CSF1: Strategic Fit (Strategic Case)
 - Reduced car use and increased active travel
 - Contributes to sustainable development (housing and employment)
 - Facilitate benefits of other transport investments
 - Improved public health through active travel
 - Reduces CO2 emissions and improves local air quality
- CSF 2: Value for Money (Economic Case)
 - Maximises return on investment, striking a balance between the cost of delivery and the cost to the economy of non-delivery
- CSF 3: Achievability (Commercial Case)
 - Deliverable utilising current engineering solutions
 - Limits long-term maintenance liabilities
- CSF 4: Affordability (Financial Case)
 - Deliverable within the likely capital funding available
 - Ongoing Revenue liabilities are affordable within current budgets
- CRF 5: Timescale for Implementation (Management Case)
 - Deliverable within the timescale during which funding is likely to be available



2.5 Strategic Fit

2.5.1 The following section provides an update to *Section 3.2 Strategic Fit* of the 2017 Business Case for the wider A26 Cycle Route scheme.

2.5.2 The focus of this Section is to set out local, regional and national policies and targets of relevance to the scheme that have emerged since the publication of the 2017 Business Case.

National Policy

National Climate Emergency

2.5.3 Following the publication of the 2017 Business Case for the A26 Cycle Route Scheme, in May 2019, the Government declared an environment and climate emergency, which was recognised by KCC.

2.5.4 In July 2019, TWBC also passed a motion at Full Council, declaring its recognition of global climate and biodiversity emergencies.

DfT Transport Decarbonisation Plan (July 2021)

2.5.5 The DfT's Transport Decarbonisation Plan includes the following commitments of relevance to the scheme:

We will deliver the Prime Minister's bold vision for cycling and walking investing £2 billion over five years with the aim that half of all journeys in towns and cities will be cycled or walked by 2030; and,

We will deliver a world class cycling and walking network in England by 2040.

2.5.6 The Plan goes on to recognise that this vision will be achieved by delivering comprehensive cycling and walking networks in all large towns and cities. It also acknowledges that overcoming the known barriers to cycling (which centre around road safety concerns, lack of infrastructure and lack of confidence) and walking will provide a significant potential for growth in active travel.

2.5.7 The Plan also states that there is "clear evidence that the provision of segregated cycle lanes...drives significant increases in cycling and – after an initial period of adjustment – reductions in motor traffic, both locally and more widely".

2.5.8 Hence, the plan concludes that if cycling and walking are made safer and more pleasant, more people who previously drove, would choose to cycle and walk, particularly for short trips.

DfT Gear Change July 2020

2.5.9 The DfT's recent policy statement entitled Gear Change has the following ambition:



England will be a great walking and cycling nation

Places will be truly walkable. A travel revolution in our streets, towns and communities will have made cycling a mass form of transit. Cycling and walking will be the natural first choice for many journeys with half of all journeys in towns and cities being cycled or walked by 2030.

- 2.5.10 The strategy goes on to seek 'Actions not just Words':

To make England an active travel nation, we need to take action to tackle the main barriers. We need to attract people to active travel by building better quality infrastructure, making streets better for everyone, and we need to make sure people feel safe and confident cycling. To deliver this, we need to ensure active travel is embedded in wider policy making, and want to encourage and empower local authorities to take bold decisions.

- 2.5.11 PJA advised the DfT on how to design higher standard, protected cycle routes set to be built in towns and cities. The design of such routes will be monitored by a new inspectorate called Active Travel England.

- 2.5.12 Alongside Gear Change a new design guidance note LTN1/20 was published. The aim of the work is to provide safer and more attractive road conditions that will encourage more people to cycle and walk, in turn reducing congestion, traffic noise and pollution whilst creating more liveable and friendly neighbourhoods.

- 2.5.13 The purpose of the work was to establish clear design standards in order to bring consistency across the national road network. This clarity aims to assist local authorities and highways engineers when designing roads and junctions, including in new developments, where LTN 1/20 is becoming an increasingly important factor in assessing planning applications.

KCC Energy and Low Emissions Strategy (Priority 6) June 2020

- 2.5.14 KCC's Energy and Low Emissions Strategy, published in June 2020, sets out the need to support active travel, stating that:

Promoting and supporting active travel will be an essential element of the strategy, which will not just help to reduce emissions, but also bring numerous health benefits.

- 2.5.15 The provision of a high quality segregated cycle route between Tonbridge and Southborough clearly aligns with the aim of the strategy.

Pre-Submission Local Plan (Regulation 19)

- 2.5.16 The Pre-Submission Local Plan for Tunbridge Wells (to be submitted in Autumn 2021) sets out a clear approach to transport in the borough, stating that the Council will:



Provide an integrated and comprehensive approach to transport provision, which offers choice and prioritises (a) active travel and then (b) public transport (rail, bus, car club, car share, and taxi), as an alternative means of transport to the private car whilst ensuring that (c) there are necessary improvements to the existing highway network and infrastructure to mitigate and address the impact of development to an acceptable degree and ensure highway safety. This will include working with partners at both the strategic and local levels (Policy STR6 Transport and Parking p59 Pre-Submission Local Plan).

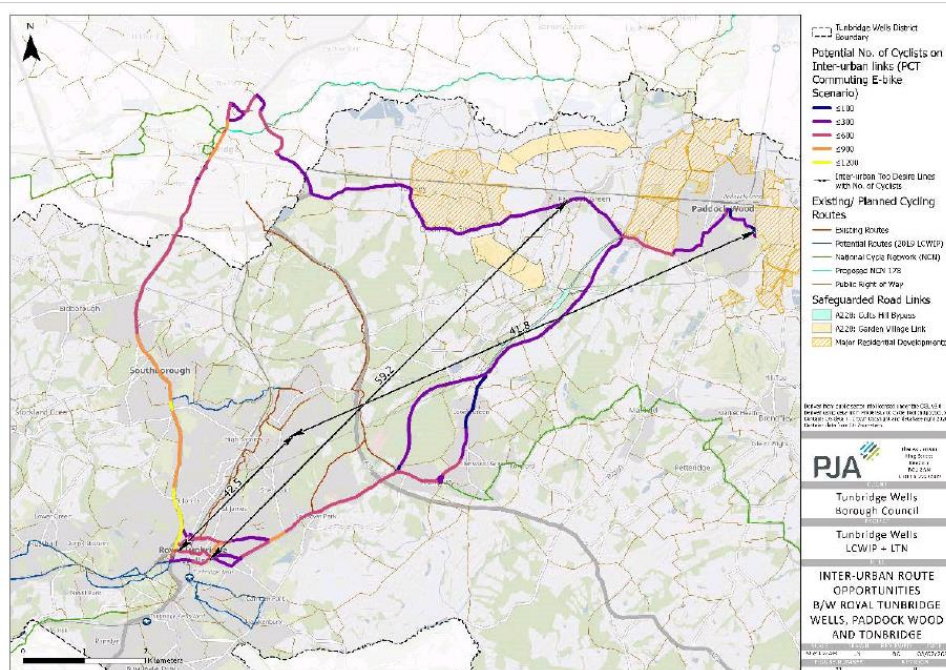
2.5.17 The Pre-Submission Local Plan sets out the locations for growth across the borough including in Royal Tunbridge Wells and Southborough.

Local Cycling & Walking Infrastructure and Low Traffic Neighbourhood Plan

2.5.18 The A26 Cycle Route is identified as a priority route within the recently prepared Tunbridge Wells Local Cycling & Walking Infrastructure (LCWIP) and Low Traffic Neighbourhood Plan (which was published as part of the evidence base alongside the Pre-Submission Local Plan in March 2021).

2.5.19 The priority routes in the LCWIP were identified through a desktop review that used a combination of the Propensity to Cycle Tool (PCT) outputs, TWBC's previously identified routes, and existing walking and cycling routes in the Borough. The figure below shows the PCT outputs from this work.

Figure 2-2: Tunbridge Wells Borough Council – Inter-Urban Active Travel Route Opportunities



Source: PJA

2.5.20 The A26 route identified in the LCWIP (shown above) will link with other existing and proposed cycle and pedestrian routes identified in the Tunbridge Wells LCWIP documents and to recent public



realm improvements in Royal Tunbridge Wells town centre. The route will also link to anticipated improvements to cycling infrastructure within Tonbridge Town Centre.

- 2.5.21 TWBC will be seeking funding from the Active Travel Fund for Phases 1 and 2 of the route and for other schemes identified in the LCWIP documents.

2.6 Case for Change

Rationale for the Scheme

2.6.1 The key rationale for the scheme lies in its role in promoting active travel and addressing congestion on the A26. The prioritisation of active modes has the potential to improve access and inclusion, increase safety, improve health and well-being and support planned growth in housing and employment by helping ensure that this takes place in a sustainable manner. This is within the following context:

- The Phase 3 section of the A26 represents a key arterial route between the towns of Tonbridge and Southborough, which provides onward connection to Royal Tunbridge Wells and links towns and villages along the corridor. However, the corridor experiences peak time congestion.
- The Tunbridge Wells Local Plan that will be submitted in Autumn 2021 includes housing and employment growth in Royal Tunbridge Wells and Southborough. Southborough will be served directly by the A26 Cycle Route. Tonbridge town centre is also served by Phase 3 of the route and will also see additional housing and employment growth.
- Take up of cycling in the Borough of Tunbridge Wells and the Metropolitan Borough of Tonbridge is currently low compared to national averages. Improving cycling as a proportion of the total travel undertaken offers significant scope to improve the health and well-being of residents in all towns and villages that will be served by the A26 Cycle Route.

2.6.2 In line with Government policy set out in 'Gear Change', the enhancements will provide an attractive, direct cycle and pedestrian route for commuters and others, offering car-competitive journey times in places which will attract people away from their cars and reduce growing demand on the road network.

2.6.3 The health and wellbeing of residents will also be improved through increases in active travel opportunities, increased safety, reductions in noise and air pollution and increased journey quality and travel choices.

2.6.4 The design aims of the whole A26 scheme are set out in the Design Concept Note (Ref: 04439) and Tunbridge Wells LCWIP in Appendix B, and are also summarised below:

- Improve air quality, safety and environmental performance;
- Improve the health of people living, working and visiting the Borough (of Tunbridge Wells);



- Improve access for all sections of the community;
- Preserve and enhance the quality of the Borough's built and natural environment; and,
- Provide facilities for the new journeys that are created by future growth.

2.6.5 The key outputs of the whole scheme are also set out in the Design Concept note (Ref: 04439) are as follows:

- Increase the total length and quality of cycling and walking routes in Tunbridge Wells;
- Increase the number and quality of pedestrian and cycling facilities that overcome major physical barriers (major roads, railways, tramlines, development sites, etc);
- Increase the number and proportion of journeys in Tunbridge Wells that are walked/cycled; and,
- Minimise the impact on (or improve) journey times for other modes of transport.

2.7 Scheme Constraints

2.7.1 The following section sets out where the scheme constraints for the Phase 3 Scheme differ from those defined in the 2017 Business case:

- **Cycle Route Surfacing Design** – not relevant for Phase 3, as no coloured surfacing design is included within the scheme proposals;
- **Traffic Regulation Orders (TRO) (updated)** - TROs would be required for double yellow lines to make it a contravention to park on the proposed cycle lane.
 - A formal public consultation exercise would need to run for three weeks. It is also usual to advise the Joint Transportation Board before a consultation, but this is not a requirement.
 - If there are no objections, KCC can be requested to make the Order. However, if there are more than 5 objections the matter would be put forward to JTB Members.
 - (a) The JTB meetings are held in quarterly in January/April/July/October. An approximate timeframe of 6 months should be allowed for this process.
- **Land Acquisition** – no additional land acquisition would be required for the Phase 3 scheme; hence, this constraint is no longer relevant.

2.8 Stakeholder Engagement

2.8.1 There has been further engagement on the A26 route since the 2017 Business Case was published.

2.8.2 The consultation was related to the preparation of the LCWIP and the identification of this as a priority in this document, including the concept design plans listed above. Following preparation of these plans, discussions have been held with the following stakeholders:

- Kent County Council



- Tonbridge & Malling Borough Council
- Tunbridge Wells Bicycle Users Group

2.8.3 No further formal public consultation has been undertaken on the details of the route. However, the LCWIP and the concept design plans were published as part of the Evidence Base for the Pre-Submission Local Plan (Regulation 19) earlier in 2021.

2.8.4 Though the work of the Tonbridge and Tunbridge Wells Bicycle Users Group, TWBC have written a letter of support for the A26 scheme, which includes the signatories of a range of organisations including a number of the secondary schools in both Royal Tunbridge Wells and Tonbridge town centres.



3 Economic Case

3.1 Introduction

- 3.1.1 PJA has updated the Economic Case for the A26 Cycle Route in accordance with the principles of the Department for Transport's (DfT) guidance document The Transport Business Case and HM Treasury's Guide to Developing the Project Business Case.
- 3.1.2 This Economic Case assesses the active travel benefits of Phase 3 of the A26 Cycle Route and should therefore be viewed as a sub-appraisal of the overall A26 Cycle Route scheme previously considered and approved by SELEP.
- 3.1.3 Our assessment includes an appraisal of the impacts associated with **modal shift** away from cars and taxis including improvements in traffic congestion, greenhouse gas emissions, air quality, noise, accidents, infrastructure maintenance, and changes to indirect tax revenues as a result of a reduction in distance travelled by these modes.
- 3.1.4 Our assessment also includes an appraisal of **health improvements** from increased levels of physical activity, in terms of reduced mortality risk and lower work absenteeism, and **improvements to journey quality** as a result of providing the perception of a safer or more pleasant journey whilst using walking and cycling infrastructure.

3.2 Background

- 3.2.1 PJA have assumed that the objectives and Critical Success Factors (CSFs) set out in the Strategic Case of the 2017 Business Case, and the Strategic Case of this report, are still appropriate to the scheme.
- 3.2.2 The CSFs provide the basis for the appraisal of the A26 Cycle Route scheme. In line with HM Treasury guidance, the CSFs for this scheme have been categorised according to Strategic Fit, Value for Money, Achievability, Affordability and Timescale. Hence, these criteria effectively map onto the 5-case model, enabling the scheme and its options to be appraised and compared in order to identify the most effective solutions.

3.3 Scheme Options

- 3.3.1 The 2017 Business Case provides a description of the longlist of scheme options, their advantages and disadvantages and how the shortlisted A26 scheme, appraised in this report, was selected in the context of the scheme objectives.



3.4 Appraisal Assumptions

3.4.1 The transport economic appraisal undertaken in this report aligns with the overarching method set out in the 2017 Business Case. Here, it was agreed with the DfT that a ‘proportionate’ approach based on the DfT’s Active Mode Appraisal Toolkit (AMAT), and aligned with the principles of the DfT’s TAG (formerly WebTAG), should be used.

3.4.2 As per the 2017 Business Case the following approach has been taken:

- All anticipated scheme design and delivery costs have been calculated as accurately as possible, given the stage of scheme design;
- Optimism bias has been set at 15%, a risk adjustment of 10% has been applied and inflation has been included at 4.3% (in accordance with TAG Unit A1-2) in this economic appraisal (please see the Financial Case for further details);
- All costs in the economic appraisal are discounted to 2010 market prices, as per DfT guidance, to ensure consistent units are applied throughout; and,
- The DfT’s AMAT Toolkit, has been used to appraise the proposed schemes.

3.5 Economic Case Method

3.5.1 In line with the assessment undertaken in the 2017 Business Case, this revised economic case focuses on:

- The direct active travel benefits of the scheme; and,
- Direct scheme design and construction costs.

3.5.2 The scheme transport benefits are derived from the DfT’s AMAT, and scheme costs have been provided by PJA to which a 15% optimism bias uplift and 10% risk uplift has been applied. In addition, a 4.3% inflation has also been applied in line with TAG guidance.

3.5.3 AMAT allows users to undertake the economic appraisal of cycling and walking interventions in line with TAG Unit A5-1. PJA have assessed the following types of impacts using AMAT:

- Physical activity;
- Absenteeism;
- Journey quality;
- Greenhouse gases;
- Noise;
- Air quality;
- Indirect taxation;



- Accidents from changes in car trips; and,
- Infrastructure maintenance and congestion.

3.5.4 However, it should be noted that AMAT does not calculate the following benefits; therefore, further detailed analysis will be required should the project progress to the next stage of assessment:

- Time savings;
- Health impacts for young people;
- Morbidity-related health impacts; and,
- Accident-related impacts from changes in walking or cycling trips.

3.5.5 As with the 2017 Business Case, the direct employment benefits (i.e. people employed in constructing the scheme) have not been calculated.

3.6 Scheme Demand Scenarios

3.6.1 PJA have reassessed the updated preferred A26 Cycle Route option for Phase 3 identified in the 2017 Business Case against a Do Nothing scenario.

Baseline Flows

3.6.2 The baseline flows for the Bidborough to Mabledon section of the A26 Cycle route have been derived from the Propensity to Cycle Tool¹ (PCT).

3.6.3 The PCT uses the best available geographically disaggregated data sources on travel patterns. In England and Wales it is based on 2011 Census, which provides data on the main mode of travel to work.

3.6.4 Based on Census 2011 data, the number of cyclists who currently use the Bidborough to Mabledon section of the A26 are set out below:

- Mabledon Farm to Biborough Ridge: 34 trips per day
- Biborough Ridge to Harland Way: 34 trips per day
- Harland Way to Little Boundes Close: 39 trips per day
- Little Boundes Close to Birchwood Avenue : 44 trips per day

3.6.5 The Mabledon Farm to Harland Way section of the A26, is the largest section of the Phase 3 scheme; PJA have thus assumed that 34 cycle trips occur on the A26 per day.

Forecast Demand Method

¹ Lovelace, R., Goodman, A., Aldred, R., Berkoff, N., Abbas, A., Woodcock, J., 2017. The Propensity to Cycle Tool: An open source online system for sustainable transport planning. *Journal of Transport and Land Use*. 10:1, 505–528.



- 3.6.6 In terms of the potential growth in local cycling trips associated with the scheme, PJA have assessed two scenarios in comparison to the reference case (baseline) set out above, as follows:
- **Government Target (Gender Equality)** - A local growth factor of 2.5 for cycle flows based on PCT data for the scheme corridor.
 - **'Go Dutch' scenario** - A local growth factor of 8.6 for cycle flows based on PCT data for the scheme corridor.
- 3.6.7 The Government Target (Gender Equality) and Go Dutch scenarios are based on the PCT estimations of the potential growth in cycle trips along the scheme corridor. The two scenarios are described below:
- **Government Target (Gender Equality)**. The 'Gender Equality' scenario seeks to capture a situation in which gender disparities in cycling to work are eliminated;
 - The scenario does not use distance and hilliness data to model the propensity to cycle. Instead, it assumes that male propensity to cycle remains unchanged – i.e. there is no change in the number of male cycle commuters – and that female propensity to cycle rises to match male propensity.
 - **The Go Dutch scenario** draws on Dutch Travel Survey data to estimate what cycling levels one would observe if England acquired Dutch cycling infrastructure and Dutch cycling culture, but kept its current trip distances and topography.
 - The Go Dutch scenario forecasts that cycling trips have the potential to increase by a factor of 8.6 in the scheme area.
- 3.6.8 PJA consider this first principles, yet evidenced, approach to assessing the scheme appropriate for this stage in the project development cycle.
- 3.6.9 Given the quality and form of the proposed interventions, in comparison to existing provision, it is PJA's recommendation that the **Go Dutch growth scenario** should form the core scenario for the scheme. However, the scheme has also been appraised using the **Government Target (Gender Equality)** as a sensitivity test.
- 3.6.10 It should be noted that research undertaken by The Centre for Diet and Activity Research (CEDAR), at the University of Cambridge, suggests that with the right infrastructure and policy, there is substantial latent potential for cycling across English local authorities.
- 3.6.11 Indeed, PCT data for the Phase 3 Section of the A26 corridor suggests, at present, 2% of people cycle to work. However, with Dutch style infrastructure, which the proposed scheme amounts to, and a cultural shift towards cycling, this could potentially increase to 16% based on the topography and demographics of the corridor.



3.6.12 In addition, a further 'e-bike' scenario in the PCT area suggests the number of people cycling along the Phase 3 corridor could increase to 23% with a widespread adoption of e-bikes, which help to make hillier and longer distance routes more accessible. Research commissioned by Halfords in 2021 suggested that, between 2019/20 and 2020/2021, sales of e-cycles grew by 76%. In the EU, however, e-bike sales now represent 17% of all cycle sales, versus 5% in the UK, demonstrating the additional potential for growth in the UK.

3.6.13 Finally, this appraisal only calculates cycling-related benefits. Some elements of the scheme will also provide walking-related benefits, such as the proposed toucan crossing, and hence further increase scheme-related benefits. Although these benefits will further strengthen the economic case for the scheme, for consistency with the wider 2017 Business Case, these have also not been calculated for the Phase 3 scheme.

3.7 Appraisal Period

3.7.1 The economic appraisal period was assumed to be 20 years in the 2017 Business Case, which was based on the expected lifespan of the scheme and its measures. PJA have maintained this assumption in our updated active travel appraisal.

3.8 Scheme Costs

3.8.1 The revised costs for the scheme have been presented in 2021 prices. However, the assumptions made in the 2017 Business Case have been retained and, where appropriate, updated in line with the latest TAG guidance to ensure consistency in our analysis.

3.8.2 The key cost assumptions underpinning our analysis are set out below:

- Opening year is assumed to be 2022 with the construction period assumed to be 18 weeks;
- Maintenance costs have not been included. It has been assumed that maintenance costs will be met by KCC and TWBC using their existing budgets;
- The base costs have been adjusted to incorporate real cost increases in construction costs (TAG A1.2);
- Risk is included, valued at 10%;
- Optimism bias valued at 15%; and,
- For the purpose of appraisal and consistency, all costs have been converted to the DfT's current price base (i.e. 2010) using AMAT.

3.9 Economic Appraisal

3.9.1 As per the 2017 Business Case, the DfT Active Mode Appraisal Toolkit has been used to assess the scheme. The types of impacts PJA have assessed are set out in Section 3.5.



3.9.2 The following assumptions have been applied in the DfT Active Mode Toolkit:

- No of trips without scheme – 34 per day
- No of trips with scheme - 292 per day
- The total cumulative route length is 1.5km;
- Average Speed on route - 13 km/hr;
- New cyclists assumed to transfer from car - 48%;
- 261 calendar year working days; and
- A 20 year scheme lifespan.

3.9.3 The costs and benefits are calculated based on the following:

- Scheme cost (2021 prices);
- The costs have been adjusted to incorporate real cost increases in construction costs (TAG A1.2);
- The scheme cost has been adjusted for risk and optimism bias (TAG A1.2);
- Risk and optimism bias adjusted cost converted to 2010 prices (TAG A1.2);
- User Benefits (PVB) for the Benefit to Cost Ratio (BCR) are derived from AMAT and, for consistency with the costs and to comply with DfT guidance, expressed in 2010 prices.

3.9.4 The results of the active travel economic appraisal are summarised in the table below.

Analysis of Monetised Costs and Benefits (in £'000s, 2010 prices)		
Scenario (growth factor)	'Go Dutch' Core Scenario	Government Target (Gender Equality) Sensitivity Test
Benefit Type		
Congestion benefit	250.21	49.46
Infrastructure maintenance	1.41	0.28
Accident	43.16	8.53
Local air quality	5.65	1.12
Noise	2.88	0.57
Greenhouse gases	10.43	2.06
Reduced risk of premature death	1555.18	307.42
Absenteeism	222.61	44.00
Journey ambience	273.62	99.88
Indirect taxation	-27.75	-5.49
Government costs	389.24	389.24



Private contribution	0.00	0.00
PVB (£000s)	2335.98	507.56
PVC (£000s)	387.83	388.96
BCR	6.02	1.30

Source: PJA

3.10 Active Travel Value for Money Statement

- 3.10.1 In the core scenario (Go Dutch), the A26 scheme proposals are forecast to generate a PVB of £2,335,980 over a 20 year appraisal period.
- 3.10.2 Based on a scheme cost of £674,039 (with an uplift of 15% applied for optimism bias and 10% for risk), with discounting applied the scheme has a Present Value of Costs (PVC) of £387,830.
- 3.10.3 The division of the PVBs against the PVCs gives a **BCR of 6.0** based on the active travel related assessment outcomes; this falls into the 'Very High' VfM category (BCR above 4) in the DfT's Value for Money Framework. The following table provides a summary of the scheme PVCs, PVBs and BCR with all values expressed in 2010 prices based on DfT requirements.

Table 3-1: Value for Money Summary (2010 prices)

Item	PVB based on active mode benefits (20 year appraisal period)
Present Value of Benefits	£2,335,980
Present Value of Costs	£387,830
Net Present Value (NPV) = PVB – PVC	£1,948,150
Benefit to Cost Ratio (BCR) = PVB / PVC	6.0

Source: PJA

- 3.10.4 As discussed in Section 3.6, PJA also ran an additional sensitivity test. The purpose of this sensitivity test was to appraise the scheme benefits in the Government Target (Gender Equality) growth scenario, derived from the PCT. The BCR for the scheme under this scenario would be as follows:
- Sensitivity Test – Government Target (Gender Equality): 1.3
- 3.10.5 The BCR for the Government Target (Gender Equality) growth scenario equates to a low ratio (Between 1 and 1.5) in DfT's Value for Money Framework. This is considered to represent a pessimistic scenario given that these earlier Government targets were only set for 2025 (so only 3 years post-opening of this scheme). In contrast, we have assumed a 20-year appraisal period for the scheme, that the Government is making a significant investment and putting policies in place to further encourage take up following the publication of last years' "Gear Change A bold vision for



cycling and walking” document, and that the Go Dutch scenario makes adjustments for local conditions such as hilliness (a key factor in Kent).

3.11 Additional Benefits

3.11.1 The Government’s Green Book, which advises on how proposed public sector investment projects should be assessed, was subject to a formal review in 2020. The purpose of the review was to improve how the Green Book supports strategic priorities such as the proposed levelling up agenda and the Government’s ambition to achieve net zero greenhouse gas emissions.

3.11.2 The review of the Green Book concluded that the current assessment process relied too heavily on cost-benefit analysis, placing too much emphasis on the ultimate benefit-cost ratio (BCR) of a scheme. Here, the review found that the BCR placed too much weight on benefits that could easily be assigned a monetary value, with insufficient weight given to whether the proposed project addressed strategic and local policy objectives.

3.11.3 The latest edition of the Green Book, published in December 2020, thus requires project proposals to contain a clearer outline of their strategic objectives and a clear explanation of how they link to the Government’s priorities.

3.11.4 In light of the above, PJA signpost the reader to the additional scheme benefits outlined in Section 4.11 of the 2017 Business Case which have not been quantified, but which contribute significantly to the value for money of the scheme. A summary of how the proposed scheme has the potential to contribute to the Levelling Up and net zero agendas is also included in the Strategic Case of this document.

3.11.5 A summary of the non-monetised benefits, which demonstrate the strategic fit of the scheme, include:

- Journey time improvement benefits achieved through a transfer of trips from car to cycle;
- Housing and employment development benefits in terms of encouraging people to move to the area, making use of the cycle route to travel to employment (and other) opportunities or (via the rail network) further afield, including London;
- Regeneration and social inclusion benefits gained by providing improved access to employment, education, training and other facilities served by the route;
- Local air quality benefits gained through the transfer of trips from car to walk/cycle and encouraging new journeys to be made by cycle;
- Environmental benefits including reduced greenhouse gas and local pollutant emissions and, in terms of active management of the route, enhanced wildlife diversity;



- Tourism benefits in terms of making the area a more attractive destination and through links to the National Cycle Network (NCN);
- Safety benefits gained through junction improvements and the transfer of cycle trips from on-road to off-road routes;
- Security benefits gained through the increased usage of the route; and
- A wide range of walking benefits, many similar in form and scale to those provided for cyclists or the wider community as a result of increased opportunities for active travel.

3.12 Summary

- 3.12.1 On the basis of the analysis conducted, the practical effect of providing the scheme improvements is seen in the calculated scheme benefits.
- 3.12.2 The effect of improving the active travel network provides a strong imperative and policy justification for the promotion of additional movement by sustainable modes of travel.
- 3.12.3 The scheme proposals, as a directly assessed suite of active travel interventions, provide net economic benefits **(PVB) of £2,335,980** based on a 20 year appraisal period.
- 3.12.4 This level of benefits equates to a **BCR of 6.0** based on a **PVC of £387,830**, which falls into the Very High VfM category (BCR above 4) in the DfT's Value for Money Framework. The appraisal presented above, however, only provides a partial assessment of scheme value for money; there are anticipated to be significant wider benefits associated with the project beyond those simply due to increased take-up of active travel.



4 Financial Case

4.1 Introduction

4.1.1 The purpose of the financial dimension of the business case is to demonstrate the affordability and funding of the preferred option, including the support of stakeholders and users / customers, as required.

4.1.2 In this Report, PJA have provided a revised financial appraisal for Phase 3 of the A26 Cycle Route scheme.

4.2 Scheme Costs

4.2.1 PJA's initial anticipated base construction cost of the scheme is £470,000; this cost does not include optimism bias or a risk allowance. This value also excludes design and other fees.

4.2.2 A 10% uplift has been applied to the base construction cost to derive an allowance for design costs and other fees, which gives a total base scheme cost of £517,000.

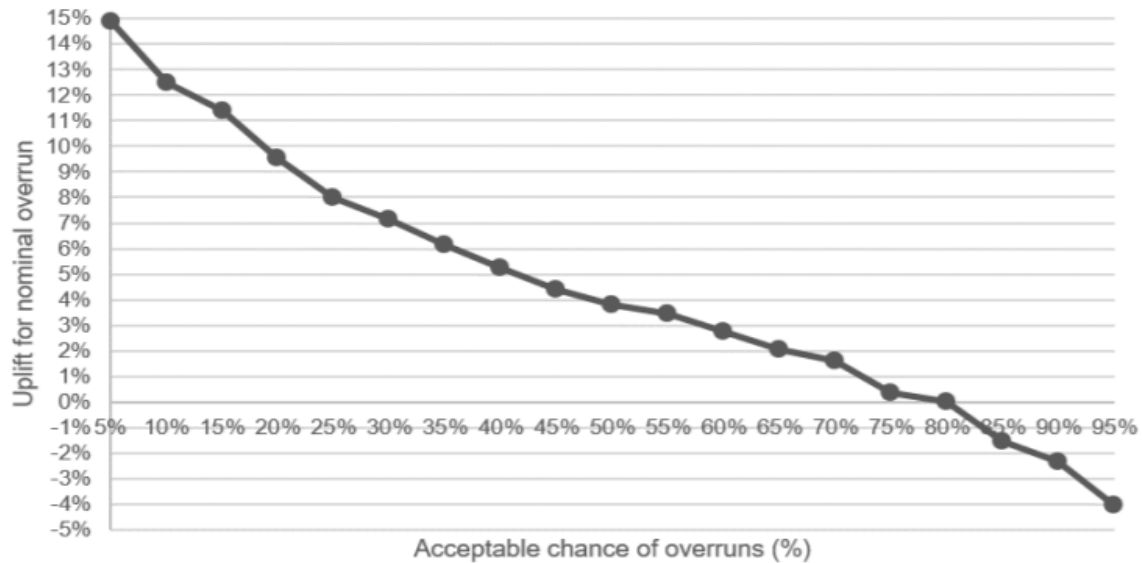
Treatment of Real Cost Inflation

4.2.3 The basis of the inflation calculation for the scheme is the DfT's TAG Unit A1-2. Section 3.6 of TAG Unit A1-2 – *Treatment of real cost Inflation* – provides two forecasting methods.

4.2.4 *Method 2 – Reference class forecasting based on past UK projects* – is considered to be the most appropriate method to the A26 Cycle Route Phase 3 project.

4.2.5 Method 2 should be used if a project has limited exposure to inflation through specialist technical forecasts or commercial strategies, meaning the RCF curve in Figure 4-1 (below) should be used, which compares real-terms and nominal cost overruns from UK projects.

Figure 4-1: Optimism Bias of Inflation Estimates in UK projects



Source: Oxford Global Projects (2020)

- 4.2.6 The Pmean value from this reference class, a total uplift of 4.3% on scheme costs (including the regular optimism bias adjustment), should thus be used to estimate costs in the core scenario.
- 4.2.7 Therefore, the total allowance for inflation, based on TAG Unit A1-2 Method 2, is estimated to be £27,789.
- 4.2.8 In addition to the guidance on inflation set out in TAG, the BCIS (Building Cost Information Service) Tender Price Index (TPI) provides guidance on applying inflation to scheme costs. The BCIS takes account of the actual level of pricing in the construction market and also anticipates trends.
- 4.2.9 The early estimate for the BCIS All-in Tender Price Index (TPI) for 2Q21 is based on a 0.8% increase on the previous quarter up from no change in 1Q21. The resultant 2Q21 TPI figure shows a fall of -1.2% in the year from 2Q20.
- 4.2.10 The outputs from BCIS suggest cost deflation and stability over recent quarters; hence, this trend is considered to reinforce the robustness of the costs used in this inflation assessment.

Risk Adjustment

- 4.2.11 For schemes which are at a more developed stage of design and costing than this scheme, which sits at SOBC stage, a Quantified Risk Assessment (QRA), using Monte Carlo analysis is often employed to the costs as part of a risk-adjustment process.
- 4.2.12 A QRA has not been undertaken for this scheme as it is not considered appropriate or proportionate given the current stage of design. In lieu of a full QRA risk-adjustment process being undertaken, a risk factor of 10% has been applied on top of construction costs, reflecting TAG guidance.



4.2.13 A risk allowance of 10% for the scheme equates to £51,700.

Optimism Bias

4.2.14 Optimism bias refers to the tendency for scheme promoters to be overly optimistic about scheme costs. DfT TAG Unit A1.2 sets out the recommended contingency which should be added to the scheme costs. As per the 2017 Business Case, and in accordance with HM Treasury guidance, optimism bias has been included at 15%. The additional Optimism Bias cost for the Phase 3 scheme is thus £77,550.

Cost Summary

4.2.15 As per the 2017 Business Case, the provided risk and optimism bias adjusted scheme cost estimate is considered to be appropriate to this stage of the project, but will need to be reviewed as the scheme proceeds.

4.2.16 The cost components that make up the proposed scheme, including inflation and risk adjustment, are summarised in Table 4-1 below.

Table 4-1: Scheme Cost Components (2021 prices)

Cost Component	Cost (£)
Base Scheme Cost	£517,000
Inflation	£27,789
Optimism Bias	£77,550
Risk Allowance	£51,700
Total Scheme Cost	£674,039

Source: Tunbridge Wells Borough Council

4.2.17 The total cost of the scheme, including optimism bias and risk allowance, is **£674,039**.

4.3 Source of Funding

4.3.1 In total, the funding ask for Phase 3 of the A26 Cycle Route Scheme is £674,039, made up of £61,276 during 2021/22 and £612,763 during 2022/23, which is £51,309 in excess of the £623,000 available from SELEP through the LGF funding.

Table 4-2: Scheme Funding Profile

Funding Source	2021/22	2022/23	Total
Local Growth Fund (SELEP)	£61,276	£612,763	£674,039
Total	£61,276	£612,763	£674,039

Source: Tunbridge Wells Borough Council



- 4.3.2 Although there is a relatively small funding deficit, it is anticipated the TWBC would be able to deliver the scheme without the £129,250 included to account for Optimism Bias and Risk allowance, because the scope of scheme is considered to be non-complex.
- 4.3.3 In light of the above, it is recommended that the funding stream required for the scheme from SELEP, of £623,000 through the LGF, should be released to TWBC.

4.4 Overall Affordability

- 4.4.1 The scheme design for Phase 3 of the project is considered to be at a relatively advanced stage. The sub-projects within the scheme are all standard highway works with proven deliverability; hence, the associated base costs are considered to be well defined. As a result, it is considered that the proposed level of funding sought from the LGF is adequate for delivery of the scheme.



5 Commercial Case

5.1 Overview

- 5.1.1 The purpose of the commercial dimension of the business case is to demonstrate that the preferred scheme option will result in a viable procurement and a well-structured deal between the public sector and its service providers.
- 5.1.1 This Report provides an update to the procurement strategy set out in the 2017 Business Case, focusing on Phase 3 of the A26 Cycle Route scheme.

5.2 Commercial Issues

- 5.2.1 The commercial case should provide evidence on the commercial viability of the scheme and the procurement strategy that will be used. To achieve this, the commercial case should set out the financial implications of the proposed procurement strategy and presents evidence on risk allocation and transfer, contract timetables and implementation timescales as well as details of the capability and skills of the team delivering the project.
- 5.2.2 The outcomes that the procurement strategy should aim to deliver are listed below:
- **Achieve cost certainty**, or certainty that the scheme can be delivered with the available funding;
 - **Minimise further preparation costs** in relation to the scheme design. The aim here, being to promote best value and the required quality;
 - **Obtain contractor experience and input to the construction programme** to help achieve a robust and achievable implementation programme; and,
 - **Obtain contractor input to risk management and appraisals**, including mitigation measures to capitalise at an early stage on opportunities to reduce construction risk and improve out-turn certainty. Hence, the procurement strategy should seek to reduce risks to a level that is As Low As Reasonably Practicable (ALARP).

5.3 Procurement Strategy

- 5.3.1 The purpose of the procurement strategy is to consider how the required services, supplies and works can best be procured in accordance with the established rules and regulations, and the commercial strategy of the appointing organisation.

Scheme Detailed Design Procurement

- 5.3.2 PJA provided the concept design which was procured by TWBC in 2020 through open tender as part of LCWIP and A26 cycle route work. With specific experience and with immediate timescales, PJA



have been further appointed to respond to the Road Safety Audit work being undertaken by KCC Highways and provide the professional experience to update the business case.

5.3.3 Progression beyond SELEP approval will require the procurement of professional advisors as the detailed designer and technical project manager for the scheme. Internal TWBC project management will be utilised during this period to facilitate the work. The Council has two routes:

- (1) Tender via Kent Business Portal – through the Maidstone and Tunbridge Wells Procurement Partnership, TWBC will undertake an open market procurement to secure a suitably experienced designer and technical project manager.
- (2) KCC Professional Services Framework Contract 2020 – 2024 – contact with David Aspinall, 03000 411619 david.aspinall@kent.gov.uk at KCC has been made to establish access and use of the framework. TWBC sign up to the framework would enable one of four consultants (AECOM, Waterman, Project Centre, WSP) to be appointed under direct award through the OEJU / Find a Tender compliant framework as a suitably experienced designer and technical project manager.

5.3.4 A decision on preferred route to appointment will be made by TWBC in the coming few weeks.

Term Contractor Procurement

5.3.5 In the 2017 Business Case, KCC identified two procurement options for the delivery of their LEP funded schemes, listed as follows:

- OJEU Tender (no longer available); and,
- Highways Term Maintenance Contract.

Find a Tender

5.3.6 ‘Find a Tender’ (FTS) is the new UK e-notification service where notices for new procurements are required to be published in place of the Official Journal of the European Union’s (OJEU) Tenders.

5.3.7 The potential advantages of the FTS open tender procurement route are set out below:

- The open tender procedure is considered to be fair and transparent.
- The open tender procedure can be a shorter tendering programme than other procurement methods as there is no separate pre-qualification process.
- The Employer will receive tenders that reflect the market costs for the scheme as there is an open competition.
- The Employer can weigh the evaluation process by quality and cost to represent value for money.



- The open tender procedure allows the quality and competency of the tenderers to be established at the time of tender.
- The open tender procedure provides an opportunity to expand the approved suppliers list and develop new partnerships.

5.3.8 The potential disadvantages of the FTS procurement route are set out below:

- The Employer may have many tender submissions to evaluate. The evaluation process can be time consuming. Longer evaluation process than other procurement methods.
- There is a risk that some bidders will be put off by the open nature of the tender process as they may view the level of competition as outweighing the chances of winning.
- The Employer attracts the risk that an unknown/ untested tenderer could be successful. This can be viewed as both an opportunity or a threat depending on the scope of works and the risks associated with the scheme construction methods.
- There is a cooling off period when using the Find a Tender procedure. This period introduces a potential risk for the Employer. A challenge to the tender process can be made by the non-preferred Service Provider and can lead to legal proceedings.
- The threshold for a Works Contract on the FTS is £4,733,252. This means smaller jobs cannot be let on FTS.

5.3.9 As stated above, the threshold for a Works Contract on FTS is £4,733,252; therefore, the Phase 3 works of the A26 Cycle Route could not be published on FTS unless it is combined with other works to form part of a higher value package.

Highways Term Maintenance Contract

5.3.10 Kent County Council's (KCC) Highways Term Maintenance Contract (HTMC) delivers a large number of services which are currently provided by Amey. The Cabinet Member for Highways and Transport approved the award of a 20-month extension to the HTMC with Amey until 30th April 2023.

5.3.11 The HTMC is an existing contract, which is based on a Schedule of Rates agreed at the inception of the contract. The price for each individual scheme is determined by identifying the quantities of each required item into a Bill of Quantities. However, the contractor, Amey, may price 'star' items if no rate already exists for the required item.

5.3.12 The HTMC contract states that if the scope of a proposed scheme is different from the item coverage within the contract a new rate can be negotiated. The HTMC contains an upper limit in terms of scheme value which is £100,000; however, this can potentially be increased with agreement from KCC procurement.

Preferred Procurement Option for the Term Contractor



- 5.3.13 As was the recommendation in the 2017 Business Case, the preferred procurement route for the A26 Cycle Route is through the existing Amey Highways Term Maintenance Contract (HTMC).
- 5.3.14 This option has been selected as the value of the scheme is significantly less than the FTS scheme value threshold.

5.4 Potential for Risk Transfer

- 5.4.1 As stated in the 2017 Business Case, the design risks to the project can only be resolved through a rigorous design and review processes.
- 5.4.2 Once the design options are clear and the scope of planning requirements and environmental requirements are fully identified, the primary risks will be related to Traffic Regulation Orders and construction. The management of these risks will, however, need to be carefully managed alongside KCC given the proposed use of their HTMC procurement route.
- 5.4.3 There is potential for transferring the risk associated with the construction period to the Contractor through the construction procurement process. The allocation of risk will thus need to be explored in more detail as the design and procurement process progresses.
- 5.4.4 Further details of the risk management process for the scheme are set out in the management case.



6 Management Case

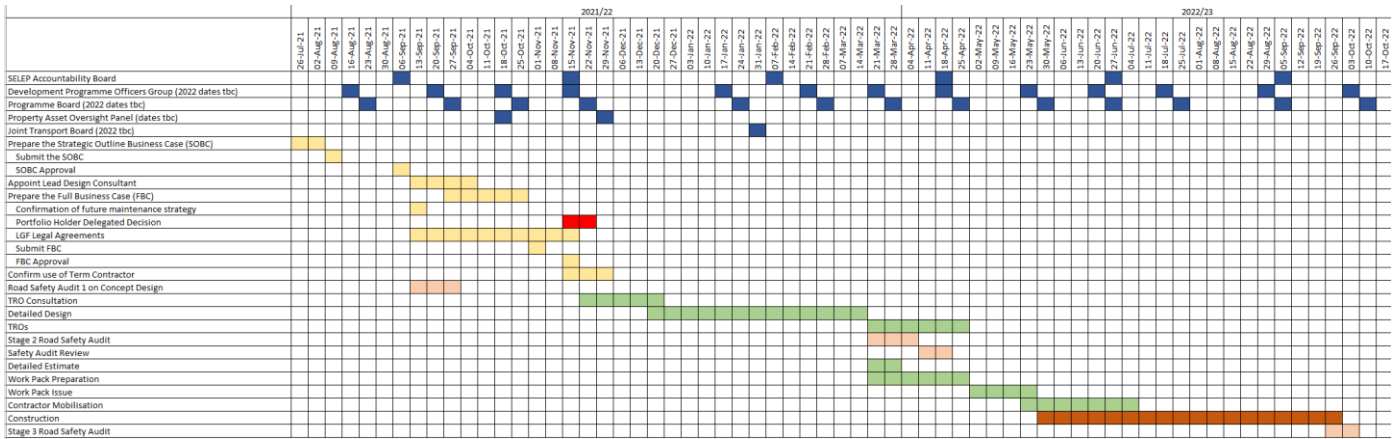
6.1 Overview

- 6.1.1 The purpose of the management dimension of the business case is to demonstrate that robust arrangements are in place at TWBC for the delivery, monitoring and evaluation of the scheme, including feedback into KCC's (as the local highway authority) strategic planning cycle and project delivery programme.
- 6.1.2 This Report provides an update to the management case set out in the 2017 Business Case, focusing on Phase 3 of the A26 Cycle Route scheme.

6.2 Project Plan

- 6.2.1 The project timetable is still at an indicative stage, reflecting the project's position in the business case cycle, and will thus be refined as the design, legal and procurement processes progress.
- 6.2.2 Assuming that funding for the core scheme is provided in the financial years of 2021/22 and 2022/23, the outline programme indicates the currently proposed schedule. A copy of the programme is provided in Appendix C of this report.
- 6.2.3 In summary, this involves:
- Preliminaries – In quarters 3 and 4 of 2021/22, finalising design and cost details, developing and issuing works packs, undertaking the Stage 2 Safety Audit, and establishing the necessary TRO's for the scheme. This is scheduled to being in March 2022. Work to mobilise the contractor (anticipated to be Amey) for all construction phases is anticipated to commence in May 2022 and be completed by mid-July 2022.
 - Construction Phase 3, Birchwood Avenue to Mabledon – the construction phase between Birchwood Avenue and Mabledon is anticipated to commence in mid-May 2022. With the route available in full and launched to the public in October 2022.

Table 6-1: Outline Project Programme



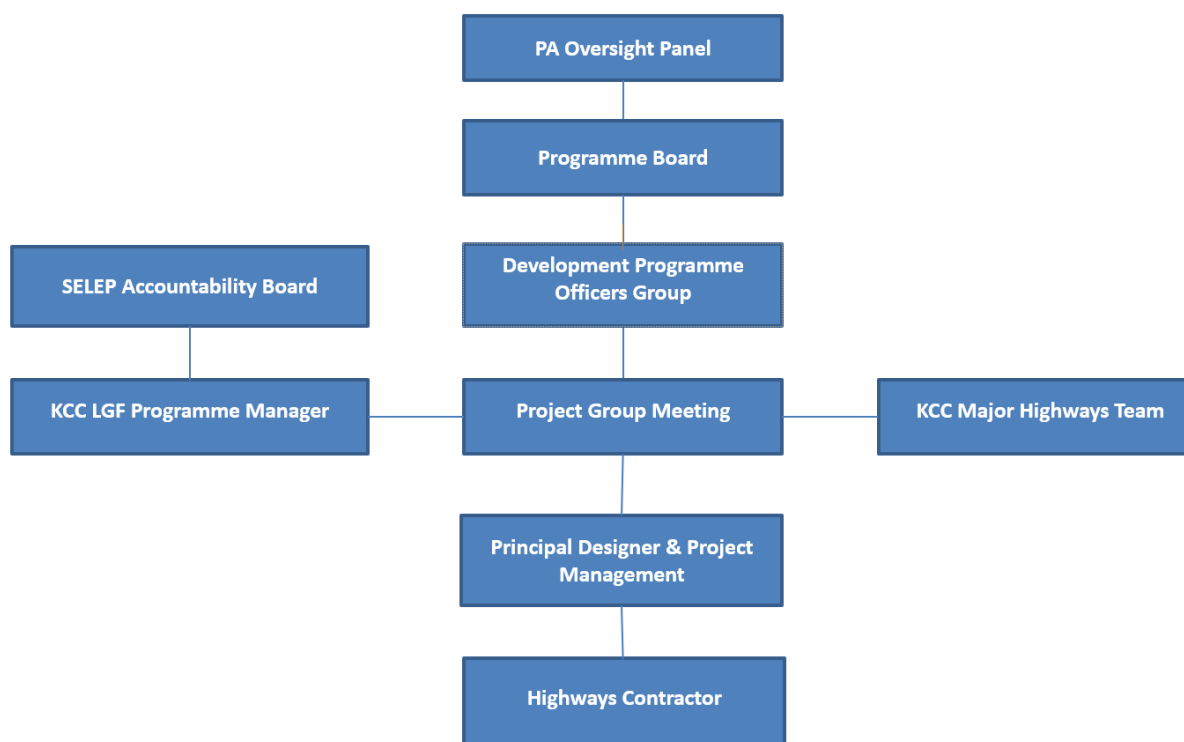
Source: PJA

6.3 Project Management & Governance

6.3.1 TWBC have set up clear and robust structures for providing accountability and an effectual decision making process for the management of major development and transformation projects. Each scheme has a designated lead officer who is an experienced member of staff. The Council has established a Business Delivery Unit (PRINCE2 trained) which provides experienced project management across the Council to deliver projects of a similar scale and complexity. The A26 Cycle route will be managed within existing structures.

6.3.2 A detailed breakdown of the meetings which make up the established governance process is set out below and shown in the attached diagram below.

Figure 6-1: Project Management Structure



Source: KCC

Design and Contractor

6.3.3 The management and construction teams who will be responsible for delivery of the scheme are to be appointed. Their detailed roles and responsibilities are still to be established. TWBC will seek to appoint a principal designer to take the concept through to detailed scheme design and provide project management and oversight of delivery by the highways contractor.

Project Group Meetings (PGM)

6.3.4 Project meetings will be established on a fortnightly basis to discuss progress on the scheme and will be chaired by the Head of Economic Development & Property. Attendees will include representatives from the Economic Development team, and the Business Delivery Unit (BDU), and the design and construction team when appointed. Given the proposed development is within highway land, it is anticipated that appropriate KCC officers will also attend. The PGM will report into the Development Programme Officers Group (DPOG) on a regular basis with progress reports then provided ahead of the Programme Board (PB) meeting.

Development Programme Officers Group (DPOG)

6.3.5 The DPOG meeting is held monthly and is chaired by Lee Colyer (Director of Finance, Policy and Development (S151 Officer)). Attendees include the Head of Economic Development & Property,



the Corporate Property Manager and representatives from BDU, Finance and Legal. The DPOG is the primary officer meeting to oversee the delivery of the development programme. Scheduled on a monthly cycle this meeting will oversee the project receiving progress reports, oversee the budget, risks, legal aspects and ensure approvals are in place. For the purposes of this the DPOG will cover the full programme budget which includes major asset and capital investment.

- 6.3.6 Attendance by other officers and internal services including Communications will be as required and consultants may also be invited, as appropriate. This meeting discusses project progress to date, drilling into detail if there is an issue or action (as identified in the PGM), financial progress, next steps and actions. Outputs of this meeting are set out in the Highlight Report and the minutes from the meeting.

Programme Board

- 6.3.7 The Programme Board (PB) manages and monitors the effective prioritisation of TWBC priority and major development and transformation programmes within budgetary and resource constraints in order to optimise Programme delivery.
- 6.3.8 The PB receives information from the development, community and transformation programmes. The PB consists of the Chief Executive, Directors and relevant officers delivering projects. The Board is managed and operated by the Business Delivery Unit.

Oversight Panel

- 6.3.9 TWBC has established a Property Asset Oversight Panel (PAOP) which is an informal cross party working group established and chaired by the Leader of the Council to oversee the Council's programme for regenerating the borough and advising on key development opportunities.
- 6.3.10 The PAOP was established by Cabinet on 29 July 2021, replacing an earlier Development Advisory Panel (with similar functions) in place since 2013. While it has no delegated decision-making powers, its advice and recommendations will be reported to the relevant decision maker (Leader and Portfolio Holder). The Leader of the Council will report back to Cabinet at Cabinet/ Management Board meetings on a regular basis. All meetings will be held in a private session in view of the informal status of the group with materials available to all Members of the Council on request and on a confidential basis. As an established Member level engagement forum, the PAOP will be utilised to oversee the project and keep membership advised.

6.4 Evidence of Similar Projects

- 6.4.1 TWBC has an extensive record of successfully delivering active travel, public transport, and highway schemes, both independently and in partnership with KCC. This valuable experience has not been



without challenges, but these challenges have provided valuable learning in the planning and delivery of future projects, including Phase 3 of the A26 Cycle Route.

6.4.2 For example, TWBC in partnership with KCC delivered Phase 1 of the A26 Cycle Scheme, which involved improvements to cycle infrastructure on the A26 between its junctions with Grosvenor Road, Tunbridge Wells and Speldhurst Road/Yew Tree Road, at the southern boundary of Southborough. The aim of the project was to establish a single, consistent, cycle route between the two locations and therefore has significant similarities to this Phase 3 scheme.

6.5 Project Assurance

6.5.1 Project assurance will be provided by the Section 151 letter provided to KCC.

6.6 Benefits Realisation Plan (BRP) and Monitoring

6.6.1 As Phase 3 is a component part of the full A26 Scheme, for which an overarching Business Case has already been prepared, the scheme benefits will be tracked as part of the original monitoring and evaluation regime to ensure a holistic approach to the overall scheme.

6.6.2 A detailed BRP was produced as part of the 2017 Business Case to define how the benefits of the project will be identified and measured; the BRP is provided in Section 7.8 of the 2017 Business Case, which shows how each benefit would be monitored and realised. The benefits set out in the 2017 Business Case are considered to still be applicable to Phase 3 of the A26 Cycle Route.

6.6.3 A summary of the anticipated scheme benefits is provided below:

- Delivery of a safe, attractive, direct route
- To achieve car-competitive journey times
- To achieve scheme patronage (usage)
- To promote modal shift
- To provide health benefits for users
- To contribute to decongestion, enhance air quality and reduce greenhouse gas emissions
- To support growth in housing and jobs locally
- To deliver wider economic benefits

6.6.4 KCC, as the original delivery body for the wider A26 Cycle Route scheme, would conduct a full evaluation of the impact of the scheme in the period after it is completed, in order to assess the extent to which the scheme objectives have been met.

6.6.5 KCC proposed to prepare evaluation reports one year and five years after scheme opening, using the information to be collected as set out in the BRP of the 2017 Business Case.



6.7 Key Project Risk and the Proposed Risk Management Strategy

- 6.7.1 Project risk will be managed as an on-going process as part of the scheme governance structure. A scheme risk register will be established and maintained and updated at each of the two-weekly Project Group Meetings. Responsibility for maintenance of the risk register will be held by the PM and reported as part of the monthly progress reports to DPOG.
- 6.7.2 Any high residual impact risks will be identified on the Highlight Report for discussion at the DPOG meeting. Required mitigation measures will be discussed and agreed at the DPOG meeting and actioned by the PM as appropriate. The risk management strategy for Phase 3 of the scheme will continue to be based on the core principles for risk management contained within PRINCE2 guidance. The PRINCE2 guidance has been applied proportionally to the value of the scheme, and the procedure for identifying key risks aligns with the following process:
- **Identify:** complete the project risk register (as appropriate to the area of the project and/or the producing organisation) and identify risks, opportunities and threats.
 - **Assess:** assess the risks in terms of their probability and impact on the project objectives.
 - **Plan:** prepare the specific response to the threats (e.g. to help reduce or avoid the threat), and/or plan to maximise opportunity in the case that these threats do occur.
 - **Implement:** carry out the above in response to an identified threat if one occurs.
 - **Communicate:** report and communicate the above to relevant project team members and stakeholders.
- 6.7.3 Risk management must be an ongoing process, as illustrated by the project risk management process in Figure 6-2.

Figure 6-2: The Risk Management Process



Source: PJA



6.7.4 The appointed TWBC Project Manager will be responsible for overseeing the Risk Management process for the project.

Risk register

6.7.5 During the scheme development stage, a thorough and detailed examination of risks is being undertaken and incorporated into the project risk register. The risk register will continue to be reviewed regularly throughout the detailed design, procurement, construction and post-construction phases as a standing item in progress meetings.

6.7.6 The Project Manager will have day to day responsibility for managing risks and will escalate any issues to the Senior Responsible Officer (SRO) as required.

6.7.7 At this stage of the business case process, the identified risks have not been estimated and quantified in monetary terms to provide equivalent likelihood values; this process will be undertaken at the FBC stage, should the scheme receive approval at the forthcoming Gateway Review.

6.7.8 A copy of the existing scheme Risk Register is available upon request from TWBC.

6.8 Gateway Review Arrangements

6.8.1 The Gateway Review process examines programmes and projects at key decision points in their delivery lifecycle and provides assurance that they can progress successfully to the next stage of development.

6.8.2 The SELEP Accountability Board Meetings will act as the Gateway Review points for the project. The preparation of the relevant business case and planning documents will thus be aligned to these meetings.

6.8.3 The following table provides a summary of the key deliverables and their proposed alignment to the SELEP Gateway Review process.

Table 6-2: Gateway Review Arrangements

Key Project Phase	Date Due	Key Decision Point (KDP)	SELEP Accountability Board
Update the Strategic Outline Business Case	6 th August 2021	KDP 1 – seek approval to progress to the scheme appraisals.	10 th September 2021 Accountability Board
Prepare the Full Business Case	1 st November	KDP 2 – seek approval for the FBC.	19 th November Accountability Board

Source: KCC



7 Conclusions

7.1 Conclusions

- 7.1.1 Phase 3 of the A26 Cycle Route scheme would make significant improvements to cycling provision along the A26 corridor, as well as linking into the existing cycle networks of Southborough and Tonbridge. The scheme involves a combination of the provision of new cycling links, upgrades to existing paths, improvements to junctions along the route, the enhancement of pedestrian crossing points and improved signage.
- 7.1.2 As stated in the wider A26 Business Case (2017), the scheme has the potential to attract significant numbers of users, who would benefit from the improved health benefits associated with cycling and walking. As well as an effective way to travel to work or school, the route will provide access to public transport nodes, retail and leisure facilities in the towns of Southborough and Tonbridge, and through the Phase 1 works, Royal Tunbridge Wells.
- 7.1.3 Delivering Phase 3 of the project would contribute to the wider value of creating a strategic high-quality active travel corridor between Royal Tunbridge Wells and Tonbridge via Southborough, connecting people, jobs and leisure facilities.
- 7.1.4 The provision of a continuous active travel link has the potential to contribute to the attractiveness of living in the area, whilst potentially reducing the impact of forecast housing and employment growth on existing highway congestion. Here, residents would be able to use the route to cycle and walk to work and for other journey purposes, both between Tonbridge and Royal Tunbridge Wells and other destinations, such as Southborough, along the length of the corridor.
- 7.1.5 Although the Phase 3 scheme demonstrates ‘very high’ value for money in its own right, there are also complementary active travel and public realm schemes being promoted along the corridor, such as Smarter Choices, that have the potential to further increase the utility of the scheme.
- 7.1.6 In summary, this Transport Business Case for Phase 3 of the A26 Cycle Route is considered to demonstrate a clear strategic fit with local and national policy, as well as demonstrating ‘very high’ value for money according to the DfT’s Value for Money Framework. However, it should be noted that the scheme forms part of a wider package of projects that both contribute to sustainable economic development within the Borough of Tunbridge Wells and connecting settlements, and align with the Government’s ambition to achieve net zero by 2050 as well as the wider Levelling Up Agenda.

7.2 Value for Money Statement

- 7.2.1 A Value for Money Statement has been prepared and presented in the economic case of this report.



7.2.2 The analysis undertaken concluded that the preferred scheme option has a **BCR of 6.0** based on the active travel related assessment outcomes; this falls into the ‘very high’ VfM category (BCR above 4) in the DfT’s Value for Money Framework.

7.3 Funding Recommendation

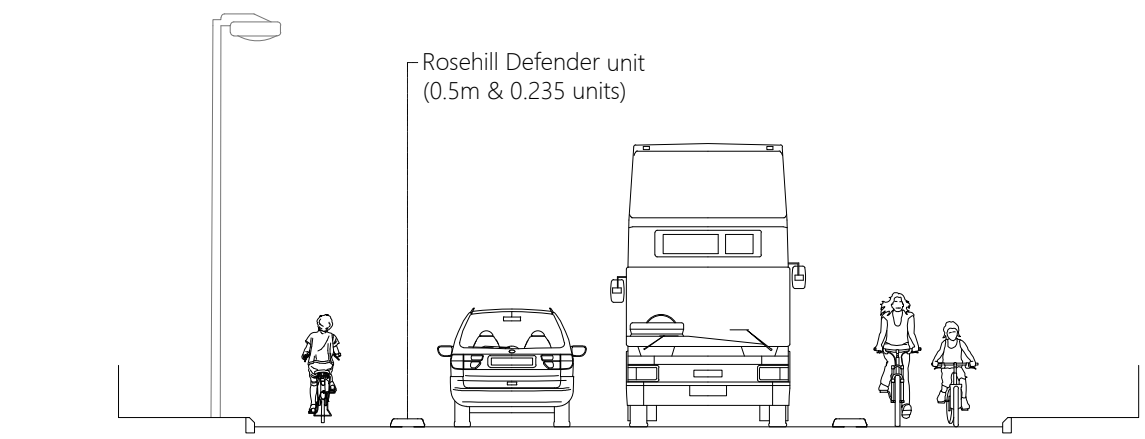
7.3.1 In total, the funding ask for Phase 3 of the A26 Cycle Route Scheme is £674,039, made up of £61,276 during 2021/22 and £612,763 during 2022/23, which is £51,309 in excess of the £623,000 available from SELEP through the LGF funding.

7.3.2 Although there is a relatively small funding deficit, it is anticipated the TWBC would be able to deliver the scheme without the £129,250 included to account for Optimism Bias and Risk, because the scope of scheme is considered to be non-complex.

7.3.3 In light of the above, it is recommended that the funding required for the scheme from SELEP, of £623,000 through the LGF, should be released to TWBC with accompanying monitoring, reporting and governance structures to provide ongoing reassurance on cost and programme.



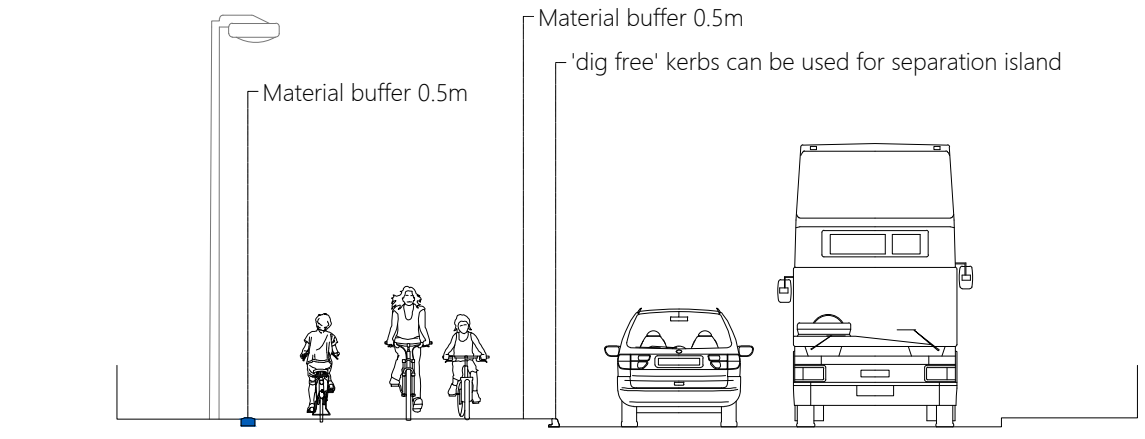
Appendix A Scheme Drawings



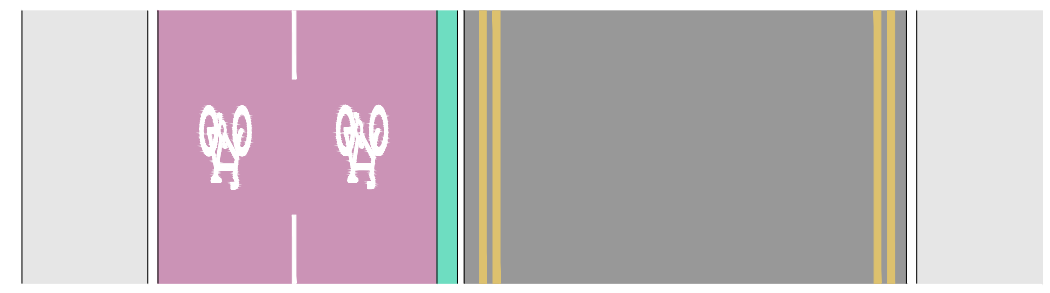
Target	>2.0m	>2.0m	>0.235m	6.5m	>0.235m	>2.0m	>2.0m
Absolute Minimum	1.2m	1.5m	>0.235m	6.0m	>0.235m	1.5m	1.2m



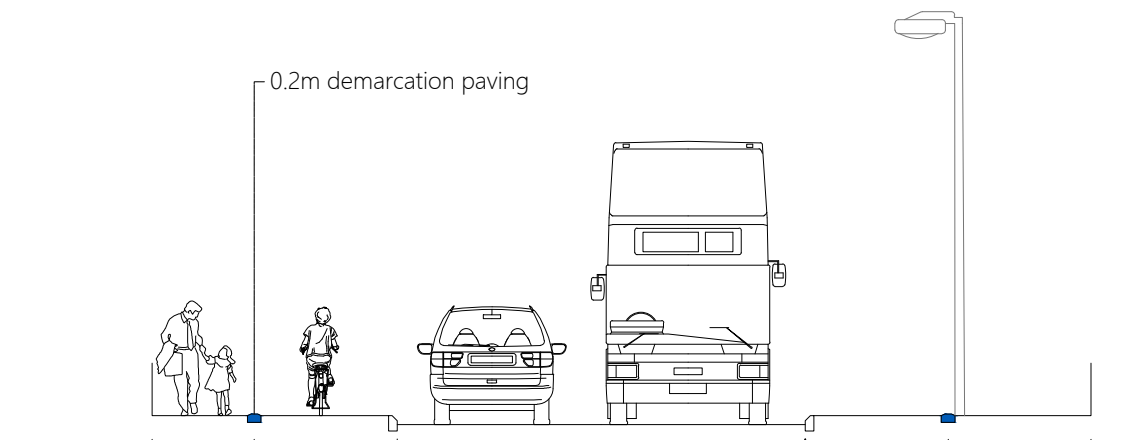
With-flow segregated cycle track



Target	>2.0m	>4.0m	6.5m	>2.0m
Absolute Minimum	1.2m	2.5m	6.0m	1.2m



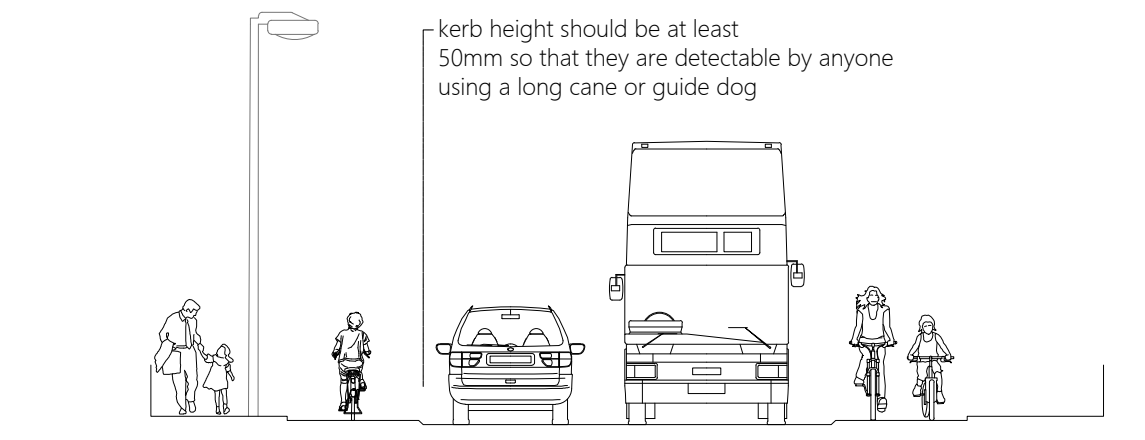
Two-way segregated cycle track



Target	>2.0m	>2.0m	6.5m	>2.0m	>2.0m
Absolute Minimum	1.2m	1.5m	6.0m	1.5m	1.2m



Footway level cycle track



Target	>2.0m	>2.0m	6.5m	>2.0m	>2.0m
Absolute Minimum	1.2m	1.5m	6.0m	1.5m	1.2m



Stepped cycle track

Rev	Date	Description	Drawn	Checked
-	-	-	-	-

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Project
LCWIP+

Drawing
A26 Corridor
Cycle track standard details

Client
Tunbridge Wells Borough Council

Drawing No.
04439-PM-C-00-01

Status	Date	Revision
For Discussion Only	08/01/2021	-
Scale at A3	Designed	Checked
NTS	JMQ	BC
		Approved
		PJ

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Notes

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- This drawing is for technical approval and use to be used for construction purposes and is the responsibility of the client and contractor to identify risks associated with the construction stage and to design appropriate measures to mitigate.
- Lighting, sign and drainage measures to be designed at later stage.
- Design based on the following street design parameters:
 - S1. 2m wide cycle tracks, 1.5m minimum, 3m two-way cycle tracks, 2.5m minimum
 - S2. 4m general carriageway with centre line removal and speed limit reduction to 20mph for urban areas
 - S3. Minimum highway width of 5.5m, with footways under 2m to be clutter free where possible
 - S4. Use of 50m kerbs which can be installed with excavation
 - S5. Manhole demarcation paving to delineate cycle tracks and footways, with drainage gullies where necessary
 - S6. Existing gullies to remain in place but raised to new cycle track level with a new connection added for carriageway surface water drainage
 - S7. Continuous kerbs used for most urban side streets and vehicle cross-overs
 - S8. Coloured asphalt identity machine laid

Key

- Proposed Asphalt Footway Resurfacing
- Proposed Carriageway Resurfacing
- Proposed Raised Table
- Proposed Continuous Footway
- Proposed Red Surface Dressing
- Proposed Red Asphalt Facility
- Proposed Two-way Cycle Track Buffer
- Proposed Planting/Landscaping
- Proposed Kerb
- Proposed Demarcation Paving Kerb
- Existing Line Marking
- Existing Line Marking Removed
- Proposed White Line Marking
- Proposed Yellow Line Marking
- Existing / Proposed Tree
- Existing / Proposed Lamp Column
- Existing / Proposed Sign Post
- Existing / Proposed Bollard
- Existing Street Furniture Removed
- Existing / Proposed Gully

Signal Sequence Diagram

These drawings have been produced with reference to the CDM Regulations 2015. Please note that these are pre-construction phase drawings and should be subject to further design risk management as required in accordance with Regulation 9.

Rev	Date	Description	Drawn	Checked
A	26/02/21	Layout amended	CH	JMQ

Project
LCWIP+

Drawing
A26 Corridor
Proposed Street Improvements
Concept Design

Client
Tunbridge Wells Borough Council

Scale at A1
1:500

Revision
A

Date
10/12/2020

Status
For discussion

Scale at A1
1:500

Designed
JMQ

Checked
BC

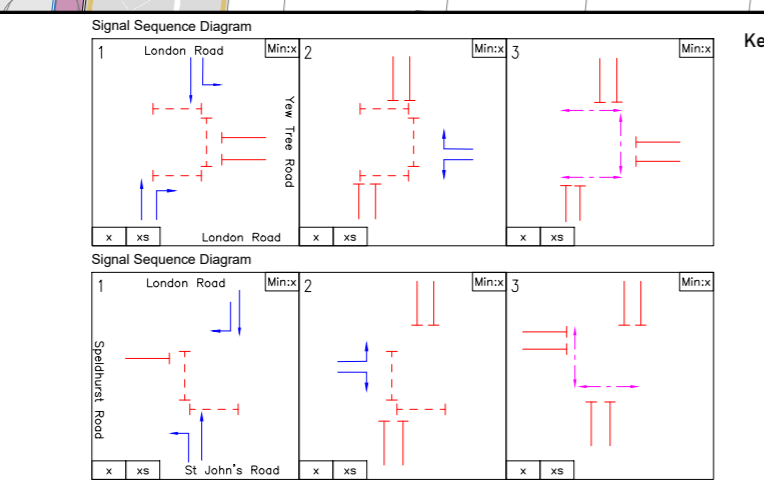
Approved
BC

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 - Lighting, signal and drainage measures to be designed at later stage.
 - Design based on the following street design parameters:
 - S1 2m wide cycle tracks, 1.5m minimum, 3m two-way cycle tracks, 2.5m minimum
 - S2 4m general carriageway with centre line removal and speed limit reduction to 20mph for urban areas
 - S3 Minimum footway widths of 2.5m, with footways under 2m to be clutter free where possible
 - Design based on the following construction principle:
 - Use of 50m kerbs which can be installed with excavation
 - Hardly demarcation paving to delineate cycle tracks and footways, with drainage gaps where necessary
 - Existing gullies to remain in place but raised to new cycle track level with a new connection added for carriageway surface water drainage
 - Continuous footway kerbs used for most urban side streets and vehicle cross-overs
 - Coloured asphalt identity machine laid



- Key**
- Proposed Asphalt Footway Resurfacing
 - Proposed Carriageway Resurfacing
 - Proposed Raised Table
 - Proposed Continuous Footway
 - Proposed Red Surface Dressing
 - Proposed Red Asphalt Cycle Facility
 - Proposed Two-way Cycle Track Buffer
 - Proposed Planting/Landscaping
 - Proposed Kerb
 - Proposed Demarcation Paving Kerb
 - Existing Line Marking
 - Existing Line Marking Removed
 - Proposed White Line Marking
 - Proposed Yellow Line Marking
 - Existing / Proposed Tree
 - Existing / Proposed Lamp Column
 - Existing / Proposed Sign Post
 - Existing / Proposed Bollard
 - Proposed Bollard
 - Existing Street Furniture Removed
 - Existing / Proposed Gully

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Rev	Date	Description	Drawn	Checked
A	26/02/21	Layout amended	CH	JMQ

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Project
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Drawing
A26 Corridor
Proposed Street Improvements
Concept Design

Client
Tunbridge Wells Borough Council

Drawing No.	Revision	Date	Status
04439-PM-C-02-01	A	10/12/2020	For discussion

Scale at A1	Designed	Checked	Approved
1:500	JMQ	BC	BC

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- Lighting, signs and drainage measures to be designed at later stage.
- Design based on the following street design parameters:
 - S1. 2m wide cycle tracks, 1.5m minimum, 3m two-way cycle tracks, 2.5m minimum
 - S2. 4m general carriageway with centre line removal and speed limit reduction to 20mph for urban areas
 - S3. Minimum highway widths of 6.0m, with footways under 2m to be clarified free where possible
 - S4. Use of Scan terms which can be installed with excavation
 - S5. Minimum highway widths of 6.0m, with footways under 2m to be clarified free where possible
 - S6. Minimum highway widths of 6.0m, with footways under 2m to be clarified free where possible
- Design based on the following construction principle:
 - A1. Minimum highway widths of 6.0m, with footways under 2m to be clarified free where possible
 - A2. Minimum highway widths of 6.0m, with footways under 2m to be clarified free where possible
 - A3. Existing gullies to remain in place but raised to new cycle track level with new connection added for carriageway surface water drainage
 - A4. Continuous kerbside kerbs used for road urban side streets and vehicle cross-overs
 - A5. Coloured asphalt identity machine laid

Key

Proposed Asphalt Footway Resurfacing	Proposed Yellow Line Marking
Proposed Carriageway Resurfacing	Existing / Proposed Tree
Proposed Raised Table	Existing / Proposed Lamp Column
Proposed Continuous Footway	Existing / Proposed Sign Post
Proposed Red Surface Dressing	Existing / Proposed Bollard
Proposed Red Asphalt Cycle Facility	Proposed Bollard
Proposed Two-way Cycle Track Buffer	Existing Street Furniture Removed
Proposed Planting/Landscaping	Existing / Proposed Gully
Proposed Kerb	
Proposed Demarcation Paving Kerb	
Existing Line Marking	
Existing Line Marking Removed	
Proposed White Line Marking	

Project Information

Project: Tunbridge Wells Borough Council
 Drawing: A26 Corridor Proposed Street Improvements Concept Design
 Client: Tunbridge Wells Borough Council
 Drawing No.: 04439-PM-C-03-01
 Revision: A
 Date: 10/12/2020
 Status: For discussion
 Scale at A1: 1:500
 Designed: JMQ
 Checked: BC
 Approved: BC

Revision Table

Rev	Date	Description	Drawn	Checked
A	26/02/21	Layout amended	CH	JMQ

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- Lighting, sign and drainage measures to be designed at later stage.
- Design based on the following street design parameters:
 - 2m wide flow cycle tracks, 1.5m minimum, 3m two-way cycle tracks, 2.5m minimum
 - 4m general carriageway with kerbs (no removal and speed limit reduction to 20mph for urban areas)
 - Minimum footway widths of 5.0m, with footways under 2m to be clarified free where possible
- Design based on the following construction principle:
 - Use of 500mm kerbs which can be installed with excavation
 - Hardwearing demarcation paving to delineate cycle tracks and footways, with drainage gullies where necessary
 - Existing gullies to remain in place but raised to new cycle track level with a new connection added for carriageway surface water drainage
 - Continuous kerbs used for most urban side streets and vehicle cross-overs
 - Coloured asphalt identity machine laid

Key

	Proposed Asphalt Footway Resurfacing		Proposed Yellow Line Marking
	Proposed Carriageway Resurfacing		Existing / Proposed Tree
	Proposed Raised Table		Existing / Proposed Lamp Column
	Proposed Continuous Footway		Existing / Proposed Sign Post
	Proposed Red Surface Dressing		Existing / Proposed Bollard
	Proposed Red Asphalt Cycle Facility		Proposed Red Asphalt Cycle Facility
	Proposed Two-way Cycle Track Buffer		Existing Street Furniture Removed
	Proposed Planting/Landscaping		Existing / Proposed Gully
	Proposed Kerb		
	Proposed Demarcation Paving Kerb		
	Existing Line Marking		
	Existing Line Marking Removed		
	Proposed White Line Marking		

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Rev	Date	Description	Drawn	Checked
A	26/02/21	Layout amended	CH	JMQ

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Project
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Drawing No.
04439-PM-C-04-01

Revision
A

Date
10/12/2020

Status
For discussion

Client
Tonbridge Wells Borough Council

Scale at A1	Designed	Checked	Approved
1:500	JMQ	BC	BC

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 - Lighting, signal and drainage measures to be designed at later stage.
 - Design based on the following street design parameters:
 - 2m wide cycle tracks, 1.5m minimum, 3m two-way cycle tracks, 2.5m minimum
 - 2m general carriageway with kerbs 1m removal and speed limit reduction to 20mph for urban areas
 - Minimum footway widths of 5m, with footways under 2m to be clutter free where possible
 - Use of 50cm kerbs which can be installed with excavation
 - Manhole demarcation paving to delineate cycle tracks and footways, with drainage gullies where necessary
 - Existing gullies to remain in place but raised to new cycle track level with a new connection added for carriageway surface water drainage
 - Continuous kerbs used for most urban side streets and vehicle cross-overs
 - Coloured asphalt identity machine laid

- Key**
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Project
LCWIP+

Drawing
A26 Corridor
Proposed Street Improvements
Concept Design

Client
Tunbridge Wells Borough Council

Drawing No.	Revision	Date	Status
04439-PM-C-05-01	A	10/12/2020	For discussion
Scale at A1	Designed	Checked	Approved
1:500	JMQ	BC	BC

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Appendix B Design Concept Note

Design Note

Project: A26 Corridor Improvements

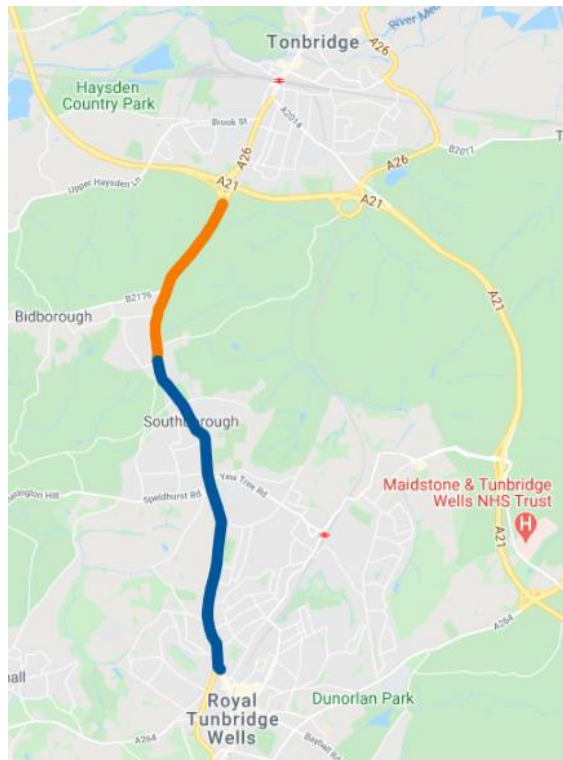
Client:	Tunbridge Wells Borough Council	Version:	-
Project No:	04439	Author:	John McQueen
Date:	11/01/2021	Approved:	Phil Jones

I Introduction

PJA were commissioned in 2020 to undertake concept design of cycling and walking improvements along the A26 Corridor in Tunbridge Wells, as shown in the below map.

The purpose of this document is to outline the objectives, design principles and provide infrastructure examples that are included in the corridor proposals designed by PJA.

Figure 1-1: Route alignment



I.1 Design Objectives

1.1.1 Tunbridge Wells has plans for significant growth of the borough's walking and cycling network.

The purpose is to:

- Improve air quality, safety and environmental performance
- Improve the health of people living, working and visiting the Borough
- Improve access for all sections of the community
- Preserve and enhance the quality of the Borough's built and natural environment
- Provide facilities for the new journeys that are created by future growth

Key outputs are to:

- Increase the total length and quality of cycling and walking routes in Tunbridge Wells
- Increase the number and quality of pedestrian and cycling facilities that overcome major physical barriers (major roads, railways, tramlines, development sites, etc)
- Increase the number and proportion of journeys in Tunbridge Wells that are walked/cycled
- Minimise the impact on (or improve) journey times for other modes of transport

Improvements to walking and cycling along the A26 Corridor are an important part of these proposals. The existing pedestrian and cycle route have a number of issues including the following:

- Areas of poor-quality public realm
- Poor quality cycle facilities & pedestrian facilities
- Conflict with vehicle movements (including buses and HGVs)
- Poor quality pedestrian and cycle facilities around bus stops
- Conflicts with car parking
- Major junctions which are difficult for cyclists and pedestrians to navigate
- Lack of cycle lane protection

2 Design

2.1 Aim

2.1.1 Concept designs have been developed by PJA in response to the client's objectives to improve cycling and walking accessibility along the A26 Corridor.

PJA's design aim to provide inclusive, attractive, and safe cycling and walking access that promote modal shift from unsustainable modes, targeting potential short journeys that people could easily do by foot and bike if suitable infrastructure was in place.

All designs follow guidance set out in Local Transport Note 1/20, TSRGD 2016 and Sustrans design manual.

2.1.2 Existing highway constraints to developing high-quality cycling and walking route include:

- High traffic volume
- Narrow carriageway on busy roads with unsuitable cycle provision
- Large amount of vehicle/property crossovers
- High traffic speed (perceived)
- Lack of pedestrian and cycle crossings, crossing located away from desire lines, long waiting times at signals
- Unsafe, motor traffic dominated junctions
- Existing bus routes with frequent bus stops create obstacles for people cycling

2.2 Costs

Where feasible, the design team aims to minimise costs by value engineering the proposals at concept design and are primarily based on utilising dig free construction methods. Using DfT's Typical Costs of Cycling Interventions guidance a high-level cost estimate has been undertaken and are outlined below:

- With-flow cycle tracks (Grosvenor Road – Birchwood Avenue), 3.2 km - £3.2 million
- Two-cycle track (Birchwood Avenue – Borough boundary), 1.6km - £400,000
- Birchwood Avenue Toucan crossing - £70,000
- St John's Road / Grosvenor Road Signal Junction - £500,000

- St John's Road / Speldhurst Road Signal Modifications - £150,000
- London Road / Yew Tree Road Signal upgrade - £250,000

Value engineering applied to the concept design and includes:

- Retain existing signal operations where possible, retro-fitting low-level cycle signals and advanced greens for cycles if possible (retro-fitting has been an issue with TfL's equipment in the past)
- Stick down Bomax Scan kerbs to remove the need for excavation
- Use of light segregation to protect mandatory cycle lanes
- Reduced street furniture and road markings
- Gully connections as explained section 2.3.

More detailed cost estimates based on quantities measured from the concept design will be undertaken following client sign-off of concept designs. If funding is a major constraint, it may be appropriate to deliver the scheme in stages.

2.3 Concept design principles

- 2m cycle lanes/tracks, 1.5m absolute minimum
- 3m cycle track, 2.5m absolute minimum
- With-flow cycle provision preferred as it is easier to access and navigate for cyclists, while it is more legible for both cyclists and pedestrians. With-flow facilities are proposed from the town centre (Grosvenor Road) to Birchwood Avenue where it changes to a two-way track along the eastern footway as space is more constrained between this point and the borough boundary. There is less network connectivity outside of the town, therefore a two-way track is a good option to provide continuity will not reducing the cycling level of service.
- Where a two-way track is proposed a buffer strip along the edge has been included to advise people cycling to position away from the carriageway edge.
- Preference is for stepped cycle tracks using a shallow angled kerb (Cambridge kerb) between cycle track and carriageway (Copenhagen style) but this can be expensive and difficult to retrofit therefore we propose footway level cycle tracks with demarcation paving between cycle facility and footway. Stick down Bomax Scan kerbs are proposed which avoid excavation, these have been proven to be a cost effective and robust construction method utilised by the London Borough Waltham Forest. Footway level cycle tracks will help avoid excavation works and reduce the risk of stat diversion works.

- In some instances, a footway level cycle track may not be feasible therefore the use of a mandatory cycle lane protected by light segregation has been suggested at these locations.
- Where carriageway space is not available for cycle tracks, we propose taking whatever space that is available from the carriageway, retaining a 6.0m carriageway, then making up the rest of the cycle facility with space from grass verges or footways. Minimum footway width aimed at 2m with an absolute minimum of 1.2m over very short sections. Footway space maximised/prioritised in areas with high footfall. To compensate for potentially reduced footways, decluttering should be undertaken to increase the effective width of the footways.
- Links that require verge/footway space, we propose to raise the cycle facility to minimise excavation especially in areas with lots of mature trees and services
- Cycle tracks to be colour contrasted with footway with tactile delineation between spaces (eg. Marshall's demarcation kerb or granite setts as used in Enfield Mini Holland)
- Provision of a consistent 6.0m two-way general traffic carriageway.
- All parking and loading bays placed outside of the 6.0m carriageway to minimise obstacles for buses. Existing bus lanes maintained.
- Consistent 6.0m carriageway with centre line removal to support traffic speed reduction. TfL trial that demonstrated the effectiveness of this type of physiological traffic calming - <http://content.tfl.gov.uk/centre-line-removal-trial.pdf>. In the urban areas the speed limit has been proposed to be reduced to 20mph.
- Smooth transitions to be provided for cycle access, these include max 1:20 ramps and flush drop kerbs at side streets.
- Stick down kerbs (<https://bomax.co.uk/scan-kerb/>) can be used to minimise excavation and reduce construction and programme costs, this has been a successful approach in Waltham Forest, examples below:
 - Forest Road <https://goo.gl/maps/yBqb3LCvFui4Mwgm8>
 - Blackhorse Lane <https://goo.gl/maps/sn3iugZp6i12>
 - Grove Green Road <https://goo.gl/maps/w4vsxc3bfoQBmfq47>
- Light segregation layout as per PJA standard detail
- Include high-level light segregation units set inside crossing zig-zags
- Preformed road humps placed in garage forecourts to reduce entry and exit speeds (subject to landowners' approval). <https://speedbumpsdirect.co.uk/products/rubber-speed-bump-extra-large>

- Side streets to be treated with continuous footway layouts in areas with high street and high road character. Surface colour contrast for cycle facilities may help raise cycle track/lane awareness and is proposed at more rural side streets and at industrial/employment accesses
- Bus stops treatments – the following hierarchy has been followed based on available public highway space:
 1. Bus stop by-pass with 2.5m pedestrian waiting area (2m absolute minimum)
 2. 2m (minimum 1.5m) bus stop boarder with material buffer strip (landing area for bus users)
- Major junctions – Segregation provided where feasible without major alteration to existing traffic signal layouts. Junction layouts include:
 - Protected corner junction with circulatory cycle movement that runs with all red pedestrian phase, mini zebra’s across cycle tracks.
 - Toucan style crossings at junctions with low pedestrian footfall and lack of space for full segregation.
 - Advanced stop lines with early release for people cycling along with straight across pedestrian crossings.
- Crossings – All controlled crossing are retained but further improved by providing step free access for pedestrians in the form of a raised table which also slows motor traffic speeds. An uncontrolled crossing exists along the route which currently uses a refuge island to facilitate two-stage crossing access for pedestrians, we propose to replace this with a toucan crossing.
- Existing lighting columns in places may have to be relocated to enable continuous cycle access.
- Raised cycle tracks will impact existing drainage infrastructure but rather than undertaking wholesale drainage changes an approach undertaken in the London Borough of Waltham Forest has been suggested which includes raising existing gullies to the new cycle track height while providing a new gully connection from the same pot into the carriageway as can be seen in the below photo. The cycle tracks will likely drain back to the footway therefore it is likely that two drainage points will be required (existing raised gully + new carriageway connection). Frequent gaps in any demarcation paving will also be required to enable free flowing surface drainage from footways to raised gully points.



2.4 Managing community/stakeholder risk engagement through concept design

- Maximise pedestrian benefits that include:
 - Decluttered footways
 - New pedestrian crossings on desire lines
 - Upgrade of existing crossings to be step free with reduced motor vehicle approach speeds
 - Protective cycle facilities will help increase the distance between motor traffic and people walking, demarcation paving between cycle facilities and footways and colour/material differentiation to help advise on cyclist and pedestrian positioning
 - New tactile blister paving at uncontrolled crossings
 - Tactile (hazard) paving and appropriate signage to warn of any shared-use areas
 - Staggered pedestrian crossings replaced with straight across single stage facilities
 - Continuous footways to help provide pedestrian priority at side streets
- Relocate as much on-street parking as possible to nearby side streets.
- Maintain easy and safe access to properties
- Increase cycle parking at local businesses
- Maintain and improve bus access
- Limit alterations and lane loss at signalised junctions to reduce the impact on general traffic capacity
- Provide aesthetical enhancements to footways in high footfall areas (e.g. shopping parades and side street crossings)
- Increase tree parking and greening

- New crossings close to desire lines and trip generators

3 Concept Design Examples

3.1.1 Indicative material specification, more detail to be added at developed design stage.

3.1.2 Narrow carriageway and centre line removal (Cambridge)



3.1.3 Cycle Lanes with Light Segregation (Enfield)



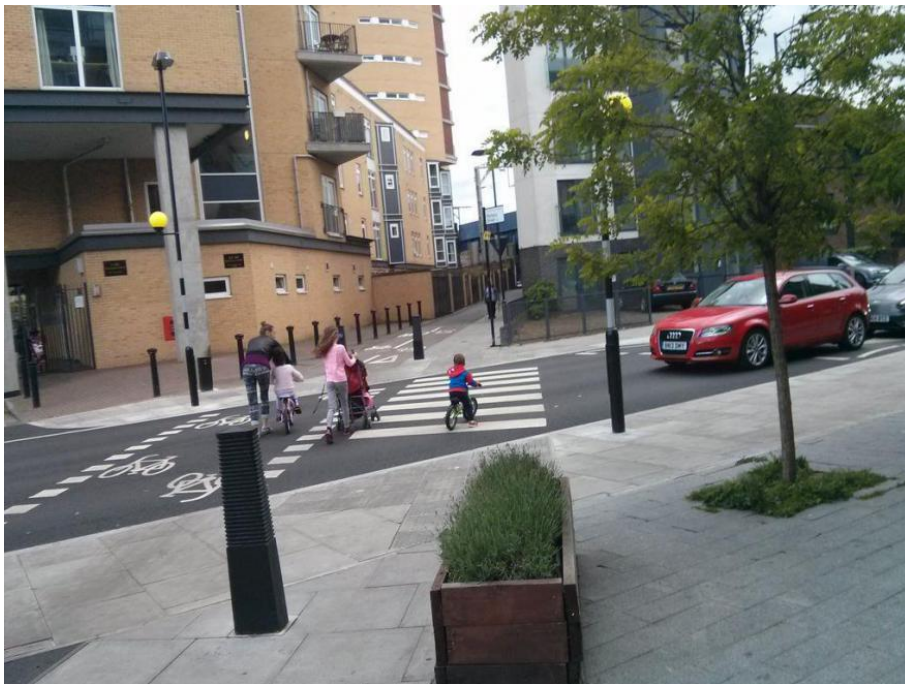
3.1.4 Footway level cycle tracks (Forest Road, Waltham Forest)



Footway level cycle track with demarcation paving



3.1.5 Parallel Crossing (Hackney)



3.1.6 Continuous footway (Leyton, Waltham Forest)



3.1.7 Continuous cycle track at side street (Forest Road, Waltham Forest)



3.1.8 Protected corner junction layout (Lea Bridge Road, Waltham Forest)



3.1.9 Pedestrian and cyclist crossing at signal junction



3.1.10 Colour asphalt cycle track



3.1.11 Short section of constrained facilities with de-cluttered footway (Markhouse Road, Waltham Forest)



3.1.12 Bus stop by-pass (Brighton)



3.1.13 Bus stop boarder with material buffer (Lea Bridge Road)



3.1.14 Bus stop boarder (preferred 1:20 ramp for transition) (Enfield)



3.1.15 Cycle track buffer (Lea Bridge Road)



3.1.16 Preformed road hump at garage exit (Blackhorse Lane, Waltham Forest)



3.1.17 Offset zig-zags with light segregation (Forest Road, E17)



3.1.18 Blockwork used at continuous footway



3.1.19 Light segregation units

Light



1. An 'armadillo'



2. An 'orca'



3. A 'mini orca'



4. A 'mini orca' and 'orca' used in combination



5. 800mm-high, 80mm diameter 'wands'



6. A 'wandorca' unit



7. 130mm diameter wands on a satellite island



8. A planter with protecting 130mm wand



9. A 'defender' unit (as used on West Smithfield)



10. Splitter islands (as used on Portsmouth Road, Kingston)

Tunbridge Wells Local Cycling and Walking Infrastructure Plan Phase 1

Evidence base for Tunbridge Wells Local Plan

November 2019

(updated March 2021)



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Appendix A: Relevant Strategies

Appendix B: Area Profiles (for cycle routes)

Appendix C: Established 20mph schemes

1. Introduction

1.1 What is an LCWIP?

Local Cycling and Walking Infrastructure Plans (LCWIPs), as set out in the Government's Cycling and Walking Investment Strategy (2017) are a new, strategic approach to identifying cycling and walking improvements required at the local level. LCWIPs provide a long-term approach to developing local cycling and walking networks, usually over a 10 year period. The key outputs of LCWIPs are set out below:

- a network plan for walking and cycling which identifies preferred routes and core zones for further development;
- a prioritised programme of infrastructure improvements for future investment; and
- a report which sets out the underlying analysis carried out and provides a narrative which supports the identified improvements and network.

1.2 Aims and Objectives of the LCWIP

Tunbridge Wells Borough Council and its partners are seeking to develop a comprehensive network of high quality walking and cycling routes that will enable choice of sustainable modes of travel for journeys to work and for other trip purposes (e.g. shopping and leisure). This document supports the delivery of the emerging Local Plan and the Council recognises that a step-change in the quality and design of cycling infrastructure is needed.

The Tunbridge Wells LCWIP (Phase 1) will:

- Identify a network of priority cycle corridors focused on the town centre of Royal Tunbridge Wells and Southborough;
- Identify a network of walking routes focused on the core pedestrian zone of Royal Tunbridge Wells town centre and linking routes from areas around the town;
- Identify the measures needed to improve the infrastructure on the routes to make a real change;
- Prioritise the schemes in order to ensure an effective and timely approach to delivery and to achieve value for money; and
- Support the delivery of the sites allocations and development management policies in the Local Plan, prioritising active and sustainable transport.

This first phase of our LCWIP for Tunbridge Wells borough, was prepared in 2019 as part of a Department for Transport pilot programme to encourage local authorities to plan for active travel. A limited number of updates have been made to this document in 2021. Phase 1 focuses on key routes into Royal Tunbridge Wells town centre where there is a significant opportunity to convert many shorter journeys to more active and sustainable modes of travel.

Since then, Phase 2 of the Borough's LCWIP has been commissioned covering the town of Paddock Wood, Low Traffic Neighbourhoods and inter-urban routes between Paddock Wood, Tonbridge and Royal Tunbridge Wells.

2. Cycling Assessment

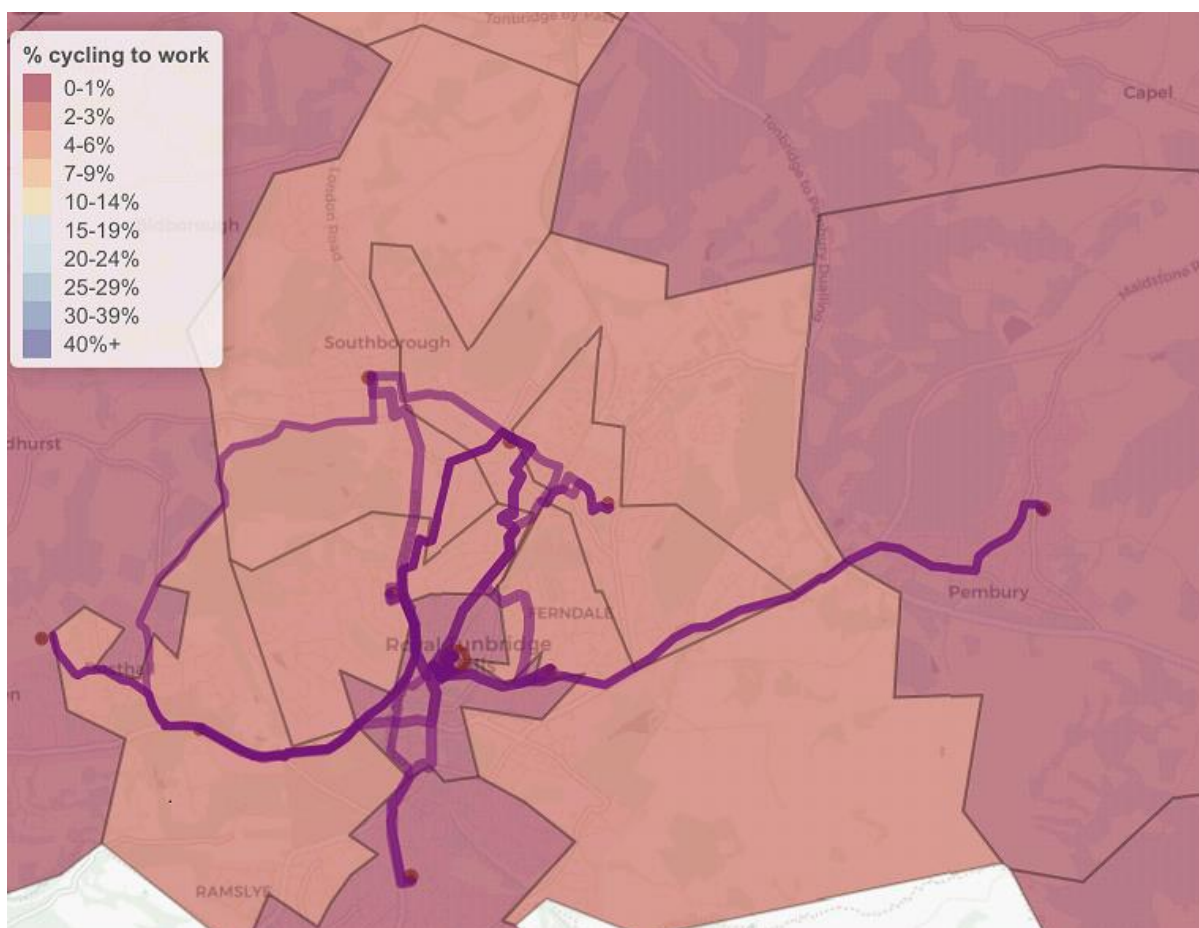
This document, which comprises Phase 1 of the Borough's LCWIP, focuses on Royal Tunbridge Wells town centre and the surrounding settlements including Southborough, Pembury, Rusthall and Langton Green. The following section outlines the approach taken to identifying and prioritising key cycle routes.

2.1 Propensity to Cycle Tool

The first step undertaken was to analyse the findings of the Propensity to Cycle Tool (PCT) and to ensure that these correlated with the routes set out in the 2016 Cycling Strategy, providing a sense check.

The PCT shows the top 20 routes that have the highest potential for journeys to be undertaken by cycling. The thicker and darker the line, the higher the potential for modal shift. The figure below shows the 'fast routes' scenario – the most direct routes into Tunbridge Wells town centre (based on 2011 census data).

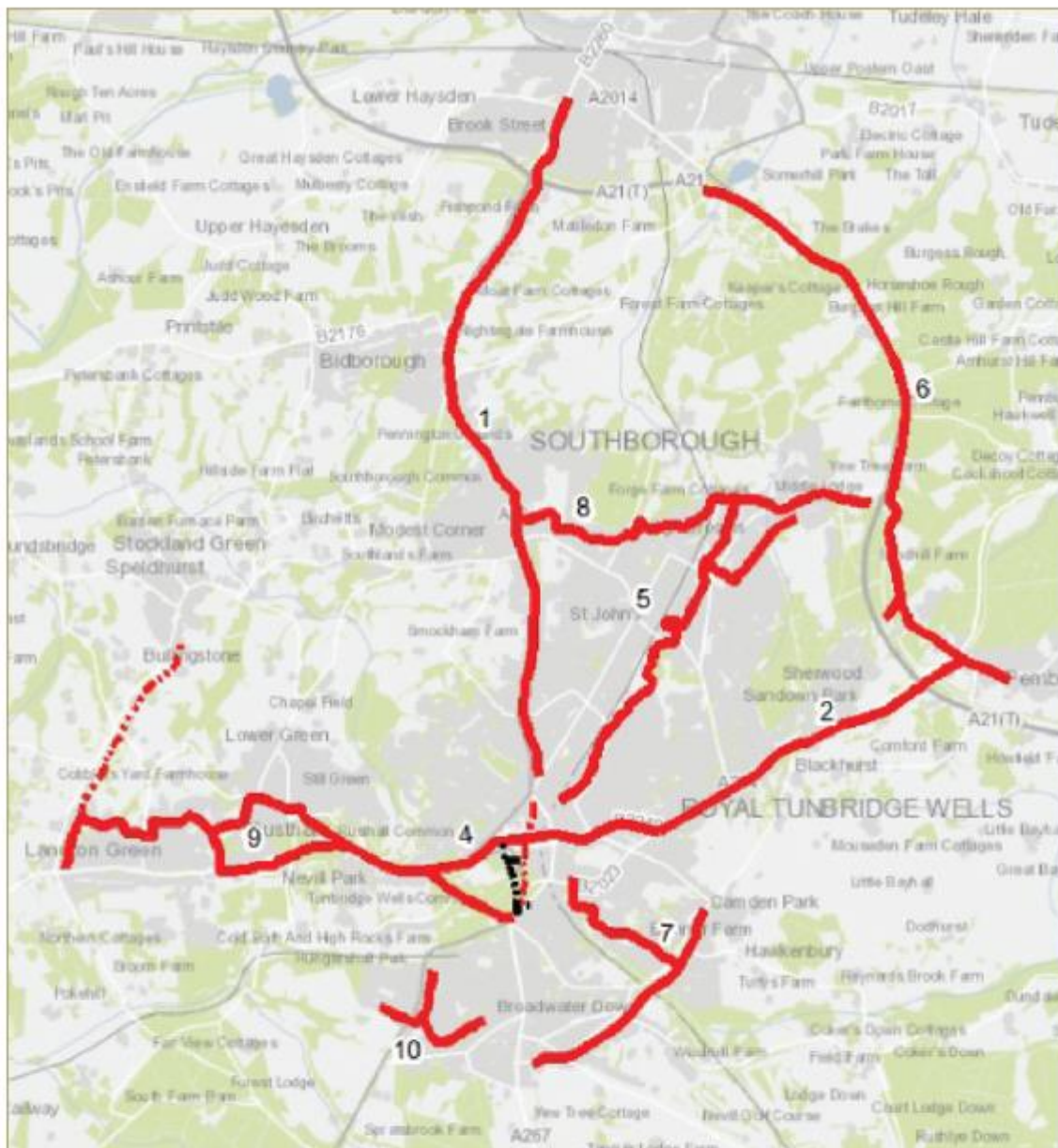
The figure below shows the top 20 routes identified by the Propensity to Cycle Tool under the fast route, 2011 census, Middle Super Output Area scenario.



(Propensity to Cycle Tool- <http://pct.bike/>)

The figure below shows the routes set out in the Tunbridge Wells Cycling Strategy (2016) for comparison.

Tunbridge Wells Area



Route 1 – Tonbridge to Tunbridge Wells via the A26

Route 2 – Pembury to Tunbridge Wells via the A264

Route 4 – Routes across The Commons

Route 5 – 21st Century Way including Home Farm Lane link

Route 6 – Woodsgate Corner to Vauxhall Lane via Tonbridge Road and A21

Route 7 – Forest Road to Grove Hill Road via Farmcombe Road.

Route 8 – A26 London Road to Dowding Way via Barnetts Wood

Route 9 – Langton Green to Tunbridge Wells including Rusthall and Speldhurst links

Route 10 – Ramslye and Showfields links

(Source: Tunbridge Wells Borough Cycling Strategy, 2016)

The only route included in the 2016 Cycling Strategy that has not been highlighted by the PCT tool is the Hawkenbury to town centre corridor. However, from local knowledge this has also been included within this assessment. In addition, work is already underway to improve a number of the routes identified in the 2016 Cycling Strategy including the A26 (Route 1) and the 21st Century Way cycle route (Route 5). Therefore 5 key corridors have been identified for this LCWIP assessment, with several of these corridors incorporating a number of possible route variations (9 in total):

Pembury to the town centre

- Pembury village and the A264 Pembury Road

Langton to the town centre

- Via A264 Langton Road
- Via Quiet routes through Langton and Rusthall villages
- Via The Common

Hawkenbury to the town centre

- Via Farmcombe Road
- Via Camden Park

Southborough to the North Farm employment area

- Quiet route via Barnetts Wood

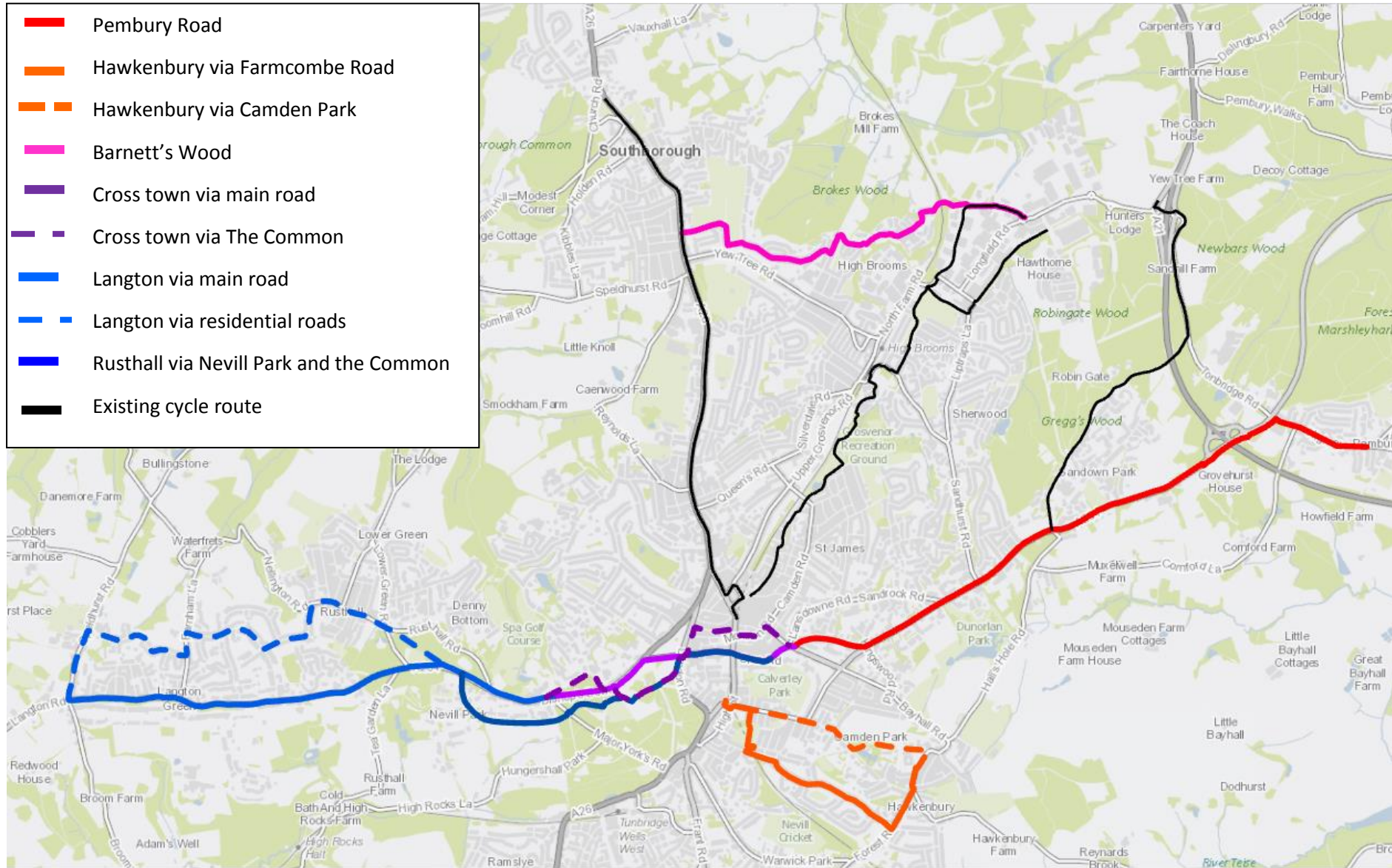
Cross town centre

- Via the A264 connecting Major York's roundabout to Carrs Corner
- Via the Common and Nevill Park

2.2 Cycle Route Scope

The figure below shows the key corridors set out above. The black lines represent existing cycle routes and those for which improvement schemes are planned or underway.

- █ Pembury Road
- █ Hawkenbury via Farmcombe Road
- ▬▬ Hawkenbury via Camden Park
- █ Barnett's Wood
- █ Cross town via main road
- ▬▬ Cross town via The Common
- █ Langton via main road
- ▬▬ Langton via residential roads
- █ Rusthall via Nevill Park and the Common
- █ Existing cycle route



2.3 Route Selection Tool (RST)

After the routes set out above were identified for analysis, a detailed desktop assessment of the existing route features was undertaken using the Route Selection Tool (RST). Each of the routes was split into short character sections of 1km and then analysed against various criteria. The average for each of the 9 routes is shown below:

Rank	Route	RST Score (existing route)
1	Hawkenbury via Farmcombe Road	16.50
2	Barnett's Wood	15.50
3	Pembury Road	12.97
4	Hawkenbury via Camden Park	12.64
5	Langton Quiet Route	12.20
6	Cross Town via main road	10.58
7	Langton via main road	10.42

(In this RST Analysis of existing conditions, the Cross Town via the Commons route and Rusthall via the Commons route are not included as cycling on the Common is not currently encouraged).

Potential improvements for each route were identified and then they were reassessed and given a 'potential RST score'. Then, with reference to recommended guidance, an initial schedule of estimated costs for each of the measures was calculated (as shown in Section 2.5). These costs are based on 2016 estimates, which have been increased to 2019 to allow for inflation; however, further allowances for price increases will need to be made for schemes that have been identified as medium or longer term. The costs will need to be finalised as the design process is taken forward as these are indicative high level cost estimates.

2.4 RST Score Summary Table

The table below shows the average RST scores for each of the routes comparing existing infrastructure and proposed interventions. Although, a number of the proposed routes still score below the minimum requirement of 70%, this is mainly as a result of the directness or gradient of the route. Additionally, connectivity scores are low against all routes, due to the limited existing network in the town centre. However, in all cases the proposed improved route scores are higher than the existing.

Route No	Route Name	Directness		Gradient		Safety		Connectivity		Comfort		Total Existing (25)	Total Proposed (25)	Critical Junctions	
		Existing	Proposed	Existing	Proposed	Existing	Proposed	Existing	Proposed	Existing	Proposed			Existing	Proposed
1	Barnett's Wood	5.00	5.00	5.00	5.00	2.49	3.75	0.19	0.19	2.87	4.02	15.5 (62%)	17.96 (72%)	9	3
2	Pembury Road	4.00	4.00	5.00	5.00	3.34	3.61	0.04	0.04	0.59	1.48	12.97 (52%)	14.13 (57%)	12	9
3	Hawkenbury via Farmcombe Road	5.00	5.00	4.76	4.76	3.14	3.72	0.00	0.00	3.60	3.60	16.5 (66%)	17.05 (68%)	9	7
4	Hawkenbury via Camden Park	5.00	5.00	2.89	2.89	3.02	3.54	0.00	0.00	1.73	2.04	12.64 (51%)	13.47 (54%)	8	8
5	Langton via main road	5.00	5.00	5.00	5.00	0.42	0.96	0.00	0.00	0.00	0.44	10.42 (42%)	11.4 (46%)	15	15
6	Langton via residential roads	3.00	3.00	5.00	5.00	2.01	3.78	0.00	0.00	2.11	2.82	12.2 (49%)	14.6 (58%)	9	6

7	Rusthall via Tunbridge Wells Common		4.00		5.00		4.00		0.00		2.85		15.85 (63.2%)		13
8	Cross Town via main road (existing)	5.00	5.00	4.38	4.38	1.00	2.00	0.20	0.20	0.00	0.00	10.58 (42%)	11.58 (46%)	17	15
9	Cross Town via Commons (potential)		4.00		5.00		3.52		0.08		2.93		15.53 (62%)		14

2.5 Indicative Costs for Cycling Routes

The table below shows the proposed infrastructure improvements for each route and the associated high level cost estimate. All costs are indicative at this stage and are subject to feasibility studies, site investigation and detailed design. The routes are ordered according to their potential RST score. The approach to costs follows recommended guidance from Wiltshire County Council and Manchester City Council.

It should be noted that since this LCWIP analysis was undertaken in 2019, a number 20mph schemes have been implemented in and around central Royal Tunbridge Wells. Please refer to Appendix C for a list of roads included within these, some of which are mentioned in the table below.

Route	Potential RST score	Summary of measures	Construction Cost	Inflation (7.5%)	Project management & design (15%)	Contingency (44%)	Total
Barnett's Wood	17.96	Toucan crossing across A26	£70,000	£5250	£10,500	£30,800	£116,550
		20mph speed limit zones around Western Road and around Powdermill Lane	£36,200	£2715	£2,715	£5,430	£60,274
		Resurface Hillcrest and convert the verge along Brokes Way to cycle path (600m)	£108,000	£8100	£16,200	£47,520	£179,820
		Light segregation along Powdermill Lane/Barnett's Way (300m)	£48,000	£3,600	£7,200	£21,720	£80,520
		Priority crossings for cyclists and raised table over Hornbeam Avenue	£35,400	£2665	£5,310	£15,576	£58,941
		Wayfinding signage throughout the route (£500 x 15)	£7500	£562.50	£1,125	£330	£12,487.50
		Remove railings and vegetation cutbacks from Juniper Close to Dowding Way (300m)	£500	£37.50	£75	£220	£832.50
					TOTAL COST	£509,425	
Hawkenbury via Farmcombe Road	17.05	Priority crossing and raised tables over heavy traffic side junctions (x7)	£247,800	£18,585	£37,170	£109,032	£412,587
		Tiger crossing across Forest Road*	£41,500	£3112.50	£6225	£18,260	£69,098

		Extension of 20mph speed limit zone into Hawkenbury centre*	£18,100	£1357.50	£2715	£7964	£30,137
		Light segregation along Forest Road to Farmcombe Road (350m)	£56,000	£4,200	£8,400	£24,640	£93,240
		Feed in lane and advanced stop line at Forest Road/Farmcombe Lane junction	£10,000	£750	£1,500	£4,400	£16,650
		Removal or redesign of mini roundabouts along Farmcombe Road (x3)	£36,000	£2,700	£5,400	£15,840	£59,940
		Resurface Farmcombe Lane (250m)	£36,900	£2,767.50	£5,535	£16,236	£61,438.50
		Speed control table along Claremont Road	£14,600	£1095	£2190	£6424	£24,309
		Wayfinding along the route (x15?)	£7,500	£562.50	£1,125	£3300	£12,487.50
		20mph zone around Grove Hill Road*	£18,100	£1357.50	£2715	£7964	£30,137
		Public realm improvements outside Tunbridge Wells Station*	£1,600,000	£120,000	£240,000	£704,000	£2,664,000
						TOTAL COST	£3,474,024
						Total excl. Public Realm works	£810,024
Rusthall to Carrs Corner via Commons	15.85	20mph zone in Rusthall High Street*	£18,100	£1,357.50	£2,715	£7,964	£30,137
		Raised tables at side junctions in Rusthall*	£389,400	£29,205	£58,410	£171,336	£648,351
		Shared use path from Manor Road to Tarry Path*	£36,000	£2,700	£5,400	£15,840	£59,940
		Vegetation clearance along Tarry path*	£500	£37.50	£75	£220	£832.50
		Lighting along Tarry Path (x5)*	£14,050	£1,053.75	£2,108	£6,182	£23,393
		Resurface Tarry Path up to Langton Road*	£72,000	£5,400	£10,800	£31,680	£119,880

		Bollards at either end of Tarry Path (x4)*	£1,400	£105	£210	£616	£2,331
		Tiger crossing across Langton Road to Nevill Park	£41,500	£3,112.50	£6,225	£18,260	£69,098
		Lighting of Nevill Park (x5)- seek agreement	£14,050	£1,053.75	£2,108	£6,182	£23,393
		Resurface Nevill Park (875m)	£157,500	£11,812.50	£23,625	£69,300	£262,238
		Tiger crossing to the Common	£41,500	£3,112.50	£6,225	£18,260	£69,098
		Resurface path through the Common (850m)*	£153,000	£11,475	£22,950	£67,320	£254,745
		Lighting in the Common (x10)	£281,000	£21,075	£42,150	£123,640	£467,865
		20mph zone within the town centre	£18,100	£1,357.50	£2,715	£7,964	£30,137
		Junction redesign of Church Road/ London Road*	£500,000	£37,500	£75,000	£220,000	£832,500
		Light segregation along Crescent Road to Carrs Corner (360m)*	£57,600	£4,320	£8,640	£25,344	£95,904
		Conversion of Carrs Corner to Dutch style roundabout	£800,000	N/A	N/A	£352,000	£1,152,000
		Wayfinding signage (x15)	£7,500	£562.50	£1,125	£3,300	£12,487.50
						TOTAL COST:	£4,154,330
Cross Town via Common	15.53	Verge clearance and shared use path from Rusthall Road to Bishops Down Road (330m)*	£59,400	£4,455	£8,910	£26,136	£98,901
		20mph zone around Bishops Down Road	£18,100	£1,357.50	£2,715	£7,964	£30,137
		Bishops Down Road- raised tables x3	£106,200	£7,965	£15,930	£46,728	£176,823
		Conversion of some Zebra crossings to Tiger crossings	£41,500	£3112.50	£6225	£18,260	£69,098
		Shared use path across the Common (500m)*	£90,000	£6,750	£13,500	£39,600	£149,850

		Lighting x 10*	£28,100	£2,107.50	£4,215	£12,364	£46,787
		Redesign of London Road/ Church Road crossroads*	£500,000	£37,500	£75,000	£220,000	£832,500
		Narrowing of Inner London Road and make one way	£36,000	£2,700	£5,400	£15,840	£59,940
		20mph zone in the town centre	£18,100	£1,357.50	£2,715	£7,964	£30,137
		Double yellows down Calverley Road	£5,350	£401.25	£803	£2,354	£8,908
		Seek agreement from the Common for signposting and wayfinding (x15)	£7,500	£562.50	£1,125	£3,300	£12,487.50
						TOTAL COST:	£1,515,568.50
Langton via residential roads	14.60	Speed indicator device	£6,000	£450	£900	£2,640	£9,990
		Increase the pedestrian build out	£12,000	£900	£1,800	£5,280	£19,980
		20mph zone around the Hare/Langton school	£18,100	£1,357.50	£2,715	£7,964	£30,137
		Resurface path to Langholm Road	£34,920	£2,619	£5,238	£15,364.80	£58,142
		Lighting installation along footpath x3	£8,430	£632.25	£1,265	£3,709.20	£14,036
		Vegetation clearance along footpath	£500	£37.50	£75	£220	£832.50
		Dropped kerb at Great Footway	£950	£71.25	£143	£418	£1,582
		Lighting along Great Footway x3	£8,430	£632.25	£1,265	£3,709.20	£14,036
		20mph zone from Great Footway to Rusthall High Street	£18,100	£1,357.50	£2,715	£7,964	£30,137
		Speed control table in Longmeads	£14,600	£1,095	£2,190	£6,424	£24,309
		Raised tables along side junctions adjacent to Rusthall High Street (x11)*	£389,400	£29,205	£58,410	£171,336	£648,351
20mph zone in Rusthall *	£18,100	£1,357.50	£2,715	£7,964	£30,137		

		Shared use path from Manor Road to Tarry Path (200m)*	£36,000	£2,700	£5,400	£15,840	£59,940
		Lighting along Tarry Path (x5)*	£14,050	£1,053.75	£2,108	£6,182	£23,393
		Vegetation clearance along Tarry Path*	£500	£37.50	£75.00	£220	£832
		Resurface Tarry Path (400m)*	£72,000	£5,400	£10,800	£31,680	£119,880
		Bollards at end of Tarry Path*	£1,400	£105	£210	£616	£2,331
		Shared use and verge clearance from Tarry Path to Major York's (400m)*	£72,000	£5,400	£10,800	£31,680	£119,880
		Priority crossing over Rusthall Road*	£8,000	£600	£1,200	£3,520	£13,320
		Redesign crossings at Major York's roundabout*	£48,000	£3,600	£7,200	£21,120	£79,920
		Ensure sufficient wayfinding and signage throughout the route (x20)	£10,000	£750	£1,500	£4,400	£16,650
						TOTAL COST	£1,316,983
Pembury Road	14.13	20mph zone in Pembury village	£18,100	£1,375.50	£2,715	£7,964	£30,137
		Parking restrictions in Pembury (double yellows)	£5,350	£401.25	£803	£2,354	£8,908
		Light segregation in Pembury village (1000m)	£160,000	£12,000	£24,000	£70,400	£266,400
		Shared use footway/cycleway by roundabouts (270m)	£48,600	£3,645	£7,290	£21,384	£80,919
		Cycle parking in Pembury village (Sheffield stands x10)	£1,150	£86.25	£172.50	£506	£1,914.75
		Revise toucan crossing to give more priority to pedestrians and cyclists	£5,000	£375	£750	£2200	£8,325
		Reposition street furniture and resurface (2.43km)	£1,676,700	£125,700	£251,400	£737,440	£2,791,240
		Longer term aspiration- put cyclists back onto carriageway by removing central hatching (light segregation) and convert to bus only route.	£2,430,000	£18,225	£36,450	£106,920	£2,591,595

						TOTAL COST	£5,779,438.75
						Total Cost (excl. I/t improvement)	£3,187,843.75
Hawkenbury via Camden Park	13.47	Raised tables at side junctions in Hawkenbury (x5)*	£177,000	£13,275	£26,550	£77,880	£294,705
		Tiger crossing in Hawkenbury centre*	£41,500	£3,112.50	£6,225	£18,260	£69,098
		Revise shared use layout outside AXA PPP into Camden Park (150m)	£27,000	£2,025	£4,050	£11,880	£44,955
		20mph zone in Hawkenbury centre and Camden Park*	£18,100	£1,357.50	£2,715	£7,964	£30,137
		Seek agreement to signpost cyclists down private road- Camden Park					
		Improve lighting (x15)	£42,150	£3,161.25	£6,323	£18,546	£70,180
		Raised table at Grove Hill Road	£35,400	£2,655	£5,310	£15,576	£58,941
		20mph zone around Grove Hill Road*	£18,100	£1,357.50	£2,715	£7,964	£30,137
		Light segregation on both sides of Grove Hill Road (450m)	£72,000	£5,400	£10,800	£31,680	£119,880
		Ensure sufficient wayfinding and signage (x15?)	£7,500	£562.50	£1,125	£3,300	£12,487.50
		Roundabout redesign at Hoopers with public realm scheme *	£1,600,000	£120,000	£240,000	£704,000	£2,664,000
					TOTAL COST	£3,394,520.50	
					Total excl. Public Realm works	£730,520.50	
Cross Town on road	11.58	Shared use from Rusthall Road to Major York's roundabout *	£72,000	£5,400	£10,800	£31,680	£119,880
		Roundabout redesign at Major York's*	£48,000	£3,600	£7,200	£21,120	£79,920

		20mph zone across town centre	£18,100	£1,357.50	£2,715	£7,964	£30,137
		Shared use along pavement to Bishops Down Road (300m)	£54,000	£4,050	£8,100	£23,760	£89,910
		Convert Zebra to Tiger crossing over to opposite footway on Mount Ephraim	£41,500	£3,112.50	£6,225	£18,260	£69,098
		Shared use along to Church Road (330m)	£59,400	£4,455	£8,910	£26,136	£98,901
		Shared use along southern footway on Church Road (230m)	£41,400	£3,105	£6,210	£18,216	£68,931
		Redesign of Church Road/London Road crossroads	£500,000	£37,500	£75,000	£220,000	£832,500
		Traffic calming on Church Road (speed cushion)	£11,800	£885	£1,770	£5,192	£19,647
		Cyclist priority over Church Road/Crescent Road crossroads	£500,000	£37,500	£75,000	£220,000	£832,500
		Light segregation along Crescent Road (360m)	£57,600	£4,320	£8,640	£25,344	£95,904
						TOTAL COST:	£2,337,328
Langton via main road	11.40	20mph speed limit in Langton	£18,100	£1,357.50	£2,715	£7,964	£30,137
		Shared use on footway between Langton village and Coach Road(1230m)	£221,400	£14,604.83	£29,210	£85,681.64	£324,227
		Lighting columns (x5)	£14,050	£1,053.75	£2,108	£6,182	£23,393
		Raised tables along side roads x8	£283,200	£21,240	£42,480	£124,608	£471,528
		Shared use and verge clearance along footway from Coach Road to Major Yorks roundabout (460m)*	£82,800	£6,210	£12,420	£36,432	£137,862
		Improvements to Major York's roundabout*	£48,000	£3,600	£7,200	£21,120	£79,920
		Cyclist priority over Rusthall Road and Coach Road*	£16,000	£1,200	£2,400	£7,040	£26,640
						TOTAL COST:	£1,093,707

(* proposed measure included in more than one cycle route in the table)

2.6 Cycle Route Prioritisation

Whilst all of the routes identified are recognised as required for a comprehensive network, a prioritisation exercise was undertaken to produce a ranked list of routes. Each of the route assessments was broken down into different character areas or 1km stretches and scored against the following criteria. The average score was then calculated and given a weighting, in order to inform the prioritisation.

The following criteria were used:

- **Forecast increase in walking and cycling trips (weighted 10):** The extent to which the suggested improvement could generate a modal shift and facilitate journeys to be undertaken by walking or cycling.
- **Deficiency of the existing infrastructure (weighted 9):** The current condition of the route and the need for improvement.
- **Feasibility (weighted 8):** The difficulty of the engineering works in completing the proposed scheme.
- **Deliverability (difficulty implementing, land ownership tensions, political acceptability) (weighted 7):** How deliverable the proposed scheme is in terms of the difficulty in implementing the improvements.
- **Quality of the preferred design (weighted 6):** The quality of the design proposed for the route and how effective it would be in converting journeys to switch mode.
- **Estimated cost (weighted 5):** The cost of the scheme, either high, medium or low.
- **Developer funding availability (weighted 4):** Whether proposed routes are adjacent to sites in the emerging Local Plan.
- **Impact on pedestrians. (weighted 3):** The impact on pedestrians, as implementing cycle infrastructure should not deter other sustainable modes of transport.
- **Legibility (weighted 2):** How easy the route is to follow and if it is direct on the main road.
- **Existing population who directly benefit from the intervention (weighted 1):** The volume of people that directly benefit from the infrastructure being implemented.

The table below shows the overall route prioritisation:

Ranking	Route Name	Total weighted Score
1	Hawkenbury via Camden Park	216
2	Hawkenbury via Farmcombe Road	206
3	Pembury Road	205.5
4	Cross Town via Commons	200.4
5	Barnett's Wood	200.1
6	Cross Town on Road	193.2
7	Rusthall via Commons	184.7
8	Langton back roads	180.6
9	Langton via main road	156.1

It is recognised that some of these schemes are easier to deliver than others, as a result of funding and land availability for example. A decision has been taken to weight the criteria in favour of routes which currently offer the poorest infrastructure for cyclists (and therefore any improvements will bring the most benefit to both existing and future users).

The table below shows the average score for each of the routes against the various categories in the prioritisation matrix, which informs a ranked list. A RAG (red/amber/green) rating has also been given.

	Forecast increase in active travel (10)	Priority – improvement needed (9)	Feasibility (8)	Deliverability (7)	Quality of Preferred Design (6)	Cost Estimate (5)	Future s106 (4)	Impact on pedestrians (3)	Legibility (2)	Population who directly benefit (1)	Total Score and ranking
Hawkenbury via Camden Park	5.0	3.7	4.0	3.0	3.7	4.0	4.0	4.0	2.7	4.3	
<i>with weighting</i>	50.0	33.3	32	21	22	20	16	12	5.4	4.3	216 (1)
Hawkenbury via Farmcombe Road	4.2	3.0	3.8	4.0	3.2	4.0	3.6	4.6	3.8	4.4	
<i>with weighting</i>	42.0	27	30	28	19.2	20	14	13.8	7.6	4.4	206 (2)
Pembury Road	5.0	3.5	4.0	3.8	4.5	1.0	2.5	3.5	5.0	3.5	
<i>with weighting</i>	50.0	31.5	32.0	26.0	27.0	5.0	10.0	10.5	10.0	3.5	205.5 (3)
Cross Town via Commons	5.0	4.0	4.0	2.6	3.6	3.0	1.0	4.0	3.4	5.0	
<i>with weighting</i>	50.0	36	32	18	21.6	15	4.0	12	6.8	5.0	200.4 (4)
Barnett's Wood	3.8	3.5	3.0	3.3	4.0	5.0	2.8	4.0	3.3	5.0	
<i>with weighting</i>	38.0	31.5	24.0	23.0	24.0	25.0	11.0	12.0	6.6	5.0	200.1 (5)
Cross Town on road	5.0	5.0	1.8	2.2	3.8	2.0	2.2	4.2	5.0	5.0	
<i>with weighting</i>	50.0	45	14	15	22.8	10.0	8.8	12.6	10	5.0	193.2 (6)
Rusthall via Commons	5.0	3.9	3.9	2.1	3.7	1.0	1.0	3.7	3.7	4.0	
<i>with weighting</i>	50.0	35.1	31	15	22.2	5.0	4.0	11	7.4	4.0	184.7 (7)
Langton via backroads	3.6	2.8	3.8	4.0	3.0	3.0	1.0	4.4	3.2	4.8	
<i>with weighting</i>	36.0	25.2	30.0	28.0	18.0	15	4.0	13.2	6.4	4.8	180.6 (8)
Langton Main Road	3.9	5.0	1.0	1.6	1.9	3.0	1.0	3.0	5.0	3.9	
<i>with weighting</i>	39.0	45.0	8.0	11.0	11.2	15.0	4.0	9.0	10.0	3.9	156.1 (9)

The table below shows the potential timescales for delivery of the routes:

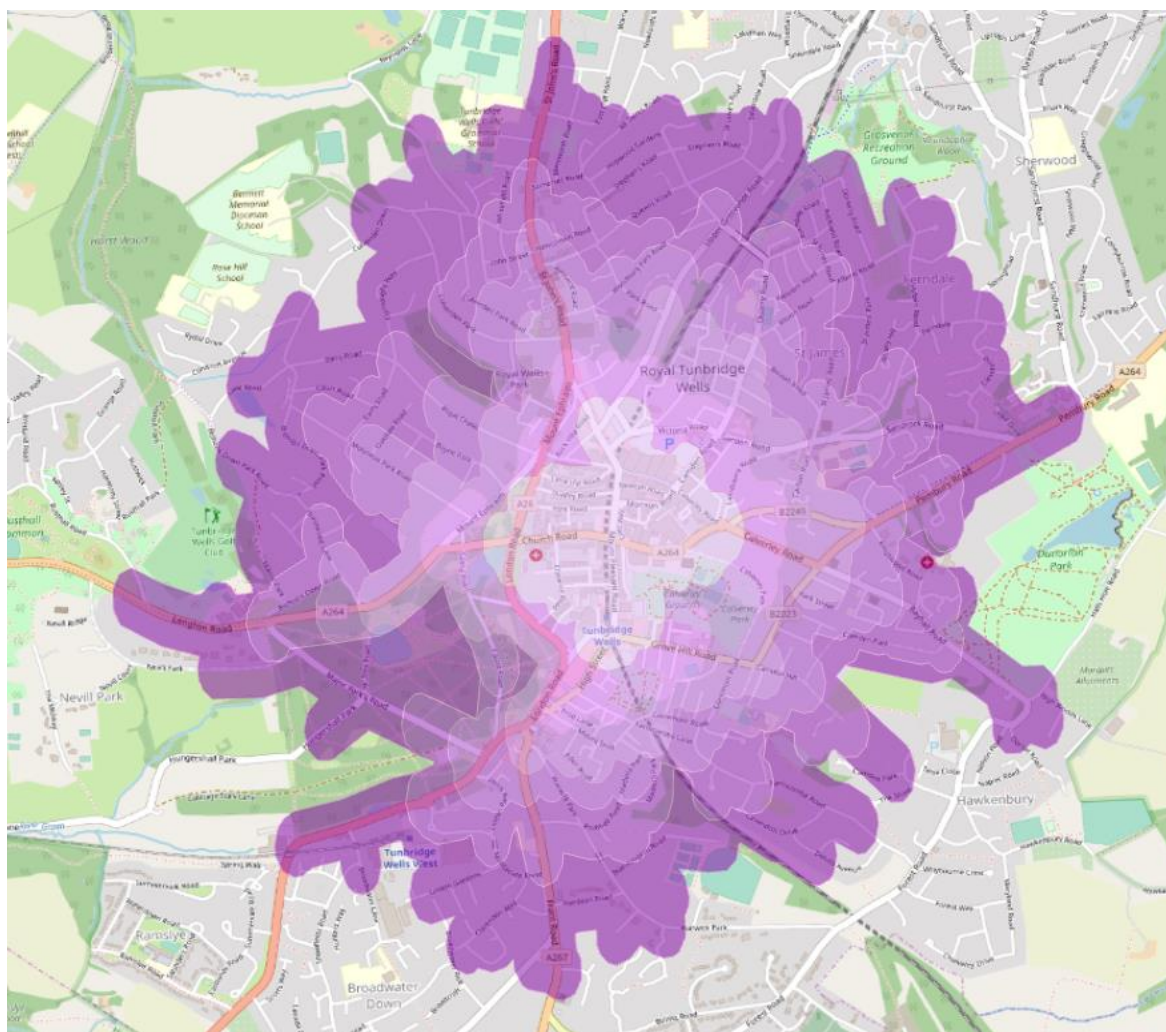
Route Name	Short Term	Medium Term	Long Term
Pembury Road		X	
Barnett's Wood		X	
Langton Main Road			X
Langton Back Roads	X		
Rusthall via Commons			X
Hawkenbury via Camden Park		X	
Hawkenbury via Farmcombe Road	X		
Cross Town on road			X
Cross Town via Commons			X

Routes such as Langton via residential roads and Hawkenbury via Farmcombe Road have a number of 'quick win' measures, such as 20mph zones and traffic calming measures while others are longer term aspirations, with more difficult and costly engineering solutions.

3. Walking Assessment

3.1 Walking route scope

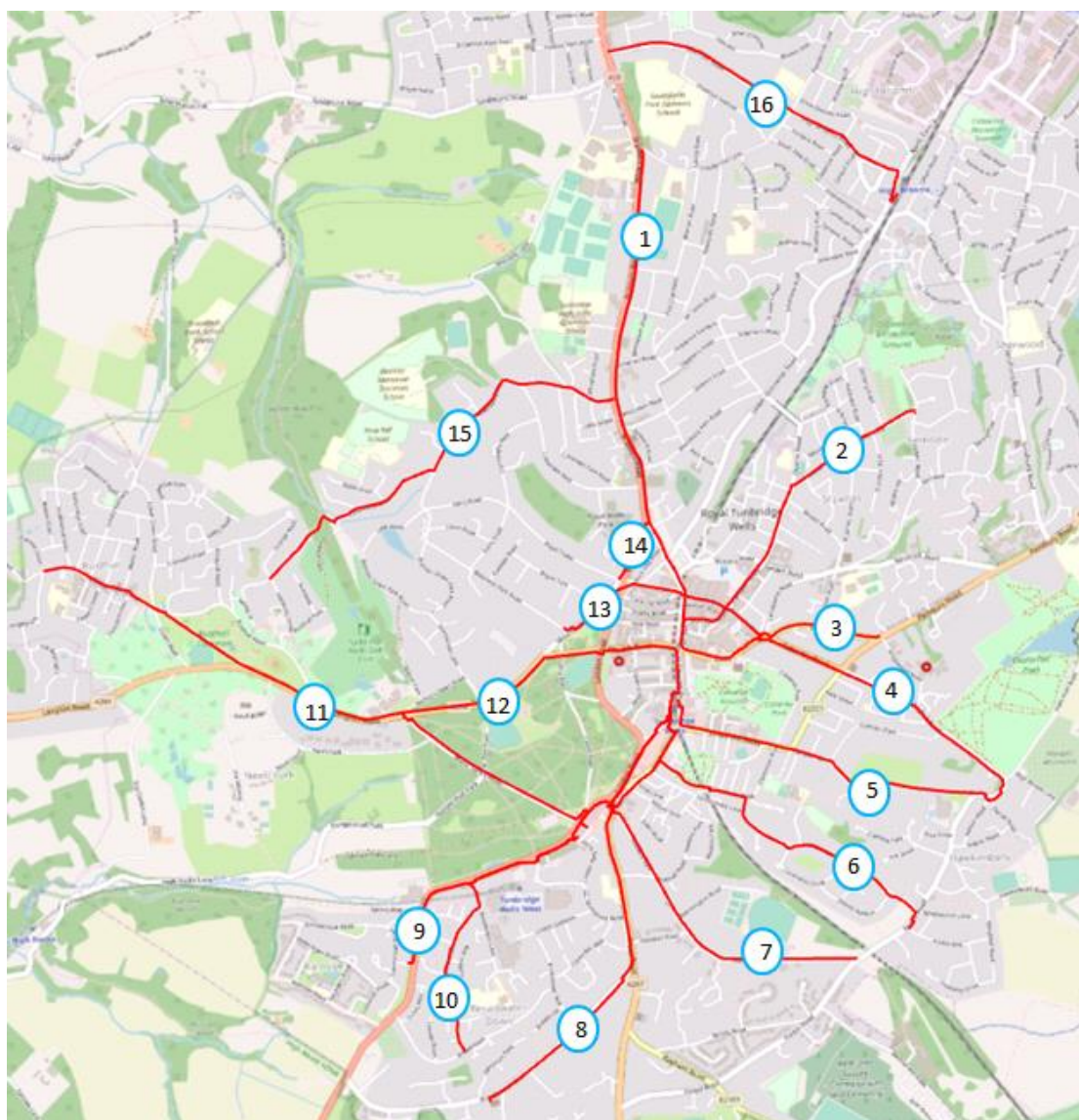
The figure below shows the scope of the walking route assessment undertaken, comprising the area that is within a twenty walking distance from Royal Tunbridge Wells town centre. There are a number of key attractors within this zone including Tunbridge Wells railway station (with frequent services to London), several primary schools, secondary schools, is a key employment area and an extensive retail offering.



This 20 minute walking distance zone was used as the starting point for the Walking Route Assessments and three key focal points were identified within the core area of the town centre:

- The War Memorial (to the North of the town centre, nearby to the shopping centre and main retail offering);
- Tunbridge Wells Railway Station (in the middle of the spine of the town centre and a frequent destination for commuters); and
- The Pantiles (the historic part of the town centre to the South, popular with visitors with a large offering of food and drink venues).

Engagement with local residents helped to identify 16 Walking Routes for detailed assessment. These are shown in the figure below.



The Walking Route Assessment Tool (WRAT) was used to audit each of the routes. The WRATs were undertaken by TWBC Officers or members of the Royal Tunbridge Wells Town Forum (residents). This allowed for a range of views on the quality of the existing routes and enriched the data collected.

However, the scoring was then moderated to ensure that the data remained consistent and valid. An average score of 28 (70%) should, according to the DfT's guidance, be the minimum level of provision. Out of 16 routes identified for analysis, only 5 routes scored higher than this.

3.2 Walking Route Assessments

The average Walking Route Assessment score for each of the 16 routes is shown in the table below.

Route	Average Walking Route Assessment Score	Ranking (worst condition to best)	Area in need of most improvement
1) Powdermill Lane to the War Memorial	23 (58%)	3	Beltring Road to Grosvenor Road (17)
2) King George V Hill (St James) to the War Memorial	30.6 (77%)	14	Quarry Road to Calverley Road (26)
3) Calverley Park Gardens to the War Memorial	14.6 (37%)	1 (worst condition)	Carrs Corner to War Memorial (12)
4) Hawkenbury Post Office to the War Memorial (via Bayhall Road)	27.5 (69%)	11	Hawkenbury Post Office to Halls Hole Road (17)
5) Hawkenbury Post Office to Tunbridge Wells Station (via Camden Park)	27.2 (68%)	10	Hawkenbury Post Office to Camden Park (15)
6) Hawkenbury to Tunbridge Wells Station (via Farmcombe Road)	30.4 (76%)	13	Vale Road to Station Approach (21)
7) Warwick Park to Tunbridge Wells Station	27 (68%)	9	Vale Road to the Station (20)
8) St Mark's Church to the Pantiles	25.6 (64%)	8	Frant Road to the Pantiles (21)
9) Summervale Road to the Pantiles	34.6 (87%)	15	Railway Bridge to Nevill Terrace (33)
10) Broadwater Down to Tunbridge Wells station	36.8 (92%)	16 (best condition)	Eridge Road to Montacute Road (35) and Frant Road to Vale Road (35)
11) Rusthall town centre to the Pantiles	23.8 (60%)	6	Langton Road to Major York's Roundabout (12)
12) Langton Road to Tunbridge Wells Station	23 (58%)	4	Church Road to London Road crossroads (20)
13) Molyneux Park Road to the War Memorial	25.3 (63%)	7	Earls Road to Mount Ephraim Path (18)
14) Royal Chase to the War Memorial	23.6 (59%)	5	Grosvenor Roundabout to Hanover Road (19)
15) Rusthall to Culverden (on St John's Road)	30.2 (76%)	12	Reynolds Lane to A26 junction (23)
16) Yew Tree Road (Southborough) to High Brooms Station	18.8 (47%)	2	High Brooms to the station (15)

3.3 Indicative costs for walking routes

Following completion of the walking route assessments, potential improvement measures were identified. A summary of the interventions broken down by route is provided in the table below. This also includes an indicative cost for each measure; it should be noted that these are indicative high-level estimates and are subject to change following further feasibility work, detailed design and inflation. The approach to costs follows that set out in recommended guidance from Wiltshire County Council.

Since this LCWIP Phase 1 was prepared in 2019, a number 20mph schemes have been implemented in and around central Tunbridge Wells. Please refer to Appendix C for a list of roads included within these, some of which are referred to in the table below.

Route	Summary of measures proposed	Construction cost
1) Powdermill Lane to the War Memorial	20mph zone on A26	£18,100
	Benches	£500
	Maintenance around roots (x20)	£5300
	Tighten bellmouth junctions/ garage entrances (x5)	£60,000
	Dropped kerb at Leighton Close	£950
	Zebra Crossing on Grosvenor Road	£34,000
	Improve street furniture around Grosvenor Roundabout (replace 5x columns)	£14,050
	Improve pedestrian crossings on all arms of Grosvenor roundabout	£60,000
	Raised tables on side roads x10	£354,000
	Tactile audit	£5,000
	Zebra crossing on Grosvenor Road	£34,000
	20mph zone in town centre	£18,100
	Total construction cost	£1,005,650
	Total cost including inflation (7.5%), project management & design (15%), contingency (44%)	£1,674,407
2) King George VI Hill (St James) to the War Memorial	20mph zone around St James	£18,100
	Benches	£500
	Discourage pavement parking on double yellows	£5350

	Pavement maintenance around St James (500m)	£90,000
	Tactile audit	£5,000
	Raised tables (x10)	£354,000
	20mph around Camden Road	£18,100
	Increase planting down Camden Road	£500
	Highlighted crossing over Garden Road	£4,500
	Remove bollards along Camden Road	£2,000
	Redesign of Calverley/Camden Road T junction as in Urban Design Framework *	£500,000
	Total construction cost	£1,329,254 (£829,254 – minus public realm scheme)
	Total cost including inflation (7.5%), project management & design (15%), contingency (44%)	£2,213,207.91 (£1,380,707.91)
3) Calverley Park Gardens to the War Memorial	Vegetation cutback along Calverley Park Gardens	£500
	Highlighted crossing over Calverley Park Gardens	£4,500
	Improve crossing on all arms of Carrs Corner roundabout*	£96,000
	20mph zone	£18,100
	Tactile and dropped kerb audit	£5,000
	Improve crossing over Crescent Road car park (2x highlighted crossing point)	£9,000
	Benches	£500
	Improve planting	£500
	Total construction cost	£134,100
	Total cost including inflation (7.5%), project management & design (15%), contingency (44%)	£223,276.50
4) Hawkenbury Post Office to the War Memorial (via Bayhall Road)	Zebra crossing in Hawkenbury village (near to Post Office & bus stops)	£34,000
	20mph scheme in Hawkenbury*	£18,100
	Take out cross hatchings in road (150m)	£4,500
	Discourage footway parking on Forest	£5,350

	Road- double yellows	
	Cutback vegetation along Bayhall Road	£500
	Tighten bellmouth junctions x5	£60,000
	Replace traffic island at Halls Hole Road	£9,400
	Dropped kerb repair x5	£4,750
	Traffic separator island at Dorset Road	£9,450
	Benches	£500
	Zebra crossing over Bayhall Road	£34,000
	Double yellows at Cromwell Road- parking over dropped kerbs	£5,350
	Improve crossing on all arms of Carrs Corner roundabout*	£96,000
	Dropped kerb at Carrs Corner	£950
	20mph zone in along Bayhall/Calverley Road	£18,100
	Double yellows on Calverley Road	£5,350
	Total construction cost	£306,300.00
	Total cost including inflation (7.5%), project management & design (15%), contingency (44%)	£509,989.50
5) Hawkenbury Post Office to Tunbridge Wells Station (via Camden Park)	Replace pedestrian refuge islands along Forest Road (x5)	£47,000
	20mph zone	£18,100
	Increase lighting provision along Camden Park (x15)*	£42,150
	Vegetation cutback in Camden Park*	£500
	Dropped kerb at Camden Hill/Poona Road	£950
	20mph on Grove Hill Road*	£18,100
	Take out railings at Hoopers – replace with bollards (x10)	£3,500
	Public Realm improvements around Vale Road/crossing to the station*	£1,600,000
	Total construction cost	£1,730,300 (excl. public realm scheme - £130,300)

	Total cost including inflation (7.5%), project management & design (15%), contingency (44%)	£2,880,949.50 (£216,949.50)
6) Hawkenbury to Tunbridge Wells Station (via Farmcombe Road)	Zebra crossing over Forest Road	£34,000
	20mph speed limit	£18,100
	Dropped kerb and tactile audit	£5,000
	Dropped kerbs along Claremont Road (x4)	£3,800
	Increase lighting through The Grove-ornamental lamp columns (x3)	£11,850
	High Street 20mph scheme	£18,100
	Public Realm improvements around Vale Road/crossing to the station*	£1,600,000
	Total construction cost	£1,690,850 (excl. public realm scheme - £90,850)
	Total cost including inflation (7.5%), project management & design (15%), contingency (44%)	£2,815,265.25 (£151,165.30)
7) Warwick Park to Tunbridge Wells Station	Tactile paving audit	£5,000
	20mph zone	£18,100
	Rationalise number of bollards along the High Street (remove 10)	£2,000
	Public Realm improvement scheme at Vale Road/crossing to the station*	£1,600,000
		Total construction cost
	Total cost including inflation (7.5%), project management & design (15%), contingency (44%)	£2,705,791.50 (£71,791.50)
8) St Mark's Church to the Pantiles	Tree root maintenance around St Mark's (x10)	£2,650
	Discourage footway parking with double yellows	£5,350
	20mph zone	£18,100
	Zebra crossing over Frant Road	£34,000
	Dropped kerbs x 5	£4,750
	Tactile audit	£5,000
	Total construction cost	£69,850

	Total cost including inflation (7.5%), project management & design (15%), contingency (44%)	£109,640.30
9) Summervale Road to the Pantiles	Vegetation cut back	£500
	Zebra crossing over Summervale Road	£34,000
	Highlighted crossing point over Nevill Terrace**	£4,500
	Improve crossings over arms of both roundabouts (x12)	£144,000
	20mph zone	£18,100
	Reduce bellmouth junctions (x5)	£60,000
	Total construction cost	£261,100
	Total cost including inflation (7.5%), project management & design (15%), contingency (44%)	£434,731.50
10) Broadwater Down to Tunbridge Wells station	Benches	£500
	Vegetation clearance	£500
	Dropped kerbs x10	£9,500
	Highlighted crossing over Nevill Terrace**	£4,500
	Improve crossings over arms of both roundabouts**	£144,000
	20mph zone	£18,100
	Dropped kerb at Linden Park Road	£950
	Public Realm scheme around Vale Road over to the station*	£1,600,000
	Total construction cost	£1,778,050 (excl. public realm scheme - £34,050)
	Total cost including inflation (7.5%), project management & design (15%), contingency (44%)	£2,960,453.25 (£56,693.25)
11) Rusthall town centre to the Pantiles	20mph speed limit along Rusthall High Street*	£18,100
	Highlighted crossing point	£4,500
	Dropped kerbs x5	£4,750
	Lighting provision along Tarry Path*	£14,050
	Vegetation clearance along Tarry Path*	£500

	Bollards at end of Tarry Path*	£1,400
	Zebra crossing over to St Paul's Church Put bus shelter at side of road in out of town direction	£34,000 £9,000
	Lower speed limit on Langton Road from 40 to 30mph	£18,100
	Tighten Rusthall Road junction	£12,500
	Dropped kerbs on Rusthall Road	£1,900
	Improve pedestrian crossing on all arms of Major York's*	£72,000
	More lighting along Major York's (x5)	£14,050
	Highlighted crossing over Castle Road	£4,500
	Total construction cost	£209,350
	Total cost including inflation (7.5%), project management & design (15%), contingency (44%)	£348,567.80
12) Langton Road to Tunbridge Wells Station	Improve bench provision	£500
	Vegetation clearance	£500
	Tactile audit	£1,000
	Tighten bellmouth junction at Church Road	£12,000
	Crossroads redesign at Church Road / London Road*	£500,000
	Toucan crossing x 4	£280,000
	20mph zone	£18,100
	Discourage pavement parking	£5,350
	Public Realm improvements at Church Road/ Crescent Road crossroads*	£500,000
	Rationalise street furniture e.g. phone boxes (x3)	£1,500
	Improve public realm outside the station-widen pavement and remove taxi rank	£500,000
	Total construction cost	£1,818,950 (excl. public realm scheme - £818,950)
	Total cost including inflation (7.5%), project management & design (15%), contingency (44%)	£3,028,551.75 (£1,365,551.75)
13) Molyneux Park Road to the War Memorial	Vegetation clearance	£500
	20mph zone	£18,100

	Pavement maintenance along Molyneux Park Road (400m)	£72,000
	Tactile audit	£5,000
	Zebra crossing over to the Common	£34,000
	New benches	£500
	Replace railings	£300
	New bollards x4	£1,400
	Highlighted crossing over London Road	£4,500
	Discourage parking around Fiveways	£5,350
	Improve environment in alleyway behind station steep and uneven steps (100m)	£18,000
	More lighting columns – x3	£8,430
	Litter and vegetation clearance	£500
	Total construction cost	£213,350
	Total cost including inflation (7.5%), project management & design (15%), contingency (44%)	£355,227.75
14) Royal Chase to the War Memorial	Vegetation clearance	£500
	Paving maintenance to Grosvenor Road (250m)	£45,000
	20mph zone	£18,100
	Improve pedestrian crossing over roundabout	£60,000
	Remove railings by roundabout	£750
	Litter clearance	£500
	Highlighted crossing over Upper Grosvenor Road	£4500
	Total construction cost	£129,350
	Total cost including inflation (7.5%), project management & design (15%), contingency (44%)	£215,367.75
15) Rusthall to Culverden (on St John's Road)	20mph zone in Rusthall*	£18,100
	Double yellows from Woodside Road to Stills Green Path	£5,350
	Dropped kerbs at Rosehill entrance x 2	£1,900

	20mph scheme in Culverden	£18,100
	Tighten bellmouth junction at Culverden Park, Reynolds Lane and Whitefield Road	£36,000
	Discourage footway parking near Reynolds Lane	£5,350
	Raised tables on side roads x7 in Culverden	£247,800
	Dropped kerbs at Derwent Drive and Culverden Park	£1,900
	Total construction cost	£334,500
	Total cost including inflation (7.5%), project management & design (15%), contingency (44%)	£556,942.50
16) Yew Tree Road (Southborough) to High Brooms Station	Discourage pavement parking on Yew Tree Road	£5,350
	Pavement maintenance around tree roots (x10)	£26,500
	Zebra closer to Powdermill Lane junction	£21,500
	Replace dropped kerbs at the Ridgeway, Crendon and Powdermill Lane	£2,850
	Rationalise street future near High Brooms shops	£250,000
	Highlighted crossing over Gordon Road and Highfield Road	£9,000
	Tactile audit	£5,000
	Paving maintenance along Highfield Road (500m)	£132,500
	20mph zone around High Brooms Station	£18,100
	Zebra crossing at key desire to High Brooms Station	£45,000
	Rationalise railings	£750
	Total construction cost	£517,550
	Total cost including inflation (7.5%), project management & design (15%), contingency (44%)	£859,060.80

(*proposed measure also included in cycle route table Section 2.5, ** proposed measure included in more than one walking route in this table)

3.4 Walking Route Prioritisation

Each of the walking routes was sub-divided into character sections and assessed against a set of criteria set out below.

The average score for the route was calculated against the criteria below and each factor was given a weighting.

- **Safety Improvement (weighted 8):** The benefits that the suggested improvements will make to the safety of pedestrians using the route.
- **Scheme Impact (weighted 7):** How much of an impact the improvements will make to the attractiveness of the route.
- **Potential to increase walking trips (weighted 6):** Whether walking trips could significantly be increased if the improvements were implemented. It considers the gradient of the route, whether there are schools on the route and if there is a significant retail offering.
- **Feasibility (weighted 5):** Difficulty in delivery of the schemes. This considers numerous factors such as land ownership, impact on other road users etc.
- **Timescales (weighted 4):** Delivery timescales and whether delivery is likely to be a short, medium or longer term aspiration.
- **Political Acceptability (weighted 3):** How acceptable it would be to Councillors, key decision makers and the general public to implement the suggested improvements.
- **Cost Estimates (weighted 2):** Cost of the project: either low, medium or high.
- **Health Profile (weighted 1):** Shows data from 2011, which maps the level of health by Lower Super Output area. If there is a high potential to improve the health of the residents, then this scores well.

The ranking of the routes is shown in the table below:

Ranking	Route Name	Total Weighted Score
1	Calverley Park Gardens to the War Memorial (Route 3)	132
2	Royal Chase to the War Memorial via Grosvenor Road (Route 14)	130
3	Yew Tree Road to High Brooms Station (Route 16)	128
3 (joint)	Hawkenbury Post Office to Tunbridge Wells Station (via Farmcombe Road) (Route 6)	128
4	Langton Road to Tunbridge Wells Station (Route 12)	126
5	Hawkenbury Post Office to the War Memorial, via Bayhall Road (Route 4)	125.6
5 (joint)	Rusthall High Street to the Pantiles (Route 11)	125.6
6	Summervale Road (Ramslye) to the Pantiles (Route 9)	124.1
7	Rusthall to Culverden (Route 15)	122.4
8	Hawkenbury Post Office to Tunbridge Wells Station, via Camden Park (Route 5)	121.6
9	King George V Hill, St James, to the War Memorial (Route 2)	118
9 (joint)	St Mark's Church to the Pantiles (Route 8)	118
10	Broadwater Down to Tunbridge Wells Station (Route 10)	117.6
11	Powdermill Lane to the War Memorial, A26 (Route 1)	114.7
12	Warwick Park to Tunbridge Wells Station (Route 7)	109
13	Molyneux Park Road to the War Memorial (Route 13)	102.8

The table below shows the detailed analysis of the walking route assessments against the identified criteria.

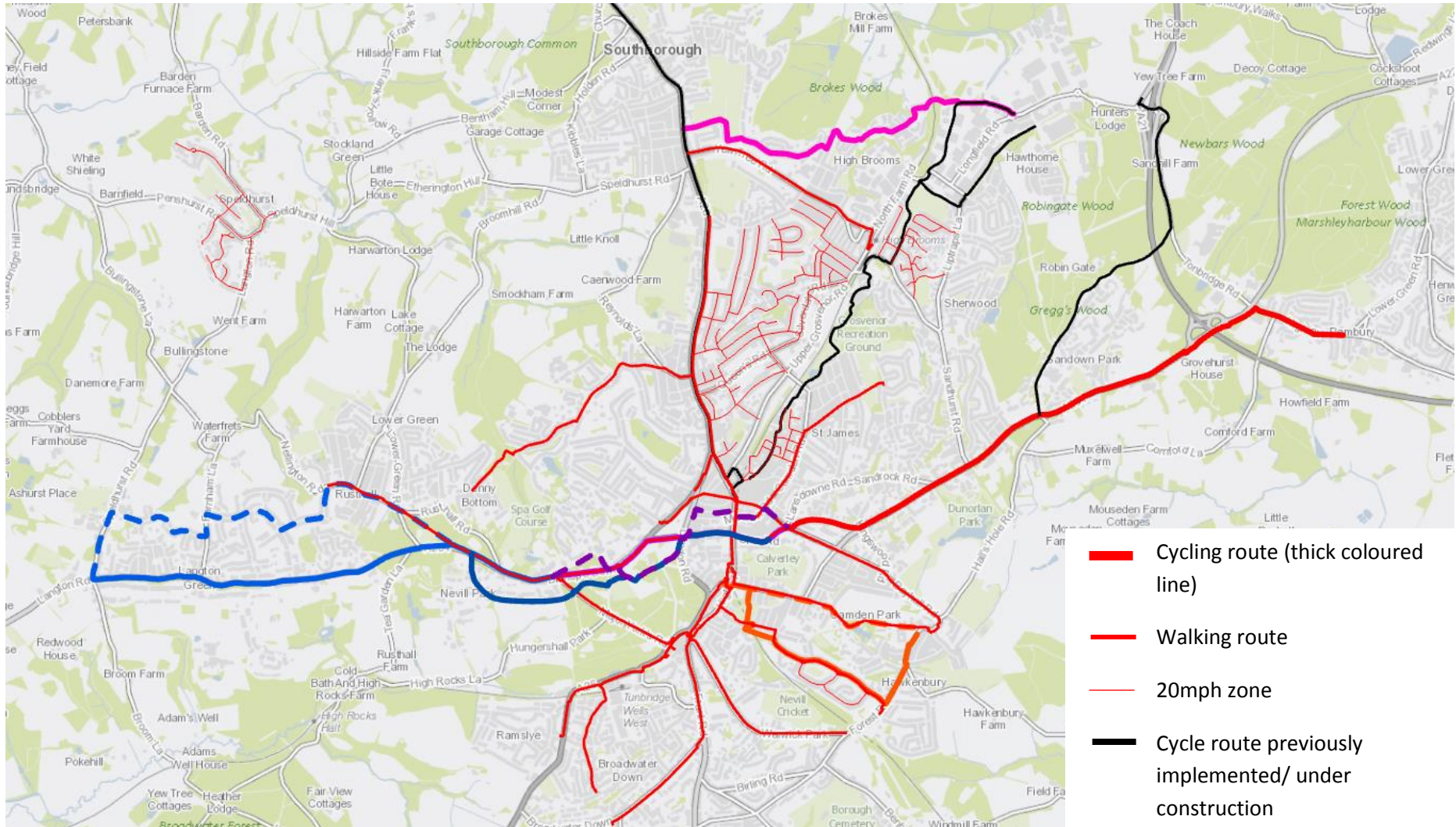
Walking Route	Safety Improvement	Weighting- 8	Scheme Impact	Weighting 7	Potential to increase walking trips	Weighting 6	Feasibility	Weighting 5	Timescales	Weighting 4	Political Acceptability	Weighting 3	Cost Estimates	Weighting 2	Health Profile	Weighting 1	Total Score	Rank
Route 3	4.3	34.7	4.3	30.3	3.7	22.0	2.3	11.7	2.3	9.3	5.0	15.0	3.0	6.0	3.0	3.0	132.0	1
Route 14	4.3	34.7	4.3	30.3	3.7	22.0	2.3	11.7	2.3	9.3	4.3	13.0	3.0	6.0	3.0	3.0	130.0	2
Route 16	4.5	36.0	4.0	28.0	4.0	24.0	2.0	10.0	2.0	8.0	5.0	15.0	1.0	2.0	5.0	5.0	128.0	3
Route 6	3.4	27.2	3.8	26.6	3.8	22.8	3.8	19.0	3.0	12.0	3.8	11.4	4.0	8.0	1.0	1.0	128.0	3
Route 12	4.0	32.0	4.0	28.0	4.5	27.0	2.0	10.0	3.0	12.0	4.0	12.0	1.0	2.0	3.0	3.0	126.0	4
Route 4	3.8	30.4	3.8	26.6	3.8	22.8	3.0	15.0	2.2	8.8	5.0	15.0	2.0	4.0	3.0	3.0	125.6	5
Route 11	4.0	32.0	4.3	30.3	4.3	26.0	2.3	11.7	2.3	9.3	3.3	10.0	2.0	4.0	2.3	2.3	125.6	5
Route 9	4.3	34.7	3.7	25.7	3.7	22.0	2.3	11.7	3.0	12.0	3.7	11.0	2.0	4.0	3.0	3.0	124.1	6
Route 15	3.8	30.4	3.8	26.6	3.8	22.8	3.0	15.0	2.2	8.8	4.6	13.8	1.0	2.0	3.0	3.0	122.4	7
Route 5	3.7	29.3	3.7	25.7	3.7	22.0	3.7	18.3	2.3	9.3	2.7	8.0	3.0	6.0	3.0	3.0	121.6	8
Route 2	3.0	24.0	3.0	21.0	4.0	24.0	3.0	15.0	3.0	12.0	5.0	15.0	1.0	2.0	5.0	5.0	118.0	9
Route 8	3.0	24.0	3.7	25.7	3.7	22.0	3.0	15.0	2.3	9.3	3.7	11.0	4.0	8.0	3.0	3.0	118.0	9
Route 10	2.6	20.8	3.0	21.0	3.0	18.0	3.4	17.0	3.8	15.2	4.2	12.6	5.0	10.0	3.0	3.0	117.6	10
Route 1	4.3	34.7	5.0	35.0	5.0	30.0	1.0	5.0	1.0	4.0	1.0	3.0	1.0	2.0	1.0	1.0	114.7	11
Route 7	2.5	20	2.5	17.5	2.5	15	3.5	17.5	4.0	16.0	4.0	12.0	5.0	10.0	1.0	1.0	109.0	12
Route 13	1.8	14.4	1.8	12.6	1.8	10.8	4.6	23	5.0	20.0	5.0	15.0	2.0	4.0	3.0	3.0	102.8	13

The deliverability of the routes has been assessed as set out in the table below:

Route Number	Short Term	Medium Term	Long Term
1			X
2	X		
3		X	
4			X
5		X	
6		X	
7	X		
8		X	
9		X	
10	X		
11		X	
12		X	
13	X		
14		X	
15			X
16			X

4. The Proposed Network

After drawing together the existing cycling infrastructure and the walking and cycling routes assessed within the scope of this Phase 1 LCWIP the proposed network in and around Royal Tunbridge Wells town centre is shown below:



5. Conclusion

This document sets out the analysis undertaken for Phase 1 of the Tunbridge Wells Local Cycling and Walking Infrastructure Plan. The information in this document should be read in conjunction with information in the following documents that support the Local Plan:

- Local Cycling and Walking Infrastructure Plan Phase 2
- Local Plan Transport Evidence Base: Transport Assessment Report Update for the Pre-submission Local Plan
- Infrastructure Delivery Plan

The LCWIP will provide a basis on which to agree developer contributions as sites come forward through the Local Plan and, when opportunities arise, to bid for Department for Transport (and other) funding to support active travel.



Tunbridge Wells Borough Council

Local Cycling and Walking Infrastructure
Plan: Phase 2

Evidence Base for Pre-Submission Local Plan

March 2021

Project Code: 04439



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I Introduction

I.1 Introduction to Study

The intention of this study is to expand upon the existing Tunbridge Wells LCWIP and develop complementary measures for Low-Traffic Neighbourhoods and Inter-Urban Routes which will further support the Borough's ambitions for mode shift to sustainable modes. For the purposes of this project, the below definitions have been used for each of the three key strands:

- **Low Traffic Neighbourhoods (LTNs):** Low Traffic Neighbourhoods (LTN) aim to reduce the impact of through-vehicular traffic upon streets. Although coined as Low Traffic 'Neighbourhoods' which implies a residential focus, the approach can be applied to any area where through-traffic has an adverse effect on other users.
- **Local Cycling and Walking Infrastructure Plans (LCWIPs):** LCWIPs provide a long-term strategic approach to developing local cycling and walking networks, usually over a 10 year period.
- **Inter-Urban Routes:** will be fit for cycling between the borough's main urban settlements using consistent, safe, and intuitive designs to ensure that cyclists can follow the routes comfortably from beginning to end

The combined package of measures will provide the borough with a comprehensive approach to improving conditions for walking and cycling both in the main urban settlements, and on journeys in between these settlements. The below figure has prepared to help illustrate the relationships between the three key strands of the project. Whilst each of the strands are inter-related, the intention is that they can be delivered independently of each other.

I.2 Report Structure

The report structure presents the findings from each of the individual project strands and concludes at the end with a recommended approach for the overarching delivery of the project.



2 Study Context

This chapter summarises the context for this study with particular focus on the policy framework and major developments proposed in the Borough.

2.1 National Policy Context



Figure 2-1: Gear Change and LTN 1/20 were both published in 2020 outlining significant investment and changes in walking and cycling

The national policy context for active travel has changed significantly in 2020 with the DfT’s publication of ‘Gear Change’ and the revised Local Transport Note 1/20 ‘Cycle Infrastructure Design’. These two policies outline significant changes for the future of transport planning and design in the UK and the prioritisation of measures that encourage increased levels of walking and cycling.

‘We want – and need – to see a step change in cycling and walking in the coming years. The challenge is huge, but the ambition is clear. We have a unique opportunity to transform the role cycling and walking can play in our transport system, and get England moving differently’

(Gear Change, 2020)



These new documents both fully endorse the Local Cycling and Walking Infrastructure Plan (LCWIP) and Low Traffic Neighbourhood (LTN) approaches as means to help improve conditions for walking and cycling.

2.2 Local Policy Context

2.2.1 Tunbridge Wells' Local Plan

A Transport Assessment for the Borough's new Local Plan has been commissioned and is nearing completion. This assessment has highlighted the need for a significant modal shift from private car to more sustainable modes including cycling, walking and use of public transport to mitigate the impacts of proposed growth. Several inter-urban corridors have been identified as requiring improved cycling infrastructure as well as improving infrastructure within the urban areas of Tunbridge Wells.

2.2.2 Tunbridge Wells Transport Strategy (2015)

The current Tunbridge Wells Borough Transport Strategy is being reviewed alongside the preparation of the Local Plan. However, the vision and many of the objectives set out in the plan remain valid. The overarching intention of the plan is to identify measures which will increase sustainable journeys across the borough:

Tunbridge Wells Borough to benefit from a network of higher quality, better integrated, sustainable transport solutions, and infrastructure, that will enable the borough to solve existing and future transport challenges, and enable a vibrant, prosperous economy and inclusive communities. By 2026, Tunbridge Wells will have a transport network which is less reliant on the private car, with a greater mode share towards walking, cycling and public transport, especially for shorter journeys. The borough will have a safer environment for all road users, and its air will be cleaner with more low emission vehicles and bicycles sharing road space.

Within this strategy, there are several key objectives which are mirrored within the LCWIP document:

- Objective 3 – Reduce congestion on the highway network, particularly on key radial routes into Royal Tunbridge Wells.
- Objective 4 – Improve travel safety across the borough especially for vulnerable road users, including cyclists, pedestrians, and equestrians.
- Objective 5 – Improve air quality, particularly within the designated Air Quality Management Area.
- Objective 6 – Increase the use of sustainable transport modes including cycling, walking and public transport.



- Objective 8 – Improve the quality of public spaces within Royal Tunbridge Wells to make the town centre more legible and attractive for pedestrians.

Priority Schemes set out in the Transport Strategy include:

- Royal Tunbridge Wells Town Centre public space improvements
- A network of key cycling routes as set out in the borough Cycling Strategy
- Speed reduction projects linked to schools and other priority locations

2.2.3 Borough Cycling Strategy (2016)

The Tunbridge Wells Borough Cycling Strategy was adopted in 2016. It was prepared to assist in the implementation of the Transport Strategy objectives above. The overall vision set out in the Cycling Strategy is: To make cycling a normal part of everyday life in the borough, by creating a safe and welcoming environment for cyclists of all ages and abilities. To realise this vision, the Strategy identifies eight Actions for delivery, which can be summarised as:

- A network of high quality cycle routes will be completed in the urban areas
- Cycle parking will be provided across the borough
- KCC & TWBC will work with partners to ensure regular maintenance of all cycle routes
- Bikeability and adult cycle training will be offered to as many people as possible
- Promotion of road safety campaigns and introduction of 20mph speed limit zones
- Ensure cycle routes are fully advertised, signposted, and mapped
- Support local cycling events

There are 11 utility routes identified within the strategy for implementation across the borough. The objectives and many of the routes identified in the Tunbridge Wells LCWIP correspond with those identified within the Cycling Strategy.

2.2.4 Tunbridge Wells LCWIP

TWBC was one of 36 pilot authorities that submitted a bid to the Department for Transport for consultant support to prepare a Borough LCWIP. TWBC was successful in this bid and has since completed a draft LCWIP which has been submitted to the Department for Transport (DfT) and been receiving assistance from one of DfT's consultant panel. With this consultancy support, TWBC officers have already started work on the Tunbridge Wells LCWIP. The work to date includes the identification of 16 walking routes and 9 cycling routes within the town.

2.2.5 Council's Five Year Plan (2017 – 2022)

The Five Year Plan is the TWBC corporate strategy which focuses on future development of both the council and the borough. The overall vision of the Plan is 'to encourage investment and



sustainable growth, and to enhance the quality of life for all'. Within the plan, there are several elements which relate to the Tunbridge Wells LCWIP document. These are:

- Enhancing the public realm in the borough: An enhanced and more pleasant public realm will help to attract further tourism, and investment in local economies, and help our businesses to grow because they are in a place people want to come to, where there is a high quality of life.
- Active travel: We need to ensure every resident is supported to live a healthy lifestyle. Switching more car journeys to active travel (walking, cycling and public transport) can improve health outcomes, is good for the environment (including air quality) and will also help to support local businesses.

Work has been undertaken to identify priorities for the Council's new Five Year Plan and one of the priorities is the Green Environment. Within this priority both promoting sustainable travel (including walking & cycling) and reducing carbon emissions are set out as objectives. The need to further improve air quality is also highlighted. The new Five Year Plan will be further developed and reviewed later in 2021.

2.2.6 Kent County Council Active Travel Strategy (2017)

This strategy, produced at a County level, aims to 'make active travel an attractive and realistic choice for short journeys in Kent'. This Active Travel Strategy supports the ambitions within the Department for Transport's Cycling and Walking Investment Strategy. It sits alongside several other plans and policies within KCC and both complements and strengthens the commitments already being worked towards. A few of the main related policies are outlined below. In addition to these, this strategy will help to support District Council Plans such as Cycling Strategies and Air Quality Management Plans. KCC has set the following targets to help us achieve the County's ambition:

- 2 in 3 primary children and 1 in 3 secondary children will travel actively to school.
- the proportion of people that work within 5km of their home and actively travel to work in Kent, to increase to 40%.
- the number of people cycling along key routes monitored by the Department of Transport in Kent to increase by 10%.

2.3 Emergency Active Travel Fund (EATF) Response

In response to the COVID-19 pandemic, the Department for Transport (DfT) launched a new funding scheme known as the EATF in May 2020. The EATF invited local authorities to bid for financial support from the DfT to install design measures which either a) enable increased levels of walking and cycling through improved infrastructure, and/or b) support Social Distancing measures in busier



areas such as town centres and transport interchanges. The DfT emphasised the importance of achieving sustainable mode shift and proposing schemes that would transform conditions for walking and cycling, otherwise ‘anything that does not meaningfully alter the status quo will not be funded’. The guidance did not stipulate specific design measures however the below measures were included in many of the responses to DfT:

- Light segregated cycle routes
- Footway widening
- Low Traffic Neighbourhoods
- Bus Priority Measures



Figure 2-2: EATF Light Segregation on St. John’s Road (A26)

In partnership with Kent County Council (KCC), TWBC developed the below measures within their EATF Tranche 1 response. These measures, particularly the A26 and Commercial Road projects are particularly relevant to this LCWIP+ project. As with many EATF measures nationwide, the below schemes had to be developed and installed within a very short period to ensure that KCC received DfT funding. The EATF measures provided a unique opportunity to test different design arrangements and gauge initial feedback to the measures. The lessons learnt from the measures can be used in future by both KCC and TWBC to inform the development of other active travel measures.

- A26 Cycle Route: Upgrade of existing cycle facilities on the A26 between Tunbridge Wells and Tonbridge using ‘light segregation’. Existing sections of marked cycle lane on the A26 were complemented with ‘wands’ which were installed at regular intervals to raise the visual



awareness of the cycle facilities and provide some protection for cyclists from vehicular traffic.

- Royal Tunbridge Wells High Street: The High Street was converted to northbound only access for vehicles between Mount Sion and Vale Road. The southbound vehicle lane was incorporated into a widened footway which additional outdoor space for local businesses and helped promote an environment to help achieve social distancing.
- Commercial Road (Paddock Wood): Through access to vehicular traffic was removed on Commercial Road through the installation of ‘bus gates’ which still permitted through access for local bus services. The scheme was intended to reduced traffic levels and therefore improve conditions for walking and cycling on the High Street. KCC has since removed the scheme in advance of the long-term closure of Church Road for utility works.
- Reynolds Lane: Access Only (Tunbridge Wells): Through-vehicle access was removed on Reynolds Lane from the shared access to Oak Hatch. Reducing the volume of vehicular traffic will improve conditions for walking and cycling along the lane.
- 20mph Speed Limit (Tunbridge Wells Town Centre): 20mph speed limits were installed on various streets within the town centre to improve conditions for walking and cycling



3 Low Traffic Neighbourhoods





3.1 Introduction to Low Traffic Neighbourhoods

Low Traffic Neighbourhoods (LTN) aim to reduce the impact of through-vehicular traffic upon streets. Although coined as Low Traffic ‘Neighbourhoods’ which implies a residential focus, the approach can be applied to any area where through-traffic has an adverse effect on other users. The main output of LTNs is reduced through-traffic volumes, however the approach and its benefits are significantly wider ranging than traffic management. The Prioritisation approach therefore used in the Tunbridge Wells’ LTN study has incorporated a range of factors to assess the delivery of LTNs, including Mode Shift, Health, Population and Road Safety. The LTN approach fully complements the LCWIP methodology by creating a focus on more residential areas whilst the outcomes of LCWIPs generally focus on developing more strategic walking and cycling routes.

Low Traffic Neighbourhood are an increasingly popular method for encouraging increased levels of walking and cycling through the creation of low traffic environments. Indeed, the Department for Transport’s recently published ‘Cycle Infrastructure Design - Local Transport Note 01/20’ makes specific reference to the use of low-traffic environments:

‘Properly-protected bike lanes, cycle-safe junctions and interventions for low-traffic streets encourage people to cycle’

‘Encouraging through-traffic to use main roads can provide benefits for pedestrians and residents, particularly children and vulnerable adults, as well as enabling cycling. This can be achieved through implementing measures such as turning bans, one-way streets, and by modal filtering ... These measures also have the benefit of making short journeys quicker on foot or cycle compared to driving, providing a disincentive to using a car for short trips’.

Cycle Infrastructure Design – Local Transport Note 01/20 (2020)

This chapter summarises the LTN Prioritisation process undertaken in Tunbridge Wells and concludes with a prioritised list of cells for future development as low-traffic neighbourhoods.

3.2 LTN Design Features + Objectives

This section provides a brief overview of the typical features and objectives of LTNs – more information is provided in the appendices. LTNs are normally enforced using ‘modal filters’ which are physical barriers to prevent vehicle access whilst maintaining access for pedestrians and cyclists and can also allow through access for buses and emergency services if required. Figure 3-2 provide examples of existing LTNs illustrate how public realm improvements have been developed to activate modal filters to provide wider benefits to local communities:

- Oval Triangle, LB Lambeth (top left) – LB Lambeth has developed several trail Low Traffic Neighbourhoods as part of their EATF Tranche 1 response. Their LTNs are predominantly



focused in residential areas which are negatively affected by through-traffic; however they have also included local centres within the LTNs.

- Warburton Street, LB Hackney (top right) – This example from Hackney illustrates how modal filters can be created using more social street furniture including seating and planting
- Worship Street, City of London (Bottom left) – This example illustrates how a modal filter has been incorporated into a public realm project which extends far beyond the modal filter. The modal filter has removed a historic rat-run and been replaced with a new square including street planting and seating
- East Street, LB Waltham Forest (Bottom right) – The Mini-Holland programme has created the UK’s most extensive network of LTNs incorporating many residential areas in the Borough. In addition to the LTNs, their approach has been complemented by the installation of high-quality protected cycle facilities on the main road network which has created a comprehensive cycle network in the area.



Figure 3-2: Photos from existing LTN schemes and the modal filters used to enforce the closures

The design and layout of LTNs is generally location specific and consequently many authorities have used different approaches to enforce their LTNs. Figure 3-3 illustrates how the Walthamstow Village LTN used a

mixture of one-way streets and modal filters to remove vehicular access. Figure 3-4 (overleaf) illustrates the Oval Triangle layout which was installed as part of LB Lambeth’s Emergency Active Travel Fund measures.



Figure 3-3: Design layout of the Walthamstow Village LTN

The Walthamstow Village trial used eight road closures for a three week period in 2017 to monitor the impacts of removing vehicular traffic and as an opportunity to experiment with the design of Orford Road and to raise awareness of walking and cycling. A majority of local streets saw a reduction in vehicular traffic flows with the highest reductions recorded on Orford Road and an 85% reduction in daily flows from 2,525 vehicles per day (vpd) to 366 vpd.

The Walthamstow Village LTN combines a variety of design features to enforce the LTN, including Pedestrian + Cycle Zones, One-Way Streets, and Street closures. The plan illustrates how the features have been installed at strategic locations through the area to minimise the impact of through-traffic in the area whilst maintaining through access for local bus services and cyclists.



Figure 3-4: Design layout of the Oval Triangle LTN

LB Lambeth has developed five LTNs in 2020 through their EATF Tranche 1 response – these LTNs had been previously identified in the Borough’s LTN Strategy. The LTNs have generally been developed in areas that had well established issues with volumes of through-traffic which predated the COVID-19 Pandemic. The historic issue in the Oval Triangle was northbound and southbound vehicular traffic between the A3 and South Lambeth Road. The Borough also anticipated that construction sites located north of the neighbourhood were likely to further increase through-traffic in the area.

The Oval Triangle example has been identified because its design approach has installed modal filters exclusively on the east side of the LTN. This design approach was selected by Lambeth as it focusses on the predominant north-south through-traffic vehicle movement which originated from the south of the LTN. There are also mandatory bus lanes and a Cycle Superhighway on the A3 along the south of the LTN, installing modal filters along this side of the LTN therefore helped to reduce the existing risk of turning traffic affecting the bus and cycle lanes. Advanced signage is installed throughout the LTN and at nearby junctions in advance of the modal filters which provides plenty of warning for drivers. The benefit of this approach is that it also reduces the impact of vehicular movements on existing bus and cycle infrastructure along the A3 corridor.



3.3 Methodology

The purpose of this process was to identify and prioritise ‘cells’ for future development as Low Traffic Neighbourhoods. The methodology consists of four key stages which are outlined below. The prioritised list of cells provides the basis for future development of LTNs in Tunbridge Wells on the recommendation that the highest scoring cells will be developed first. Although it should be noted that the development and delivery of LTNs has followed many different approaches in the UK based on each local authority’s preference.

- **Cell Identification** – the first task in developing an LTN strategy is the identification of the ‘cells’ which form the basis of the subsequent analysis and prioritisation
- **GIS Prioritisation Analysis** – Having confirmed the cell layout, each cell is assessed against 28 individual prioritisation factors in ArcGIS. The results of the analysis are then normalised on a scale of 0 – 1 to allow direct comparison between the results
- **Cell Porosity Assessment** – Reviews the accessibility/porosity of individual cells for vehicular traffic
- **Final Prioritisation** – the final Prioritisation process combines the GIS analysis and Deliverability assessment to produce a prioritisation ranking

3.4 Cell Identification

Movements cells were first identified about the local road hierarchy and bus routes, as well as barriers to vehicular traffic such as railway lines, rivers, and open space. Framing the movement cells by the main road network increases the likelihood of through-traffic being redirected onto these routes which are intended to accommodate higher levels of traffic compared to local streets. The aim is to identify cells that are predominantly residential and bounded by main roads, however the exercise also identified other land-use clusters such as the town centre and industrial areas. A total of 34 neighbourhood cells were identified in Tunbridge Wells and were reviewed by council officers before proceeding with the prioritisation (Figure 3-5).

It is worth noting that the cell boundaries are drawn primarily for analytical purposes, which are open to adjustment in the delivery phase based on feasibility and other relevant considerations. The deliverability exercise also identifies individual cells that could be developed as clusters and form part of a wider low-traffic environment, this approach is common in many London Boroughs including Hackney and Waltham Forest.

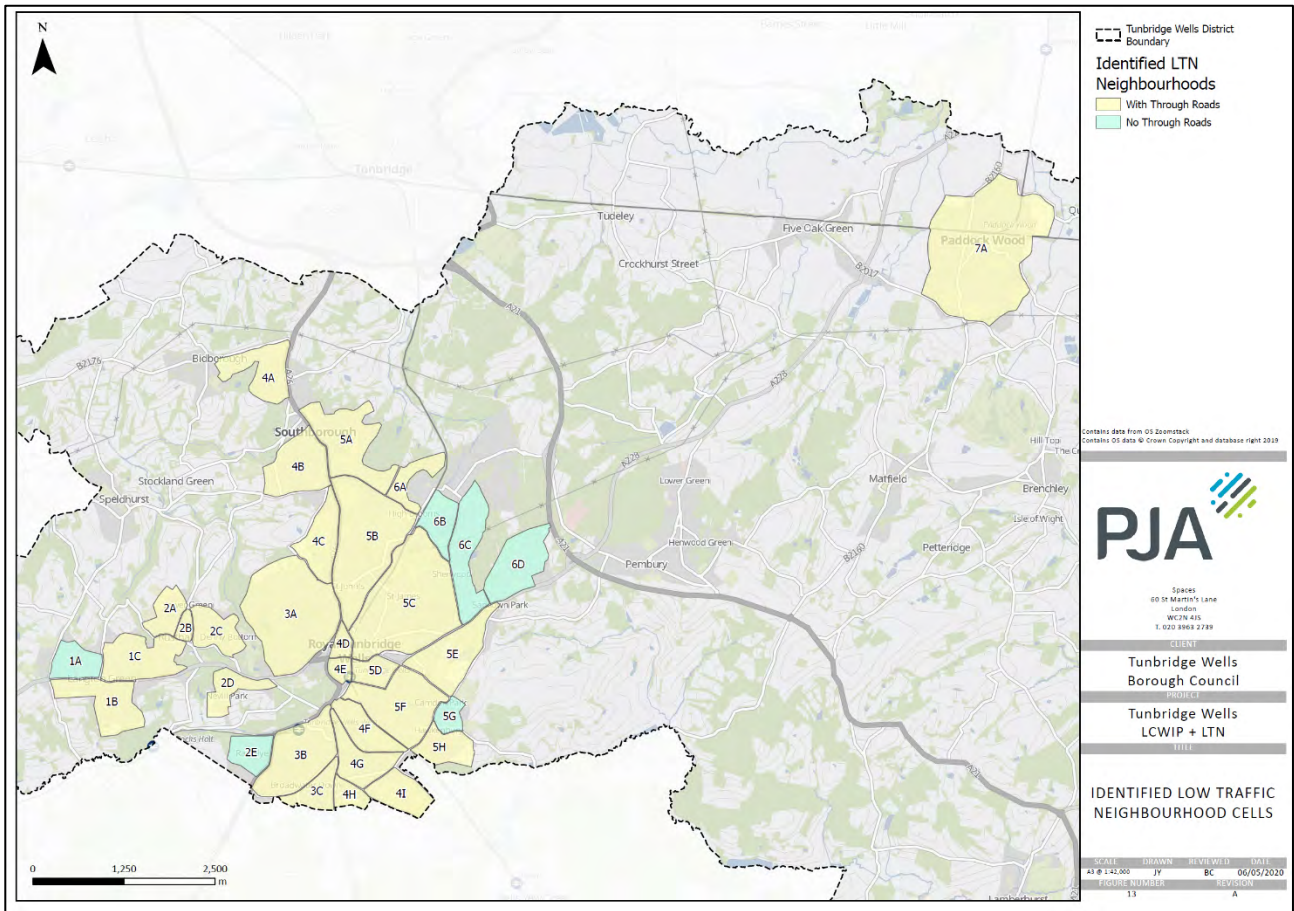


Figure 3-5: Overview of cells for Tunbridge Wells and Paddock Wood

3.5 GIS Prioritisation Analysis

The movement cells were then assessed against on 28 prioritisation factors under six categories, as detailed in Table 3-1 - Table 3-6 below. The benefits of LTNs extend far beyond reduced traffic and the intention of the Prioritisation factors therefore is to provide a range of considerations for the delivery of LTNs, including environmental, safety, and mode shift factors. A detailed explanation of the methodology for completing the GIS analysis is included in the appendices. An individual plan was produced for each of the Prioritisation factors and these are presented in the appendices.

Table 3-1: Traffic and Road Safety

Prioritisation Factor	Data Source	Priority	Relevance
1. Average Speed	OS MasterMap Highways Network – Speed dataset (link)	Higher speeds, higher priority	To assess the impact of traffic imposes in the cell.
2. Percentage of through traffic (Weekday AM Peak period)	Telemetric traffic data to be supplied by Floop	A higher percentage of through traffic, higher priority	Through traffic refers to traffic that does not originate or end inside the cell, which is the target of this exercise. This factor
3. Percentage of through traffic (Weekday Midday Peak period)			



Prioritisation Factor	Data Source	Priority	Relevance
4. Percentage of through traffic (Weekday PM Peak period)			assesses the cell's need for interventions to deter through traffic.
5. Estimated no. of total traffic across three weekday peak periods		More total traffic by area, higher priority	To assess the traffic volume within the cell.
6. Killed or Seriously Injured (KSIs) Casualties - Vulnerable Road Users (Pedestrians and Cyclists)	Department for Transport Road Safety Data (2014-2018) (link)	More casualties by area, higher priority	To assess the cell's urgency for road safety improvements.
7. Personal Injury Collisions (PICs) resulting in Slight Injuries - Vulnerable Road Users (Pedestrians and Cyclists)			

Table 3-2: Mode Shift

Prioritisation Factor	Data Source	Priority	Relevance
8. Availability of Public transport	Train station and bus stop location from the National Public Transport Access Nodes (NaPTAN) dataset (link)	Fewer public transport nodes, higher priority	To assess the level of public transport accessibility in the cell, which affects the likelihood of residents switching to public transport from car driving.
9. Length of Cycle Network Within Reach	Cycle route dataset supplied by TWBC; Routes identified in previous DfT LCWIP; Inter-urban route identified based on Propensity to Cycle Tool (PCT)	More cycling infrastructure by area, higher priority	The availability of cycle infrastructure within the cell could affect the level of cycle uptake.
10. Pedestrian Movement	Space Syntax OpenMapping (link)	Higher pedestrian connectivity by area, higher priority	The level pedestrian movement could affect the walking potential of the cell.
11. Propensity to Cycle (PTC) (Government target scenario)	Propensity to Cycle Tool (PCT) - Government Target (equality) (link), LSOA-level lines data	Higher PTC by area, higher priority	PTC represents the potential growth in the no. of cyclists traveling on roads within the cell. This demonstrates the cell's potential demand for cycle-friendly infrastructure.
12. No. of commuters with journey to work under 5km	Derived from NOMIS Location of usual residence and place of work (OA level) (WF01BEW) (link)	Higher number of commuters by area, higher priority	Journeys under 5km are generally more likely to be made by cycling. This factor assesses the potential number of commuters who can switch to cycling, if not already done so.

Table 3-3: Population

Prioritisation Factor	Data Source	Priority	Relevance
13. Workspace population	NOMIS Population (Workplace population) (WP101EW) (link)	Higher population density, higher priority	To assess the amount of population which will benefit from this exercise. Cells with higher population density will require more pedestrian-friendly public realm.
14. Residential population	NOMIS Usual resident population (KS101EW) (link)		
15. Number of commuters start or end in cell - journey to work	Derived from NOMIS Location of usual residence and place of work (OA level) (WF01BEW) (link)	Higher number of commuters by area, higher priority	



Table 3-4: Health

Prioritisation Factor	Data Source	Priority	Relevance
16. Index of Multiple Deprivation (IMD) Decile – Health Deprivation and Disability Domain	DCLG English Indices of Deprivation 2015, File 2 Domains of deprivation (link)	Lower decile ranking, higher priority	The general health of residents living within the cell affects its need for interventions that encourage active travel.
17. Male life expectancy	Public Health England Local Health tool (MSOA level) (link)	Lower life expectancy, higher priority	
18. Female life expectancy		Higher percentage, higher priority	
19. Percentage of children obese at Reception Year			
20. Percentage of children obese at Year 6			
21. Asthma Prevalence	House of Commons Library – Disease Prevalence in England: Local Estimates (link)	Higher prevalence, higher priority	Prevalence of asthma in the cell represents the health impact which traffic has potentially contributed. It demonstrates the urgency for traffic reduction interventions to the cell.
22. Size of Open Space	OS Open Greenspace dataset (link)	Less open space and play areas by area, higher priority	The availability of open space reflects the cell's need to reclaim road space for recreational use.
23. No. of Play Areas			

Table 3-5: Air Quality

Prioritisation Factor	Data Source	Priority	Relevance
24. PM10 concentrations	DEFRA 2015-based background mapping data (link)	Higher concentration, higher priority	The concentration of air pollutants affects the cell's urgency for traffic reduction interventions.
25. PM2.5 concentrations			
26. NO2 concentrations			

Table 3-6: Trip Attractors

Prioritisation Factor	Data Source	Priority	Relevance
27. No. of Schools (weighted by the number of pupils)	Dataset to be supplied by TWBC	More school pupils by area, higher priority	To assess the cell's need for safer roads to encourage and allow pupils to travel on foot.
28. No. of Amenities	<p><u>Healthcare Facilities</u> NHS Choices – Location datasets for pharmacies, hospitals, clinics and GPs practices and surgeries (link)</p> <p><u>Cultural Infrastructure</u> Datasets in various categories supplied by TWBC</p> <p><u>Sport Facilities</u> Sports England – Active Places facilities data for the location of health and fitness, sports halls,</p>	More amenities by area, higher priority	The more amenities, the denser the pedestrian movements. This reflects the cell's need for more pedestrian-friendly public realm.



Prioritisation Factor	Data Source	Priority	Relevance
	swimming pools, artificial and grass pitches and tennis courts, etc. (link)		

3.6 Cell porosity

Each cell's current porosity percentage, which represents the cell's current accessibility to through-traffic has also been indicated in the scoring spreadsheet. This is an important factor in the development of LTNs when considering the number of interventions required to remove through-traffic. The existing porosity of cells can also influence which areas are targeted for the installation of LTNs. Cells with lower porosity typically require less measures to fully remove through-traffic which reduces cost and potentially increases feasibility – this has been illustrated overleaf in Figure 3-6. Whilst more porous cells are likely to require more interventions but are likely to have a more significant impact upon through traffic and conditions in the affected local streets.

To determine the current porosity of a cell, all Junctions (1) within each cell were given a score based on the number of turning movement permitted as follows:

Table 3-7: Junction scoring method in Baseline Scenario

	Internal Junction	External Junction (on cell boundary, disregards turns unrelated to the cell)
T-junction (3-arm)	6	4
Crossroad (4-arm)	12	6
Roundabout	2 (each entry/ exit arm)	2 (each entry/ exit arm)
Mini roundabout	Treat same as T-junction or Crossroad	Treat same as T-junction or Crossroad

The calculation of porosity value requires location dataset of all traffic management measures (i.e. modal filters, one-way road, reduced access junction, point closure and retrofitted cul-de-sacs, etc.) in the project boundary. Such dataset has been obtained via the OS MasterMap Highway Network – Routing and Asset Management dataset. Google Street View and Satellite images was used to verify the outputs from the OS dataset. The scores of all junctions within each cell were then summarised to obtain a total score for each cell, for both scenarios. By calculating the percentage difference between the baseline and existing scores, a porosity value was generated for each cell. Figure 2 shows the scoring method in graphic illustration.

¹ Only junctions on through roads would be included. Junctions within or leading to cul-de-sacs, dead end roads and loop stemming from the same road would be disregarded.

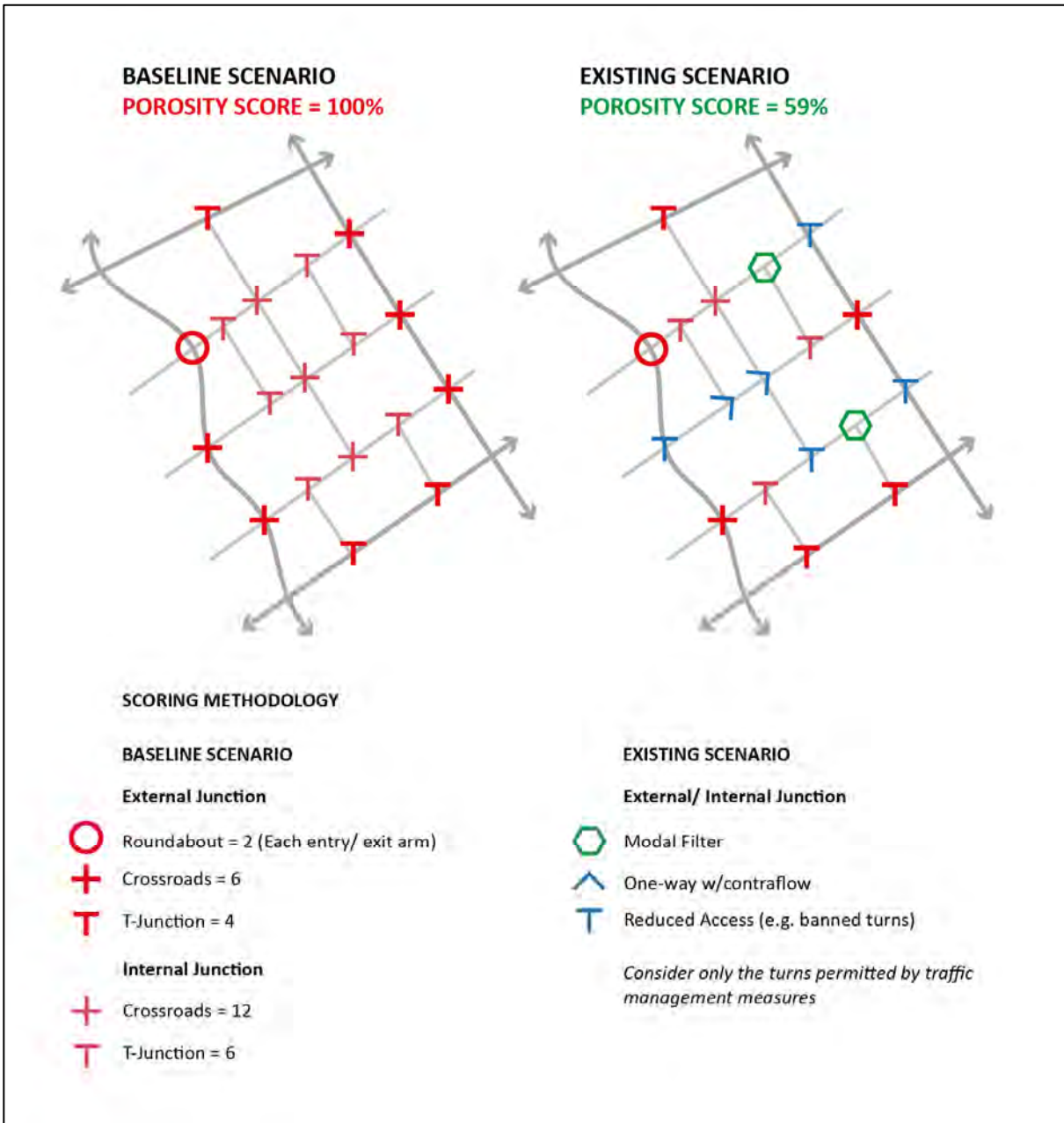


Figure 3-6: Illustration showing junction scoring method for Baseline and Existing Scenario

3.7 Normalisation and Ranking

The score for each prioritisation factor was normalised to a range between 0 and 1 to enable easy comparison against the results. Table 3-8 summarises the Prioritisation results against the six scoring categories that were used in the LTN process. These figures were then combined to produce a final Prioritisation score for each cell, and these were then ranked in the final column. These results are also summarised in more detail in the appendix with individual cell assessments.

Label	Traffic	Mode Shift	Population	Health	Air quality	Trip Attractors	Total Score	Ranking
1A	0.15	0.19	0.10	0.53	0.09	0.02	0.24	31
1B	0.14	0.14	0.02	0.53	0.00	0.10	0.22	33
1C	0.33	0.25	0.09	0.67	0.18	0.07	0.35	13
2A	0.27	0.15	0.23	0.52	0.15	0.04	0.29	24
2B	0.40	0.20	0.34	0.71	0.20	0.00	0.40	10
2C	0.06	0.14	0.19	0.69	0.25	0.05	0.29	23
2D	0.39	0.31	0.00	0.80	0.20	0.00	0.40	9
2E	0.09	0.12	0.11	0.57	0.23	0.23	0.26	30
3A	0.18	0.16	0.18	0.58	0.41	0.14	0.31	19
3B	0.26	0.18	0.27	0.55	0.33	0.10	0.33	17
3C	0.33	0.16	0.12	0.39	0.25	0.00	0.26	29
4A	0.35	0.13	0.03	0.52	0.21	0.00	0.29	25
4B	0.48	0.26	0.34	0.58	0.36	0.12	0.42	7
4C	0.26	0.30	0.12	0.35	0.58	0.51	0.33	16
4D	0.49	0.89	1.00	0.57	0.83	0.49	0.67	1
4E	0.25	0.61	0.67	0.57	0.77	0.50	0.52	3
4F	0.33	0.18	0.20	0.35	0.51	0.11	0.30	21
4G	0.31	0.12	0.12	0.39	0.38	0.05	0.27	27
4H	0.57	0.19	0.06	0.34	0.17	0.04	0.30	20
4I	0.51	0.01	0.03	0.23	0.28	0.00	0.23	32
5A	0.12	0.16	0.13	0.59	0.46	0.10	0.30	22
5B	0.41	0.31	0.34	0.58	0.79	0.21	0.46	5
5C	0.62	0.39	0.40	0.57	0.81	0.10	0.52	2
5D	0.22	0.26	0.45	0.38	0.75	0.05	0.34	14
5E	0.40	0.19	0.04	0.46	0.57	0.07	0.34	15
5F	0.32	0.19	0.21	0.43	0.50	0.10	0.32	18
5G	0.24	0.19	0.25	0.37	0.35	0.00	0.26	28
5H	0.27	0.09	0.06	0.51	0.31	0.02	0.27	26
6A	0.17	0.23	0.26	0.68	0.69	0.00	0.38	11
6B	0.52	0.29	0.29	0.69	0.90	0.04	0.51	4
6C	0.26	0.27	0.26	0.72	0.70	0.08	0.43	6
6D	0.26	0.10	0.03	0.70	0.60	0.12	0.36	12
7A	0.33	0.19	0.13	0.78	0.48	0.05	0.41	8

Table 3-8: LTN Individual Cell Scores



3.8 LTN Future Development

Figure 3-7 illustrates the distribution of results across the LTN cells and highlights a cluster of higher scoring cells in the centre of Tunbridge Wells. Three clusters of cells have been identified and the recommendation is that these clusters form the basis of initial LTN development in Tunbridge Wells. A clustered approach ensures that the benefits of the LTN are shared locally in those areas, particularly for local walking and cycling networks which can be further developed around low-traffic routes. Developing clusters of cells also ensures that traffic management is co-ordinated to reduce the risk of negative knock-on effects on neighbouring cells.

- **Cluster A (Cells 4D + 4E):** These two small cells are located west of the train station/town centre and bound by St. John’s Road/ Grosvenor Road/ Mount Pleasant Road.
- **Cluster B (Cells 5B,6B and 6C):** This cluster has been recommended as Cells 2, 4 and 6 are bound by the main roads of Pembury Road and Camden Road as well as the railway line. The recommendation to develop the cells concurrently reduces the risk of traffic displacement in the area onto the adjoining cells.
- **Cluster C (Cell 5B):** Cell 5 is the largest single cell identified and therefore recommended for delivery as its own LTN. Cluster C is bound by St. John’s Road, Yew Tree Road, and railway line.

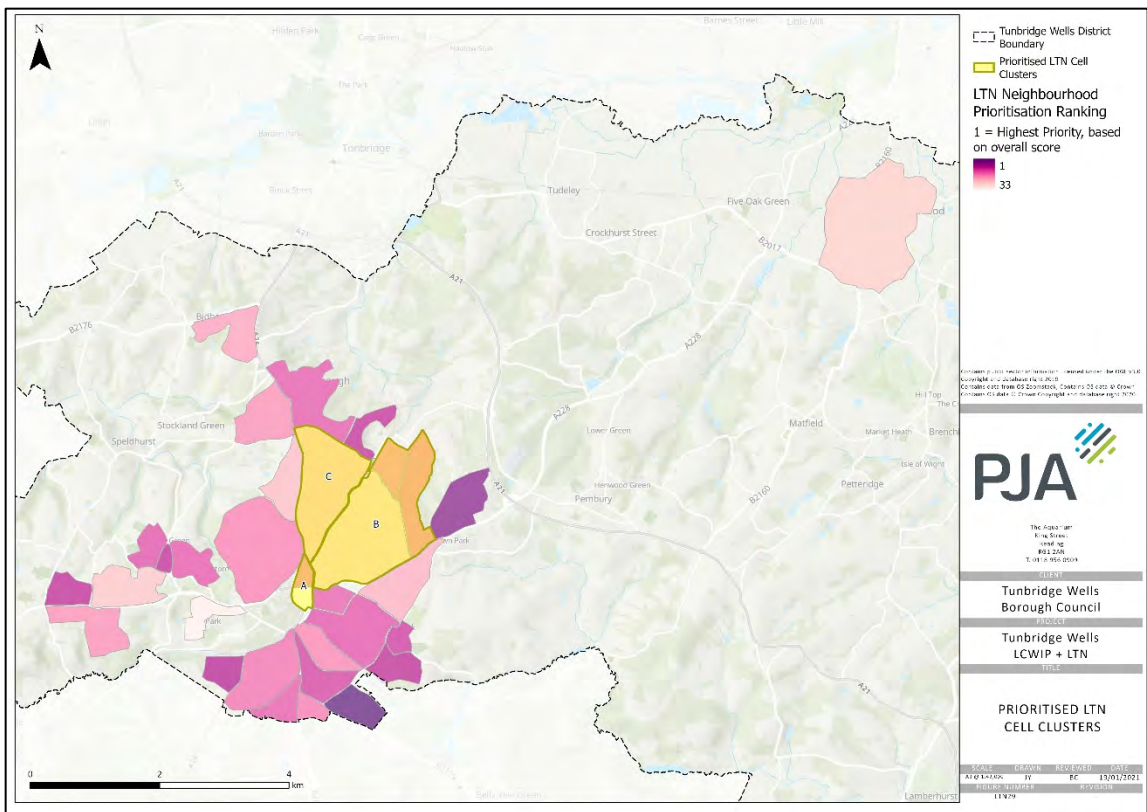


Figure 3-7: Summary of LTN Cell Clusters

4 LCWIP+





4.1 Introduction to Local Cycling and Walking Infrastructure Plans (LCWIPs)

Local Cycling and Walking Infrastructure Plans (LCWIPs), as set out in the Government’s Cycling and Walking Investment Strategy (2017), are a new, strategic approach to identifying cycling and walking improvements required at the local level. LCWIPs provide a long-term approach to developing local cycling and walking networks, usually over a 10 year period. LCWIPs are intended to assist Local Authorities to:

- identify priority cycling and walking infrastructure improvements for future investment in the short, medium, and long term.
- ensure that consideration is given to cycling and walking within both local planning and transport policies and strategies; and
- make the case for future funding for walking and cycling infrastructure.

4.1.1 LCWIP process overview

The DfT technical guidance for authorities developing an LCWIP sets out a methodical approach to the planning and delivery of cycling and walking infrastructure. It breaks down the process into six steps. These can be viewed in Table 4-1 below.

LCWIP stage	Name	Description
1	Determining Scope	Establish the geographical extent of the LCWIP, and arrangements for governing and preparing the plan.
2	Gathering Information	Identify existing patterns of walking and cycling and potential new journeys. Review existing conditions and identify barriers to cycling and walking. Review related transport and land use policies and programmes.
3	Network Planning for Cycling	Identify origin and destination points and cycle flows. Convert flows into a network of routes and determine the type of improvements required.
4	Network Planning for Walking	Identify key trip generators, core walking zones and routes, audit existing provision and determine the type of improvements required.
5	Prioritising Improvements	Prioritise improvements to develop a phased programme for future investment.
6	Integration and Application	Integrate outputs into local planning and transport policies, strategies, and delivery plans.

Table 4-1: LCWIP stages from DfT technical process guidance

LCWIPs should be evidence-led, and comprehensive. An LCWIP should identify a pipeline of investment so that over time, a complete cycling network is delivered at an appropriate geography (see step 1 – determining scope) and that walking and cycling improvements are delivered coherently, within core walking zones (see step 4 – planning for walking). The goal of an LCWIP should be to grow the use of cycling and walking, which means looking at routes and areas where more people could choose these modes in preference to other means of travel. Therefore, an

LCWIP should consider travel demand regardless of mode, rather than looking just at existing walking and cycling trips.

The scope for the cycling element and walking elements need not be the same, but there can be efficiencies where cycling infrastructure also considers walking and vice-versa and planning them together can avoid one mode compromising the other. The LCWIP should prioritise improvements so that the programme can be delivered in a manageable way, potentially tied to complementary funding or other key milestones.

4.2 LCWIP Scope

For the purposes of this study, the LCWIP stage consists of two key tasks:

- Review of the walking and cycling networks produced in Tunbridge Wells’ 2019 LCWIP to identify any opportunities for further development of the previously identified routes
- LCWIP of Paddock Wood to review existing conditions for walking and cycling in the town

The design recommendations from the LCWIPs have been developed in tandem with the LTN and Inter-Urban tasks to ensure that the proposals are integrated with each other. This is particularly relevant to the Inter-Urban Routes and developing alignments that connect with the LCWIP networks.

4.3 LTN + LCWIP Interaction

The objective of this study is to develop a comprehensive strategy for active travel encompassing both the LCWIP and LTN approaches. The two approaches are inherently compatible and mutually beneficial however strategies are not often developed in tandem. Combining the two approaches through this project will create a framework for the delivery of measures that cover both strategic walking and cycling infrastructure through the LCWIP and developing neighbourhood-led solutions through the LTN. Developing the strategies concurrently will also enable TWBC to develop a programme that fuses the approaches, for example LCWIP cycle routes could be aligned through proposed Low Traffic Neighbourhoods to enhance cycle connectivity to residential areas whilst also providing a strategic onward route to the town centre.

4.4 Tunbridge Wells 2019: LCWIP Review

TWBC was one of several pilot authorities that submitted a bid to the Department for Transport for consultancy support to help prepare a LCWIP. TWBC was successful in this bid and has since completed a draft LCWIP which has been submitted to the Department for Transport (DfT) and TWBC are currently awaiting feedback. Figure 4-2 outlines the geographic scope of the Tunbridge Wells LCWIP.

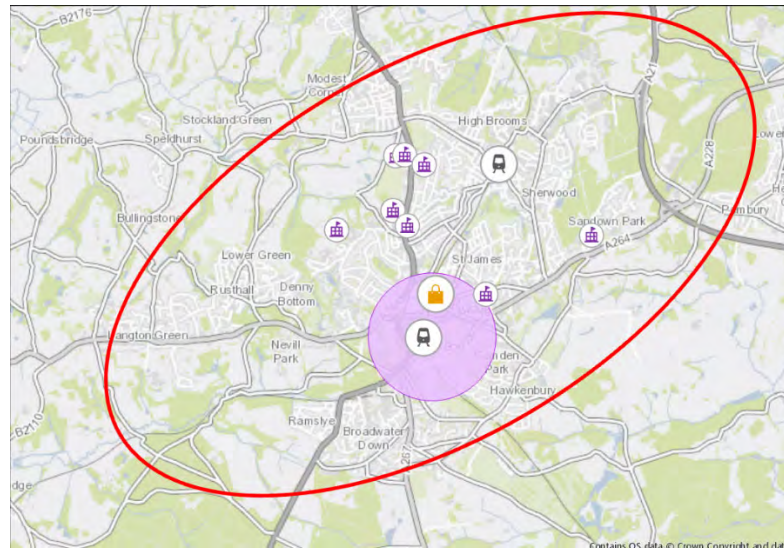


Figure 4-2: Tunbridge Wells LCWIP – Geographic Scope

4.4.1 Tunbridge Wells LCWIP - Network Development

A network review was undertaken of the previous LCWIP to better understand the walking and cycling networks and how these could be integrated into this project, specifically for the Inter-Urban Route and LTN aspects. Figure 4-3 and Table 4-2 outline the LCWIP Cycling Network which comprised of nine proposed alignments each radiating out from the town centre.

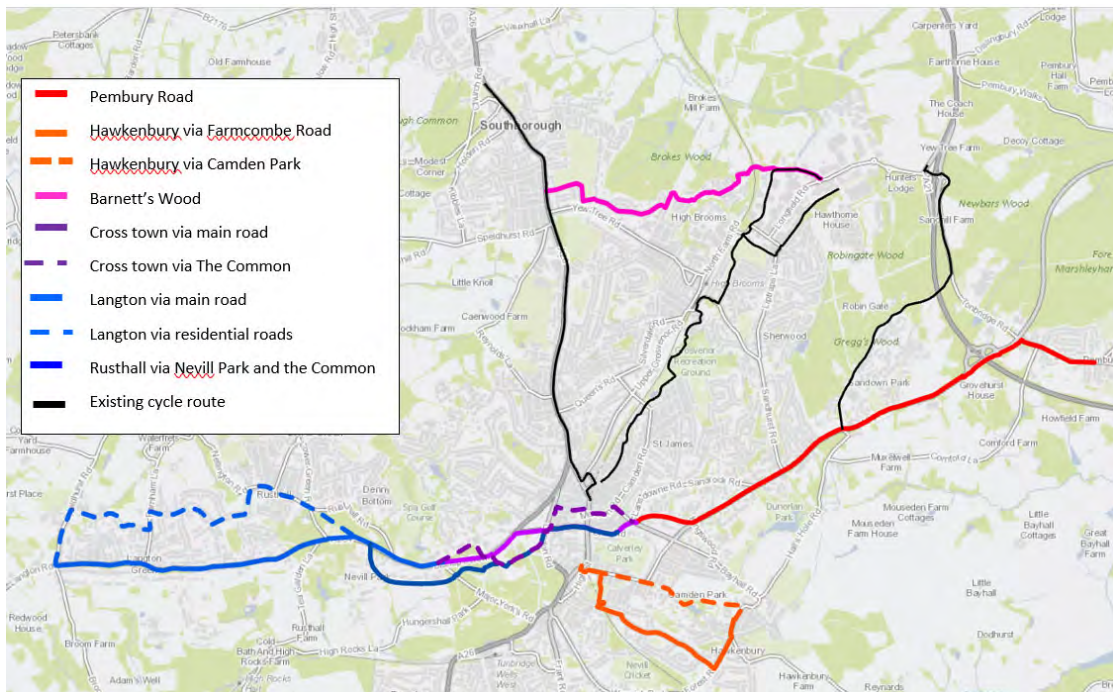


Figure 4-3: LCWIP Proposed Cycle Network

A multi-criteria Prioritisation process was completed for each proposed route and the final ranked scores are summarised in Table 4-2. The Prioritisation included ten assessment criteria,

including: forecasted increase in cycling trips, design scope and feasibility, Cost Estimate, Impact on Pedestrians, and Catchment Area.

Route Ranking	Route Name	Total weighted Score (Max Score = 270)
1	Hawkenbury via Camden Park	216
2	Hawkenbury via Farmcombe Road	206
3	Pembury Road	205.5
4	Cross Town via Commons	200.4
5	Barnett's Wood	200.1
6	Cross Town on Road	193.2
7	Rusthall via Commons	184.7
8	Langton back roads	180.6
9	Langton via main road	156.1

Table 4-2: Tunbridge Wells LCWIP Cycle Route Prioritisation

4.4.2 LCWIP Cycle Network Development

The 2019 LCWIP Cycling Network was assessed against the Propensity to Cycle Tool outputs to identify any opportunities for additional cycling routes in Tunbridge Wells. The PCT analysis was completed using the 'E-bike' scenario which assumes Dutch levels of cycling to work (c.22% of all commuter trips by bike) and includes improved access to e-bikes. This exercise focussed on identifying routes within Tunbridge Wells and routes which would then connect onwards with proposed Inter-Urban Routes.

Having reviewed the outputs from the 2019 LCWIP, an additional desktop exercise was undertaken to identify any additional routes which could complement both the 2019 LCWIP and the proposed Inter-Urban Routes from this project. The additional routes were identified by overlaying the Straight-Line PCT analysis over the 2019 LCWIP Network to enable identification of gaps or opportunities for additional routes. Consequently, each of the additional routes connects with either an Inter-Urban Route and/or 2019 LCWIP route. Figure 4-4 compares the Straight Line PCT outputs against the Tunbridge Wells LCWIP network.

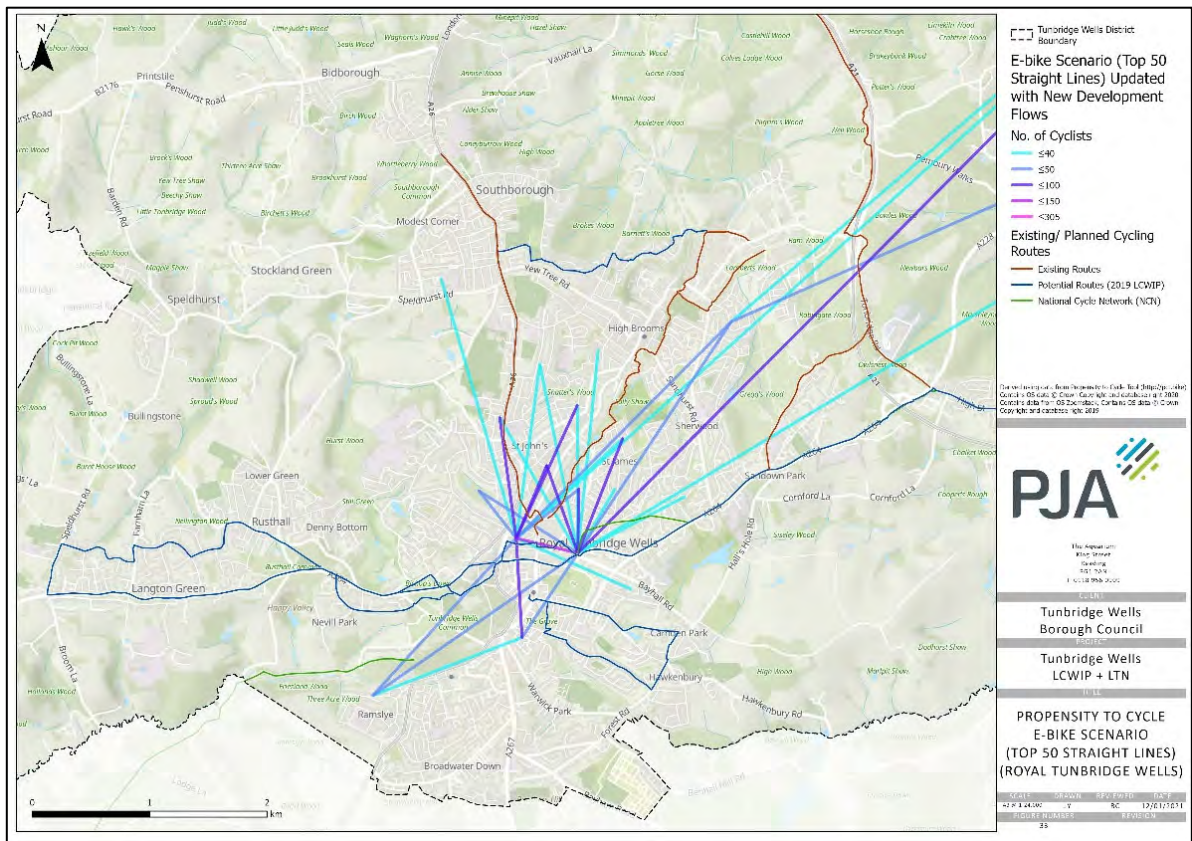


Figure 4-4: Straight-Line PCT analysis of Tunbridge Wells compared against LCWIP cycling network

The combined outputs identify potential additional alignments to the north of the town centre which were then applied to the local road network in the plan below. These routes were subsequently audited on site using the Route Selection Tool and are shown in Figure 4-5:

- Sandhurst Road/Birken Road (between Pembury Road and Dowding Way)
- Sandhurst Road (between Birken Road and North Farm Road)
- North Farm Road (between Sandhurst Road and Barnett’s Wood)
- Queen’s Road/ Silverdale Road (between St. John’s Road and Upper Grosvenor Road)
- Yew Tree Road (between St. John’s Road and North Farm Road)

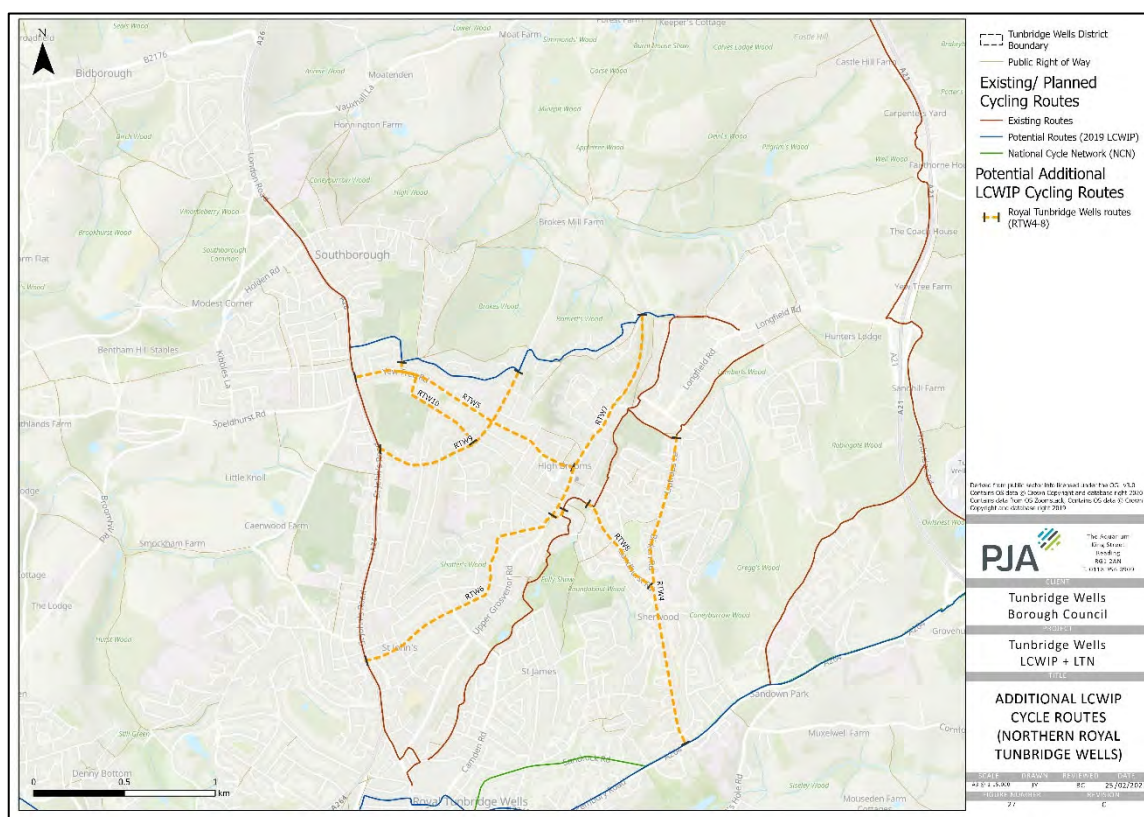


Figure 4-5: Additional LCWIP Cycling Routes in Tunbridge Wells

4.4.3 Additional RST Audits and Recommendations

The LCWIP network review identified five additional cycle routes which were audited using the Route Selection Tool. The key findings from the RST audits have been summarised below and are supported with images from the site visits to help illustrate the key points (Figure 4-6):

- **Through-Traffic** – The North Farm Road tunnel under the railway line is an important access route to the retail and industrial parks on Longfield Road. Consequently, the route is a well-established rat-run which created congestion and uncomfortable conditions for cycling on

North Farm Road, and to a lesser extent on Upper Grosvenor Road. Long queues of vehicles were observed on the approaching roads to the railway tunnel which made it difficult to safely cycle on street as there was very little room to manoeuvre safely past vehicles.

- **Vehicle Speeds + Volumes** – Cycling on-street was quite uncomfortable on the identified routes due to the proximity to vehicular traffic and the speeds that some vehicles travelled – particularly on Sandhurst Road and Yew Tree Road.
- **Gradient** – There is a pronounced east-west gradient in the area bound by the railway line and St. John’s Road which presented a slight challenge for cycling uphill on Yew Tree Road
- **Kerbside Activity** – On-street parking reduced the carriageway width in each of the streets which is unsurprising given their residential nature. The combination of parked vehicles and lack of cycle facilities increased the potential for user conflict between vehicles and cyclists on these routes because there is little room for cyclists to pass the vehicles at a safe distance.



Figure 4-6: Photos from RST Audits of Additional routes in Tunbridge Wells: Yew Tree Road (Top images), High Brooms Road (Bottom Left) and North Farm Road (Bottom Right)

The main issues identified during the RST assessments were related to interaction with vehicular traffic, particularly on Sandhurst Road and Yew Tree Road leading to crossings of the railway line. Based on these findings, two approaches have been developed, both of which are focussed on reducing exposure of cyclists to vehicular traffic to improve the RST scores related to Comfort, Safety and Critical Junctions. Whilst these options have different scopes and alignments, the long-

term ambition should be to deliver both sets of proposals to enhance the overall quality and coverage of the town's cycling network

- a **Protected Cycle Facilities:** the LTN aspect of this study has identified two 'movement cells' in the area: 1) bound by St. John's Road, Railway Line and Yew Tree Road and 2) Sandhurst Road, Railway Line, Pembury Road and Calverley Park Gardens. The LTN cell layouts would maintain vehicle access on the identified LCWIP cycling routes and it is assumed therefore that flows of vehicular traffic on these routes will remain similar to current flows which would be too high for mixing with cyclists. Protected cycle facilities would therefore be recommended on these routes where feasible:
- **North Farm Road (between Sandhurst Road and Barnett's Wood)** – North Farm Road (between Sandhurst Road and the Railway viaduct) is a busy route for vehicles travelling east-west in the town. There are limited opportunities to traverse the railway line which explains why this route is popular with drivers. The current conditions for cyclists are exacerbated by kerbside activity from the adjoining units along the street which increase potential user conflict between drivers and cyclists.
 - The recommendation on North Farm Road is that an alternative route is developed on the eastern side of the railway line following the existing '21st Century Way' alignment of High Brooms Playing Fields/ Clifton Road/ Sandhurst Road/ Temple Way/ Grosvenor + Hilbert Park. Whilst this route provides shared use facilities on Clifton Road/Sandhurst Road/ Temple Way which separate cyclists from vehicular traffic, the recommendation is that these facilities are upgraded in future to comply with LTN 1/20 guidance which recommends against shared use treatments in more urban settings.
 - **Queen's Road/Silverdale Road** – this would provide a parallel alignment to Upper Grosvenor Road following residential streets between St. John's Road and Upper Grosvenor Road. The main design change would require installation of northbound contraflow cycle facilities on Silverdale Road between Stephen's Road and Woodland Road.
 - **Sandhurst Road South/Birken Road/Liptraps Lane (between Pembury Road and Home Farm Lane)** – Sandhurst Road has the potential to form an important east-west cycle link which would connect the existing cycle facilities on Pembury Way with High Brooms and Dowding Way. The combined wide carriageway and footways should provide sufficient scope to install protected cycle facilities along the route.
 - The recommendation on Queen's Road/Silverdale Road and Sandhurst Road is to install cycle tracks at footway-level with minor kerb segregation to delineate space between pedestrians and cyclists (examples provided in Figure 4-7). A similar approach is also recommended on Birken Road between Sandhurst Road and Home Farm Lane with protected cycle facilities installed at footway level. The junction of Liptraps Lane/ Home Farm Lane/ Oakwood Close would need to be upgraded to provide a dedicated transition for cyclists as cyclists would be

turning across the predominant flow of vehicles on Liptraps Lane/Lambert Road. The route would then use Home Farm Lane and Public Footpath WB8 which then connects with the existing shared use facilities on Longbridge Road. The

- **Sandhurst Road North (between Birken Road and North Farm Road)** – The northern section of Sandhurst Road has reasonably wide carriageway and footways which combined should have sufficient space to enable the installation of protected cycle facilities. It is recommended that side-entry junctions along this section of Sandhurst Road would also be upgraded to continuous footway layouts as part of this design.
- As per Sandhurst Road South, the recommendation would be to install cycle tracks at footway level with minor kerb segregation to separate pedestrians and cyclists.
- **Yew Tree Road (between St. John’s Road and North Farm Road)** – There are several key challenges to improving cycle comfort on Yew Tree Road, including: on-street parking, large number of private driveway accesses, and a narrower section of carriageway between Powder Mill Lane and Gordon Road.
- The recommendation is that the existing LCWIP Barnett’s Wood route is developed combined with a parallel alignment south of Yew Tree Road (as recommended below).

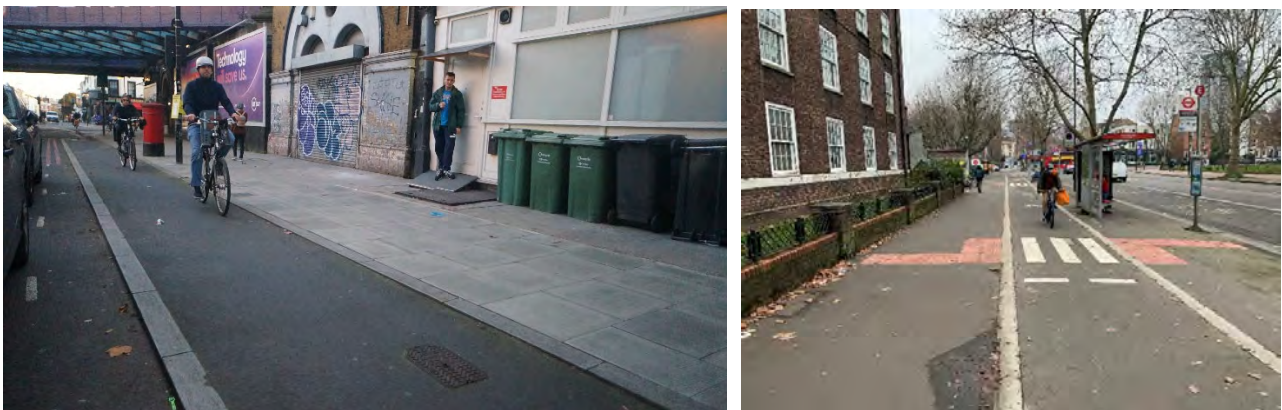


Figure 4-7: Example of stepped track on Cycle Superhighway 6 in Camden (left) and Kennington Road combined footway/cycle path (Right)

- b **Parallel Alignments:** An alternative/parallel approach to providing facilities on the main routes would be to develop parallel LCWIP routes within the proposed LTN cells which would provide a low-traffic alternative route. This approach is dependent upon the installation of the Low Traffic Neighbourhoods recommended in this report, however relatively these routes would require less dedicated infrastructure and would be therefore easier to deliver than the potentially more complicated routes on the main roads. This approach is akin to TfL’s Quietways approach which championed the installation of cycle routes on routes with lower volumes of vehicular traffic, focussed particularly on residential streets, and off-road links (see Figure 4-8).

Quietways were a key component of TfL’s cycle network strategy and were recognised by the London Mayor as a quicker and more affordable means of rapidly developing their cycle network, compared to delivering cycle routes on main roads which invariably took longer to develop and install. The examples below illustrate typical design features used on Quietway routes, namely: road markings and wayfinding, and junction treatments to ensure cycle priority at junctions.



Figure 4-8: Example of Quietway road markings (left) and example of Quietway 1 which is routed through residential streets (Right)

On this basis, alternative alignments have been identified which would follow parallel alignments to previous identified routes.

- **Powder Mill Lane** – the key areas of focus on this alignment would be upgrading the junctions with St. John’s Road (A26) and Yew Tree Road. The existing layouts of these junctions needs upgrading for both walking and cycling – both junctions currently have wide corner radii, street clutter and inadequate pedestrian crossing facilities. In addition to improving the junctions, consideration should be given to promoting a School Street option alongside the LTN proposals outside of St. Matthew’s School.
- **Chestnut Avenue/ The Ridgeway** – This would provide a short link connecting the proposed LCWIP Barnett’s Wood Route on Hillcrest towards Powder Mill Lane and the town centre.

These alternative routes would connect with the surrounding main road network and with the previously proposed LCWIP cycle route on Hillcrest.

The compact nature of Paddock Wood combined with its residential street layout lends itself to creating an attractive environment for walking and cycling. Most of the street layout in Paddock Wood is comprised of residential cul-de-sacs which significantly reduces the porosity of the town for both cycling and vehicular traffic. The disbenefit of this layout is that both cyclists and through-traffic are concentrated on the few through-routes in the town, namely Church Road, Commercial Road, Maidstone Road, Old Kent Road and Warrington Road. A key consideration in the network planning process therefore was how to address the issue of the porosity in Paddock Wood and developing a cycling network in this context. This chapter concludes with a recommendation for reducing through-traffic access in Paddock Wood which would help significantly with improving conditions for walking and cycling.

4.7 Network plan for cycling

The Propensity to Cycle Tool (www.pct.bike) is a nationwide model that identifies where increases in the rates of cycling can be expected through the provision of better infrastructure. It uses census travel to work data and school travel data and looks at trip distances to see where there may be scope for more short journeys to be undertaken by cycling. The PCT provides seven scenarios for forecasting future levels of cycling which range in ambition from the 'Government Target' (assumes 6% of commuting trips by bicycle) up to the 'E-Bike' scenario (assumes 22% of commuting trips by bicycle and improved access to e-bikes). The PCT provides two sets of outputs:

- Straight-Line Networks (Figure 4-10)– shows direct paths between Origin-Destinations which gives an overview of the key desire lines for cycling flows
- Applied Networks (Figure 4-11) – the second stage applies the straight desire line to the existing road network to provide a more detailed summary of where increased cycle flows would take place on the local network

We used the Propensity to Cycle Tool to identify the key desire lines for commuter trips in the area and factored in future trips which are likely to be generated by the proposed developments. The plan below presents the PCT e-bike straight line scenario with the future trips incorporated. The plan identifies a cluster of routes in Paddock Wood and onto Five Oak Green.

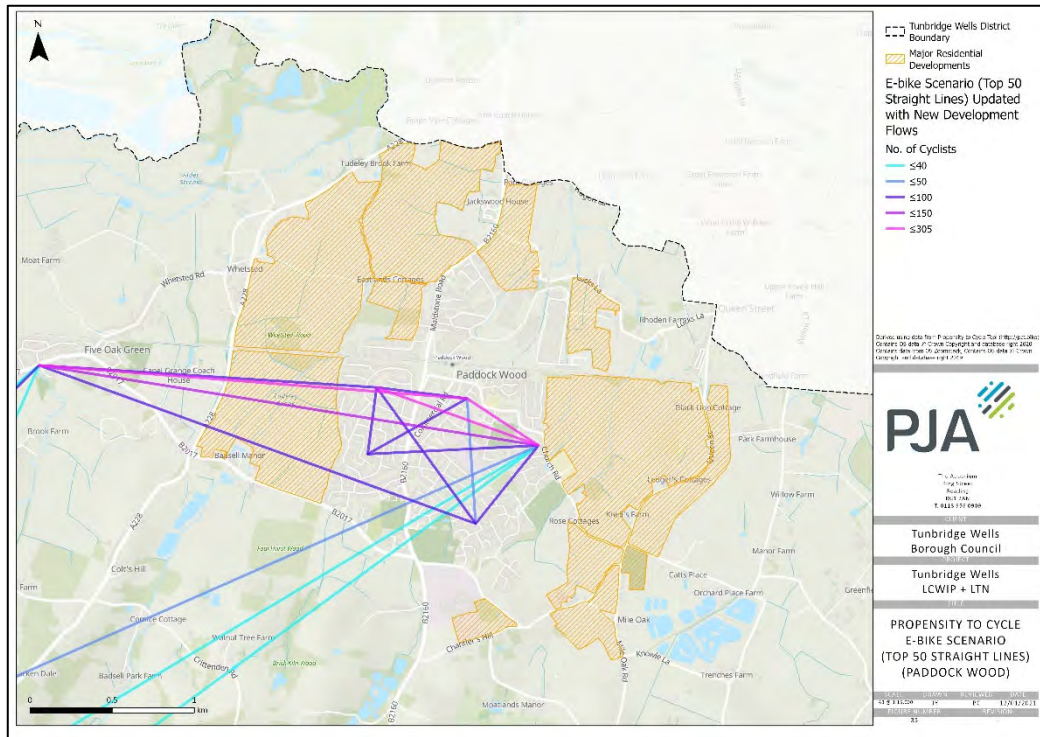


Figure 4-10: Paddock Wood – PCT E-Bike straight-line scenario with future trips

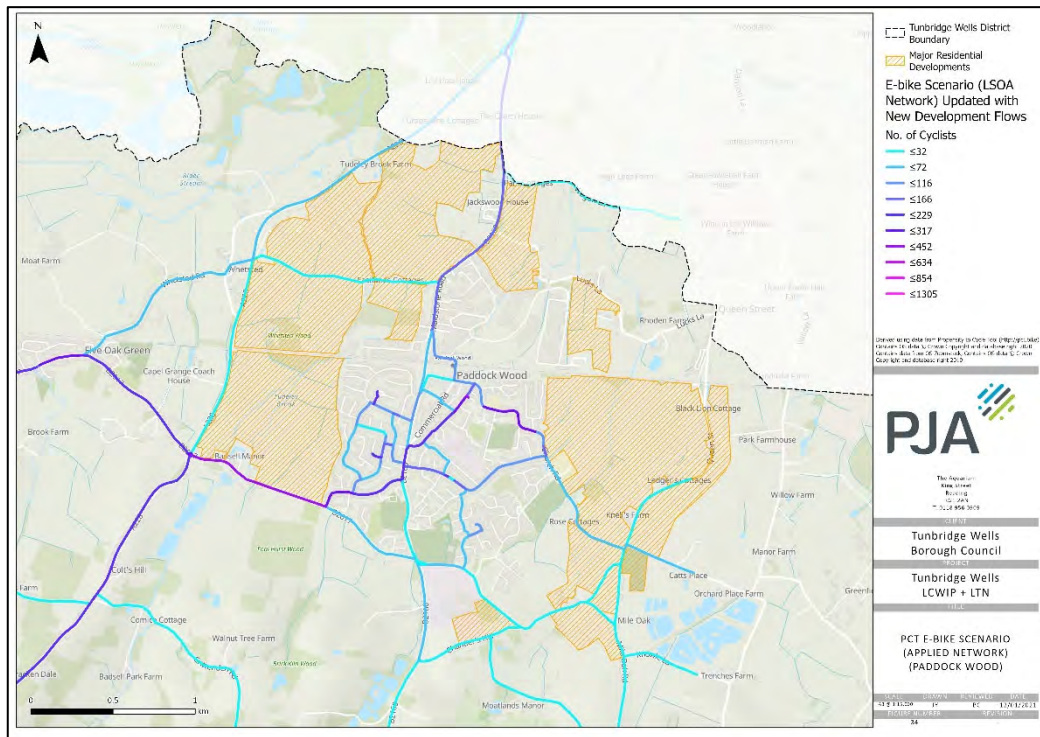


Figure 4-11: Paddock Wood – PCT E-Bike applied network scenario with future trips

Based on the PCT outputs, a cycling network for Paddock Wood was identified by applying the PCT desire lines onto the local highway network. The geographic scope for cycling element of the LCWIP was identified by using a 5km radius (20mins bike ride) from the existing town centre as shown in the plan below – all sites were then audited using the Route Selection Tool (RST).

4.8 RST audits and recommendations

The process identified a network of nine corridors (Figure 4-12) to be audited on site with each corridor converging on the town centre. Each route was audited using the “Route Selection Tool” set out in the DfT LCWIP process guidance. Several of the corridors overlap with proposed Inter-Urban routes

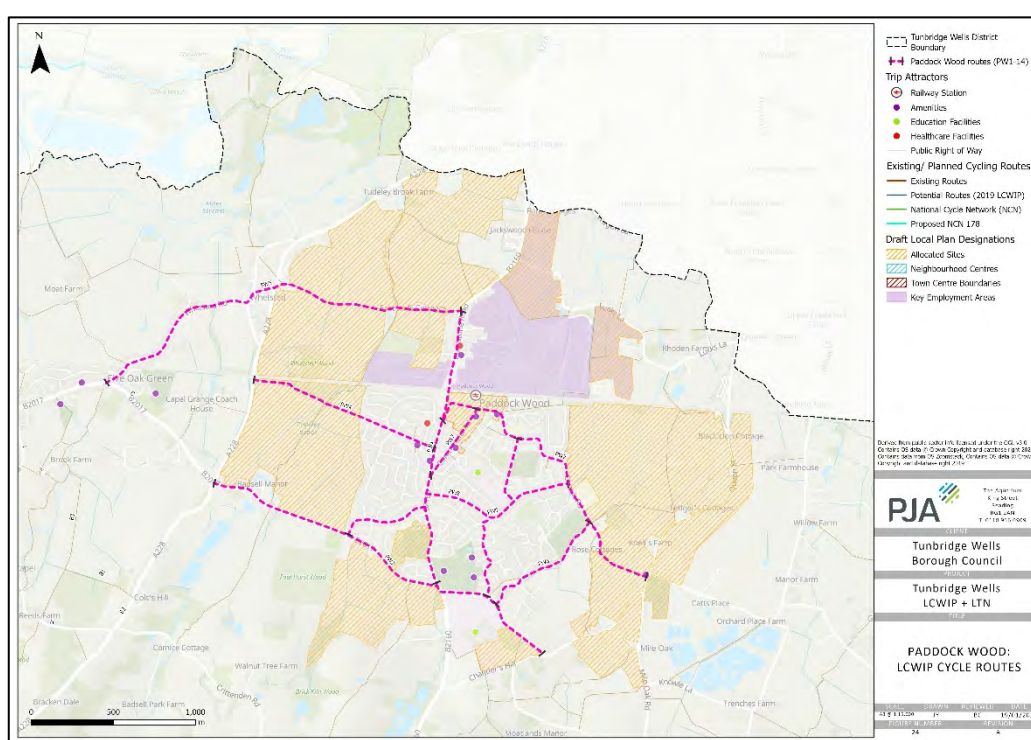


Figure 4-12: Paddock Wood –LCWIP Cycling Network

The Route Selection Tool (RST) is an appraisal methodology that allows practitioners to determine the best route to fulfil a particular straight line corridor, referencing against existing conditions and the shortest available route. It considers five important criteria that determine the quality of a cycling route (directness, safety, gradient, connectivity, and comfort) plus junction safety. The RST audit then informs recommendations for improvements along each corridor. The RST considers the six important criteria that determine the quality of a cycling route which are described below. The RST divides routes into shorter sections which should reflect changes in the character and layout of the alignment.

- Directness: Compares the length of cycle route against the equivalent vehicle route with cycle routes that are shorter than the vehicle is scored positively for Directness. Higher scores can be achieved through the introduction of modal filters or routing cyclists through parks/open spaces to provide a more direct connection
- Gradient: Identifies the steepest section of route within the proposed alignment with gradients that exceed either 5% in gradient and/or 50m in length scoring lower
- Safety: Considers vehicle flows and speeds to better understand the exposure of cyclists to vehicular traffic. Routes with either protected cycle facilities or low traffic environments score highest
- Connectivity: Records the number of individual cycle connections into a section of route – routes should aim to have >4 connections per km.
- Comfort: Assesses the space available for cycling and the quality of surfacing with a preference for protected cycle facilities of >3m (bi-directional) or >2m (uniflow).
- Critical Junctions: Provides a number of critical junction design issues including vehicle flows, protection from vehicular traffic, wide junction splays, and junction geometries.



Figure 4-13: Photos from RST Audits of Paddock Wood: Commercial Road/Maidstone Road (top left), Warrington Road (top right), Badsell Road (bottom left), and Warrington Road (bottom right)

The RST audit informs recommendations for design proposals along each corridor which are combined with the walking recommendations later in this chapter. Many of the cycling design recommendations overlap with the LCWIP walking recommendations, particularly in relation to the provision of crossing facilities and the design of the town’s main roads. The LCWIP’s cycle design recommendations for Paddock Wood generally follow the below overarching design principles:

- **Lack of dedicated cycling facilities** – the current cycle facilities within the town are very limited which results in cyclists being forced to use the carriageway and share with general traffic on most routes. A short section of shared use facilities are provided at the Maidstone Road/Mascalls Court Road junction, and these facilities then continue along Mascalls Court Road to the Green Lanes junction. The recommendation is to provide protected cycle facilities on routes where cyclists would be mixing with vehicle flows of >500 vehicles per hour. The below examples from Waltham Forest and Camden illustrate potential arrangements for protected cycle facilities.



Figure 4-14: Blackhorse Lane (left) has installed narrow cycle tracks alongside the existing footway with a small kerb upstand, and Blackfriars Bridge (right) has installed bi-directional cycle tracks

- **Junctions** – the Maidstone Road/ Mascalls Court Road junction is the only junction in the town with dedicated cycle crossing facilities. The remainder of junctions in the town are either uncontrolled or only provide pedestrian crossing facilities. This undermines the town’s cycle permeability and makes it difficult to connect with surrounding routes. A key recommendation therefore is to improve key junctions/crossings in the town to improve connectivity and permeability for cycling. Many of the junctions identified for improvements also require improvements for pedestrians too.



Figure 4-15: Parallel Pedestrian + Cycle Crossing, Lea Bridge Road (left), and dedicated cycle signalised crossing (Cycleway 6, Kings Cross)

- **Mixing with general traffic** - This was a particular issue on busier routes, such as Maidstone Road and Badsell Road, where vehicle volumes and speeds create uncomfortable conditions for cycling. Many cyclists were observed using footways, including Warrington Road and Old Kent Road, when conducting the RST. The LCWIP recommendation is to provide protected cycle facilities on these routes where feasible.

Limited Porosity – A majority of Paddock Wood’s street layout is comprised of cul-de-sacs which means through-traffic is focussed on a handful of key routes in the town which were also the recommended LCWIP cycle routes. The wider challenge for the town, as discussed previously in 4.6, in balancing vehicle and cycle porosity in the town. Developing Low Traffic Neighbourhood in the town would help to address the issues of cyclists mixing with general traffic and helping to improve the overall permeability of the town’s cycle network.



Figure 4-16: Combined informal crossing and modal filter (Downs Road, Hackney), and Modal Filter installed with cycle access (Grove Road, LB Waltham Forest)

4.9 Network plan for walking

Similarly to Stage 3, the purpose of Stage 4 is to develop a Network Plan of walking measures accompanied by a series of infrastructure improvements. The focus of the design outputs is to improve and extend the quality and coverage of the existing walking network. The development of the LCWIP walking network is based upon the identification of ‘Core Walking Zones’ (CWZ) which represent areas that are expected to contain key walking trip generators and therefore likely to create higher levels of footfall. As well as reviewing walking conditions within the CWZ itself, the site audits review conditions on the key walking routes into the CWZ. This ensures that the wider connectivity and permeability of the CWZs is considered during the network development.

Figure 4-18 overleaf illustrates walking isochrones from the centre of Paddock Wood which was the first step in understanding the walking catchment area for the LCWIP.

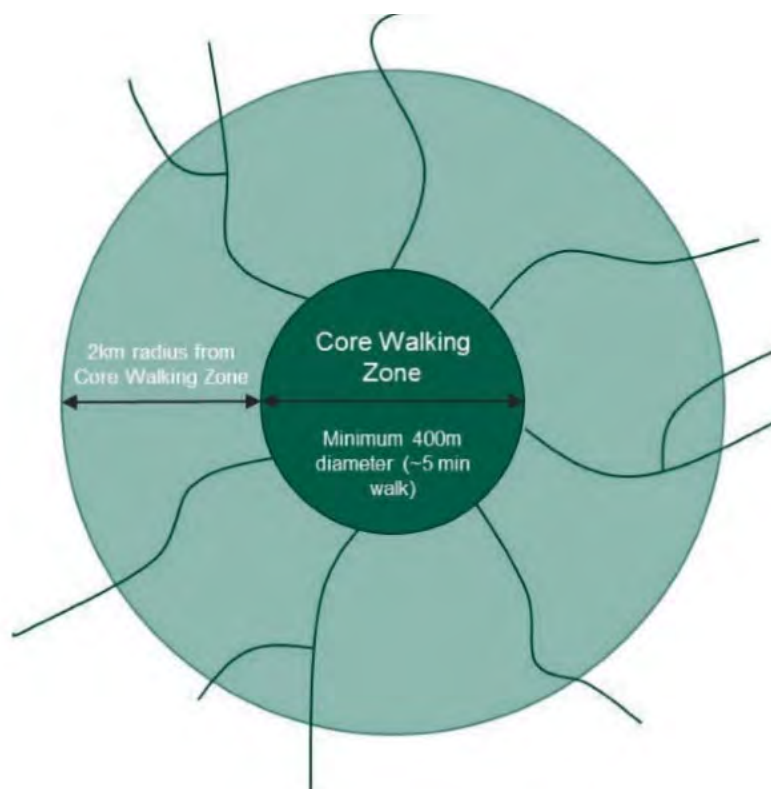


Figure 4-17: Illustration of Core Walking Zones and key walking routes

Walking isochrones were generated in ArcGIS to illustrate the extents of 10 and 20 minute walks from the centre of the town using the existing road network. Figure 4-18 illustrates how Paddock Wood is already a very walkable town with a majority of key destinations within a 30 minute walk across the town. The focus of the LCWIP Walking Network therefore was on developing a series of walking routes that strategically connect the town centre with its surroundings.

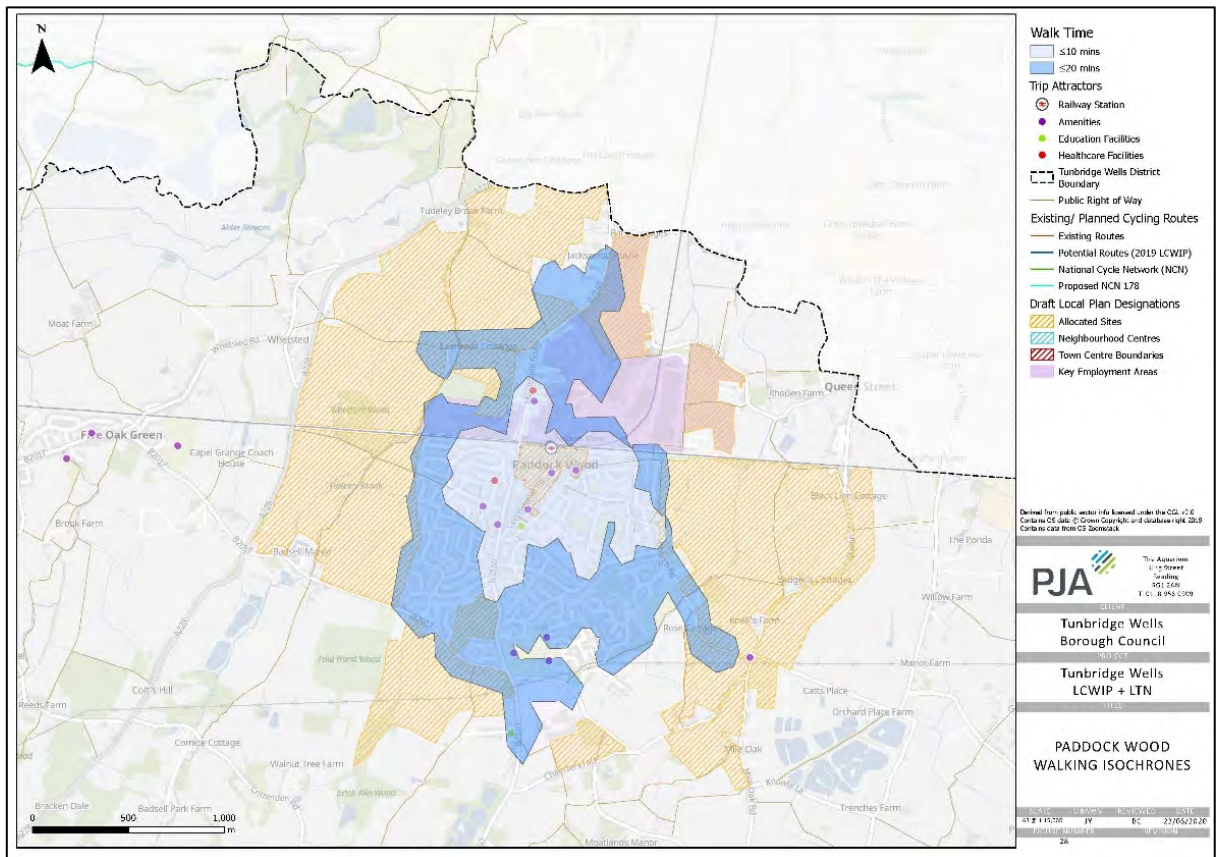


Figure 4-18: 10 and 20 minute walking isochrones from Paddock Wood town centre

The plan also illustrates how the 20 minute walking isochrones extend to meet with the proposed development plots which surround the town. In doing so, the plan illustrates how important it will be to integrate the developments sites into the existing fabric of Paddock Wood to maximise its walkability.

Based on the analysis of the existing town and the walking isochrones, walking routes were identified and then audited on site using the Walking Route Audit Tool (WRAT) methodology set out in the DfT LCWIP process guidance (Figure 4-19). The routes are generally focused on the key desire lines to the town centre from the surrounding residential areas and are predominantly focussed on roads, although some routes used PROW. The extent of routes to the north were limited by the lack of crossing points across the railway line which is an overarching issue for the town and further enhancing connectivity with the north of Paddock Wood.

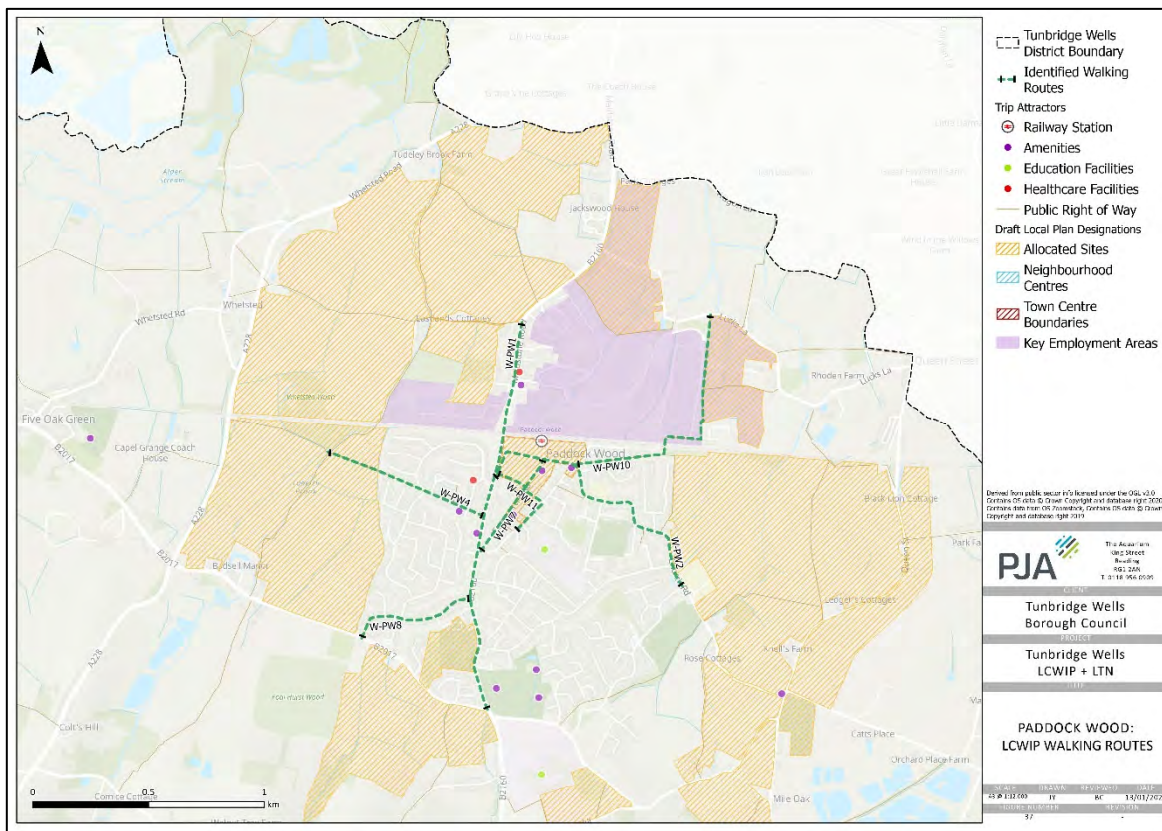


Figure 4-19: LCWIP Walking Routes

The Walking Route Audit Tool is divided into several categories for analysis and uses a Red Amber Green (RAG) scoring technique:

- Attractiveness: Considers the impact of maintenance, traffic noise, pollution, and fear of crime upon the attractiveness of a route
- Comfort: Reviews the amount of space available for walking and the impact of obstructions upon walking such as footway parking, street clutter and staggered crossings
- Directness: Assesses how closely pedestrian facilities are aligned with the natural desire line and accommodating the crossing facilities are for pedestrians to follow their preferred route

- Safety: Focuses on the impact of vehicle volumes and speeds and interaction with pedestrians
- Coherence: Focuses on the provision of dropped kerb and tactile information for pedestrians

The findings from the walking audits were translated into design measures for each route and are summarised later in this chapter. The design recommendations have been summarised by the below design themes. This approach provides the option of delivering the design measures either by route or by addressing a town-wide theme. For example, the LCWIP identifies many sites across the town which lack tactile information and/or dropped kerb provision - it might be more logical for TWBC/KCC to undertake a town-wide approach to this issue rather than zonal. Some elements may also be delivered separately with the wider area in which they sit if this provides efficiencies, i.e. where they align to proposed development sites.

- **Junction Treatment:** Many of the suburban junctions in the town had wide corner radii and junction splays which significantly lengthen crossing distances and created a disjointed experience for pedestrians. The recommendation for these locations is to consider tightening the junction geometry and installing either continuous footway/raise table treatments to improve continuity and priority of pedestrian facilities. There are also locations in the town where street clutter, such as pedestrian guardrailing, also serves to elongate crossing points and reduce walkability



Figure 4-20: Example of wide-splayed junction at Warrington Road (left) and precedent image of a continuous footway treatment on right (Willow Street, Hackney)

- **Dedicated crossing points:** Pedestrian crossing points are limited in Paddock Wood particularly across the main roads, such as Maidstone Road and Church Road. The cumulative effect is to limit the permeability and continuity of the town's walking network. Pedestrians are reliant on a limited number of crossings which are not necessarily aligned with the natural desire lines. The recommendations identify a series of locations in the town where new or relocated facilities would help to enhance the network's connectivity.

- **Missing Dropped Kerb/Tactile Information:** Locates crossings which are either missing or have substandard provision of dropped kerb and/or tactile information. This issue should be considered alongside the junction treatment locations as many sites had both issues.



Figure 4-21: Green Lane and Warrington Road are two of many side-entry junctions in the town which are missing tactile information and dropped kerbs

- **Missing Footways:** Several sites were located in the town where footways were not present either on one or both sides. This is a key barrier to walking and in creating a connected walking network. The recommendations identify where a new footway should be considered for installation



Figure 4-22: Maidstone Road is the key severance feature through the town which reduces the overall walking and cycling permeability of Paddock Wood

- **Paths + Alleyways:** Many of the town’s cul-de-sacs are linked by narrow paths and alleyways which provide important connections in the walking network and often much more direct routes than the on-road equivalent. However, clutter and maintenance were key issues which undermined the attractiveness of these routes. Guardrailing and lack of lighting were identified as particular issues to address in the WRAT audits.



Figure 4-23: Examples of cluttered alleyways in Paddock Wood: Ringham Avenue (Left) and Mount Pleasant (Right)

The audit findings are presented in an Appendix to the final report.

4.10 LCWIP Design recommendations

Based on the findings from the RST and WRAT audits, design recommendations were made for each cycling and walking route and are summarised in Figure 4-24. The below plan uses icons to represent the different design measures across Paddock Wood and these are summarised in more detail in the appendix with costings for the individual measures.

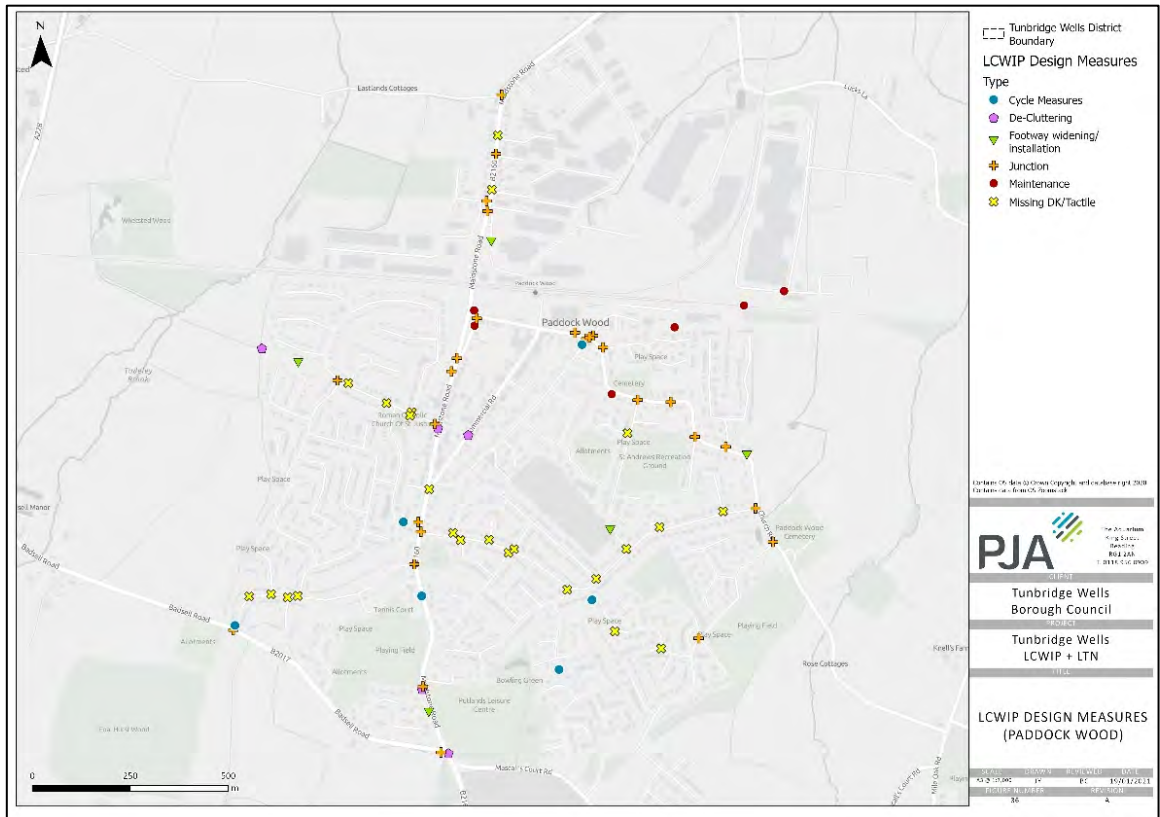


Figure 4-24: Combined LCWIP Design Measures

4.11 Prioritisation

The purpose of the Prioritisation stage is to establish a prioritised programme for the delivery of the walking and cycling measures identified in Stages 3 and 4. The LCWIP methodology includes a suggested approach for prioritising measures however it also emphasises that the methodology should be tailored to the local context. On this basis, a bespoke prioritisation approach was developed for Paddock Wood which identified the below ‘Priority Clusters’ (Figure 4-25).

- Station Road/Commercial Road/Church Road Junction
- Maidstone Road/ Commercial Road Junction
- Maidstone Road/Badsell Road
- Maidstone Road/ Mount Pleasant Road

This approach was felt to be more practicable for delivery as it would ensure that the recommended design measures were co-ordinated in their delivery as part of more joined-up design packages. The LCWIP design proposals have been shared and co-ordinated with the Strategic Sites Infrastructure Framework.

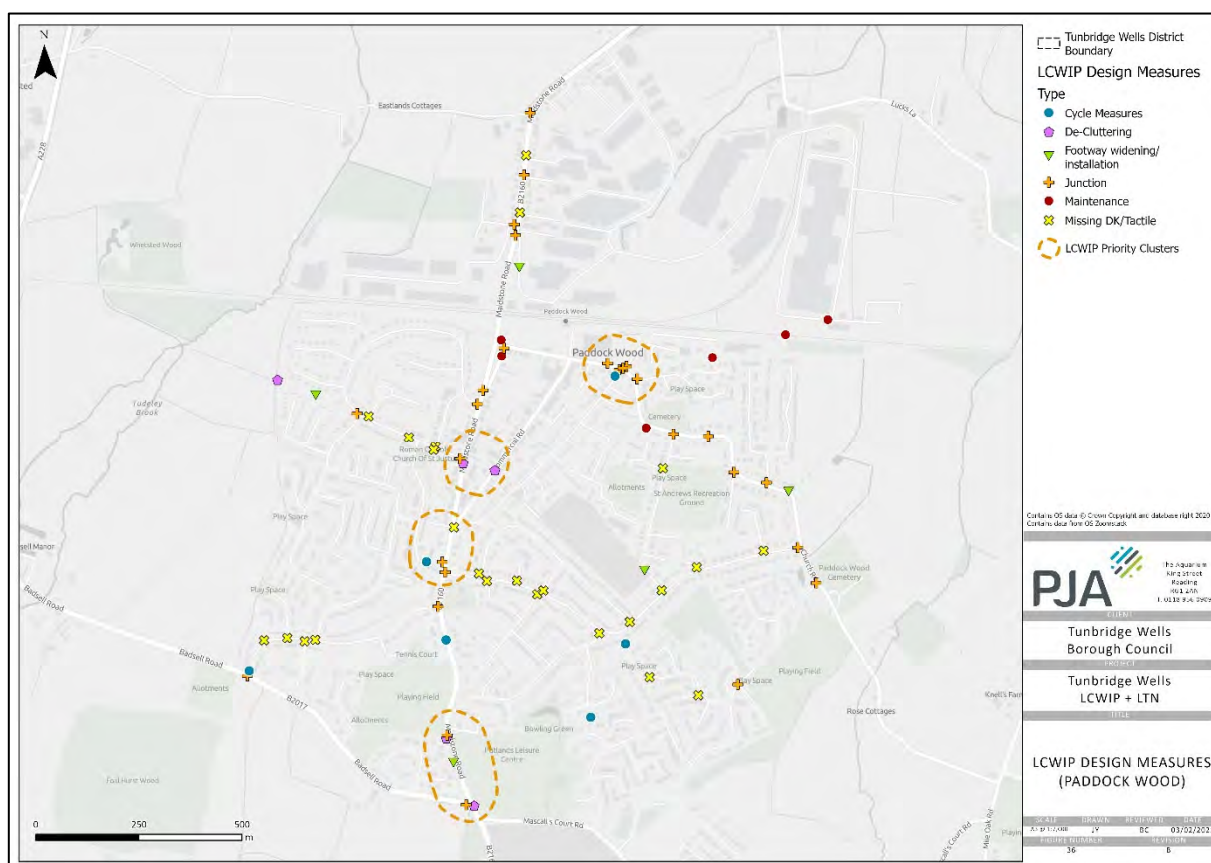


Figure 4-25: Combined LCWIP Design Measures

Figure 4-25 illustrates the location of the clusters and the measures in these clusters are described in more detail below:

- **Station Road/Commercial Road/Church Road Junction:** As well as being the town’s key gateway, it is also an important junction for movement through the town particularly along Station Road and Commercial Road. There are historic public realm features at the junction however these now feel dated and do not serve the purpose of prioritising place over movement. The recommendation is that the movement function of the area is reduced to enable wider public realm improvements which enhance the connection between the station and the town and make conditions more comfortable for walking and cycling. Section 4.10 includes further recommendations to improve the area by reducing levels of vehicular traffic on Commercial Road and reviewing vehicle access routes within the town.



Figure 4-26: Photos from the Station Road/Commercial Road/Church Road Junction

- **Maidstone Road/ Commercial Road Junction** - this is a key junction in the town particularly for east-west movements across the Maidstone Road towards the train station and Commercial Road. The current junction layout is complicated and dominated by vehicular traffic with no dedicated pedestrian crossing facilities on desire lines. The junction has the potential to become a key landmark in the town and conduit for active travel routes. The recommendation is to rationalise the existing junction to reduce the number of vehicle lanes and turning pockets, introduce dedicated crossing facilities, and widen all footways through the junction. These proposals could be further enhanced as part of a wider review of OGV/HGV vehicle routings in the town as large vehicles are currently directed down Commercial Road.



Figure 4-27: Photos of Maidstone Road/Commercial Road Junction

- **Maidstone Road/Badsell Road/ Mascalls Court Road** - This is an important junction that connects Paddock Wood onwards with the Mascalls Academy, Putlands Sports + Leisure Centre, and future developments including Mascalls Grange. Shared pedestrian and cycling facilities are in place at the junction and controlled crossing facilities however they are not intuitive and assume pedestrians and cyclists sharing. The recommendation is to provide crossing facilities on all arms of the junctions and provide dedicated cycling facilities which are separate from footways. The existing zebra crossing of Mascalls Court Road should also be upgraded to provide a parallel cycle crossing.



Figure 4-28: Maidstone Road/ Badsell Road/ Mascalls Court Road Junction

- **Maidstone Road/ Mount Pleasant Road** - The recommendation at this junction is to improve connectivity over the Maidstone Road which will support the future development of The Walking and cycling roots identified in the LCWIP. There is an existing crossing close to the junction however it is not on the natural desire line between Mount Pleasant Road and the pedestrian alleyway that leads onto Commercial Road. The improvements should focus on de-cluttering the junction, upgrading the existing crossing to enable cycle access and explore feasibility of relocation closer to the desire line.



4.12 Additional Measures for Paddock Wood

In addition to identifying discreet design measures to improve both walking and cycling conditions, complementary measures have been identified which could produce more transformational changes in Paddock Wood. These measures would improve conditions for walking and cycling throughout Paddock Wood by reducing the impact of vehicular traffic on the town. Given the ambitious scale of these measures, it is likely that they will need to be considered as medium/long-term approaches. These additional measures have been discussed with the project team for the Paddock Wood and Tudeley 'Masterplanning and Infrastructure Study' which includes similar future measures for Paddock Wood.

- **Low Traffic Town:** The Maidstone Road railway bridge provides the only vehicle access over the railway line in Paddock Wood. Consequently, it is the focus of a high proportion of vehicle trips in the town. The concept of a 'Low Traffic Town' would expand upon the Low Traffic Neighbourhood principle recommended in this report by removing vehicle access over the railway bridge except for bus services. This is likely to reduce the number of vehicle trips in the town which in turn would improve conditions for walking and cycling and create further opportunities for improving the town's streetscapes.
- **Commercial Road:** this is the main high street in Paddock Wood and should be the key public space in the town. Instead, its layout is primarily focussed on accommodating through-traffic, providing access to car parks, and enabling access for larger vehicles (>7.5t). Consequently, the resulting streetscape does not fulfil its potential as the key street in the town. To achieve more significant change, the current vehicle access and parking facilities would need to be reviewed and considered for removal to create a healthier, greener, and more attractive High Street. This approach would build upon KCC's previous EATF design arrangement which also removed through access for vehicles.
- **20mph town-wide limit:** 20mph speed limits are an increasingly popular tool used by Kent County Council (KCC) used to promote lower vehicle speeds. Schemes have recently been installed in Tonbridge, Tunbridge Wells and Faversham. Applying a town-wide limit would provide a more cohesive and intuitive approach which would also reduce the need for excessive signage. KCC's current approach uses road markings and signage to raise awareness of the new speed limit, supplemented with planters used at strategic 'gateway' locations in the town.
- **Footway Parking:** Footway parking was a particularly prevalent issue in more residential areas within the Core Walking Zones. Footway parking channels pedestrians into narrowed sections of footway which incurs delay and reduces pedestrian comfort levels. Footway parking also frequently caused damage to pavements which were not designed to accommodate the weight of parked/turning vehicles. While the government is currently considering a ban or at least strengthening of local authorities' positions on footway parking

enforcement, a formalised order to ban footway parking can still be introduced under current regulations. Restrictions on footway parking have recently been launched in Stevenage and Brighton and Hove. The restrictions are reinforced with signage to make drivers aware that they are entering a prohibited zone.

- **Wayfinding:** The auditing process revealed that Paddock Wood has a very permeable and well connected pedestrian network within each of its neighbourhoods. Footways are provided alongside a majority of vehicle routes and there is also an extensive ‘off-highway’ pedestrian network which is routed through housing estates and open spaces. However, the legibility of the ‘off-highway’ network is limited with many of the routes not signposted and no information provided to explain how the routes connect with the wider area. Consequently, these routes rely on local knowledge to understand the routing and purpose. The lack of wayfinding undermined the walkability of the walking zones, this was further exacerbated in some instances where lack of social safety and passive surveillance creates unwelcoming environments. Developing a network of legibility for Paddock Wood would help reinforce the compact nature of the local centres and enhance inter-connectivity between the different neighbourhoods. Recognising that wayfinding has the potential of adding to street clutter, there is an opportunity for a wayfinding programme to be delivered as part of a wider de-cluttering exercise, where wayfinding can be bundled into other street furniture items, e.g. street name plates.



Figure 4-29: Example of vehicles double parking on Commercial Road footways



5 Inter-Urban Routes





5.1 Introduction

To fulfil the Borough's active travel potential and help achieve the proposed mode share shift in Tunbridge Wells, it is necessary to improve and increase the availability of routes between the Borough's main settlements. For the purposes of this study, these routes have been described as 'Inter Urban Routes' with Tunbridge Wells, Southborough, Paddock Wood and Cranbrook identified by TWBC as the main 'urban' centres within the Borough.

This chapter describes the approach taken to review and identify preferred alignments to be developed as future Inter-Urban Routes based on the following stages.

- 1 Desktop Review and Network Development
- 2 Site Audits
- 3 Network Development
- 4 Route Recommendations

5.2 Defining Inter-Urban Routes

For the purposes of this study, Inter-Urban Routes have been defined as 'cycling routes connecting the borough's main settlements using consistent, safe and intuitive designs to ensure that cyclists can follow the routes comfortably throughout'.

There is not a single design definition for the routes as the design context varied considerably across the different routes and therefore the recommendations for each route are case-specific. However, the conclusion of the report does include general recommendations for promoting these routes and introducing measures, such as wayfinding, to provide a consistent identity for the inter-urban network.



5.3 Scope of Inter-Urban Routes

Prior to developing the Inter-Urban network and route alignments, a high level review was undertaken of the wider context for cycling in the area bound by Tunbridge Wells/Tonbridge/Paddock Wood. Figure 5-2 overleaf was generated to help understand cycle distances and to provide context of how long it could take to follow the inter-urban routes. The isochrone plan was generated using the existing highways network to estimate 20 minute and 30 minute cycling journeys from the centre of each of the key surrounding settlements. This analysis is intended to provide an overview of cycling distances and is not exhaustive as it excludes non-highway routes and therefore does not represent all the route options that were subsequently reviewed in this project. The plan is useful for contextualising the geographic reach of the key settlements in the Borough and their accessibility from the wider area which will be the focus of the Inter-Urban network.

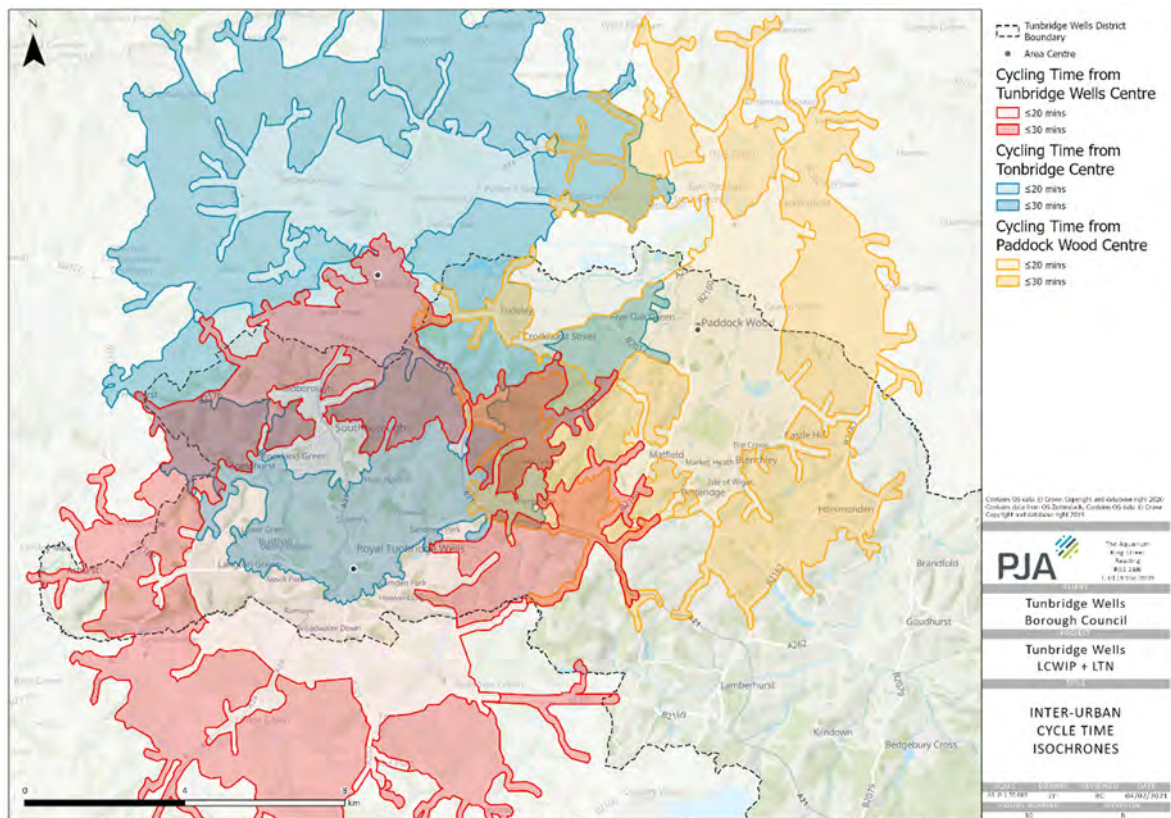


Figure 5-2: Cycling Isochrone Plan

The combined isochrones help to illustrate the potential cycling catchment area of each settlement and identifies key locations where isochrones overlap and therefore sites might offer a more strategic advantage due to their proximity to more than one settlement. For example, the plan suggests that Tudeley and Capel would both be within a 30 minute cycle of both Paddock Wood

and Tonbridge. The plan also usefully illustrates the cycle catchment areas of the main settlements in the Borough and how far these extend beyond the towns themselves.

In addition to reviewing cycle distances, it was important to contextualise the local topography as this had been raised as a potential barrier to the future uptake of cycling between the main settlements. The plan below summarises the terrain of the Inter-Urban Study Area in 10m increments – the areas in green are lower-lying and <50m above sea level whilst the areas in darker brown are generally higher and <150m above sea level. The north of the Borough is generally lower-lying and follows the River Medway Basin, whilst the highest parts of the Borough are located around Tunbridge Wells, Pembury and Bidborough. Gradient was a key consideration in the identification of IUR alignments and the extent to which any proposed alignments interacted with steeper sections.

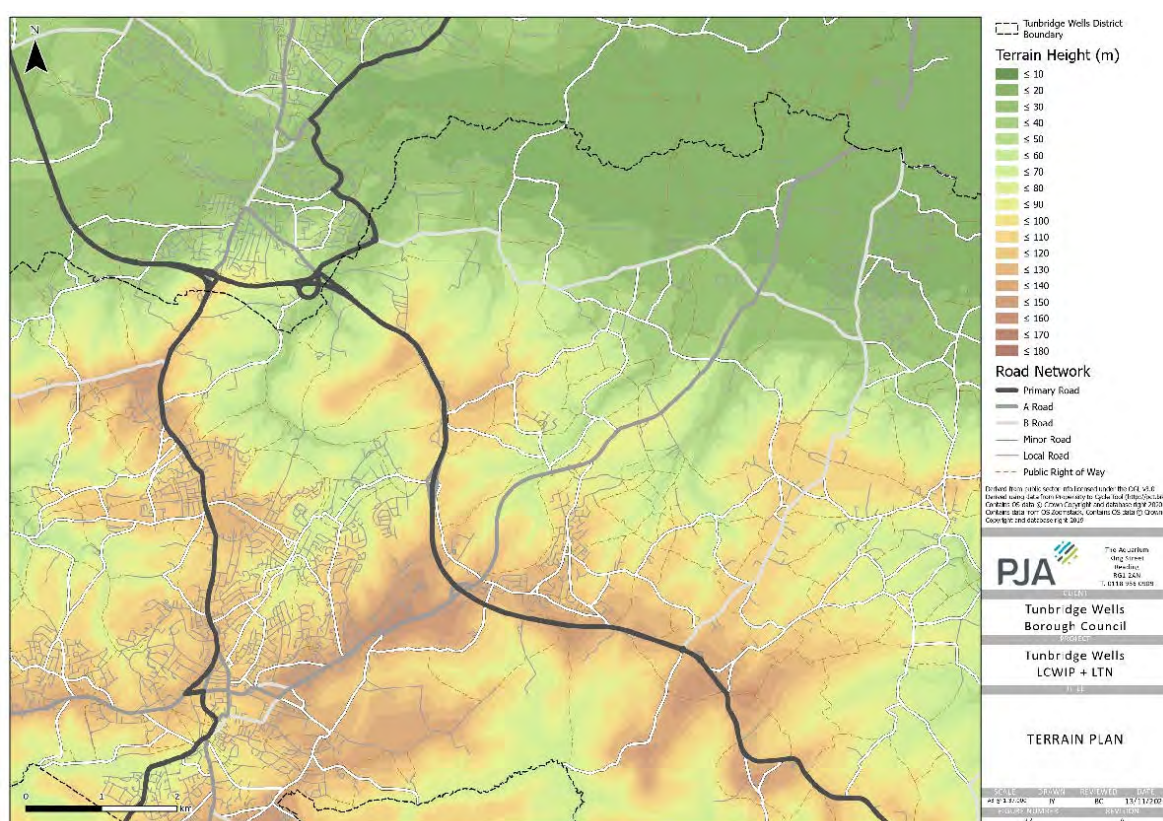


Figure 5-3: Terrain plan of the Inter-Urban Study Area

5.4 Desktop Review and Network Development

The first stage in developing the Inter-Urban Routes focussed on the development of an initial network comprising of a long-list of potential routes. These routes were identified through a desktop review that used a combination of the Propensity to Cycle Tool (PCT) outputs, TWBC’s previously identified routes, and existing walking and cycling routes in the Borough.



- The **PCT** was used to identify the key cycling straight-desire lines in the Borough between the main urban settlements and to understand how these desire lines could be applied to the existing road network. The PCT 'E-Bike' Scenario was used as this scenario is the most ambitious in terms of cycle ambition (c.22% of all commuting trips by bicycle) and includes improved access to e-bikes which is an important consideration in the development of an inter-urban network and overcoming distance and gradient as barriers to propensity to cycle. Future development trip demand was factored into the PCT calculations to ensure that the plans reflect the anticipated increase in demand generated by these developments.
- Figure 5-4 and Figure 5-5 present the Straight Line outputs and then an Applied network plan. The straight-line plans are generated by pairing origin-destination LSOA (Lower Super Output Area) census points between home and work addresses. The plan highlights two long-distance desire lines between Tunbridge Wells and Paddock Wood, and Tunbridge Wells with Tudeley. The plan also highlights a cluster of demand between Tudeley and Paddock Wood which reflects the high level of development that is forecast for the area.

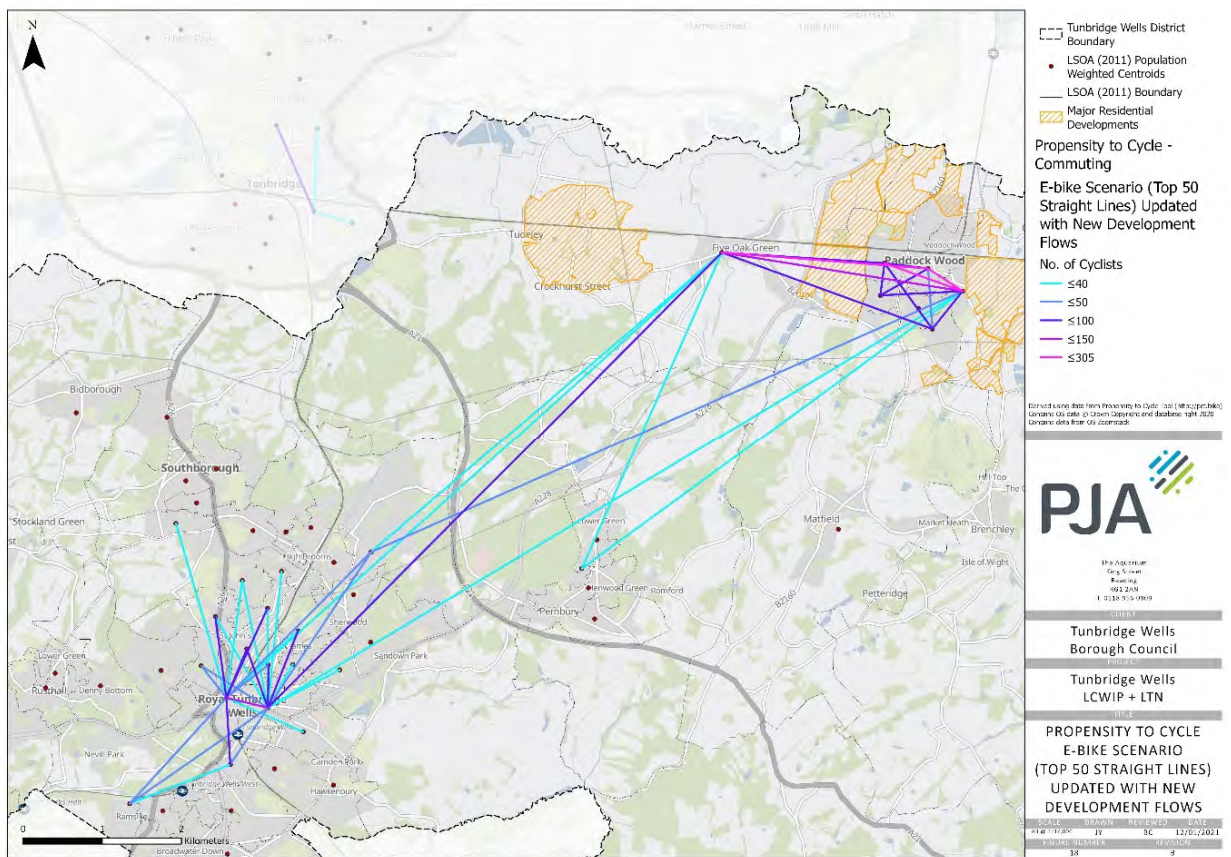


Figure 5-4: PCT Straight Line plan of 'Top 50 Cycle Routes' using E-Bike scenario

The **'Applied Network'** plan uses the straight-line plan and applies this to the existing road network to provide an indication of where increased levels of cycling might occur in the Borough. The applied network is focussed on the existing main roads that connect the urban centres which is unsurprising as these offer the most direct connections between the centres, and there are relatively limited alternative alignments in-between the main road network. Routes identified in pink/purple have the highest levels of future cycling. The applied network plan does not consider the quality of existing conditions on these routes and was used therefore specifically to identify alignments for further review.

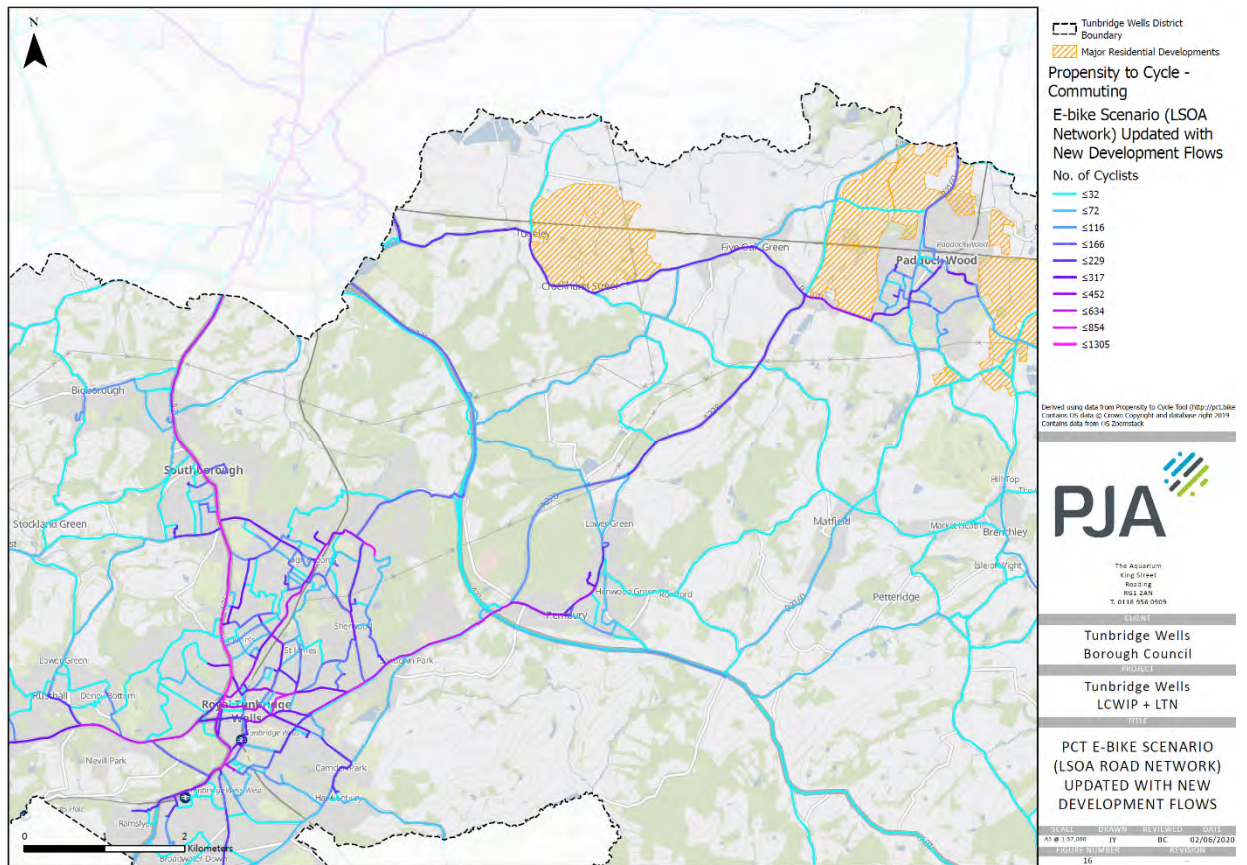


Figure 5-5: PCT 'Applied Network' plan



- **Non-Public Highway Routes:** In addition to the PCT network, ‘non-public highway routes’ were mapped including Public Rights of Way (PROW), Bridleways, existing cycle routes and Private Roads. These routes were identified to provide alternatives to the main road network which the PCT outputs had focussed on. Figure 5-6 combines the ‘Non-public highway routes’ and PCT outputs to better understand the distribution of a potential inter-urban network. The plan illustrates that there are many alternative alignments that could be considered for development away from the main road network. This plan formed the basis of the Site Audit stage. Prior to completing the Site Audits, a desktop design review was completed on the routes shown in the plan to provide a high-level overview of existing conditions for cycling on the identified corridors.

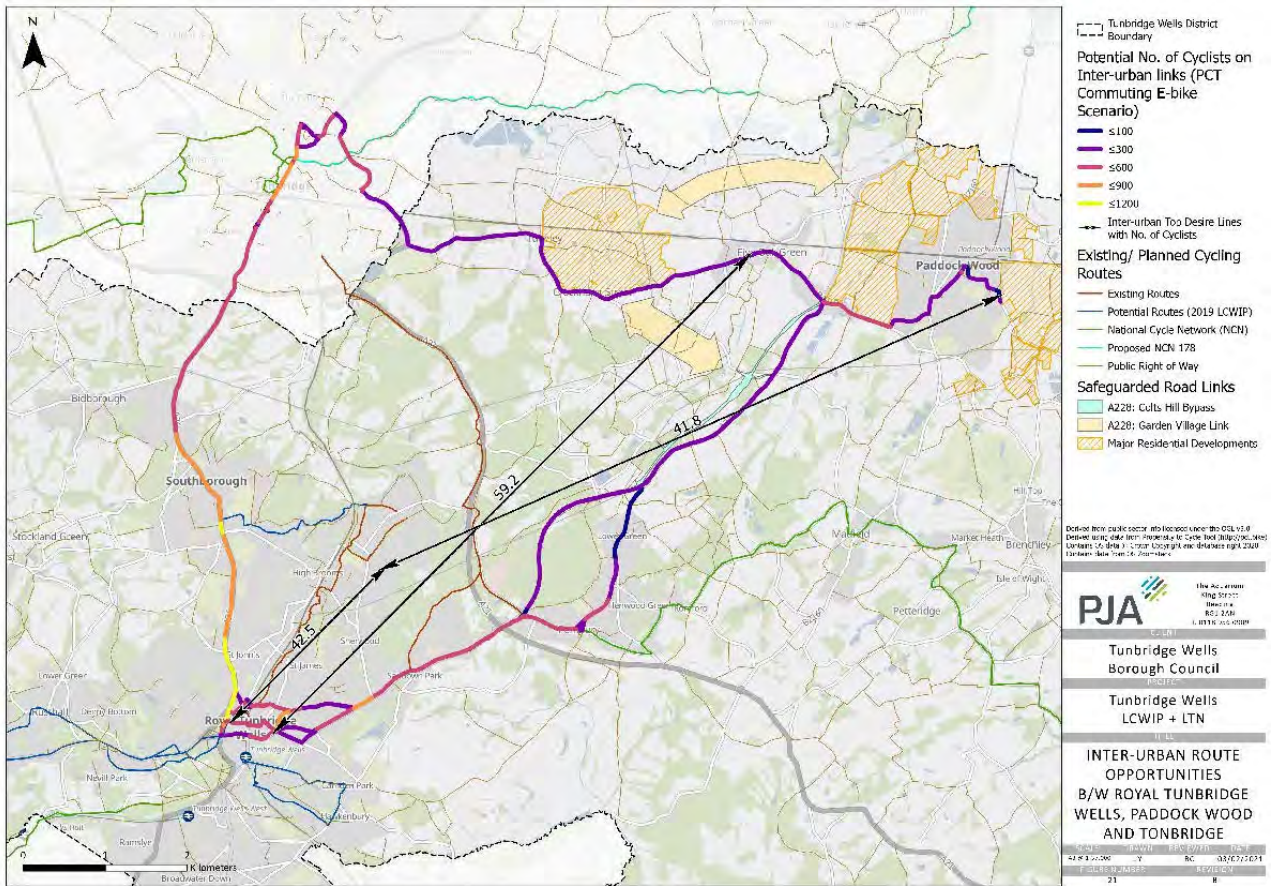


Figure 5-6: Combined PCT Outputs and ‘Non-public Highway Routes’

5.5 Site Audits

The purpose of the Site Audits was to review the alignments identified in the Desktop Review to better understand the on-site conditions and feasibility of progressing future routes. The project team visited all of the identified routes on bike including the Public Rights of Way (PROW) and each alignment was assigned a ‘route type’ based on the site observations to help categorise the network. Given the wide range of routes visited, it was considered essential to develop these typologies to better understand the range of route types available and because many of the key observations were related to the typologies.

Figure 5-7 summarises the alignments based on the typologies which were developed during the Site Audits. The plan helps to illustrate the distribution of different types of route and how these relate to the main centres within the Borough. The route typologies will be an important consideration in the development of the IUR network and specific design proposals based on typology are provided later in this chapter.

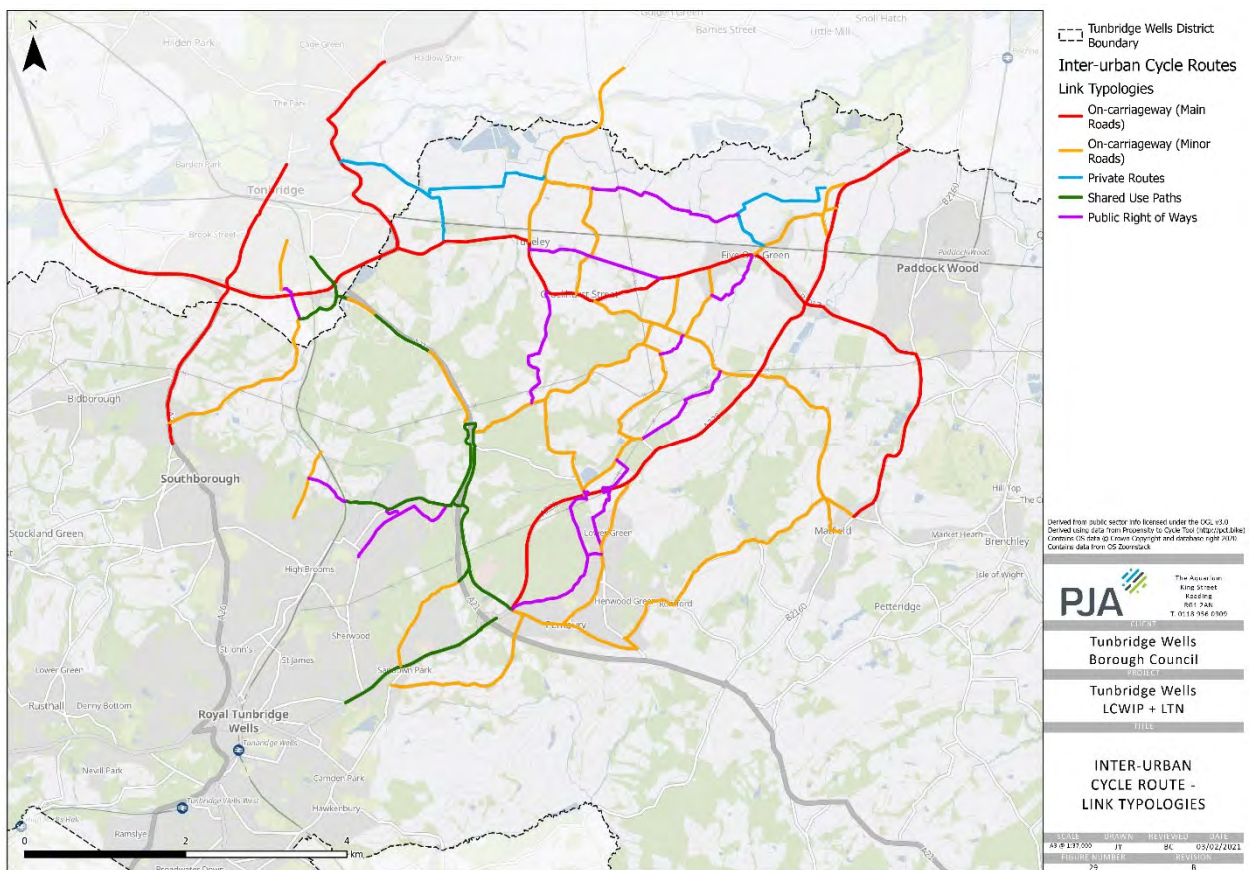


Figure 5-7: Plan of Inter-Urban Route Typologies

The following tables provide an overview of each route typology and the key observations from the site audits, including the strengths and weaknesses of the different typologies.



Category	Description	Example
On-Carriageway (Main Roads)	These routes were focussed on the existing main road network comprising of both A and B roads. Invariably, they provided the most direct routes between the main settlements however this was compromised by the poor cycling level of service. Cycling was generally uncomfortable on these routes due the lack of dedicated cycling infrastructure combined with narrow road widths and high vehicle speeds.	Maidstone Road (A228), Badsell Road (B2017)

Strengths
 Direct
 Intuitive routes between main settlements
 Well connected with local destinations
 Passive Surveillance in parts

Weaknesses
 Minimal cycle infrastructure on road and at junctions
 Vehicle speeds and flows create Intimidating environment
 Speed limits often >50mph
 Limited lighting



Photos: Badsell Road, B2017 (Top), Maidstone Road, B2160 (Bottom Left), Woodgate Way, A26 (Bottom Right)

<p>On-Carriageway (Minor Roads)</p>	<p>These routes followed quieter alignments with significantly less vehicular traffic. They were generally located in-between the main road network connecting smaller villages and destinations. Whilst the scope for dedicated cycle infrastructure is limited, the routes have the potential for conversion to 'Quiet Lanes' which could offer a quieter alternative cycling network through the Borough.</p>	<p>Amhurst Bank Road, Church Lane, Half Moon Lane.</p>
<p>Strengths Lower volumes of vehicular traffic More scenic and attractive routes than main road network Local destinations en route Fewer major junctions Provides more direct alignment between Tunbridge Wells and Paddock Wood/ Tudeley</p>		<p>Weaknesses Limited passive surveillance Less direct route alignments Limited scope for dedicated cycle infrastructure Poor maintenance</p>



Photos: Half Moon Lane (Top), Church Lane (Bottom Left), Public Footpath WT244 nr. Capel (Bottom Right)



<p>Private/ Access Only Routes</p>	<p>The site audits included private routes which currently prohibit general traffic and therefore offer quite comfortable low-traffic streets for cycling. The cycling environment on these routes was very similar to the 'On-Carriageway' Minor Roads except that there were fewer vehicles using these routes</p>	<p>Postern Lane, A21 Parallel routes</p>
<p>Strengths Access-only vehicular traffic More scenic and attractive routes than main road network Fewer major junctions Potentially more direct route alignment between Tonbridge and Paddock Wood</p>		<p>Weaknesses Development dependent upon securing access agreements Limited passive surveillance Less direct route alignments Limited scope for dedicated cycle infrastructure Fewer key destinations en route</p>



Photos: Postern Lane (Top and Bottom Right), Access Route parallel to A21 (Bottom Left)

<p>Shared Use Paths</p>	<p>Existing shared use paths were assessed where they could be incorporated into the wider inter-urban network. The recent LTN 1/20 on Cycling Infrastructure has further recommended against shared use designs in urban environments and recommends that they are only used in environments with 'very low' levels of footfall.</p>	<p>Pembury Road (NCN18/ A264) Mascalls Court Road and Tonbridge Road,</p>
<p>Strengths Cyclists protected from vehicular traffic Direct routes following main road network Generally well lit Connected with key local destinations</p>		<p>Weaknesses Compromises pedestrian level of service No priority at side-entry junctions over vehicles Poor maintenance Bi-directional cycle facilities often <2m wide</p>



Photos: Pembury Road, A264 (Top), Tonbridge Road (Bottom Left), Access Route parallel to A21 (Bottom Right)



Public Rights of Way (PRoW)	There is an extensive network of PRoW routes in the Borough which could help infill gaps in the inter-urban network particularly between Pembury – Paddock Wood – Tudeley. Many of these routes are currently unsurfaced and therefore would require upgrading and revised access permission to allow cycling as well as equestrian access.	Pembury (WT231), Tudeley (WT169), and Paddock Wood (W176)
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<p>Strengths</p> <p>Minimal exposure to vehicular traffic More scenic and attractive routes than main road network PROW upgrades would also benefit pedestrian and equestrian access to routes</p>	<p>Weaknesses</p> <p>Limited scope for dedicated cycle infrastructure Route development subject to ‘Creation Agreements’ with landowners Limited passive surveillance Less direct route alignments</p>
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Photos: Sherenden Road, WT169 (Top), Footpath WT169 nr. Capel (Bottom Left), WT231 nr. Pembury (Bottom Right)

5.6 IUR Route Alignments

Having applied typologies to all sections of the IUR network, seven route alignments were developed to help concentrate the network and amalgamate the individual sections (Figure 5-8). This approach in the long-term should form the basis of the IUR network with clearly defined routes anchored by key origins and destinations within the Borough. The plan also shows the proposed Colts Hill and Five Oak Green bypasses which have been proposed in the ‘Masterplanning and Infrastructure Study’. The proposed bypasses will provide parallel shared use facilities and therefore provide an important addition to the network coverage of inter-urban routes in the Borough.

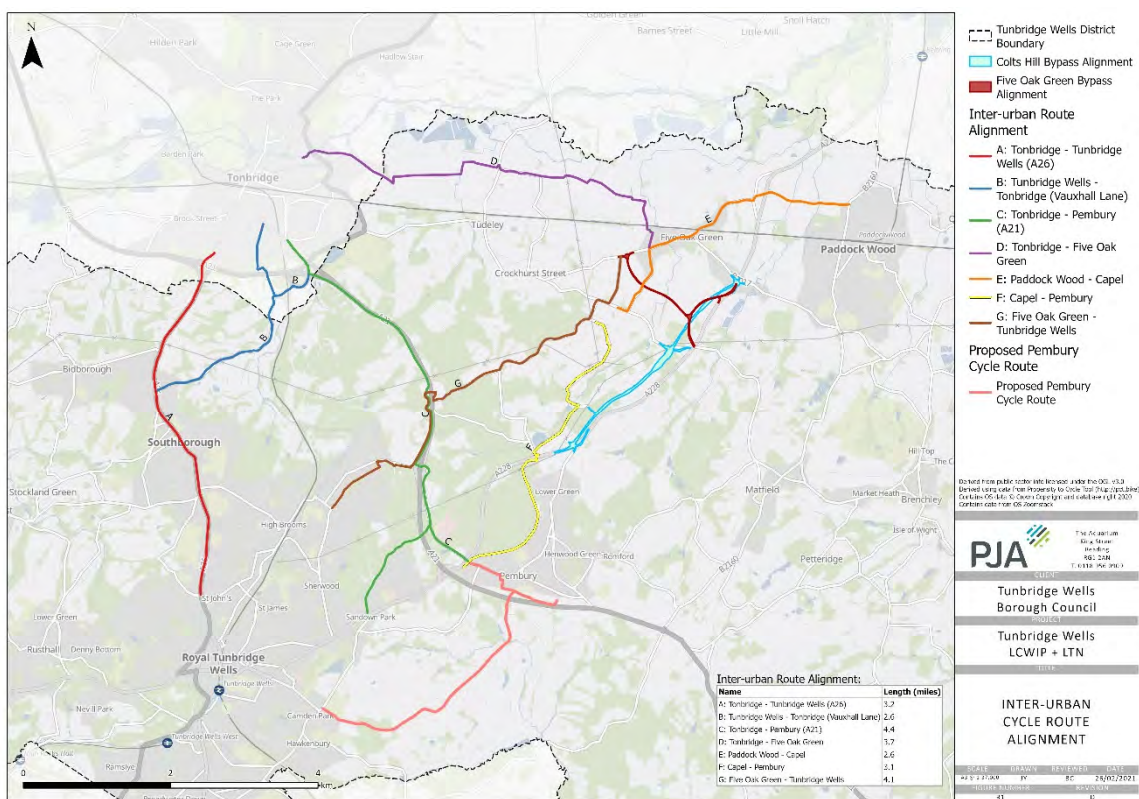


Figure 5-8: IUR Alignments

A majority of the alignments comprise of different route typologies which is likely to influence the future deliverability and feasibility of the alignments. Route D for example between Tonbridge and Five Oak Green is a combination of On-Carriageway (Minor Roads), Private Routes, and PROW. The on-carriageway sections of this route should be relatively straight forward to deliver in terms of feasibility, whilst the Private Routes and PROW are likely to have more complicated design development as they are reliant on securing access agreements on private routes and ‘Creation Agreements’ for the PROW. For comparison, Route A is exclusively focussed on-carriageway along the A26 and its deliverability therefore is completely dependent upon the ability to create on-road



facilities along that route. Route A also has the advantage of the EATF and proof from that layout that there is sufficient space within the highway to install protected cycle facilities in both directions along the route.

Table 5-1: Inter-Urban Route Alignments

Name	Origin-Destination	Key stops en route	Length (miles)
A	Tonbridge – Tunbridge Wells (A26)	Southborough, and Bidborough	3.2
B	Tunbridge Wells – Tonbridge (via Vauxhall Lane)	Southborough, and Tonbridge Cottage Hospital	2.6
C	Tonbridge – Pembury (A21)	RSPB Tudeley Woods, and Longfield Road Trading Estates	4.4
D	Tonbridge – Five Oak Green	River Medway, Tudeley, and Capel	3.7
E	Paddock Wood - Capel	Five Oak Green, Whetsted, and Capel	2.6
F	Capel - Pembury	Pembury, and Kent College	3.1
G	Five Oak Green – Tunbridge Wells	High Brooms, Longfield Road Trading Estates and Capel	4.1

5.7 Level of Service Assessments

Level-of-service assessments on all alignments were completed to review existing conditions for cycling and the scope for providing improving facilities. The Level of Service assessment from the DfT’s Local Transport Note 1/20 was used to summarise each inter-urban route and a description of each of the five main factors is described below.

The Level of Service tool uses a simple Red Amber Green (RAG) scoring system to score routes. There are 25 x scoring factors in the assessments spread across the five themes listed below. Additional commentary has been provided on the identified Alignments where key points are not considered directly through the LoS assessment, for example the LoS does not consider the general setting of cycle routes and the extent to which they feel welcoming to cycle on. Equally, the IUR routes generally scored lower on some criteria due to the inherent nature of the IUR routes, particularly criteria related to surveillance, lighting, and the provision of dedicated cycle infrastructure.

- **Cohesion:** Considers how well integrated routes are within wider cycling networks both in terms of the provision of dedicated cycling infrastructure and wayfinding to help improve legibility of routes. The Cohesion factors also consider intra-route cohesion and the consistent provision of cycle infrastructure throughout a route. The proposed IUR routes generally scored poorly on this category due to lack of current infrastructure and wayfinding to help navigate the routes. It was assumed that a wayfinding strategy would be developed in future to label the IUR network which would significantly enhance the network’s cohesion.



- **Directness:** Compares the directness of cycle routes relative to equivalent vehicle routes, and considers delays caused to cyclists on links and at junctions. The impact of gradients along a route are also included particularly where gradients exceed 2% for a prolonged section. A majority the IUR alignments closely follow the ‘as-the-crow-flies’ alignment and therefore scored well on this point. IUR alignments that intersected with major junctions tended to score lower due to the delays caused by trying to cross the junctions.
- **Safety:** The focus of safety is the extent to which cyclists are exposed to vehicular traffic and how this impact upon the safety of using a route. The safety criteria specifically consider volumes of vehicular traffic, vehicles speeds, carriageway design, and surface quality. Sections of IUR alignments which followed Private Roads, PRoWs and Shared Use paths tended to score well on Safety as the risk of interaction with vehicular traffic had been significantly reduced. Sections which followed on-road alignments, particularly main roads, scored poorly as there are not currently facilities to protect cyclists.
- **Comfort:** Considers the quality of cycling facilities in terms of surface quality, width of cycling facilities and availability of wayfinding
- **Attractiveness:** Assesses the social safety of routes, interaction with pedestrians, impact of any street clutter on cycling, and the availability of cycle parking.



5.8 Level of Service Assessments – Findings

The following tables describes the existing cycling conditions on each of the routes and summarises the performance of each route against the key themes from the LTN 1/20 Level of Service (LoS) Tool. Design recommendations have been prepared for each route in response to the LoS findings supported by key design considerations for the next steps for each route. Best practice examples have also been included at the end of the chapter (with further examples in the appendix) which help to illustrate key recommendations for the Inter-Urban Routes on specific points, including design, signage + wayfinding, and traffic management.

Route A: Tonbridge – Tunbridge Wells (A26)

Route Description

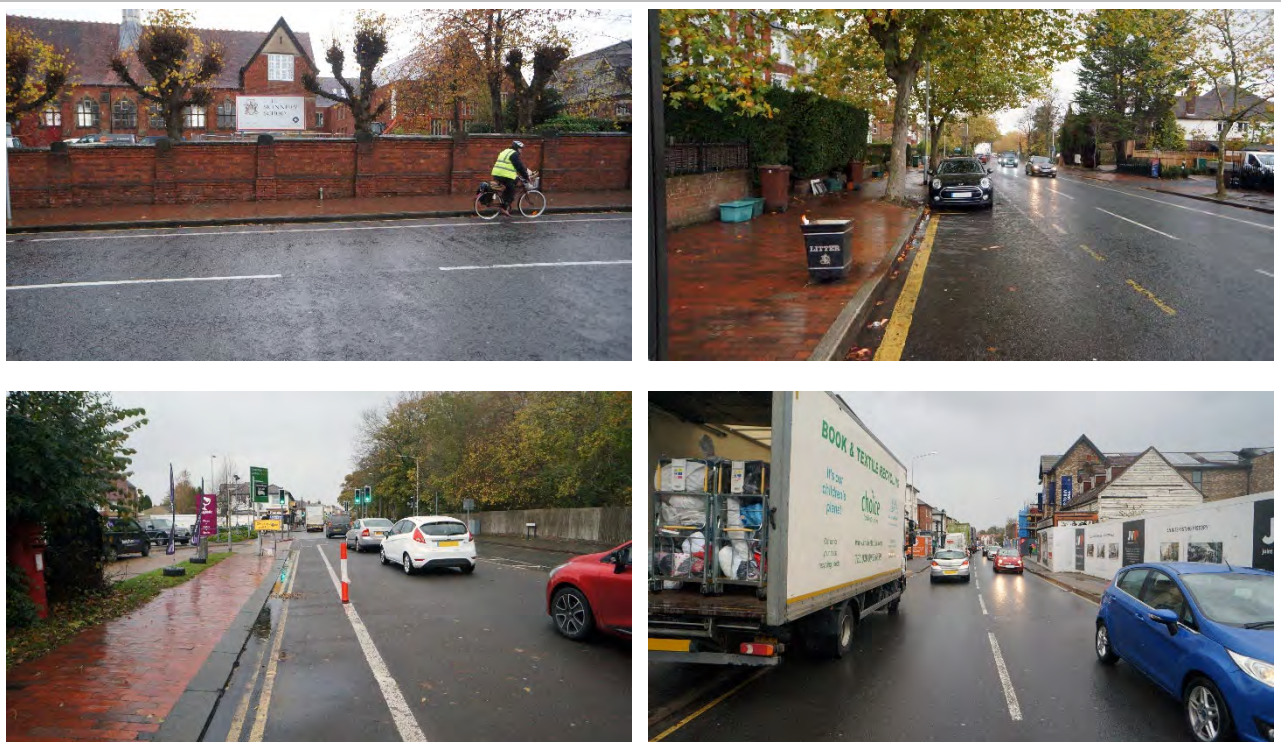
Route A would follow the A26 route connecting the centre of Tunbridge Wells with Tonbridge town centre. This is the most direct connection between the two towns and has long been recognised by TWBC and TMC as a key connection to develop for cycling. Sections of cycle lane and bus lane are provided along the route however the provision is not continuous and does not provide protection for cyclists from vehicular traffic including buses.

As part of their Emergency Active Travel Fund (EATF) measures, Kent County Council (KCC) have installed sections of light-segregation along the route to protect cyclists from vehicular traffic. At the time of writing, TWBC and KCC were considering alternative design arrangements for the segregation as unfortunately many of the ‘wands’ used to separate cyclists had been removed (the LoS assesses the design layout prior to the EATF measures).

As part of this commission, PJA has developed Concept Designs for the installation of continuous protected cycle facilities on the A26 and the designs are appended to this report. The concept designs are based on the below key design principles:

- 2m wide uni-flow cycle tracks (1.5m minimum) between Grosvenor Road to Birchwood Avenue. Uni-flow protected cycle tracks are the preferred design arrangement as they are generally easier to access and more intuitive to other road users and pedestrians.
- 3m wide bi-directional cycle tracks (2.5m minimum) between Birchwood Avenue and Borough Boundary. The carriageway is narrower north of Birchwood Avenue and therefore bi-directional tracks provided the more practicable arrangement to ensure continuation of the protected facilities.
- Throughout the design, the minimum two-way carriageway width is 6m and 2m wide footways have been proposed where feasible (With an absolute minimum width of 1.2m in some short sections).
- Continuous footway treatments are proposed at all side-entry junctions within the Tunbridge Wells section of the route to enhance pedestrian comfort at junctions, as well as raising awareness of both the cycle track and pedestrians crossing.
- Protected cycle facilities at all major junctions (where feasible) without major alterations to existing current traffic signal layouts. Typical protected facilities include protected corners to remove conflict between turning cyclists and vehicles, mini-zebra crossings over cycle track for cycle access, and cycle movements to run concurrently with pedestrian phases to minimise exposure of cyclists to vehicles.

Route Typologies: On-Carriageway (Main Roads)



Photos: St. John's Road, A26 (All Photos)

Level of Service Commentary

Cohesion: There are currently no protected cycle facilities on the route which undermines the level of service for cycling. The route also scores poorly for continuity and onward connectivity. However, the A26 is a key route between Tunbridge and Tunbridge Wells and therefore provides many opportunities along the alignment for connecting into adjoining streets which results in a positive score for cohesion 'density'.

Directness: Route A is proposed to follow the current road alignment and therefore scores highly for directness. An issue for the route is the inability of cyclists to bypass queueing vehicles on the route at busier junctions.

Safety: The route scored poorly on the issue of safety due to the level of exposure of cyclists to vehicular traffic along the A26. This issue related to the exposure both to the speed and volumes of moving vehicles, and kerbside activity and cyclists' inability to safely pass parked vehicles.

Comfort: The route scored poorly due to the lack of current facilities on the A26. The short sections of the A26 contained within the bus route scored higher as they were not mixing with general traffic.

Attractiveness: This factor considers the contribution of signage, street lighting, surveillance, and interaction with pedestrians on cycle comfort. Route A scored well against the factors related to lighting and pedestrian interaction, however the isolated sections of the route and the lack of cycle parking reduced the score for attractiveness.

Current Level of Service Total Score = 34%

Level of Service Sub-Scores

Cohesion	Directness	Safety	Comfort	Attractiveness
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Design Recommendations

The key recommendation for Route A is providing a comprehensive and continuous protected facility for cyclists following the full alignment. The appended concept designs for the A26 corridor demonstrate that it is feasible within the current layout to provide these facilities through the rationalisation of the existing highways layout, including removing turning pockets and surplus carriageway, to enable more space for cycling. This approach would require the upgrade of controlled junctions and side-entry



junctions throughout the alignment to ensure that they are compatible with the protected cycle facilities. The bi-directional facilities proposed north of Birchwood Avenue would enable continuation of the facility to Tonbridge.

Route B: Tunbridge Wells – Tonbridge (via Vauxhall Lane)

Route Description

Route B would provide a short connection between Tunbridge Wells (London Road, A26) and Tonbridge (Pembury Road, A2014) following Vauxhall Lane. This route would complement the proposed cycle facilities on the A26 and existing shared use facilities on the A21. Whilst vehicular traffic levels are low on Vauxhall Lane, vehicle speeds can be intimidatingly high on the narrow lanes with no dedicated cycling facilities.

There are two alignment options north of the Vauxhall Lane junction with Mabledon Farm, a) following Vauxhall Lane to the existing shared use facilities to connect with the A21 and Vauxhall Roundabout, or b) use the existing PROW route which passes Tonbridge Cottage Hospital and connects with Deakin Lees in Tonbridge.

Route Typologies: On-Carriageway (Minor Roads), Shared Use, PROW



Photos: Vauxhall Lane (Top Left), Public Footpath, MU54 nr. Tonbridge Cottage Hospital (Top Right and Bottom Right), Link to Deakin Lees, MU54 (Bottom Left)

Level of Service Commentary

Cohesion: The future route scores well on Cohesion as it would connect existing A21 facilities with the A26 and contribute to the overall network density. The current lack of dedicated facilities however means that the route scores poorly on the point of continuity which focusses on the intra-continuity of facilities along routes.

Directness: The proposed alignment would follow Vauxhall Lane and therefore scores well for Directness. The proposed Option B which would use the PROW would provide a shorter and more direct alignment than the vehicle equivalent and therefore would score more positively.

Safety: The limited volumes of vehicular traffic along Vauxhall Lane help to improve the scores for safety, however the poor condition of the carriageway and cyclists sharing the carriageway with vehicular traffic reduces the score.

Comfort: Poor maintenance and a lack of wayfinding reduces the score for Comfort.

Attractiveness: The nature of the route means it will generally score poorly due to its relative isolation and lack of passive surveillance. This will be a key consideration in the development of the IUR network and how routes are designed to feel welcoming and attractive.

Current Level of Service Total Score = 50%

Level of Service Sub-Scores

Cohesion	Directness	Safety	Comfort	Attractiveness
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Design Recommendations

The main issue raised by the LoS is the risk caused by exposure to vehicular traffic along Vauxhall Lane and reducing the scope for this conflict would significantly enhance the cyclability of the proposed alignment.

- The main recommendation therefore is to reduce volumes of vehicular traffic on Vauxhall Lane using a ‘Quiet Lanes’ approach which would include the use of traffic orders and/or modal filters. More information on the Quiet Lanes approach is provided later in this chapter as they have been recommended on several sections of the Inter-Urban alignments which are routed along country lanes. The general maintenance and lighting along Vauxhall Lane should also be reviewed to further improve cycling comfort along the route.
- Upgrading the section of PROW (MU54) would significantly enhance the route’s integration with the wider cycle network into Tonbridge however this section of path is particularly steep and would be challenging to cycle towards Tonbridge. More detailed work would be required to understand the feasibility of installing the route both from a design perspective and for land ownership.
- Pursuing this alignment via MU54 would require improvements to the existing gates and entrances into the field and across the footbridge over the A21 Tonbridge By-Pass which are currently not accessible with a bike. Cycling is prohibited on the section of path connecting Deakin Lees with the A21 footbridge. This prohibition would need to be removed as well as trimming back existing overgrown vegetation on the path to make it more comfortable for both walking and cycling.



Route C: Tonbridge – Pembury (A21)

Route Description

Route C follows the existing cycle facilities that are provided alongside the A21 between Tonbridge and Pembury. The existing facilities along the route are a combination of Shared Use and Access-Only Roads which minimise interaction between cyclists and vehicular traffic. The level of service throughout is consistent, continuous, and easy to follow which creates a comfortable route to cycle. Importantly, the A21 also provides connections with adjoining IUR routes, including Half Moon Lane, Blackhurst Lane, and Longfield Road, which should allow the A21 to form the spine of the IUR network.

The site audits identified some local improvements related to wayfinding, maintenance and junction treatments that would help to further enhance the route.

Route Typologies: On-Carriageway (Minor Roads), and Shared Use paths



Photos: Vauxhall Roundabout (Top Left), Shared Use path parallel to A21 (Top Right and Bottom Right), Link between Tonbridge Road and Blackhurst Lane (Bottom Left)

Level of Service Commentary

Cohesion: The route provides a continuous and legible off-road facility throughout the alignment alongside the A21 with signposted connections to other adjoining routes. The site audits identified some existing wayfinding, particularly at the junctions with Longfield Road and Half Moon Lane/Pembury Walks, where the existing wayfinding needs review to ensure the directions are consistent in their directions.

Directness: The proposed runs parallel to the A21 and therefore matches the directness of the equivalent vehicular route. The bridged connection over the A21 to Blackhurst Lane provides a very effective shortcut between the A21 and Pembury Road (A228) and scores positively as this is significantly shorter than the equivalent vehicle journey.

Safety: The cycle route alongside the A21 provides a traffic-free route for a majority of the alignment except for short sections of access-only carriageway. Therefore, the overall Safety scores are high throughout the route. The one area for improvement is around the section of shared use path on the Pembury Road (A2014) in Tonbridge which is quite narrow in places and the crossing points at the Vauxhall Roundabout could be improved. The importance of this section of Pembury Road is likely to increase in time as more cyclists use this section of the route.

Comfort: The surface quality and lighting is consistently high along the route except for the narrow sections of shared use path alongside Pembury Road (A2014), and along the link to Blackhurst Lane. There were also issues with maintenance on the section of path between Blackhurst Lane and the A21 with overgrown vegetation reducing the effective width of the path, and leaves causing slippery conditions on the track itself. Cycling is currently prohibited over the footbridge despite the presence of the ramp which is sufficiently wide to allow opposing cyclists to pass each other.

Attractiveness: The route is lit throughout which increases its attractiveness. Despite the presence of the lighting, the relative isolation of the route from activity reduces passive surveillance of the route (as per many of the IUR routes) which reduced the score. The shared use facilities are generally wide enough for sharing with pedestrians and footfall is generally low along the route.

Current Level of Service Total Score = 90%

Level of Service Sub-Scores

Cohesion	Directness	Safety	Comfort	Attractiveness
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Design Recommendations

Much of the route achieves a high level of service however there are a few small improvements which would further enhance the route. These are mainly focussed on wayfinding, maintenance, and onward integration of the route within Tonbridge and North Farm in Tunbridge Wells.

- The directions on some of existing wayfinding fingerposts is confusing in direction and includes duplicate destinations on some posts which should be reviewed. This is a particular issue around the A21’s junctions with Longfield Road and Half Moon Lane/Pembury Walks with inconsistent labelling of destinations.
- The existing shared use facilities between Pembury Road (A2014) and the A21 facilities should be improved to provide a wider, more comfortable facility for cycling which is integrated into Tonbridge’s cycle network. This is beyond the remit of TWBC but should be considered as a future opportunity to strengthen the connectivity of the IUR network.
- The Vauxhall Roundabout is a key barrier to movement between Tonbridge and the A21 facilities. Shared use facilities are provided on the western half of the junction however these are no controlled crossing points at the junction for pedestrians and cyclists. Controlled crossings should be considered on the Pembury Road/ A21 Slip Road/Vauxhall Lane arms of the junction which would at least join up the existing shared use facilities.
- The access points in advance of the A21 footbridge connecting with Blackhurst Lane should be reviewed as the current ‘A-Gates’ prevent cycle access even though cycle-friendly ramps are provided over the bypass. The maintenance of the path towards Blackhurst Lane should also be reviewed as the path was completely covered in foliage during the site audits



Route D: Tonbridge – Five Oak Green

Route Description

Route D has been identified to provide an alternative east-west link to the B2017 (Tudeley Road/ Five Oak Green Road). The proposed alignment would follow Postern Lane/ Hartlake Road/ Sherenden Road/ PROW routes towards Subject to future developments in the area, the route would offer an important link between these sites. The mixed nature of the route will affect its future feasibility and deliverability as development of different sections of the route will require different design approaches.

The alignment follows a mixture of route typologies connecting Tonbridge with Five Oak Green, and potentially onward to Paddock Wood via IUR Route E. Sections of the western half of the route are already cyclable however these are currently using private roads with no public access. The eastern half of the route (beyond Hartlake Road) would follow existing unsurfaced PROW routes which are not currently available for cycling.

Route Typologies: On-Carriageway (Minor Roads), Private Routes, and PROW



Photos: Postern Lane (Top Left and Bottom Right), Private Route nr. Latter's Farm, Tudeley (Top Right), Public Footpath WT169 between Tudeley and Five Oak Green (Bottom Left),

Level of Service Commentary

Cohesion: The current Coherence is unsurprisingly very limited as Route D is not recognised as a cycle route and consequently there is no wayfinding along the route and no onward connections. In future, the route could provide an important east-west link for several adjoining routes and developments in the area.

Directness: Currently, the full extent of the route is not cyclable which results in a low score for Directness. However, the completed proposed alignment would be more direct and shorter than the equivalent vehicle journey (Tudeley Road - B2017) as it would use access-only and PROW sections of route.

Safety: The low-traffic nature of the route means that it scores reasonably well for safety as cyclists' exposure to vehicular traffic is limited, and this would be further enhanced if the PROW section were upgraded to enable cycle access. The short section of route using Hartlake Road would need further review as cyclists would be expected to cycle on carriageway where the current speed limit is 60mph.

Comfort: The route scores poorly against the Comfort criteria as existing surface quality is poor and there is no wayfinding to support legibility along the route. It is assumed the completed future route would improve the Comfort score as new sections of path would be provided combined with low-traffic streets which minimise interaction with vehicles.

Attractiveness: The route scores lowly against the isolation and passive surveillance criteria however this is unlikely to change given the route’s remote location. Improving the quality and availability of lighting, as well as providing cycle parking would help to increase the route’s attractiveness.

Current Level of Service Total Score = 48%

Level of Service Sub-Scores

Cohesion	Directness	Safety	Comfort	Attractiveness
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Design Recommendations

The delivery of Route D will require a multi-faceted approach that responds to the individual typologies contained within the alignment. The western half of the route between Tonbridge and Hartlake Road is already cyclable however would require access permitted, whilst the eastern half requires an upgrade of the existing PROW to enable cycle access and the creation of a new surfaced path. The design recommendations have been grouped based on these different typologies:

- **Onward to Tonbridge** – It is recommended that a controlled pedestrian and cycle crossing is installed on Vale Road to enable the Postern Lane route to connect onward with the Public Footpath (MU33) which then follows the River Medway into the centre of Tonbridge. The crossing would also improve connectivity to Public Footpath MU32 which is routed along the northern side of the River Medway.
- **Private Routes (MU33, WT165)** – The highways ownership extents need clarification to confirm the status of current access arrangements on Postern Lane. Engagement with relevant landowner/s should then be undertaken to explore the feasibility of enabling through cycling access. There are currently no barriers to cyclists using Postern Lane and the lane is surfaced throughout. There should not therefore be a requirement for significant design changes to enable cycling.
- **On-Carriageway (Hartlake Road + Sherenden Road)** –Hartlake Road (230m) and Sherenden Road (570m) provide a short on-carriageway section between Postern Lane and the PROW. Hartlake Road is currently a narrow 60mph rural lane connecting Tudeley and Golden Green with no footway provided. Given the limited carriageway dimensions, the recommendation is to consider installing a short section of path on the eastern side of Hartlake Road to connect the routes. Installation of a path would require consultation with the local landowner to establish feasibility for installing a route. Two initial options have been identified, a) culvert the existing ditch and construct a route on top, or b) construct a path on the eastern side of the culvert with access points installed to connect with Hartlake Road.
- **PROW Sections (WT Nos. 158/163/169)** – Establishing the highways/land ownership along the PROW routes will be the first step in defining the feasibility of upgrading the PROW ideally to a Bridleway to ensure both cycle and equestrian access. ‘Highway Act Section 25 - Creation Agreement’ is the mechanism which will allow the installation of a surfaced path if the current landowners support the conversion of the PROW. Engagement will also be required with KCC PROW officers to understand the design scope and their willingness to invest in the path upgrade as part of their wider programme of creating active travel and recreational routes.



Route E: Paddock Wood – Capel

Route Description

Route E was identified as an important connection between the north-west of Paddock Wood with Five Oak Green, and onwards to Capel. The route would use a combination of existing Public Rights Of Way, and road-based routes. A majority of the alignment can currently be cycled however the on-street conditions on Five Oak Green (B2017) and Whetsted Road are uncomfortable for cycling and these would need to be improved in the future. The alignment of the route through Five Oak Green presents an opportunity for wider public realm improvements to the village centre to reduce the impact of vehicular traffic and the B2017 which currently dissects the village.

It is likely that Route E would be developed alongside or within some of the major developments proposed in the area and it is important therefore that this route is incorporated within those projects.

Route Typologies: On-Carriageway (Minor Roads), Private Routes, and PROW



Photos: Public Footpath WT176 between Paddock Wood and Five Oak Green (Top Left and Bottom Left), Five Oak Green at junction of Whetsted Road/Badsell Road (Top Right), Whetsted Road approach to Five Oak Green (Bottom Right)

Level of Service Commentary

Cohesion: The current lack of dedicated cycling facilities along the alignment means that it scores poorly for cohesion. The main challenge for the development of the route will be creating a connected facility with a particular focus on providing crossings points over Maidstone Road (A228) and Alders Road (B2017).

Directness: The alignment of Route E and its use of PROW means that it is inherently more direct and shorter than the equivalent vehicle route. The delays experienced by cyclists currently are unlikely to reduce significantly in the proposed scheme although the recommendation would be to improve the crossing of the Maidstone Road and to improve crossing facilities in general along the alignment for both pedestrians and cyclists.

Safety: Safety along this alignment is largely defined by the extent of exposure to vehicle traffic for cyclists. The eastern half uses a public right of way and therefore exposure to vehicles is minimal, however the western half follows Whetsted Road and then Five Oak Green - both on-road sections are uncomfortable for cycling and there are many pinch points along these routes mixed with high volumes of vehicle traffic. The design focus to improve the safety aspects will need to consider the wider environment through Five Oak Green and how it addresses the balance of being the village centre whilst also being an important connection.



Comfort: Comfort for cycling varies along the route mainly due to the different route typeologies which use different materials. The key focus for improving comfort will be on reviewing on street conditions along Whetsted Road and Five Oak Green Road, and how this environment improves conditions for cycling. Conditions will also need to be reviewed along Sychem Lane which currently has a 60mph speed limit no facilities for cycling.

Attractiveness: The current attractiveness of the route varies with the quieter sections of the route already pleasant to cycle along, however the busier road-based sections will need further improvement as previously discussed to create a more welcoming and attractive environment. This is likely to focus on Five Oak Green which has the potential to be the conduit several cycling routes and walking routes through the area.

Current Level of Service Total Score = 42%

Level of Service Sub-Scores

Cohesion	Directness	Safety	Comfort	Attractiveness
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Design Recommendations

The focus for improving Route E will be on enhancing its connectivity and providing a continuous route between Paddock Wood and Capel. Particular attention needs to be focused on the village centre in Five Oak Green and how the impact of vehicular traffic can be reduced. Beyond Five Oak Green, changes will be required to the existing on-road sections to improve conditions for cycling.

- WT176 east of Maidstone Road will require conversion from a Public Footpath to enable cycle and equestrian access. This section falls within the proposed development parcels around Paddock Wood and therefore is likely to be incorporated within those masterplans.
- A crossing will be required to enable safe at-grade crossing of the Maidstone Road for both pedestrians and cyclists on WT176. The recommendation is that this crossing is installed south of the Capel Cottage Garden Nursery. To enable installation of an at-grade crossing, the Maidstone Road speed Limit would need to be reduced to a minimum 50mph (ideally 40mph) supported with installation of footway on both sides of the Maidstone Road to connect the crossing.
- There is a short section of public footpath (WT176) between Whetsted Road and Maidstone Road which will need to be reviewed for access agreements as this forms the most direct and convenient connection between the two main roads.
- Whetsted Road (between Maidstone Road and Five Oak Green) is a semi-rural/residential 400m section of route however it has a 60mph speed limit which severely undermines the route's comfort and attractiveness for cycling. The recommendation is to extend the 30mph speed limit east from Five Oak Green to the junction with Whetsted Road.
- Rather than focussing exclusively on walking and cycling improvements, the recommendation is to develop a more holistic approach which promotes Five Oak Green Road and Whetsted Road as the village centre rather than the main thoroughfare. This approach should extend north of the railway line to include Whetsted Road up to the village boundary. This approach will need further exploration, but it is envisaged that the key design features would include Gateway features on key approaches to village, Installation of controlled crossings on Five Oak Green Road, Public realm scheme at centre of village at Five Oak 'Green' and localised footway widening
- The northern half of Sychem Lane is a residential street and comfortable to cycle on however the southern half is a narrow rural lane with a 60mph speed limit. It is recommended that a 'Quiet Lanes' treatment is used on this section of Sychem Lane including gateway treatments at each end of the lane to remind vehicles of the nature of the road and to extend the 30mph speed limit south to Alders Road. A modal filter could also be considered which would remove through traffic and therefore improve conditions for walking and cycling along the lane.



Route F: Capel – Pembury

Route Description

Route F would use a combination of existing minor roads and PROW (WT231) to connect Capel with Pembury and onwards to NCN 22. The existing minor roads of Amhurst Bank Road and Red Wings Lane are already low traffic environments which can be cycled between Capel and the south side of Pembury. The additional PROW Section would provide a parallel traffic-free route to Maidstone Road around the edge of Pembury. The main challenge in the delivery of this route will be converting the existing PROW section to a surfaced Bridleway that is suitable for cycling.

Route Typologies: On-Carriageway (Minor Roads) and PROW



Photos: WT231 nr. Pembury (Top Left), Public Footpath WT244 nr. Capel (Top Right), Church Lane (Bottom Left), Redwings Lane (Bottom Right)

Level of Service Commentary

Cohesion: The route is inherently natural to follow as it uses the same route all the way to the edge of Pembury. The current isolated nature of the route however undermines its connectivity and coherence however wayfinding along route will help in future to provide a more connected facility. The PROW proposal for the southern section of the route will be fully integrated into the existing network and connect with NCN22.

Directness: The isolated nature of the rural roads which the route follows generates a good score against directness as cyclist would not be expected to stop very often when using the route. Furthermore, the inclusion of the PROW within the alignment will further improve directness as cyclists will have a shorter and more direct route compared to the nearest vehicle route. Gradient could be a potential barrier on the PROW section of the route as it is part of a decline/incline towards Pembury at the southern end of the alignment

Safety: Vehicle speeds and flows along the rural roads are generally low throughout which is why they have been identified as an opportunity for developing a cycle route. However, the constrained nature of the rural highways reduces the design scope for introducing dedicated cycling facilities. Instead, it is likely that a low traffic environment will need to be created which minimises interaction between vehicles and cyclists. The key recommendation is to pursue a 'Quiet Lanes' approach with potential inclusion of modal filters to minimise interaction between cyclists and pedestrians with vehicles. The quality of maintenance and road surfacing would need more detailed reviewing through the development of this route to ensure that this does not undermine comfort along the route.

Comfort: As mentioned previously the state of maintenance and surface quality will need more detailed reviewing to ensure that a comfortable route is provided for cycling and the proposed PROW section of route will need to be surfaced to a high standard. The narrow nature of the residential roads limits the scope for developing cycling facilities and instead the design will need to encourage low traffic environments to overcome the issue of comfort for cycling on these routes.

Attractiveness: There is currently limited lighting and no wayfinding along the route however it is assumed that the design development will address these points and ensure that the route feels comfortable to use at all times of day with continuous wayfinding provided. Cycle parking should also be included at key destinations along the route.

Current Level of Service Total Score = 44%

Level of Service Sub-Scores

Cohesion	Directness	Safety	Comfort	Attractiveness
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Design Recommendations

The northern section of the route on Amhurst Bank Road and Red Wings Lane is currently cyclable however the on-street conditions would need a more detailed review to understand what physical improvements are required to make the route fully cyclable. Given the design constraints on the country lanes, the key recommendation is to introduce ‘Quiet Lanes’ on these routes potential complemented by modal filters to remove vehicular traffic if vehicle flows >1000 vehicles per day.

The eastern footway of Old Church Road provides a short connection (30m) between Redwings Lane and the ramp up to A228 footbridge. This section of path should be widened to provide a more comfortable connection which could be achieved by trimming back exiting vegetation.

South of the A228 footbridge, there two potential alignments to follow into Pembury:

- Public Footpath WT231 would connect footbridge with NCN22 around the west of Pembury, with alleyways along the route connecting into the adjoining neighbourhoods. It would provide a direct and traffic-free route however further investigation will need to understand the design requirements to upgrade the existing path to be suitable as a bridleway for both cycling and equestrian activities. It is assumed that the existing footpath would require widening and surfacing throughout to provide a comfortable surface.
- Alternatively, there is a short path that connects onto Church Road however cycling is currently prohibited. Further exploration would be needed to understand the status of this path and the scope for enabling pedestrian, cycle, and equestrian access.



Route G: Five Oak Green – Tunbridge Wells

Route Description

Route G would connect Tunbridge Wells with Five Oak Green using existing shared use facilities up to the A21 and then quieter rural lanes to Five Oak Green. Much of the infrastructure already exists in the southern half using shared use facilities however localised improvements could further enhance the route. The shared use path on Longfield Road then joins the recommended LCWIP cycle route on Home Farm Lane. The main challenge in the delivery of the route will be minimising the conflict between cyclists and vehicular traffic on Half Moon Lane, Alders Road and Church Lane. The recommendation on these sections is to consider the introduction of a Quiet Lanes designation which would reduce through-traffic access, and therefore minimise this risk.

Route Typologies: On-Carriageway (Minor Roads), Private Routes, and PROW



Photos: Shared Use parallel to A21 (Top Left), Half Moon Lane (Top Right), Shared Use facilities on Longfield Road (Bottom Left), Home Farm Lane (Bottom Right)

Level of Service Commentary

Cohesion: A majority of the alignment can already be cycled as it follows rural routes and then the existing shared use facilities on the A21 onto North farm. Introducing wayfinding and minor junction treatments along the rural sections of the route will help to enhance connectivity and cohesion and fulfil the route's current potential. The alignment will also provide an important connection to other existing routes and therefore help to contribute to the wider density of networks.

Directness: The route scores well for directness as it follows the existing vehicle route and then uses shared use facilities which are shorter and more direct than the equivalent vehicle journey. There are relatively few junctions and stopping points on the rural roads which improves the directness and reduces delay for cycling on those links. The shared use facilities enable cyclists to bypass most junctions en route and use dedicated toucan crossing points.

Safety: The main challenge for Safety along the route is the potential risk caused by sharing narrow rural roads with vehicular traffic. Whilst vehicle flows are reasonably low, the design development will need to better understand the number of vehicles using the road sections and explore opportunities for designation as quiet lanes as per other Inter Urban Routes. This is also an important consideration in the future of these routes and how they might be used by more vehicles in the future because of major residential developments in the Borough.

Comfort: The main challenge for cyclists’ comfort along the route is addressing the balance of space and how vehicles and cyclists share the on road sections of Route G. The constrained nature of the rural sections mean that this is a key area for focus in the development of the alignment. The existing shared use facilities should also be reviewed as the existing paths could be widened to increase capacity and comfort. Alternatively, on-street facilities could be considered for improving conditions for cycling and walking through North Farm and onwards towards the town centre by re-purposing existing carriageway space for protected cycling facilities.

Attractiveness: As with the other IUR alignments, the attractiveness of the route in relation to isolation and lighting is limited due to the rural nature of the northern half of the route. The southern half generally scored higher as the route is close to activity and lit throughout. Opportunities to improve and widen the existing shared use path should be considered on the southern section to reduce the impact on pedestrian foot ways and provide a higher capacity facility for cycling. The current shared use paths are particularly narrow in points and not compliant with LTN 1/20. There are currently no facilities for cycle storage along the route and this should be a key consideration at the main destinations along Route G.

Current Level of Service Total Score = 56%

Level of Service Sub-Scores

Cohesion	Directness	Safety	Comfort	Attractiveness
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Design Recommendations

It is possible to cycle the length of the route currently however the on-street conditions for cycling and the shared use path could still be further improved for comfort and safety of cycling.

- The North Farm shared use path follows Longfield Road and connects the retail parks with the A21 junction. These facilities are continuous, lit, and well maintained however the width of the path is often <3m wide. The initial site review suggests that there could be scope for localised widening of the path into the adjoining vegetation however this would require a more detailed assessment. The remainder of the shared use path north to Half Moon Lane is comfortable to use and sufficiently wide given the low footfalls level, however there is a confusing arrangement on the Pembury Road Slip-Road slightly north of the entrance to Well Wood which should be simplified. There is a short section of footpath which is not shared use, and consequently cyclists must cross the slip road twice to continue northbound on the A21 Shared Use path. This section should be converted to shared use to enable route continuity.
- There is currently no crossing point to access from the shared use path to Half Moon Lane – it is recommended a dropped kerb is provided to enable this access. The key challenge on Half Moon Lane is reducing exposure of cyclists to vehicular traffic. As a minimum, the recommendation is to adopt a Quiet Lane approach which would include installation of gateway features to alert drivers to the change in road status. Removing through-traffic from Half Moon Lane would further reduce the scope for this conflict and reinforce the Quiet Lane’s status.
- Alders Road is an important link which would connect Half Moon Lane/ Church Lane and Sychem Lane. Given the constrained highways arrangement, the recommendation is to pursue a ‘behind hedgerow’ approach which would install a short section of off-carriageway path within the adjoining land plots.
- A Quiet Lanes approach is recommended for Church Lane (between Alders Road and Five Oak Green Road) to allow the route to continue to Capel.



5.9 Key Design Features

This section provides information on design recommendations and general good practice measures which have been recommended previously in this chapter for the Inter-Urban Route Network. The examples help to illustrate typical approaches and includes examples of best practice from similar schemes elsewhere in the UK. Links have also been provided to useful online documents which provide further information on these points.

5.10 Rural Design Principles

Whilst the predominant focus of the Inter Urban Routes is to provide facilities for cycling, many sites were identified through the site audits which would benefit from more holistic street design changes which would reduce the impact of vehicular traffic and therefore provide more comfortable conditions for walking, cycling and other uses. This is a particular consideration in small villages, such as Five Oak Green which have a design dichotomy of being both a village centre and accommodating the B2017. There are also more discreet elements of street design and placemaking that could be incorporated on the minor roads within the network that would help calm traffic and generally make conditions more comfortable for on street cycling. This section introduces the key pieces of guidance on the subject which should be used for reference in the development of the IUR network.

5.10.1 'Traffic in Villages' (Hamilton-Baillie Associates/Dorset AONB)

<http://hamilton-baillie.co.uk/wp-content/uploads/2017/12/hamilton-baillie-traffic-in-villages.pdf>

Traffic in Villages was prepared as a toolkit to help rural councils and local groups understand the core principles for reducing speed, improving safety, and retaining local distinctiveness. The document has particular focus using physiological traffic calming measures within the public realm to reduce the impact of vehicle traffic and promote local distinctiveness in the design of villages. The document highlights how many villages find themselves increasingly with 'seemingly incompatible objectives' of accommodating increase in rural traffic whilst also protecting the attractiveness and viability of rural communities. Figure 5-9 overleaf is an example of the guidance provided to improve gateway features into villages and the types of measures that can be used to inform the transition from

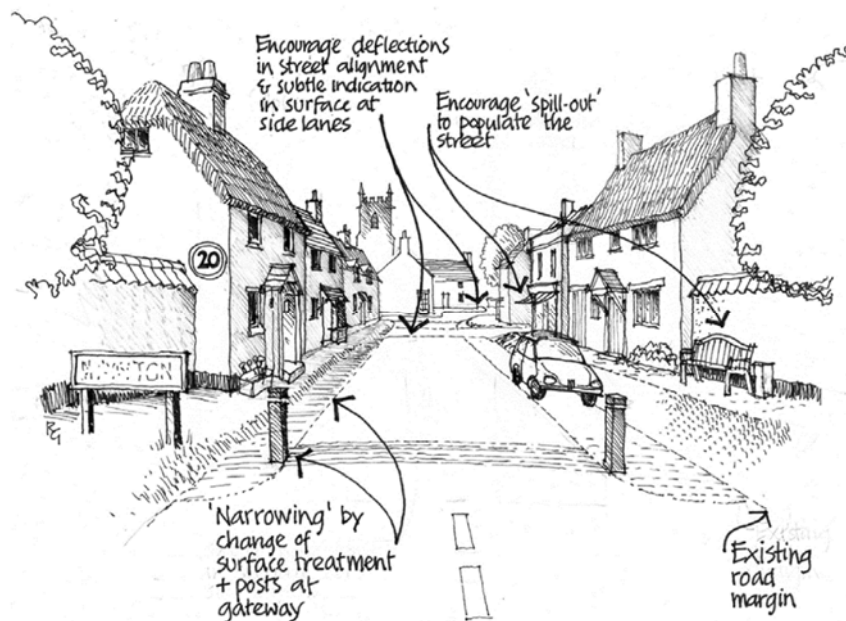


Figure 5-9: Excerpt from Traffic in Villages exemplifying gateway village improvements

The toolkit contains several design approaches and features that could be particularly relevant to the Inter-Urban Routes, including the below:

- **Speeds:** Aim to create environments which induce vehicle speeds that are comfortable and safe, and generally create smoother, steadier flows of traffic.
- **Slowing the Pace:** Designing streets with a typical width of 6m combined with further ‘visual narrowing’ will help as tools to reduce vehicle speeds
- **Entry Points:** Create clearly defined gateways into villages which help to change the character from ‘road’ to ‘street’. Entry point measures should also consider using subtle changes in carriageway material and removal of surplus road markings
- **Heart of the Village:** Developing improvements around an identifiable heart will help to highlight the change in the character of streets and to communicate a sense of place.
- **Defining Meeting Places** Incorporating meeting places within the public realm will further help to punctuate the streetscape and emphasise local desire line
- **Case Studies:** The toolkit also includes several Case Studies to help illustrate the key design principles from across the UK

In addition to ‘Traffic in Villages’, similar documents have been prepared for the Kent Downs AONB and South Downs AONB which provide further guidance and examples for best practice:

- ‘Rural Streets and Lanes: A Design Handbook’ (Kent Downs AONB, 2009) <https://s3-eu-west-1.amazonaws.com/explore-kent-bucket/uploads/sites/7/2018/04/18113912/Rural-Streets-and-Lanes-a-design-handbook.pdf>

- ‘Roads in the South Downs: Enhancing the safety and quality of roads and places in the National Park’ (South Downs National Park, 2015) <https://www.southdowns.gov.uk/wp-content/uploads/2015/09/Roads-in-the-South-Downs.pdf>



Figure 5-10: Excerpt from Traffic in Villages exemplifying gateway village improvements

5.11 Low Traffic Environments

Reducing the scope for conflict between cyclists and vehicular traffic is a critical consideration in the development of a comfortable cycling network, particularly on narrow rural lanes where there is limited design scope for providing protected facilities. On several IUR routes, this report recommends adopting the ‘Quiet Lanes’ approach which is based upon the assumption of low volumes of vehicle traffic and can be further reinforced with modal filters to remove through traffic. This approach also has synergies with the Low Traffic Neighbourhood (LTN) approach which is being recommended in Tunbridge Wells and Paddock Wood. This section provides more information on the Quiet Lanes legislation, and provides some example schemes to illustrate how quiet lanes have been installed.

Quiet Lanes

http://www.legislation.gov.uk/uksi/2006/2082/pdfs/uksiem_20062082_en.pdf

Local Authorities can designate country lanes as Quiet Lanes under the Transport Act 2000. Quiet Lanes are an essential tool in providing a safer environment for walking, cycling, and horse riding in rural settings. Quiet Lane designation is not supported with enforceable restrictions however the intention is that the designation combined with complementary design measures sets of level expectation for how the lanes should be used. To qualify for Quiet Lane status, a lane must: have less <1000 vehicles per day and have 85th percentile speeds of <35mph. On this basis, Quiet Lanes are typically used in single/narrow carriageway rural environments akin to those identified as Inter

Urban Routes in this document. As a design minimum, gateway features should be installed at the entrance/exit of the lanes and ideally should be supported with repeated wayfinding along the route. Several UK authorities have developed Quiet Lanes programmes including:

- Kent Downs AONB
- Oxfordshire ‘Countryways’ – Chilterns AONB
- Lancashire – Vale of Bowland
- Wiltshire – Vale of Pewsey

The Campaign to Protect Rural England (CPRE) produced a useful guide to developing Quiet Lanes and includes case studies on examples from East Sussex and Kent.

<https://www.cpre.org.uk/resources/cpres-guide-to-quiet-lanes/>

Jersey has also developed a similar concept known as ‘Green Lanes’ which has a similar set of objectives to Quiet Lanes

<http://www.jersey.co.uk/jsyinfo/grenlane.html#:~:text='Green%20Lanes'%20is%20an%20exciting,the%20lanes%20except%20for%20access.>



Figure 5-11: Quiet Lanes examples from Wilmslow, Stockport

The examples from Wilmslow and Byles Green illustrate typical gateway features which are the design minimum for Quiet Lane designation. Introducing design measures including traffic calming is a key tool in reinforcing the lane’s status and can be further supported by modal filters which remove through-traffic access altogether to vehicular traffic except for local access. In the Inter-



Urban Route context, it is recommended that modal filters are considered to further reduce traffic flows below 1000 vehicles per day and the impact of through-traffic on Quiet Lanes.



Figure 5-12: Quiet Lane from Byles Green, Berkshire

5.12 Signage + Wayfinding

A key feature of the IUR network will be ensuring consistency and coherence as many of the IUR alignments are using more rural and therefore remote alignments which heightens the importance of providing a seamless network. Signage and wayfinding will be particularly important in more remote locations where there might not necessarily be dedicated cycle infrastructure to follow the route by.

As well as providing signage and wayfinding, developing a branding strategy for the IUR network would further help to raise awareness and present a cohesive concept to future users. This could present future opportunities to diversify the appeal of the network beyond just local cyclists and could help to promote the network as a destination in its own right. This section provides a brief overview of some similar examples sub branding of local cycle networks in the UK.

Northern Ireland Greenways <http://niqgreenways.com/>

The NI Greenways project has a 25 year ambition to repurpose the country's >1000km of disused railways into a comprehensive traffic-free rural cycle network. The proposed network is based on two route typologies: 1) Primary Routes: longer-distance and more strategic connections and 2) Secondary Routes: Shorter more local routes that feed into the primary network. An initial 20 route plans have been developed by Department for Infrastructure, with a further three routes progressing to detailed design studies and delivery. The below links identified in purple in the below plan illustrate the completed routes.



Figure 5-13: Example of the NI Greenways Network Plan and Gateway Feature

Greater Cambridge Greenways <https://www.gretercambridge.org.uk/transport/transport-projects/greenways>

Similarly to Inter-Urban Routes, the Greenways network is intended to connect surrounding local villages with Cambridge using a combination of existing and new cycle infrastructure. The Greenways' network consists of 12 x proposed routes which were initially identified and reviewed in 2016. The network will be primarily routed off-road; however sections of Greenways will be installed on local roads with <2000 vph and speed limits of <20mph. The findings from the 2016 study have since been used to secure funding for further design development and public engagement on the routes. Three Greenways routes are currently at outline business case stage.



Figure 5-14: Network plan of Cambridge Greenways



5.13 Protected Cycle Facilities

There is limited design scope on many of the identified routes for introducing protected cycle facilities due to the narrow nature of the highways and adjoining land. Some small sites were identified where protected facilities would be required: including:

- Short sections of shared use paths to connect routes and crossings (e.g. Old Church Road),
- ‘Behind the hedge’ schemes where a path would be installed in private land adjoining the carriageway (e.g. Alders Lane, Hartlake Road)
- Toucan crossings of main roads to connect routes (e.g. Maidstone Road (A228))

The design of any protected facilities should consult the recent LTN 1/20 on ‘Cycle Infrastructure Design’ to ensure that any proposed facilities are appropriate for their design context. Figure 5-15 from LTN 1/20 summarises the cycle infrastructure required relative to vehicle speeds and speed limits. The table highlights how many circumstances will require protected cycle facilities in some form unless vehicle speeds and traffic flows are particularly low. Understanding flows and speeds for the on-road sections of the Inter-Urban Network, particularly the proposed Quiet Lanes, will be a critical step in developing the network and understanding design feasibility.

Speed Limit ¹	Motor Traffic Flow (pcu/24 hour) ²	Protected Space for Cycling			Cycle Lane (mandatory/ advisory)	Mixed Traffic
		Fully Kerbed Cycle Track	Stepped Cycle Track	Light Segregation		
20 mph ³	0	Green	Green	Green	Green	Green
	2000	Green	Green	Green	Green	Green
	4000	Green	Green	Green	Green	Yellow
	6000+	Green	Green	Green	Green	Pink
30 mph	0	Green	Green	Green	Yellow	Yellow
	2000	Green	Green	Green	Yellow	Yellow
	4000	Green	Green	Green	Yellow	Pink
	6000+	Green	Green	Green	Yellow	Pink
40 mph	Any	Green	Yellow	Yellow	Pink	Pink
50+ mph	Any	Green	Pink	Pink	Pink	Pink

Notes:

1. If the 85th percentile speed is more than 10% above the speed limit the next highest speed limit should be applied
2. The recommended provision assumes that the peak hour motor traffic flow is no more than 10% of the 24 hour flow
3. In rural areas achieving speeds of 20mph may be difficult, and so shared routes with speeds of up to 30mph will be generally acceptable with motor vehicle flows of up to 1,000 pcu per day

Provision suitable for most people

Provision not suitable for all people and will exclude some potential users and/or have safety concerns

Provision suitable for few people and will exclude most potential users and/or have safety concerns

Figure 5-15: LTN 1/20 Cycle Design Matrix

LTN 1/20 also includes guidance on the design of crossings relative to speed limits, traffic flows, and number of approach lanes. Figure 5-16 summarises which crossing types are appropriate in different contexts. The table illustrates that controlled crossings are required in many of the design scenarios provided, and particularly where the speed limits are >40mph.

Speed Limit	Total traffic flow to be crossed (pcu)	Maximum number of lanes to be crossed in one movement	Uncontrolled	Cycle Priority	Parallel	Signal	Grade separated
≥ 60mph	Any	Any	Green	Green	Green	Green	Green
40 mph and 50 mph	> 10000	Any	Green	Green	Green	Green	Green
	6000 to 10000	2 or more	Green	Green	Green	Green	Green
	0-6000	2	Green	Green	Green	Green	Green
	0-10000	1	Yellow	Green	Green	Green	Green
≤ 30mph	> 8000	> 2	Green	Green	Green	Green	Green
	> 8000	2	Green	Green	Yellow	Green	Green
	4000-8000	2	Yellow	Green	Green	Green	Green
	0-4000	2	Yellow	Green	Green	Green	Green
	0-4000	1	Green	Green	Green	Green	Green

- Provision suitable for most people
- Provision not suitable for all people and will exclude some potential users and/or have safety concerns
- Provision suitable for few people and will exclude most potential users and/or have safety concerns

- Notes:
1. If the actual 85th percentile speed is more than 10% above the speed limit the next highest speed limit should be applied
 2. The recommended provision assumes that the peak hour motor traffic flow is no more than 10% of the 24 hour flow

Figure 5-16: LTN 1/20 Cycle Design Matrix



5.14 Indicative Inter-Urban Route Costings

The LCWIP guidance provides high-level costings which are recommended to generate initial costings for walking and cycling measures. The below table summarises costs from the LCWIP guidance and additional costs which would be relevant to the future costing of the Inter-Urban Routes. These costings have also been used to support the LCWIP measures and will be incorporated into the Paddock Wood Masterplanning & Infrastructure Study.

Table 5-2: Indicative Cost Estimates

Intervention Type	Description	Detail	Unit	Lower £ Estimate	Upper £ Estimate	Source
Junction/Crossing	Remodelled major junction	Cycle specific scheme	X1	£1,560,000	£1,610,000	LCWIP
Junction/Crossing	Toucan Crossing	n/a	X1	£58,000	£70,000	Wiltshire Council
Junction/Crossing	Remodelled major junction	Cycle scheme attached to junction	X1	£240,000		LCWIP
Signage	Comprehensive route signage	n/a	X1	£240,000		LCWIP
Cycle Route	Two-way segregated track	n/a	1km	£1,150,000	£1,450,000	LCWIP
Cycle Route	Two-way light segregated track	n/a	1km	£740,000		LCWIP
Bridge	Bridge upgrade to inc. cycle facilities	n/a	1km	£100,000	£500,000	LCWIP
Neighbourhood	Low Traffic Neighbourhood	Full LTN w/ modal filters + public realm	X1	£70,000		LB Waltham Forest
Inter-Urban	Quiet Lanes	Single road conversion w/TRO, signs + lines	X1	£4,500		Essex CC
Inter-Urban	Quiet Lanes	6 x roads in single area	X1	£16,000		Essex CC



6 Conclusions and Recommendations

This chapter briefly summarises the key recommendations for each of the three subprojects contained within the LCWIP+. Figure 6-1 summarises the combined outputs from the three projects to help illustrate their combined geographic scope. The plan helps to illustrate how the combined outputs would have a significant impact upon the quality of walking and cycling facilities in the borough, and in promoting alternatives to vehicular traffic in Tunbridge Wells. The recommendations are intended to provide an initial framework for delivery; however it is recognised that the choreography of the different projects is likely to change in time as funding and developments opportunities evolve.

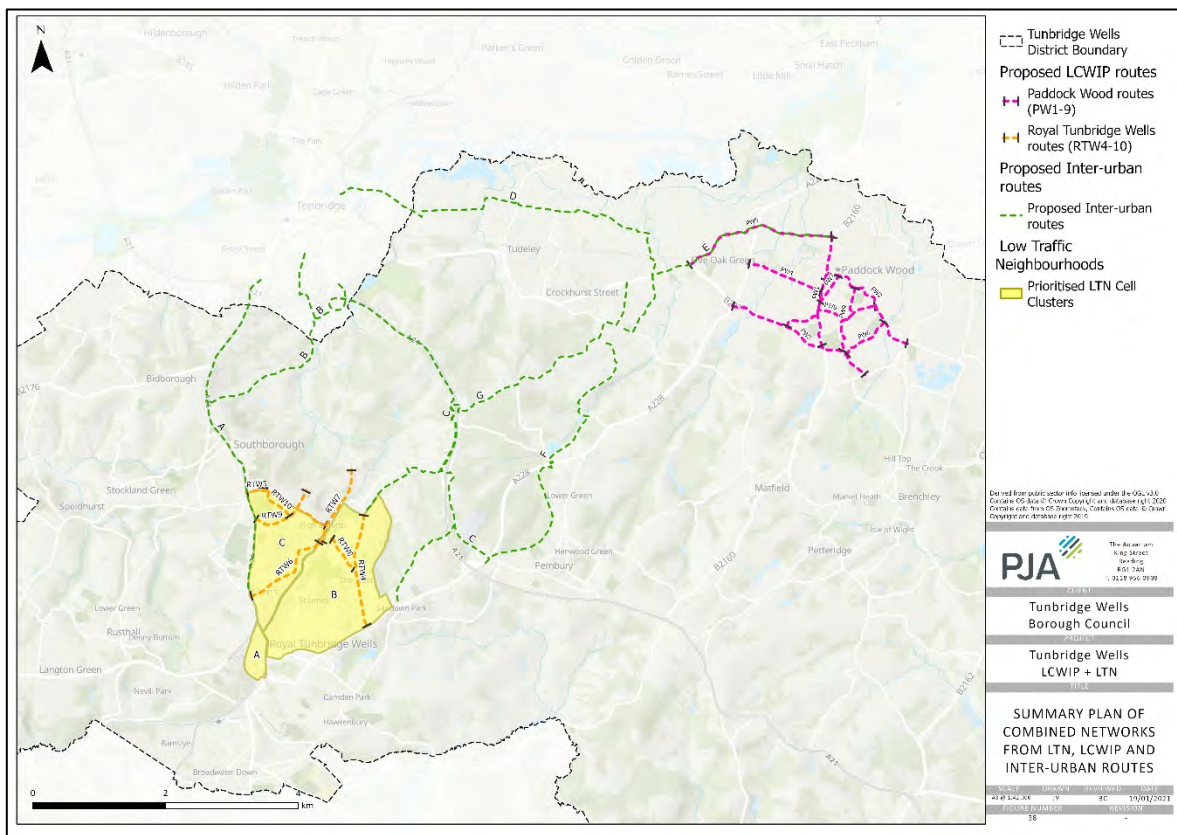


Figure 6-1: Summary of combined networks from LTN, LCWIP and Inter-Urban Route studies

6.1 Low Traffic Neighbourhoods

The LTN prioritisation identified an initial three clusters of individual cells which should be prioritised for delivery. As well as being closely located to each other, the cells were the highest scoring across the six prioritisation criteria and therefore offer the most potential to benefit from the LTN approach. Developing these clusters would have the added benefit of enhancing the existing LCWIP recommendations and for connecting onwards to the Inter-Urban Routes which are linked to the west of Tunbridge Wells. It should be noted that the prioritisation process offers one



approach to developing LTNs and that other UK authorities have used other methods to develop LTNs:

- **Birmingham City Council** identified their initial LTNs by focusing either on areas with existing local support or on areas which would require less interventions to create an LTN arrangement. Their Kings Heath LTN (<https://www.kingsheathltm.co.uk/>) was installed as part of the council’s EATF responses in Summer 2020 comprising of five sub-neighbourhood movement cells. The Council are aiming to develop a city-wide LTN Prioritisation Strategy in 2021 to enable future development of LTNs.
- The **London Borough of Lambeth** has launched five LTNs as part of its EATF response. The Borough had already completed extensive stakeholder engagement and hosted a Borough-wide Commonplace exercise to gather views on the potential for LTNs. Additionally, the Borough considered the impact of future vehicle trips generated by development sites in the Borough and how these might influence local neighbourhoods. On this basis, they identified areas which were likely to be affected by increases in through traffic and installed modal filters in these neighbourhoods (<https://ovalltnproposals.commonplace.is/overview>).



Figure 6-2: Kings Heath Pilot LTN in Birmingham

6.2 LCWIP

LCWIP measures were developed in both Tunbridge Wells and Paddock Wood. The recommended cycle routes in Tunbridge Wells would further enhance the cycle network identified in the 2019 LCWIP. Two sets of design options were recommended 1) installing dedicated cycle facilities on the recommended main roads, and 2) developing parallel quieter routes as part of the LTN programme. the ultimate recommendation is that both sets of routes are delivered as part of the LCWIP however it is unclear at this stage on programming and time scales for the delivery of routes which is why both sets have been recommended in the final report.

In Paddock Wood, the LCWIP identified a series of prioritised design clusters for delivery of combined walking and cycling improvements in the town. Rather than focusing on specific routes, the clustered approach concentrates on key areas in the town which require improvements for both walking and cycling. The delivery of these measures should be co-ordinated with the wider programme of developments currently proposed for Paddock Wood.



6.3 Inter-Urban Routes

The purpose of the assessment was to identify and demonstrate that there are potential alignments to develop in the future as cycling routes between the Borough’s main settlements. In effect, this stage has acted as a proof of concept to enable the future development of the seven routes identified. The examples from Section 5.9 help to illustrate how other UK authorities are delivering their own inter-urban networks. The findings from this study provide two potential options for this future development:

- **Route-Based:** this approach would focus on delivering the entire alignment as a single project. This approach would be better suited to those routes, for example Route A on the A26 and Route B on Vauxhall Lane, which use a single route typology for the entirety of the alignment.
- **Typology-Based:** Alternatively, sections of route could be developed based on the typologies identified in the report. For example, PROW routes could be incorporated into KCC ‘s rolling programme for their Active Travel and Recreational Routes programme. This approach might be more disjointed from a route perspective; however it could be an alternative means for concentrating effort on common issues and approach identified in the report. For example, the recommended Quiet Lanes could be developed and consulted on as a network of low-traffic routes.



Figure 6-3: Cycling on Postern Lane



Appendix C Outline Programme

